

www.ifrc.org
Saving lives,
changing minds.

Emergency Plan of Action (EPoA) Kyrgyzstan: Earthquake

 International Federation
of Red Cross and Red Crescent Societies

DREF n° MDRKG011	Glide n° EQ-2015-000158-KGZ
Date of issue: 21 November 2015	Expected timeframe: 4 months Expected end date: 20 March 2016
DREF allocated: CHF 128,359	
Operation manager: Rustam Aleyev, Director General Red Crescent Society of Kyrgyzstan (RCSK) Email: r.aleyev@redcrescent.kg	Point of contact: Nurlan Derbishaliev, Head of Disaster Management Department Red Crescent Society of Kyrgyzstan Email: n.derbishaliev@redcrescent.kg
Total number of people affected: At least 3,300 families affected (Source: Ministry of Emergency Situations of the Kyrgyz Republic and RCSK assessments)	Number of people to be assisted: 300 most affected families (1,500 people)
Host National Society's presence (n° of volunteers, staff, branches): The Red Crescent Society of Kyrgyzstan (RCSK) is the largest local humanitarian organization in the country with over 150 staff and 2,000 active volunteers across Kyrgyzstan. The RCSK has its headquarters in Bishkek in addition to seven (7) regional branches in respective provinces, including in the affected Osh Province/Oblast. The National Society has its strategic core programmes in disaster preparedness and response, health, social care and organizational development, and has extensive experience in responding to local disasters. The RCSK Osh Branch has 21 staff and over 100 active volunteers, out of which 7 staff and 12 volunteers are currently involved in the earthquake response operation.	
Red Cross Red Crescent Movement partners actively involved in the operation: The RCSK has several ongoing projects in Kyrgyzstan implemented in partnership with the Red Cross Red Crescent Movement partners, including American, Finnish, German, Qatar, Swiss, Spanish, Saudi Arabian, Turkish National Societies, as well as the International Federation of Red Cross and Red Crescent Societies (IFRC), the International Committee of the Red Cross (ICRC).	
Other partner organizations actively involved in the operation: The Ministry of Emergency Situations of the Kyrgyz Republic, United Nations Office for the Coordination of Humanitarian Affairs (OCHA), other members.	

A. Situation analysis

Description of the disaster

An earthquake with 6.7 magnitude struck the Osh Province/Oblast of Kyrgyzstan at 23:29 local time on 17 November 2015, causing a wide range of damage in six districts of the province – Kara-Suu, Alay, Ozgon, Kara-Kulja, Aravan and Chong-Alay. The epicenter was registered in the Alai District. During the night on 17-18 November, several aftershocks followed. According to the Ministry of Emergency Situations of the Kyrgyz Republic (MoES KR), there were no human casualties in the aftermath of the earthquake, but damage was sustained by homes, education facilities, mosques, community centers, health posts, and other infrastructure. The total number of affected communities in the six districts has reached 39.

According to the preliminary rapid assessment results of the MoES (as of the morning of 19 November 2015), the number of affected population exceeds 15,000 people (3,300 families). Over 200 families are reported to have lost their houses (completely destroyed), while over 800 houses are reported to have been severely damaged (please refer to Table 1 below for more details). The Red Crescent Society of Kyrgyzstan deployed its experienced disaster response staff and volunteers to support the local authorities and the MoES in rapid assessments and are in the process of organizing

emergency items distributions in the affected areas. The MoES has set up tents in the worst-affected communities (Chaichi village of Kara-Suu District) and is in the process of attending the immediate needs of the population. The affected residents are reported to be in need of emergency shelter, warm clothes and other essential household items. The weather forecasts are predicting a substantial decrease in temperature from 20 November, causing further challenges for the affected families.

Table 1: Earthquake impact summary in the affected districts of Osh Oblast

(Source: MoES KR, 19 November 2015)

#	district/ayil okmotyu	# of examined households	# of slightly damaged houses	# of partially damaged houses	# of severely damaged houses	# of completely destroyed houses	# of other damaged facilities
1	Kara-Suu	686	355	124	178	29	8
2	Alay	2,120	171	1,223	580	146	67
3	Ozgon	411	251	42	74	44	29
4	Kara-Kulja	132	120	12	0	0	4
5	Aravan	7	0	0	4	3	5
6	Chon-Alay	0	0	0	0	0	2
	Total	3,356	897	1,401	836	222	115

Summary of the current response

Overview of Host National Society

Immediate response: Following the earthquake, the Red Crescent Society of Kyrgyzstan (RCSK) deployed its National Disaster Response Team members and experienced disaster management volunteers to the affected communities to conduct rapid needs assessments in Kara-Suu District. Additional assessments are ongoing in other affected districts. At the same time, in coordination with the Ministry of Emergency Situations and local administrations, the National Society has dispatched essential non-food items from its prepositioned stocks and is in the process of organizing distributions in the affected areas of Kara-Suu District. The RCSK will be distributing hygiene kits, blankets and kitchen sets to 150 affected families.

The Red Crescent Society of Kyrgyzstan is the country's largest local humanitarian organization, established in 1926, and a member of the International Red Cross and Red Crescent Movement. The National Society plays an important role in delivering essential services to the most vulnerable groups of population in the country, complementing the government's and other stakeholders' efforts in serving the most-in-need. The National Society has 7 regional and 34 district representations throughout Kyrgyzstan, with its headquarters based in Bishkek, and employs over 150 staff and has over 2,000 volunteers across the country.

The Red Crescent Society of Kyrgyzstan is an important stakeholder in Osh like elsewhere in the country, in addressing the acute needs of vulnerable people, including in disaster situations. The RCSK Osh Branch has developed strong partnerships with the local administration and relevant government agencies, such as the local departments of the respective Ministries of Emergency Situations, Education, Health, Social Welfare, and others. In the framework of disaster relief, the RCSK Osh branch has solid experience, including in response to large-scale disasters such as the massive earthquake in Nura village in October 2008, public disorders and ethnic clashes in June 2010, and to small to medium scale disasters, such as mudflows and landslides that are typical of this region.

Overview of Red Cross Red Crescent Movement in country

The Red Crescent Society of Kyrgyzstan has ongoing partnerships with various Movement partners, including the IFRC, the ICRC and the American, Finnish, German, Spanish, Swiss, Saudi Arabian, Turkish and other Red Cross and Red Crescent Societies. The current partnership projects, supported by various RCRC partners, are in line with the organization's Strategy 2010-2018 and are implemented in the areas of disaster risk reduction, public health care, social assistance, youth support, and organizational development. The RCSK's total program portfolio in 2014 consisted of 24



The Red Crescent Society of Kyrgyzstan's staff and volunteers are carrying out rapid needs assessments in the affected areas of Osh Oblast, following the earthquake which affected at least 3,300 families.

Photo: RCSK Osh Branch

projects that served over 95,000 direct and 346,000 indirect beneficiaries with an overall budget of 72 million Kyrgyz Soms (equivalent to USD 1.3 million).

Movement Coordination

The RCSK organizes regular coordination meetings among the RCRC partners to streamline its activities and review progress and priorities. The next partnership coordination meeting is scheduled for 14 December 2015. During emergency situations, the RCSK Disaster Management Department takes the lead in updating all partners (RCRC and non-RCRC) on the National Society's response activities and planned measures. A similar mechanism has been established for this response operation as well.

Overview of non-RCRC actors in country

The RCSK is coordinating its assessment and response activities with other actors, including governmental and non-governmental agencies, through the relevant established coordination mechanisms, including coordination meetings organized by the Ministry of Emergency Situations and through the Disaster Response Coordination Unit (DRCU). The DRCU is chaired by UN OCHA and is a high level coordination mechanism, established in 2008, with a mandate to coordinate the efforts of UN Organizations, the Red Cross and Red Crescent Movement, and local and international NGOs with the Government in disaster response. The DRCU is a member of the Inter-Ministerial Commission on Disaster Management and works closely with the MoES. The last meeting of DRCU was on 20 November 2015 in Bishkek to review the needs and response to-date of the key stakeholders.

Needs analysis, beneficiary selection, risk assessment and scenario planning

According to the rapid assessment results provided by the RCSK Osh Branch and data presented by the Ministry of Emergency Situations as of 19 November 2015, the majority of the affected population lost their homes or sustained damage to their houses and are in need of emergency shelter, warm clothes, kitchen sets, and hygiene items. Children and elderly people were moved to relatives in the neighbouring non-affected villages while others had to stay in their cars in the streets in order to guard their houses.

Following the assessments, the Kyrgyz Government started providing emergency shelter with 152 tents already delivered to the most affected villages and it is planning to provide additional winterized shelter (containers) to meet the immediate/emergency shelter needs of the population. The Government is also planning to provide cash grants of approximately 700 CHF per household for rebuilding the homes of those families who have lost their houses. Meanwhile, the immediate needs still include essential household items.

For the proposed DREF operation, the RCSK plans to provide the following assistance to the most affected 300 families (out of an overall 3,300 affected families and 1,100 households that have sustained severe damage to their homes and/or have had their houses completely destroyed):

- Provision of essential-non-food item sets (NFI sets) which would include blankets, kitchen sets and hygiene kits from the RCSK pre-positioned stocks;
- Provision of unconditional cash grants to meet other immediate and early recovery needs within DREF eligibility criteria (including for heating materials, food, other essential household items, and other items that are not included in the overall assistance).

The RCSK is using its pre-positioned stocks in Osh Oblast, and the stock will be replenished with the support from the DREF allocation.

Beneficiary selection

Immediate assistance is being provided to the most affected families in close coordination with the involved actors. The RCSK and IFRC, guided by the Code of Conduct for the International Red Cross and Red Crescent Movement and NGOs in Disaster Relief, will continue to provide services under this operation to the disaster-affected populations based on needs and targeting the most vulnerable families. Beneficiary selection will be done in consultation and close coordination with local communities, the administration, affected families, the MoES, and other stakeholders. Recognizing disaster-affected people as dignified human beings, the organization will ensure community participation in beneficiary selection and in identifying their own needs and options to meet these. Guided by the IFRCs Gender Policy and pledge on non-discrimination and respect for diversity, the operation's beneficiary selection process will be sensitive to socially or economically-disadvantaged and excluded groups and will consider the issues of disability, gender, age, and minority status. The operation is also committed to ensuring that the SPHERE Humanitarian Charter and Minimum Standards are met.

B. Operational strategy and plan

Overall objective

The operation aims to provide immediate assistance to 300 most-affected families through the distribution of essential non-food items as well as through cash grants.

Proposed strategy

With the support of this DREF operation, the Red Crescent Society of Kyrgyzstan aims to assist 300 most-affected families (1,500 people) with the distribution of essential non-food items (blankets, kitchen sets and hygiene kits) from the RCSK's pre-positioned stocks as well as the provision of unconditional cash grants to enable the families to meet their immediate needs, such as obtaining heating materials in light of the approaching winter, food items as necessary, other household items, warm clothes, repair materials for their houses, family communication costs, and other needs as identified by the targeted families.

NFIs: RCSK NFI sets will include the following:

- Blankets
- Kitchen sets (1 set per family)
- Hygiene kits (1 set per family).

The content of a standard hygiene kit is as follows:

#	Item	Quantity per family
1.	Toilet soap	4
2.	Laundry soap	4
3.	Washing powder	2 (packs)
4.	Bath towel	2
5.	Facial tissue	4
6.	Tooth paste	2
7.	Toothbrush	5
8.	Shampoo	2
9.	Feminine pad	4 pieces (packs)
10.	Disposable razor	5 pieces (1 pack)
11.	Shaving gel	1
12.	Toilet paper	4 rolls
13.	Liquid soap	1
14.	Dish washing powder	2 (packs)
15.	Dish washing liquid	2 (bottles)

Cash Grants: The use of cash in emergencies have proved to be as one of the effective tools of assistance due to the flexibility with usage, as well as preserving the dignity of beneficiaries in making their choices. The RCSK provided cash grants in the past (in 2012 during the floods response operation) and received positive feedback from the beneficiaries on this modality. The proposed operation plans to distribute CHF 220 per target family to enable them to meet their immediate and early recovery needs. The selection of beneficiaries for the cash grants and other activities will be carefully coordinated with other stakeholders, including the MoES, in order to reach out to those most-in-need and to avoid any duplication of assistance.

Operational support services

Human resources

The Red Crescent Society of Kyrgyzstan has so far involved 7 experienced disaster management staff (NDRT members) and 12 well-trained volunteers in the response operation in the affected areas. More volunteers are being mobilized and will be involved in the operation (at least 50). All deployed volunteers will be covered by the IFRC insurance during the operation.

Logistics and supply chain

All non-food items to be distributed to the affected population and to be used as replenishment of the RCSK prepositioned stocks will be procured locally in accordance with the RCSK-IFRC procurement guidelines and in adherence to the DREF guidelines. The National Society has its central warehouse for the southern regions located in Osh City which has sufficient capacity to store and dispatch the procured goods. The RCSK has two cars operational in Osh, and additional fleet/transport will be rented for delivering goods to the affected areas. In the distribution of unconditional cash grants to the affected families, the National Society will use the financial structures in place that are fully functional at the moment (banks, other financial institutions, as needed). The RCSK headquarters and its Osh Branch has extensive financial and programme management experience, with established systems and standard operating procedures (SOPs).

Information technologies (IT)

The RCSK (HQ and Osh Branch) will use their available IT technology (landlines, mobile phone network, the Internet, satellite as needed) to ensure regular communication among the respective operation team members.

Communications

The Red Crescent Society of Kyrgyzstan has a well-established and experienced communications unit at its headquarters in Bishkek, which has been sharing information on the disaster, its impact and actions undertaken and planned by the National Society and other stakeholders through various media outlets, including the social media. The RCSK will continue, with support from the IFRC communications team as needed, to update the population and all stakeholders on the operation's progress. Stories and photographs that depict the situation and response as well as challenges will continue to be shared both locally and internationally on different platforms, including through local mass media, Facebook and Twitter, the RCSK and IFRC websites among others. The operation's communications strategy will focus on beneficiaries, their needs and challenges, as well as on preparation and risk reduction measures that can help earthquake prone communities to prepare for future disasters.

Security

No potential security or safety issues are foreseen for this operation, except possible delays in implementation in two cases: if heavy snows occur in the forthcoming winter season or another major earthquake strikes the region. The RCSK has solid working relationships with the government authorities, including the MoES, the local administration, and others, and could leverage joint resources in order to ensure timely access to the affected areas, if such challenges occur. The National Society also has the capacity to activate its strong volunteer network to respond to the needs of additional disaster-struck communities, if needed, therefore preserving the majority of its human resources for its ongoing operations.

Planning, monitoring, evaluation, & reporting (PMER)

Monitoring and evaluation will be an integral part of the operation, and will be carried out involving beneficiaries and other stakeholders utilizing participatory approaches throughout the operation's timeframe. Weekly internal operation updates will be developed by the implementing team of the RCSK Osh Branch, feeding to the RCSK headquarters and further distributed to key stakeholders as necessary. Monthly financial and operation progress reports will inform of the key operation's achievements and planned activities for the next period. The reports will reflect the numbers of beneficiaries disaggregated by gender. Additionally, meetings with key stakeholders, performance reporting, field visits to follow progress on implementation of activities will be done on a regular basis. Furthermore, a beneficiary satisfaction survey will be done in line with IFRC standards to find out about their satisfaction over the services received from this DREF-supported operation. In addition, the RCSK Disaster Management Department will organize a "lessons learnt" workshop at the end of the operation to evaluate key achievements and challenges in order to improve the NS response operations in the future.

This operation is expected to be implemented over four months, and will therefore be completed by 20 March 2016; a final report will be made available three months after the end of the operation, by 20 June 2016.

Administration and Finance

The RCSK's administration and finance unit will be closely involved to support the operation. The RCSK will ensure the proper use of financial resources in accordance with IFRC standards and DREF guidelines.

Budget

Click [here](#) to see the budget of the operation.

Contact information

For further information specifically related to this operation please contact:

Kyrgyz Red Crescent:

- Rustam Aleyev, Director General
email: r.aleyev@redcrescent.kg
- Nurlan Derbishaliev, Head of Disaster Management Department
email: n.derbishaliev@redcrescent.kg

IFRC Country Office:

Baylar Talibov, Federation Representative for Kazakhstan and Kyrgyzstan;
email: baylar.talibov@ifrc.org

IFRC Regional Office for Europe:

Alma Alsayed, Disaster and Crisis Response Delegate
phone: +36 1 8884 500; email: alma.alsayed@ifrc.org

IFRC Geneva:

Christine South, Operations Support,
phone: +41.22.730.4529, email: christine.south@ifrc.org

Outcome 3: Immediate and early recovery needs of the affected families are met.																
Output 3.1: Cash grants are provided to the target population.																
Activities planned	Week															
	1	2	3	4	5	6	7	8	9	10	11	12	13	14	15	16
Detailed needs assessment and market analysis	█	█	█	█												
Beneficiary selection in collaboration with local communities, administrations and other stakeholders	█	█	█	█												
Setting up cash distribution system per available financial structures	█	█	█													
Beneficiary registration	█	█	█	█	█	█	█	█	█							
Cash distributions	█	█	█	█	█	█	█	█	█	█						
Monitoring of progress and reporting	█	█	█	█	█	█	█	█	█	█	█	█	█	█	█	█
Beneficiary satisfaction surveys													█	█		

DREF OPERATION

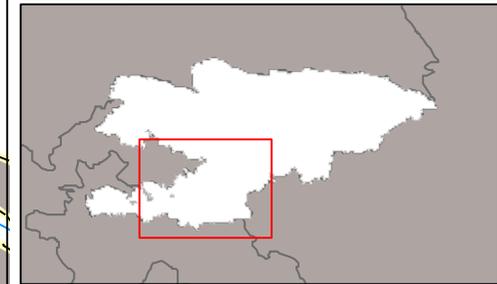
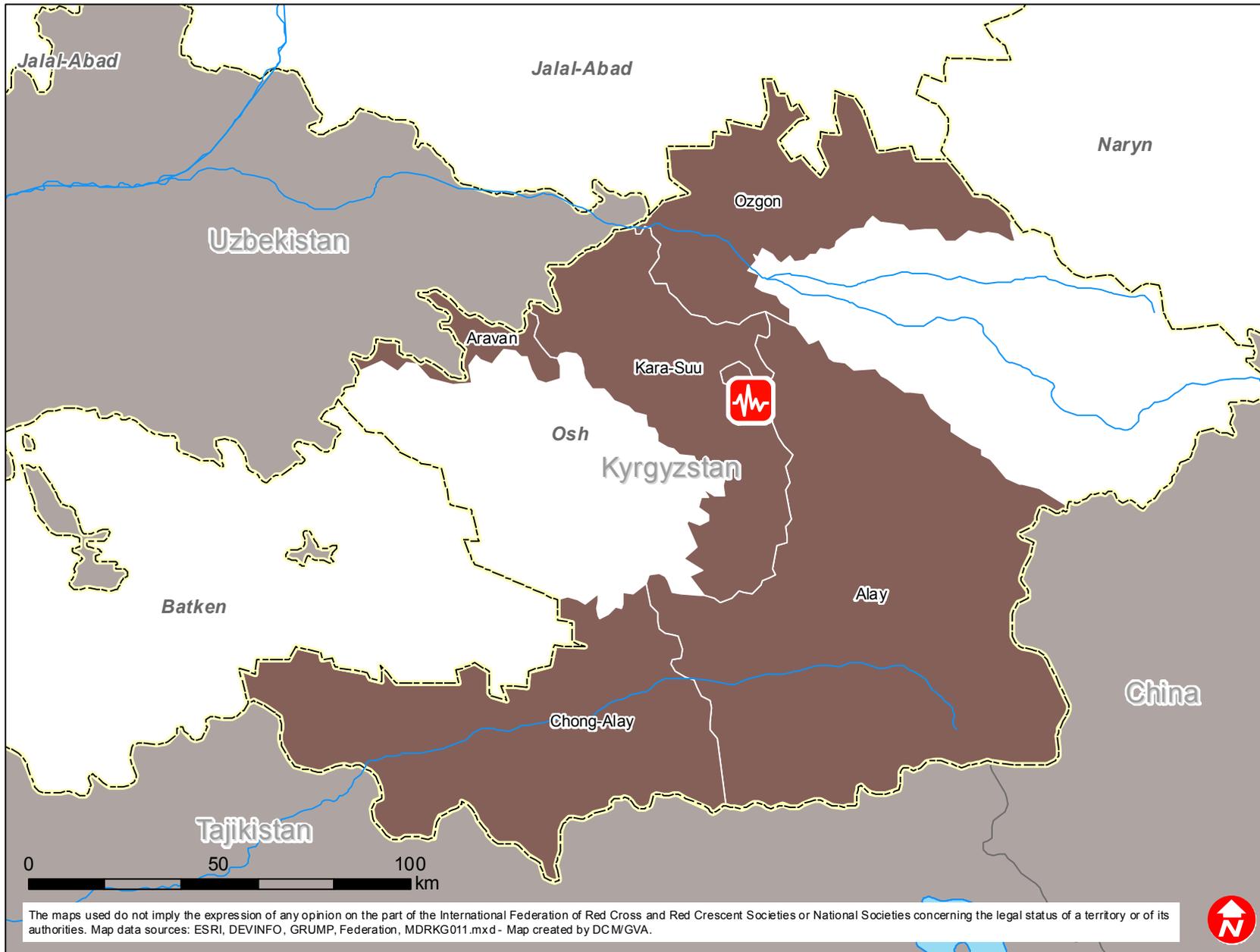
19/11/2015

Kyrgyzstan Earthquake DREF

Budget Group	DREF Grant Budget CHF
Shelter - Relief	
Shelter - Transitional	
Construction - Housing	
Construction - Facilities	
Construction - Materials	
Clothing & Textiles	7,500
Food	
Seeds & Plants	
Water, Sanitation & Hygiene	8,700
Medical & First Aid	
Teaching Materials	
Utensils & Tools	12,000
Other Supplies & Services	
Cash Disbursements	66,000
Total RELIEF ITEMS, CONSTRUCTION AND SUPPLIES	94,200
Land & Buildings	
Vehicles	
Computer & Telecom Equipment	
Office/Household Furniture & Equipment	
Medical Equipment	
Other Machinery & Equipment	
Total LAND, VEHICLES AND EQUIPMENT	0
Storage, Warehousing	1,400
Distribution & Monitoring	7,000
Transport & Vehicle Costs	1,900
Logistics Services	
Total LOGISTICS, TRANSPORT AND STORAGE	10,300
International Staff	
National Staff	2,000
National Society Staff	
Volunteers	3,825
Total PERSONNEL	5,825
Consultants	
Professional Fees	
Total CONSULTANTS & PROFESSIONAL FEES	0
Workshops & Training	4,000
Total WORKSHOP & TRAINING	4,000
Travel	2,400
Information & Public Relations	2,000
Office Costs	1,200
Communications	600
Financial Charges	
Other General Expenses	
Shared Office and Services Costs	
Total GENERAL EXPENDITURES	6,200
Partner National Societies	
Other Partners (NGOs, UN, other)	
Total TRANSFER TO PARTNERS	0
Programme and Supplementary Services Recovery	7,834
Total INDIRECT COSTS	7,834
TOTAL BUDGET	128,359



Kyrgyzstan: Earthquake



6.7 earthquake



Affected districts

