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Emergency appeal

Philippines: Typhoon Haima

 International Federation
of Red Cross and Red Crescent Societies

Emergency Appeal n° MDRPH022

20,000 people to be assisted

Appeal launched 22 October 2016

Glide n° [TC-2016-000110-PHL](#)

48,659 Swiss francs advanced from DREF

Appeal ends 31 July 2017

2,994,770 Swiss francs Appeal budget

This Emergency Appeal is being issued on preliminary basis and seeks **2,994,770 Swiss francs** to enable the **International Federation of Red Cross and Red Crescent Societies (IFRC)** to support **Philippine Red Cross (PRC)** in delivering assistance and support to **20,000 people affected** by Typhoon Haima over **10 months**. The operation will focus on the following sectors: health; water, sanitation and hygiene; food, nutrition, and livelihoods; shelter; disaster risk reduction and National Society capacity building. The Appeal budget also includes 111,452 Swiss francs to support the IFRC's role as convener of the inter-agency shelter cluster. The Appeal will be revised in the coming weeks to further align interventions with new and more detailed assessments. <[Details are available in the Emergency Plan of Action \(EPoA\)](#)>

The disaster and Red Cross Red Crescent response to date

13 September 2016: Typhoon Meranti (local name Ferdie) batters Batanes, in northern Philippines.

16 October 2016: Typhoon Sarika (local name Karen) makes landfall over Baler, Aurora, packing winds of 150 km per hour and gusts of up to 210 kph. It traverses North Luzon with some destruction.

17 October 2016: Haima brews in the Pacific as a Severe Tropical Storm.

18 October 2016: PRC deploys advance teams to Nueva Viscaya and Tuguegarao City prior to the Typhoon Haima's landfall, with additional teams placed on high alert at the headquarters.

19 October 2016: IFRC approves a 48,659 Swiss franc DREF allocation for an imminent crisis to enable PRC launch a timely response in the aftermath of Typhoon Haima.

Typhoon Haima makes landfall over municipality of Peñablanca in Cagayan Province, packing strong winds of up to 225 kph near its centre and gusts of up to 315kph. The latest typhoon has left substantial humanitarian impact.

20 October 2016: Volunteers and staff in affected areas started to assess the extent of the damage. They are also serving hot cooked meals and providing psychosocial support in evacuation centres, where tens of thousands of people remain.

21 October 2016: Emergency Appeal launched at the request of PRC.



Typhoon Haima has left thousands of families without a roof over their head after typhoon strong winds damaged houses or blew roofing sheets away.

Photo: Cheryl Gaglac/IFRC

The operational strategy

While there has not been a formal request for international assistance from the Government of Philippines, members of the Humanitarian Country Team (HCT), along with local humanitarian partners, are responding to bilateral requests from national and local levels, mainly using in-country resources. As a leading humanitarian actor, and in pursuit of its mandate outlined in Republic Act No. 10072 [Philippine Red Cross Act of 2009], the PRC is mounting an operation to deliver humanitarian assistance to people affected by Typhoon Haima. This Emergency Appeal is being launched to enable the IFRC and member National Societies to support PRC in its response.

The Emergency Plan of Action is being developed jointly by PRC and IFRC, with the International Committee of the Red Cross (ICRC) and Partner National Societies (PNSs) with in-country presence fully updated about the interventions and their rationale. The plan will be adjusted in the coming weeks based on recommendations of ongoing assessments.

The relief phase will focus on providing essential household items, emergency shelter assistance, and multi-purpose cash grants to affected communities as well as psychosocial support and the prevention of water and vector-borne diseases. In the early recovery phase, PRC will accompany affected vulnerable households to repair their damaged homes, support livelihoods recovery and rehabilitation of water and sanitation facilities in communities and schools.

Needs assessments

The intensity of the typhoon raised concerns that it would have a massive humanitarian impact and the authorities evacuated more than 28,700 families (approximately 143,500 people) pre-emptively to get them out of harm's way. So far, there have been seven confirmed deaths, with the National Disaster Risk Reduction and Management Council (NDRRMC) reporting that at least 22,800 families (around 92,000 people) remain in 640 evacuation centres. There is a need to provide essential services to displaced people, including psychosocial support and restoring family links.

There is also a need for sleeping materials, water storage containers and hygiene items. Furthermore, since it has been observed that markets are functioning in areas reached by PRC teams, provision of cash grants will enable affected people to obtain the items they need, especially as their income sources have been disrupted.

It is still early to quantify the extent of damage caused on shelter and livelihoods by Haima as reports from isolated areas will only be received in the coming two days. However, initial reports from PRC chapters and assessment teams across the affected areas indicate that thousands of families have been left without a roof over their heads while some schools – which are used as evacuation centres – are exposed after typhoon strong winds blew roofing sheets away.

Water and sanitation facilities were also damaged and will need to be rehabilitated. Livelihoods have also been significantly impacted as crops have been flooded or damaged by typhoon winds, including rice crop that have been lost just a few weeks before harvest.

Typhoon Haima is the third major weather disturbance to affect North Luzon within a span of weeks. The collective impact of the three typhoons has left significant humanitarian needs. It is projected that up to five more typhoons may affect Philippines before year-end. This situation calls for urgent action to ensure that affected vulnerable populations are accompanied to get back on their feet and have a roof over their head the soonest.

Beneficiary selection

PRC will ensure that interventions are aligned with its own as well as the IFRC minimum standard commitments to gender and diversity in emergency programming, for example by targeting women-headed households, pregnant or lactating women, men and boys made vulnerable by the disaster, families that have not received any or sufficient assistance from the government or other organizations, those belonging to the socially vulnerable households, and those who lack relevant resources to cope with basic humanitarian needs on their own. These groups will be considered according to level of impact.

Coordination and partnerships

The PRC works with the IFRC and ICRC as well as American, Australian, British, Canadian, Finnish, German, Japanese, The Netherlands, Norwegian, Spanish, Swiss and Qatar Red Cross and Red Crescent Societies in-country. All these partners are coordinating with PRC on how and where they can provide support.

In addition to IFRC which has provided financial support via a DREF allocation of 48,659 Swiss francs, ICRC has indicated that it could cover some PRC mobilization costs if required. Three personnel of IFRC are embedded to two of the teams that were deployed closer to the affected areas prior to the typhoon's landfall while additional personnel in Manila are supporting the National Society in operational planning, logistics planning and coordination. ICRC and PNSs also have technical specialists who can be made available to support the PRC response if required.

Thus far, three meetings of all Movement partners have been held, including one on 21 October. In the latest meeting, PRC invited all the partners to participate in a teleconference held to update the wider Movement counterparts – especially those without presence in the Philippines – about the situation, needs, action and plans with regard to Typhoon Haima. During the teleconference, the leadership of PRC reiterated the approach of having a 'One Movement Plan' so as to reach more together.

In addition to coordinating with Movement partners, PRC has assigned dedicated personnel to represent the National Society in NDRRMC meetings. IFRC and PRC participate in meetings of the HCT. Furthermore, IFRC is supporting the Department of Social Welfare and Development (DSWD) in activities relating to the Shelter Working Group. In readiness to fulfil the IFRC role as co-convenor of the shelter cluster, a fraction of this appeal's budget is a provision for the deployment of a shelter coordination team if a request for the same is received.

Overall objective

This operation aims to assist 20,000 people affected by Typhoon Haima in North and Central Luzon with appropriate immediate and medium-term assistance in a timely, effective, and efficient manner, as well as accompany them to recover from the impact of the typhoon and increase their resilience to future shocks.

Proposed sectors of intervention

This emergency operation will focus on the following sectors. It will be underpinned by a commitment to quality programming that involves:

- Continuous and detailed assessments and analysis to inform the design and ongoing implementation of the programme
- Ongoing process of adjustment based on these assessments
- The establishment of mechanisms to facilitate two-way communication with, and ensure transparency and accountability to, disaster-affected people
- Management and delivery of the programme will be informed by appropriate monitoring and evaluation

	Health
Outcome 1 The immediate and medium-term risks to the health of affected population are reduced	
Output 1.1 Psychosocial support provided to the target population	
Activities planned:	
<ul style="list-style-type: none"> • Psychosocial activities in evacuation centres and five affected provinces • Peer support sessions, 'rest and recreation' day and team building activities for staff and volunteers 	
Output 1.2 Community-based disease prevention and health promotion is provided to the target population	
Activities planned:	
<ul style="list-style-type: none"> • Health promotion in evacuation centres, communities and schools in five provinces • Community-based health and first aid (CBHFA) activities in five communities 	

	Water, sanitation and hygiene
Outcome 2 The immediate reduction in risk of waterborne and water-related diseases in targeted communities	
Output 2.1 Daily access to safe water which meets Sphere and WHO standards in terms of quantity and quality is provided to target population	
Activities planned:	
<ul style="list-style-type: none"> • Distribution of safe water where gaps are identified • Distribution of water storage containers to 4,000 families 	
Output 2.2 Hygiene-related goods which meet Sphere standards are provided to the target population	
Activities planned:	
<ul style="list-style-type: none"> • Distribution of hygiene kits to 4,000 families and dignity kits to 1,000 families 	
Output 2.3 Hygiene promotion activities which meet Sphere standards in terms of identification and use of hygiene items provided to target population	
Activities planned:	

<ul style="list-style-type: none"> Hygiene promotion linked to distribution of hygiene items for 4,000 families
Outcome 3 Sustainable reduction in risk of waterborne and water related diseases in targeted communities
Output 3.1 Adequate sanitation which meets Sphere standards in terms of quantity and quality is provided to target population
Activities planned: <ul style="list-style-type: none"> Rehabilitation of community water sources in five communities Rehabilitation of water and sanitation facilities in five schools Household latrines linked to shelter repair assistance for 1,000 families
Output 3.2 Knowledge, attitude and practice of hygiene is improved in target population
Activities planned: <ul style="list-style-type: none"> Participatory Hygiene & sanitation transformation in emergency response (PHASTER) in five communities Children hygiene and sanitation training (CHAST) in five schools



Livelihoods; Nutrition; Food security

Outcome 4 Economic security of the affected households is restored
Output 4.1 Target populations are provided with cash for meeting immediate items
Activities planned: <ul style="list-style-type: none"> Formation of barangay recovery committees in five provinces Provision of unconditional cash grants to 2,000 families
Output 4.2 Affected households and communities have restored livelihoods after receiving working capital sufficient to resume income generating activities
Activities planned: <ul style="list-style-type: none"> Formation of barangay recovery committees in five provinces Household livelihood conditional cash grants for 1,000 families Community-managed livelihood projects in 20 communities across five provinces



Shelter (including Household non-food items)

Outcome 5 The immediate household, shelter and settlement needs of the target population are met
Output 5.1 Target populations are provided with essential household (non-food) items
Activities planned: <ul style="list-style-type: none"> Distribution of sleeping items (blankets, mats and mosquito nets) to 4,000 families Distribution of solar lamps to 1,000 families in rural areas without consistent supply of electricity
Output 5.2 Target populations are provided with emergency shelter materials (tarpaulins)
Activities planned: <ul style="list-style-type: none"> Distribution of tarpaulins to 4,000 families Awareness sessions on the best use of tarpaulins for 4,000 families
Outcome 6. Affected households have recovered safer shelter and gained awareness and skills on safer shelter
Output 6.1 Affected households whose houses were damaged have repaired or retrofitted back better
Activities planned: <ul style="list-style-type: none"> Awareness sessions and guidance for 1,000 households on safer shelter construction techniques Provision of roofing material to 1,000 families Provision of conditional cash grants for obtaining other shelter repair materials to 1,000 families Engagement of 100 carpenters and masons to support target households in undertaking repairs



Disaster risk reduction

Outcome 7 Communities' resilience to disasters is strengthened

Output 7.1 Target communities have improved knowledge and skills to assess risk, plan and implement disaster risks management measures

Activities planned:

- Construction site safety awareness for shelter repair workers
- Provision of hand crank radios to 1,000 families for early warning, early action
- Disaster risk reduction measures in five communities
- Disaster risk reduction measures in five schools



National Society capacity building

Outcome 8 National Society capacity to deliver on programmes and services in future disasters strengthened

Output 8.1 Capacity of PRC headquarters and chapters to respond to disasters is strengthened

Activities planned:

- Rehabilitation of two damaged chapter buildings
- Provision of office and IT & Telecom equipment for five affected chapters
- Supporting strengthening of Red Cross Action Teams (RCAT) and Red Cross 143 volunteers in five chapters
- Improvement of regional capacity for prepositioning stocks and equipment
- Provision of a vehicle to one affected Class D chapter

Programme support services

To ensure effective and efficient technical coordination, the following programme support functions will be put in place: **human resources, logistics and supply chain; information technology (IT); communication; security; planning, monitoring, evaluation, and reporting (PMER); partnerships and resource development; and finance and administration.** More details are in the [Emergency Plan of Action](#).

€ Budget

The Emergency Appeal budget is 2,994,770 Swiss francs.

See attached [IFRC Secretariat budget](#) (Annex 1) for details.

Garry Conille
Under Secretary General
Programmes and Operations Division

Elhadj As Sy
Secretary General

Reference documents



Click for:

- [Emergency Plan of Action \(EPoA\)](#)
- [Budget](#)

Contact information

For further information, please contact:

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How we work

All IFRC assistance seeks to adhere to the **Code of Conduct** for the International Red Cross and Red Crescent Movement and Non-Governmental Organizations (NGO's) in Disaster Relief and the **Humanitarian Charter and Minimum Standards in Humanitarian Response (Sphere)** in delivering assistance to the most vulnerable. The IFRC's vision is to inspire, **encourage, facilitate and promote at all times all forms of humanitarian activities** by National Societies, with a view to **preventing and alleviating human suffering**, and thereby contributing to the maintenance and promotion of human dignity and peace in the world.

The IFRC's work is guided by Strategy 2020 which puts forward three strategic aims:



Save lives,
protect livelihoods,
and strengthen recovery
from disaster and crises.



Enable **healthy**
and **safe** living.



Promote social inclusion
and a culture of
non-violence and **peace**.

EMERGENCY APPEAL

22/10/2016

MDRPH022 Typhoon Haima (Lawin)

Budget Group	Multilateral Response	Inter-Agency Shelter Coord.	Appeal Budget CHF
Shelter - Relief	214,000		214,000
Shelter - Transitional	243,500		243,500
Construction - Facilities	80,000		80,000
Clothing & Textiles	81,680		81,680
Seeds & Plants	100,000		100,000
Water, Sanitation & Hygiene	544,900		544,900
Medical & First Aid	1,200		1,200
Utensils & Tools	22,400		22,400
Other Supplies & Services	202,200		202,200
Cash Disbursements	367,000		367,000
Total RELIEF ITEMS, CONSTRUCTION AND SUPPLIES	1,856,880	0	1,856,880
Vehicles Purchase	20,000		20,000
Computer & Telecom Equipment	22,500	4,000	26,500
Office/Household Furniture & Equipment	4,000		4,000
Total LAND, VEHICLES AND EQUIPMENT	46,500	4,000	50,500
Storage, Warehousing	16,000		16,000
Distribution & Monitoring	13,700		13,700
Transport & Vehicle Costs	97,000	4,000	101,000
Logistics Services	16,000		16,000
Total LOGISTICS, TRANSPORT AND STORAGE	142,700	4,000	146,700
International Staff	144,000	31,650	175,650
National Staff	32,400	2,500	34,900
National Society Staff	73,400		73,400
Volunteers	49,375		49,375
Total PERSONNEL	299,175	34,150	333,325
Consultants	20,000	47,700	67,700
Total CONSULTANTS & PROFESSIONAL FEES	20,000	47,700	67,700
Travel	25,000	7,500	32,500
Information & Public Relations	26,500		26,500
Office Costs	9,900	900	10,800
Communications	84,600	900	85,500
Financial Charges	5,500		5,500
Other General Expenses	38,500	5,500	44,000
Shared Support Services	152,086		152,086
Total GENERAL EXPENDITURES	342,086	14,800	356,886
Programme and Supplementary Services Recovery	175,977	6,802	182,779
Total INDIRECT COSTS	175,977	6,802	182,779
TOTAL BUDGET	2,883,318	111,452	2,994,770
NET EMERGENCY APPEAL NEEDS	2,883,318	111,452	2,994,770