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# Emergency appeal operations update

## Ethiopia: Drought

 International Federation  
of Red Cross and Red Crescent Societies

<b>Revised Emergency Appeal n° MDRET016</b>		<b>GLIDE n° <a href="#">DR-2015-000109-ETH</a></b>
<b>Date of issue:</b> 10 January 2017		<b>Operations update n° 4</b>
<b>N° of people being assisted:</b> 45,350		<b>Timeframe covered by this update:</b> September to December 2016
<b>Emergency Appeal start date:</b> December 2015		<b>Timeframe (extended):</b> 18 months; Appeal ends June 2017
<b>Revised Appeal budget:</b> 2,595,467 Swiss francs	<b>Current Appeal coverage:</b> 70%	<b>Red Cross and Red Crescent response to date:</b> 1,948,048 Swiss francs
<b>Red Cross Red Crescent Movement partners currently actively involved in the operation:</b> Austrian, Spanish, Canadian, Finnish, Swedish, Netherlands, and Swiss Red Cross, and ICRC.		

### Summary

This revised **Emergency Appeal** seeks some **2,595,467 Swiss francs** (decreased from 2.7m Swiss francs) to enable the International Federation of Red Cross and Red Crescent Societies (IFRC) to support the **Ethiopian Red Cross Society (ERCS)** to reach **45,350 drought-affected people**. The operational timeframe is being increased by 6 months, ending in June 2017. The revised operation narrows the geographic area with a focus on supporting **supplementary food, water, sanitation, and hygiene, community health, and reinforcing family livelihoods and coping mechanisms**. With funding support of 1,945,000 Swiss francs received, the funding gap against the revised Appeal budget is 650,467 Swiss francs.

<click here for the current detailed [Emergency Plan of Action](#) or here for the [revised Appeal budget](#)>



ERCS Afar Region Operation Coordinator during assessment. Photo: Courtesy of IFRC mid-term operation review team.

### The Red Cross and Red Crescent response to date

- **September, October, and November 2015:** consecutive failed seasonal rains combined with erratic weather conditions attributed to El Niño resulted in severe food insecurity, especially in Ethiopia's North and North East. An IFRC Field Assessment and Coordination Team (FACT) is deployed to support the ERCS to define the needs and develop an appropriate response plan.
- **December 2015:** Emergency Appeal launched for 2.2m Swiss francs to support 35,371 people; 181,521 Swiss francs allocated from the IFRC's Disaster Relief Emergency Fund (DREF) as start-up funding support for the response.
- **June 2016:** Revised Emergency Appeal issued for 2.7m Swiss francs to assist 65,371 people.
- **December 2016 to January 2017:** Based on the findings of a mid-operation review, revised Emergency

Appeal issued for 2,595,467 Swiss Francs for 45,350 people, reflecting a focus a revised supplementary food programme, improving the livelihoods of the affected community in Bidu woreda in the form of re-live stocking, and improving the health, hygiene, and sanitation of the community.



## Coordination and partnerships



The National Society has been responding with its own funds and through support from Movement and external partners since the early stages of the drought. The ERCS has been successful in building strong partnerships in Ethiopia to increase the drought response operations; through private fundraising as well as partnership with International Organizations, the ERCS is working and coordinating closely with the government at the central and regional levels. The ERCS is part of the Drought Technical Working Group organized by the National Disaster Risk Management Commission at the National level. At the regional and woreda levels, the government has organized a Drought Response Task Force to which ERCS branches are participating.

For this Emergency Appeal the ERCS is work in Bidu woreda in Afar region in the Health, WASH and Food Security/Livelihoods sectors as this is one of the area's most in need, and with the fewest number of humanitarian actors present. In other parts of Afar, the external actors present include CARE, CRS, GAA, IOM, IRC, MDM, Oxfam, SCI, UNHCR, VSF, and WFP, however only a few of them are offering support in Health and Livelihoods.

The IFRC supports the ERCS through its East Africa and Indian Ocean Islands (EAIOI) Country Cluster Support Team and the Africa Regional Office (both based in Nairobi, Kenya), and through an IFRC Operations Manager based in the ERCS headquarters in Addis Ababa. In Ethiopia, the IFRC, ICRC and Partner National Societies (PNS) participate in regular coordination meetings convened by the National Society. The IFRC also convenes regular coordination meetings in Nairobi with the ICRC and PNS representatives to share updates on the situation in Ethiopia and neighbouring countries and Movement action to date. In March 2016, an IFRC Head of Emergency Operations (HEOps) was requested by the National Society to support the consolidation of the ERCS's National Drought Response plan under an 'umbrella document'. The objective of this document was to pull together the National Society overall response plan, strategy and operational framework. There is an extensive presence of Red Cross partners in Ethiopia (Austrian, Spanish, Canadian, Finnish, Swedish, Netherlands, and Swiss Red Cross, and ICRC) and all PNS's have developed strategies to support the ERCS drought emergency response. Discussions between IFRC and ERCS resulted in an agreement to harmonize all partner's drought response activities with the ERCS National Drought Response Plan.

## Operational implementation and the revised strategy

### Summary of operational progress, challenges, and opportunities

The conclusions from the mid-operation review provided a timely opportunity to assess progress to date and challenges, with operational adjustments made accordingly in this revised Appeal. Overall, the review found that the selection of Bidu Woreda in Afar region was (and remains) extremely relevant since the ERCS is the only organization operating in this drought-affect community. The Red Cross has good acceptance and recognition in Bidu, and is commitment to work in what is widely considered a remote and challenging environment where there are a limited number of other actors. The learning from previous ERCS drought operations has been appropriately applied to the design, and this operation aligns well and complements the ERCS's longer-term plans for programming in this region. The ERCS field staff and volunteers are a strong, eager,



ERCS Afar Region team during second round of supplementary food distribution, October 2016. Photo: Courtesy of ERCS

The ERCS field staff and volunteers are a strong, eager,

committed, and motivated team in providing assistance in the challenging environment of Bidu. Logistics challenges have had a significant impact, hindering the delivery of the response according to intended implementation timeframes and diminishing the team motivation. Timely donor support to the Appeal provided the means to implement the planned activities.

The proposed Appeal timeframe extension provides opportunities to address operational risks and effectiveness in the form of day-to-day management, logistics and procurement, finance, reporting, and communications. Feedback is considered a key element in improving the achievement of results and rallying support of all stakeholders. To this end there will be improvement in communications, including with the community regarding the plan of action to ensure they know what to expect and stronger community involvement and coordination with authorities and other humanitarian actors. This will result in a timelier implementation of planned activities and a reduction in the time lapse between assessment and the actual delivery of service.

Opportunities will be explored to enhance support to the field operation at the ERCS Semera branch level, including in the areas of technical capacity, operational communication and decision making, project management training and PMER support, and local logistics and warehousing. In this respect the integration of branch preparedness capacity enhancement (such as material resources for response and programme delivery) is considered an opportunity for the Semera branch to increase operational effectiveness.

The recent addition of an IFRC Operation and Programme Coordinator (replacing the former Operations manager position) will inject a needed operational management element to address the challenges and opportunities outlined above.

### **Needs assessment and beneficiary selection**

The April 2016 Food Security and Nutrition Working Groups (FSN WG) Statement concluded that there is a risk of further increase in under-nutrition of children under 5 years, pregnant and lactating women. Acute malnutrition in 2015 was 32% higher than initially targeted and the Government's 2016 Humanitarian Response Document (HRD) annual targets for Severe Acute Malnutrition (SAM) and Moderate to Acute Malnutrition (MAM) are even higher and may continue rising as reflected by the increase in priority 1 woredas having tripled from 40 in February 2015 to 219 woredas in March 2016. SAM admissions were highest between January - February 2016, as compared to the last five years. The numbers are expected to increase in the most affected areas during the four-month lean season (month to month) when the Government's Productive Safety Net (PSNP) transfers typically end.<sup>1</sup>

Based on discussions with Bidu woreda representatives and the pastoralist association there are indications of significant increases in the mobility of affected communities. This reflects the pastoralist community's coping mechanism to drought. In the Bidu context, households have moved to areas where they can access water and humanitarian services whereas part of some households (male) migrate with livestock towards water sources when necessary. Bidu woreda has 15 kebeles, the leaders of these are residing with their families in and around 4 main kebeles (Sedomta, Ti'o, Titale and Agum) where the provision of humanitarian service and water access is more consistent.

**Beneficiary selection:** For the planned multi-sectoral intervention in the Afar Region's Bidu woreda, it is vital to understand that the conventional distinction between the host community and IDPs is not applicable to the context for this drought response and in the beneficiary selection criteria. Given the significant mobility of the Afar pastoralist society as well as the overall adverse impact on the entire Bidu population, the selection criteria are based on needs, nutritional status of children under 5 years of age, pregnant and lactating mothers and these household's milking livestock.


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<sup>1</sup> FSNWG April 2016 Statement

## Revised operational strategy

This revised Emergency Appeal will provide assistance to some 45,350 beneficiaries through the distribution of supplementary food, support to malnutrition screening and referral, community health services support, improved access to safe water and hygiene promotion, and reinforcing family livelihoods and coping mechanisms. The supplementary food component will be provided through this revised Appeal targets families with children under 5 and pregnant and lactating mothers in Bidu woreda as well as in other priority 1 hotspot areas. The provision of supplementary food will be focused on beneficiaries with MAM in priority 2 hot spot areas<sup>2</sup> where ERCS has an operational presence and with the aim of covering an existing assistance gap for this people. This revised Appeal also extends the operation for six months (January – June 2017).

## Revised sectors of intervention

 <b>Health</b>
<b>Outcome 1: Critical nutritional status of children under five is improved in Bidu, Afar region</b>
<b>Output 1.1 Screening and referral for acute malnutrition carried out for households with children under age five</b>
<p>Activities planned:</p> <ul style="list-style-type: none"> <li>• Intensive CBHFA health/hygiene volunteer's trainings for 75 volunteers in reporting and engagement including use of mobile phone methods for existing and newly recruited to replace dropouts) and refreshers</li> <li>• CBHFA ToT training (contribution) for key volunteers for regional branches</li> <li>• Deliver mobile phones for health/hygiene volunteers for reporting and other equipment for household screening</li> <li>• Identification and registration of households with U5 SAM and MAM case (including general household health assessment)</li> <li>• Identification and registration PLM needs for supplementary feeding (including general household health assessment)</li> <li>• Health/hygiene volunteer's monthly activity and findings report to Bidu health centre and ERCS project office</li> <li>• Provide food support for mothers/fathers arriving to health facility with U5 SAM children</li> <li>• Two-month food support for U5 SAM case households after discharge of child</li> <li>• Health/hygiene volunteers continue follow up with SAM case households after successful treatment</li> </ul>
<b>Output 1.2 Target population are provided with rapid medical management of drought-related diseases</b>
<p>Activities planned:</p> <ul style="list-style-type: none"> <li>• Conduct quarterly meeting with implementing partners (health, livestock, water office) in Bidu</li> <li>• Establish and strengthen supervision system for volunteers and adopt IFRC CBFA reporting formats and prepare in local language</li> <li>• Rehabilitate/maintenance, renovate and equip Bidu woreda health centre (purchase of solar power and AC for drug store)</li> <li>• 20 volunteers are trained in First Aid</li> <li>• Conduct monthly meetings with kebele administration and clan leaders to strengthen volunteers' accountability for households and to discuss shortcomings and follow up any complaints</li> <li>• Capacity building for Bidu health profession and EA staff (CMM training for 7 days in Semera)</li> </ul>
<b>Output 1.3 Community-based disease prevention and health promotion is provided to the target households</b>
<p>Activities planned:</p> <ul style="list-style-type: none"> <li>• Assess household's health situation based on information gathered during house-to-house visits</li> <li>• Adopt IFRC CBHFA supervision and reporting methodology and tools for volunteers in the Afar local language to promote longer-term impact and interventions, and define roles between health centre and Red Cross volunteers</li> </ul>

- Conduct monthly health, hygiene and sanitation promotion sessions in 5 community centres of Bidu woreda
- Conduct monthly volunteer meetings and review of activities



## Water; Sanitation; Hygiene

**Outcome 2 Immediate reduction in risk of waterborne and water-related diseases in targeted communities**

**Output 2.1 Continuous assessment of water, sanitation, and hygiene situation is carried out**

Activities planned:

- WASH and water needs assessment in Bidu
- Procurement of WASH NFI for prepositioning for households

**Output 2.2 Hygiene promotion activities which meet Sphere standards**

Activities planned:

- 75 CBHFA health/hygiene volunteers receive PHAST training
- CBHFA volunteers conduct safe water storage and water treatment promotion through weekly H2H visits
- Households supplied with water purification products, safe water storage containers and buckets as required
- CBHFA volunteers conduct monthly WASH and health (safe water storage and treatment) promotion campaigns in public places (markets, parks, schools) on proper use of latrines and hand washing
- Training of CBHFA volunteers on water treatment, safe water storage other WASH related issues
- Construction of model waste disposal pits in Sedomta public centre



## Livelihoods; Nutrition; Food security

**Outcome 3 Immediate nutritious supplementary food requirements are met for the targeted population in priority 1 hot spots areas**

**Output 3.1 Sufficient nutritious supplementary food is accessed by children under 5 years, pregnant and lactating women (PLW) in Bidu woreda**

Activities planned:

- Procurement of supplementary food rations for 2,500 children under 5 and 700 PLW per month (2 month rations per distribution) based on monthly screening
- Identification and registration of beneficiaries
- Distribution of supplementary food rations for 2,500 children under- 5 years (CSB + oil)
- Distribution of supplementary food rations for 700 pregnant and breastfeeding mothers (CSB +Oil)
- Post-distribution follow-up visits

**Output 3.2 Sufficient nutritious supplementary food is accessed by children under 5 years, pregnant and breast feeding mothers in other priority 1 or 2 hot spot areas**

Activities planned:

- Procurement of supplementary food rations for 7,000 children under-5 and 3,000 PLW
- Coordination with Government and nutrition partners on gaps and identification of beneficiaries
- Distribution of supplementary food rations for children under 5 years
- Distribution of supplementary food rations for pregnant and breastfeeding mothers
- Post-distribution follow-up visits

**Outcome 4 Livelihoods of affected populations are protected through targeted livestock interventions.**

**Output 4.1 Livestock assets are protected**

Activities planned:

- Livelihood/restocking assessment and implementation work planning
- Procurement of supplementary feed for livestock for milking livestock for 6 months for 5,000 animals (5 animals/ goats per 1,000 households)
- Identification and registration of beneficiaries of re-stocking
- Restocking for 1,000 households with 5 animals (goats) per household restocking through cash transfer programming

- Distribution of supplementary feed (molasses/multi nutrient blocks/“concentrate”) to milking livestock
- Procurement and supply of animal veterinary drugs and medical equipment for livestock after successful restocking for beneficiary households (provision of vet drugs & medical equipment/supply to woreda animal health clinic and training of community health works in cooperation with regional Government bodies) or provision animal treatment through vouchers incorporation with local private veterinary clinics
- Provision of pasture and fodder seed for targeted communities



## Quality programming; Programme support

### Quality programming (areas common to all sectors)

**Outcome 5 The management of the operation is informed by continued assessments and a comprehensive monitoring and evaluation system**

**Output 5.1 The findings of evaluations lead to adjustments in on-going plans and future planning as appropriate**

Activities planned:

- Ongoing needs assessments and monitoring
- Emergency Appeal inception workshop (focus on PMER tools with ERCS headquarters and field staff and IFRC Coordinator)
- Drought learning review workshops
- Conduct beneficiary satisfaction survey with targeted population
- Conduct a final evaluation of the operation
- Monthly technical support monitoring and supervision by ERCS headquarters coordinator and line managers
- Livestock Emergency Guideline (LEG) training for ERCS staff
- Experiential exchange visits to other similar project areas to learn lessons on livelihood implementation

### Programme support

**Outcome 6 The operation is effectively managed and supported**

**Output 6.1 Required human resources, logistics, IT, and communications resources are provided as needed**

Activities planned:

- Human resources: support to ERCS operational staff costs
- Logistics: assess ERCS Bidu branch warehousing status and needs, and consider funding support accordingly. Organize logistics and procurement technical support from the IFRC regional office Nairobi
- Communications: Support the ERCS communications functions with technical support from the IFRC regional office Nairobi

## Contact Information

For further information, specifically related to this operation please contact:

### Ethiopian Red Cross:

- Ms Frehiwot Worku, **Secretary General**; phone: +251 930 000 582; email: [ercs.sg@redcrosseth.org](mailto:ercs.sg@redcrosseth.org)
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- **IFRC Africa Region, East Africa and Indian Ocean (EAIO) Country Cluster Support team (CCST)**: Andreas Sandin, East Africa and Indian Ocean (EAIO) Office Programme Coordinator, email: [andreas.sandin@ifrc.org](mailto:andreas.sandin@ifrc.org)
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### IFRC Resource Mobilization and Pledges support

- Fidelis Kangethe, Partnerships and Resource Mobilization Coordinator; mobile phone: +254 731 984 117; email: [fidelis.kangethe@ifrc.org](mailto:fidelis.kangethe@ifrc.org)

### Performance and accountability support (planning, monitoring, evaluation and reporting)

- Beatrice Okeyo, PMER Coordinator (a.i.), mobile phone: +254 732 412 200; email: [beatrice.okeyo@ifrc.org](mailto:beatrice.okeyo@ifrc.org)

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## How we work

All IFRC assistance seeks to adhere to the **Code of Conduct** for the International Red Cross and Red Crescent Movement and Non-Governmental Organizations (NGOs) in Disaster Relief and the **Humanitarian Charter and Minimum Standards in Humanitarian Response (Sphere)** in delivering assistance to the most vulnerable. The IFRC's vision is to inspire, **encourage, facilitate and promote at all times all forms of humanitarian activities** by National Societies, with a view to **preventing and alleviating human suffering**, and thereby contributing to the maintenance and promotion of human dignity and peace in the world.

The IFRC's work is guided by Strategy 2020 which puts forward three strategic aims:



**Save lives,**  
protect livelihoods,  
and strengthen recovery  
from disaster and crises.



Enable **healthy**  
and **safe** living.



Promote **social inclusion**  
and a culture of  
**non-violence and peace.**

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# EMERGENCY APPEAL OPERATION

10/01/2017

Ethiopia Drought: MDRET016

Budget Group	Multilateral Response	Inter-Agency Shelter Coord.	Bilateral Response	Budget CHF
Shelter - Relief	7,600			7,600
Shelter - Transitional	0			0
Construction - Housing	0			0
Construction - Facilities	0			0
Construction - Materials	0			0
Clothing & Textiles	0			0
Food	216,800			216,800
Seeds & Plants	297,400			297,400
Water, Sanitation & Hygiene	71,860			71,860
Medical & First Aid	8,300			8,300
Teaching Materials	6,185			6,185
Utensils & Tools	341,956			341,956
Other Supplies & Services	0			0
Emergency Response Units	0			0
Cash Disbursements	0			0
<b>Total RELIEF ITEMS, CONSTRUCTION AND SUPPLIES</b>	<b>950,101</b>	<b>0</b>	<b>0</b>	<b>950,101</b>
Land & Buildings	0			0
Vehicles Purchase	0			0
Computer & Telecom Equipment	0			0
Office/Household Furniture & Equipment	0			0
Medical Equipment	0			0
Other Machinery & Equipment	0			0
<b>Total LAND, VEHICLES AND EQUIPMENT</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>
Storage, Warehousing	20,000			20,000
Distribution & Monitoring	14,200			14,200
Transport & Vehicle Costs	421,340			421,340
Logistics Services	9,000			9,000
<b>Total LOGISTICS, TRANSPORT AND STORAGE</b>	<b>464,540</b>	<b>0</b>	<b>0</b>	<b>464,540</b>
International Staff	304,000			304,000
National Staff	128,075			128,075
National Society Staff	75,800			75,800
Volunteers	132,208			132,208
<b>Total PERSONNEL</b>	<b>640,084</b>	<b>0</b>	<b>0</b>	<b>640,084</b>
Consultants	16,000			16,000
Professional Fees	0			0
<b>Total CONSULTANTS &amp; PROFESSIONAL FEES</b>	<b>16,000</b>	<b>0</b>	<b>0</b>	<b>16,000</b>
Workshops & Training	115,083			115,083
<b>Total WORKSHOP &amp; TRAINING</b>	<b>115,083</b>	<b>0</b>	<b>0</b>	<b>115,083</b>
Travel	31,800			31,800
Information & Public Relations	20,575			20,575
Office Costs	119,314			119,314
Communications	33,600			33,600
Financial Charges	14,400			14,400
Other General Expenses	31,562			31,562
Shared Support Services				
<b>Total GENERAL EXPENDITURES</b>	<b>251,251</b>	<b>0</b>	<b>0</b>	<b>251,251</b>
Programme and Supplementary Services Recovery	158,409	0	0	158,409
<b>Total INDIRECT COSTS</b>	<b>158,409</b>	<b>0</b>	<b>0</b>	<b>158,409</b>
<b>TOTAL BUDGET</b>	<b>2,595,467</b>	<b>0</b>	<b>0</b>	<b>2,595,467</b>
<b>Available Resources</b>				
Multilateral Contributions				0
Bilateral Contributions				0
<b>TOTAL AVAILABLE RESOURCES</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>
<b>NET EMERGENCY APPEAL NEEDS</b>	<b>2,595,467</b>	<b>0</b>	<b>0</b>	<b>2,595,467</b>