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# Emergency Appeal

## Philippines: Tropical Storm Tembin

 International Federation  
of Red Cross and Red Crescent Societies

Appeal n° MDRPH026	20,000 people to be assisted	Appeal launched 25 December 2017
Glide n° <a href="#">TC-2017-000182-PHL</a>	313,498 Swiss francs DREF allocated	DREF allocated 21 December 2017
	2,836,944 Swiss francs current Appeal budget	Appeal ends 31 December 2018

This Emergency Appeal seeks 2,836,944 Swiss francs to enable the International Federation of Red Cross and Red Crescent Societies (IFRC) to support the Philippine Red Cross (PRC) to deliver assistance and support to 20,000 people affected by Tropical Storm Tembin. The operation will focus on the following sectors: health (including psychosocial support and nutrition); water, sanitation and hygiene (WASH); livelihoods (including cash); shelter (including non-food items); disaster risk reduction, protection, gender and inclusion (PGI); and National Society capacity enhancement.

The appeal is launched on a preliminary basis and will be revised once assessments are completed. A detailed emergency plan of action (EPOA) for this appeal will be finalized and attached during January 2018.

### The disaster and the Red Cross Red Crescent response to date

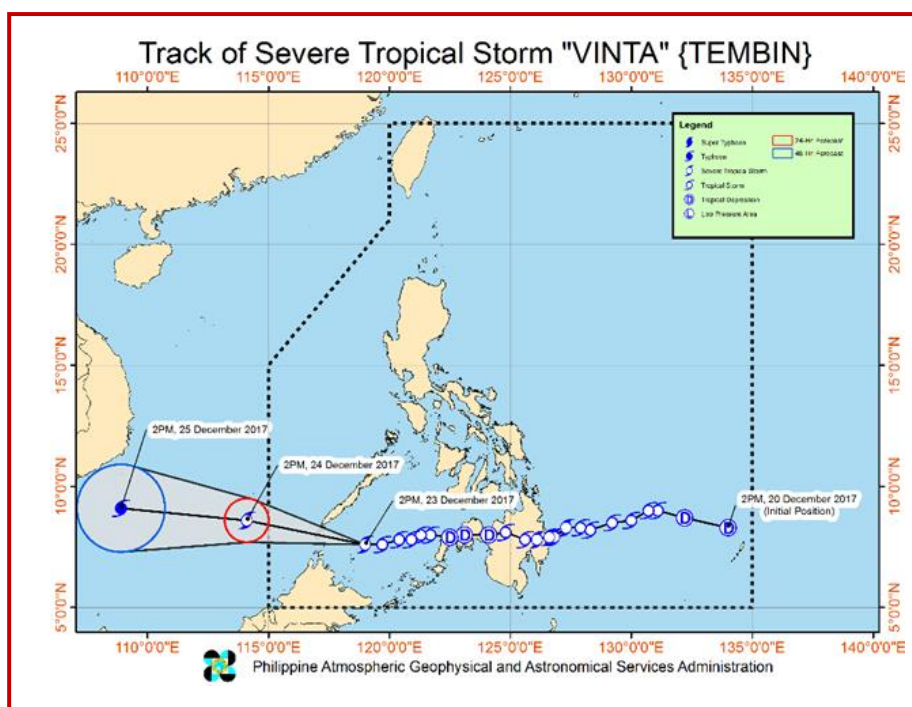
**16 December 2017:** Tropical Storm Kai-Tak makes landfall over San Policarpio, Eastern Samar. PRC mounts a response to deliver immediate assistance to affected people.

**16 to 20 December:** As PRC continues response to deliver immediate assistance to people affected by Tropical Storm Kai-Tak, a new Low-Pressure Area (LPA) forms, gains strength to a tropical depression (TD) and later becomes Tropical Storm Tembin.

**21 December:** The Philippine Red Cross PRC enhances its preparedness measures for approaching Tropical Storm Tembin, and dispatches non-food items for 1,000 families from its Cebu regional warehouse to Mindanao. IFRC allocates 31,764 Swiss francs from its Disaster Relief Emergency Fund (DREF) to support the National Society's readiness measures.

**22-23 December:** Tropical Storm Tembin makes landfall in Cateel, Davao Oriental, then tracks over the provinces of Misamis Oriental, Misamis Occidental and Zamboanga del Norte. It cause heavy rains, which prompt floods and landslides that kill at least 170 people.

**25 December:** IFRC launches an Emergency Appeal for 2,836,944 Swiss francs, including a DREF start-up loan of 313,000 Swiss francs, to support the PRC in meeting the humanitarian needs of 20,000 people.



## The operational strategy

### Background

Several provinces in the island of Mindanao, Philippines, are reeling from the effects of Tropical Storm Tembin (local name: Vinta), which made landfall on Friday 22 December and exited Philippine landmass on Saturday 23 December 2017. The tropical storm has left a trail of destruction, including killing more than 170 people, displacing thousands, damaging houses and livelihoods, and disrupting normal lives of people mainly in northern and central parts of Mindanao.

According to the national meteorological agency, Philippine Atmospheric Geophysical and Astronomical Services Administration (PAGASA), Tropical Storm Tembin made landfall in Cateel, Davao Oriental, on Friday 22 December afternoon packing maximum winds of 90 kilometres per hour (km/h) and gusts of up to 125 km/h. The tropical storm then continued across Mindanao, tracking over the provinces of Misamis Oriental, Misamis Occidental and Zamboanga del Norte. It weakened before re-intensifying late Saturday, 23 December, prior to making a second landfall in Balabac, Palawan.

As responders reached the most affected areas, details of the damage that Tropical Storm Tembin has wrought are emerging. The NDRRMC report of 25 December 7am records at least 123 people have lost their lives, mainly to flooding and landslides, with 160 still missing. The number of fatalities will likely increase as the public authorities verify information being received from the affected provinces. In addition to causing the loss of human lives and internal displacement, Tembin has substantially impacted shelter and livelihoods and caused damage to critical infrastructure including roads, bridges and power transmission lines.

According to the seventh Disaster Response Operations Monitoring and Information Center (DROMIC) report issued by the Department of Social Welfare and Development (DSWD), the storm has affected at least 313,498 people in 998 barangays in Regions MMAROPA, VII, IX, X, XI, XII, ARMM and CARAGA. Of these, 20,870 families or 97,583 persons are currently staying inside 261 evacuation centres, while a further 16,544 families or 84,794 persons are currently staying with host families in Regions IX, X, XI, and XII. The provinces of Bukidnon, Lanao del Norte, Misamis Occidental, Misamis Oriental, Zamboanga del Norte and Zamboanga del Sur are among those with the highest numbers of affected people.

### Needs assessment

Assessments will continue over the following days. Their findings will reflect the actual number of casualties and extent of damages. This Emergency Appeal is launched aiming to ensure that affected communities have immediate access to essential items and services including cash, food, water, sanitation, shelter and healthcare as well to information, psychosocial support (PSS), and protection.

The situation continues to evolve and more information will emerge in the coming days. Current assessments indicate is that there is a need for a substantial humanitarian response to help meet the immediate needs of the affected communities. The local authorities are leading the overall humanitarian response with support of local organizations, including the Philippine Red Cross (PRC). Some of the affected provinces have been placed under a state of calamity but at the moment there is no formal request for international support.

As the country's leading local humanitarian actor, and in pursuit of its mandate outlined in Republic Act No. 10072, PRC has requested IFRC to launch an Emergency Appeal on its behalf to scale up the current operation to deliver humanitarian assistance in the affected communities. Thus far, PRC has mobilized 42 volunteers and 30 members of staff who have undertaken a range of activities in support of affected communities. The National Society's teams have rescued 703 people, provided psychological first aid to 861 people, distributed bottle water to 316 people and served hot meals to 3,084 people.

### Coordination and partnerships

The PRC works with the IFRC and the International Committee of the Red Cross (ICRC) and 12 Partner National Societies in the country. Namely: American Red Cross, Australian Red Cross, British Red Cross, Canadian Red Cross, Finnish Red Cross, German Red Cross, Japanese Red Cross Society, The Netherlands Red Cross, Norwegian Red Cross, Spanish Red Cross, Swiss Red Cross and Qatar Red Crescent Society. To ensure that all Movement partners are fully informed about the situation and plans, PRC convened a coordination meeting on Sunday 24 December, in which all Movement components were represented. In addition to coordinating with Movement partners, PRC has assigned dedicated personnel to represent the

National Society in National Disaster Risk Reduction and Management Council (NDRRMC) meetings. This ensures synergy among different actors.


The ICRC is active in the Philippines in line with its mandate to protect and assist people affected by armed conflict and other situations of violence. It cooperates closely with the PRC on various protection, assistance and prevention activities in the Mindanao region

IFRC has a Country Office in Philippines, which is supporting PRC in planning of this operation and in coordination with stakeholders. Communications with ICRC on the operation are held at country level. IFRC is closely monitoring the situation and has mobilized staff to provide technical support to PRC as well as coordination with other agencies via the Humanitarian Country Team (HCT). Furthermore, IFRC supports the DSWD in activities relating to the Shelter Working Group.

## Overall objective

This operation aims to meet the immediate humanitarian needs of 20,000 people affected by Tropical Storm Tembin in the Philippines. This will include timely and effective emergency relief alongside early recovery and recovery interventions to support the safety, dignity and resilience of affected communities.

## Proposed sectors of intervention

 <b>Health</b>
<b>Outcome 1: The immediate and medium-term risks to the health of affected populations are reduced.</b>
<b>Output 1.1: 500 people are provided with rapid medical management of injuries.</b>
<p>Top-line activities:</p> <ul style="list-style-type: none"> <li>• Set up and run welfare desks in affected communities.</li> <li>• Mobilize and provide refresher to volunteers on first aid.</li> <li>• Deliver first aid services.</li> <li>• Provide referral of serious injuries and medical cases for appropriate care.</li> </ul>
<b>Output 1.2: 20,000 people are reached with community-based disease prevention and health promotion measures.</b>
<p>Top-line activities:</p> <ul style="list-style-type: none"> <li>• Recruit and train volunteers and community members on community-based disease surveillance.</li> <li>• Undertake community-based disease surveillance for detection.</li> <li>• Conduct community-based disease prevention activities.</li> <li>• Implement community-based activities to respond to disease outbreaks.</li> </ul>
<b>Output 1.3: Target population is reached with mainstream and crosscutting psychosocial support.</b>
<p>Top-line activities:</p> <ul style="list-style-type: none"> <li>• Provide psychological first aid to affected community members.</li> <li>• Ensure appropriate referral pathways for additional services to specialized providers.</li> <li>• Provide psychological support and ensure access to services by staff and volunteers.</li> <li>• Mobilize and train volunteers on running child-friendly spaces.</li> <li>• Set up and run child-friendly spaces.</li> </ul>



## Water, sanitation and hygiene

**Outcome 2: The risk of water and sanitation related diseases is reduced.**

**Output 2.1: 20,000 people have immediate access to safe water.**

Top-line activities:

- Deliver safe water through the deployment of water purification units and trucking.
- Distribute water storage containers.
- Conduct awareness on household water treatment.
- Rehabilitate/improve water supply facilities.

**Output 2.2: 20,000 people have access to improved sanitation.**

Top-line activities:

- Organize clean-up campaigns.
- Rehabilitate/construct latrines and bathing facilities.

**Output 2.3: 20,000 people are sensitized and equipped with knowledge on good hygiene practices.**

Top-line activities:

- Provide hygiene supplies.
- Provide dignity kits.
- Undertake hygiene promotion at community, household and school levels.



## Shelter (including household non-food items)

**Outcome 3: Immediate household item and shelter needs of target population are met.**

**Output 3.1: 1,000 families are provided with essential household items or the equivalent case amount.**

Top-line activities:

- Provide non-food relief items.
- Provide cash-based options for obtaining essential household items.

**Output 3.2: 1,000 families are provided with emergency shelter items.**

Top-line activities:

- Provide tarpaulins and ropes.
- Provide basic awareness materials on the use of emergency shelter items.

**Output 3.3: 1,000 families are provided with improved shelter assistance.**

Top-line activities:

- Mobilise carpenters and masons within the target population.
- Engage trained carpenters and masons as members of shelter technical teams.
- Provide in-kind and/or cash-based options for obtaining shelter repair materials.
- Provide in-kind and/or cash-based options for obtaining shelter and rebuilding materials.
- Undertake monitoring to ensure that shelter repair and rebuilding are done as per guidance.

**Output 3.4: 1,000 families are reached with awareness on safer shelter.**

Top-line activities:

- Reproduce and distribute IEC materials on safer building principles.
- Mobilize members of shelter technical team for awareness sessions on safer building principles.
- Organize awareness sessions on safer building principles for target households.



## Livelihoods (including cash assistance)

**Outcome 4: Immediate self-prioritized, needs of the targeted population are met.**

**Output 4.1: 4,000 families are provided with multi-purpose cash grants.**

Top-line activities:

- Engage suitable financial service providers.
- Provide unconditional cash to target families.

**Outcome 5: Economic security of target population is improved.**

**Output 5.1: 1,000 families are reached with livelihood improvement options.**

Top-line activities:

- Form barangay recovery committees in target communities.
- Guide target households to identify possible and feasible livelihoods options.
- Provide household livelihood conditional cash grants to target households.
- Undertake monitoring to ensure target households comply with grant conditions.

**Output 5.2: 10 community groups supported to establish income generating activities.**

Top-line activities:

- Form barangay recovery committees in target communities.
- Facilitate formation of community groups.
- Guide target community groups to identify possible and feasible livelihoods options.
- Provide in-kind and/or cash-based options for establishing community livelihood ventures.
- Community-managed livelihood projects in 10 communities.
- Undertake monitoring to ensure target community groups comply with grant conditions.



## Protection, gender and inclusion

**Outcome 6: Target communities become safer and inclusive by engaging with people most at risk in meeting their needs and rights.**

**Output 6.1: Issues of protection, gender and inclusion are mainstreamed in the operation.**

Top-line activities:

- Coordinate with relief and WASH sectors in the provision of dignity kits.
- Coordinate with cash sector in the provision of multipurpose cash.
- Coordinate with shelter and DRR sectors in the provision of solar lamps.
- Conduct awareness sessions on child protection and SGBV referral services.
- Provide PGI technical support during distributions and sector service delivery.
- Ensure sex, age and disability disaggregated data is collected and analyzed.
- Provide follow up and technical support on compliance with IFRC Minimum Standard Commitments to Gender and Diversity in Emergency Programming.



## Disaster and crisis risk reduction

**Outcome 7: Community resilience to disasters is enhanced.**

**Output 7.1: Target population is reached with information on reducing disaster risk.**

Top-line activities:

- Provide construction site safety awareness for masons and carpenters.
- Provide hand crank radios to target households for early warning, early action.
- Undertake community-defined disaster risk reduction measures in target communities.
- Undertake disaster risk reduction measures in target schools.



## National Society capacity enhancement

**Outcome 8: National Society capacity to deliver on programmes and services is strengthened.**

**Output 8.1: Increased skillsets for PRC to respond to disasters and crises.**

**Output 8.2: Increased material capacity for PRC to respond to disasters and crises.**

**Output 8.3: Improved systems and processes for PRC to respond to disasters and crises.**

**Output 8.4: Improved capacity of target PRC branches to respond to disasters and crises.**

Top-line activities:

- Branch capacity enhancement.
- Cash transfer programming capacity enhancement.
- CEA capacity enhancement.
- Emergency needs assessment (ENA) capacity enhancement.
- Information Communication Technology (ICT) capacity enhancement.
- Information Management capacity enhancement (including on digital distribution lists).
- Logistics capacity enhancement.
- PMER capacity enhancement.
- Enhancing disaster preparedness stocks.
- Protection, gender and inclusion capacity.
- Security management capacity enhancement.
- Support for implementing priorities self-assessment and strategic plans.
- Training, coaching and mentoring of staff and volunteers on various sector technical aspects.
- Upgrading/repair of branch facilities.
- Upgrading/repair of national headquarters facilities.
- Volunteer management capacity enhancement.

In addition to the sectors above, the operation will be underpinned by a commitment to quality programming whose outcome is that continuous assessment, two-way communication mechanisms and analysis is used to inform the design and implementation of the operation and community engagement strategies.

The detailed plan of action under quality programming is as follows:

<b>Quality programming</b>
<b>Outcome 9: Continuous assessment, two-way communication mechanisms and analysis is used to inform the design and implementation of the operation and community engagement strategies.</b>
<b>Output 9.1: The operation is informed by continuous and detailed assessment and analysis is conducted to identify needs and gaps and select people to receive assistance.</b>
<p>Top-line activities:</p> <ul style="list-style-type: none"> <li>• Conduct assessments, including on information needs and preferred feedback channels.</li> <li>• Participate in joint needs assessment with other organizations.</li> </ul>
<b>Output 9.2: The management of the operation is informed by a comprehensive monitoring and evaluation system.</b>
<p>Top-line activities:</p> <ul style="list-style-type: none"> <li>• Set up digital distribution lists using mobile data collection tools.</li> <li>• Maintain digital records on distributions.</li> <li>• Undertake post distribution monitoring, satisfaction and perceptions surveys.</li> <li>• Undertake joint (PRC, IFRC, ICRC and PNS) monitoring visits.</li> <li>• Undertake end-line evaluation and organize a lessons-learned forum.</li> </ul>
<b>Output 9.3: Target communities have access to actionable information about the response and engage with PRC to influence and guide decisions.</b>
<p>Top-line activities:</p> <ul style="list-style-type: none"> <li>• Develop and disseminate targeted messages to enhance dialogue and promote action.</li> <li>• Scale up existing dialogue platforms in support of all sectors.</li> <li>• Support translation of IEC material to language understood by affected communities.</li> <li>• Set up a mechanism to gather people's feedback and guide the operation.</li> <li>• Coordinate with CEA partners on 'communication with communities' activities.</li> </ul>

## Programme support services

To ensure effective and efficient technical coordination, the following programme support functions will be put in place: **human resources, logistics and supply chain; information technology (IT); communication; security; planning, monitoring, evaluation, and reporting (PMER); partnerships and resource development; and finance and administration.** More details will be provided in Emergency Plan of Action to be attached to this appeal during January 2018.

## Budget

See attached [IFRC Secretariat budget](#) (Annex 1) for details.

Elhadj As Sy  
Secretary General



**EMERGENCY APPEAL**

25/12/2017

MDRPH026 Philippines : Tropical Storm Tembin

<b>Budget Group</b>	<b>Appeal Budget CHF</b>
Shelter - Relief	363,000
Shelter - Transitional	28,100
Construction - Facilities	120,000
Clothing & Textiles	23,100
Food	40,000
Seeds & Plants	65,000
Water, Sanitation & Hygiene	228,000
Medical & First Aid	1,000
Utensils & Tools	9,000
Other Supplies & Services	165,500
Cash Disbursements	678,250
<b>Total RELIEF ITEMS, CONSTRUCTION AND SUPPLIES</b>	<b>1,720,950</b>
Vehicles Purchase	20,000
Computer & Telecom Equipment	13,500
Office/Household Furniture & Equipment	6,000
<b>Total LAND, VEHICLES AND EQUIPMENT</b>	<b>39,500</b>
Storage, Warehousing	61,500
Distribution & Monitoring	2,750
Transport & Vehicle Costs	184,600
Logistics Services	3,500
<b>Total LOGISTICS, TRANSPORT AND STORAGE</b>	<b>252,350</b>
International Staff	192,000
National Staff	32,874
National Society Staff	145,620
Volunteers	109,945
<b>Total PERSONNEL</b>	<b>480,439</b>
Consultants	25,000
<b>Total CONSULTANTS &amp; PROFESSIONAL FEES</b>	<b>25,000</b>
Workshops & Training	32,500
<b>Total WORKSHOP &amp; TRAINING</b>	<b>32,500</b>
Travel	26,628
Information & Public Relations	13,900
Office Costs	7,500
Communications	1,750
Financial Charges	2,500
Other General Expenses	15,000
Shared Support Services	45,780
<b>Total GENERAL EXPENDITURES</b>	<b>113,058</b>
Programme and Supplementary Services Recovery	173,147
<b>Total INDIRECT COSTS</b>	<b>173,147</b>
<b>TOTAL BUDGET</b>	<b>2,836,944</b>



<p>Reference documents</p> <p>↘</p> <p>Click here for:</p> <ul style="list-style-type: none"> <li><a href="#">DREF EPoA</a></li> </ul>	<p><b>For further information specifically related to this operation please contact:</b></p> <p><b>Philippine Red Cross Society:</b></p> <ul style="list-style-type: none"> <li>Atty. Oscar Palabyab, Secretary General; phone: +63 2 790 2300; email: <a href="mailto:secgen@redcross.org.ph">secgen@redcross.org.ph</a></li> <li>Resty Lou Talamayan, Manager for Disaster Management Services; email: <a href="mailto:restylou.talamayan2@redcross.org.ph">restylou.talamayan2@redcross.org.ph</a></li> </ul> <p><b>IFRC Philippines Country Office:</b></p> <ul style="list-style-type: none"> <li>Chris Staines, Head of Country Office; phone: +63 (0) 998 585 0794; email: <a href="mailto:chris.staines@ifrc.org">chris.staines@ifrc.org</a></li> <li>Patrick Elliott, Operations Manager; phone: +63 998 960 6289; email: <a href="mailto:patrick.elliott@ifrc.org">patrick.elliott@ifrc.org</a></li> </ul> <p><b>IFRC Asia Pacific Regional Office, Kuala Lumpur:</b></p> <ul style="list-style-type: none"> <li>Martin Faller, Deputy Regional Director; email: <a href="mailto:martin.faller@ifrc.org">martin.faller@ifrc.org</a></li> <li>Nelson Castano, Head of DCPRR unit; email: <a href="mailto:nelson.castano@ifrc.org">nelson.castano@ifrc.org</a></li> <li>Maya Helwani, Operations Coordinator; mobile: +60-18-2106-932; email: <a href="mailto:maya.helwani@ifrc.org">maya.helwani@ifrc.org</a></li> <li>Riku Assamaki, Regional Logistics Coordinator; email: <a href="mailto:riku.assamaki@ifrc.org">riku.assamaki@ifrc.org</a></li> <li>Rosemarie North; Communications Manager; mobile: +60-122-308-451; email: <a href="mailto:rosemarie.north@ifrc.org">rosemarie.north@ifrc.org</a></li> <li>Busisiwe Tshili, acting Resource Mobilization in Emergencies Coordinator; email: <a href="mailto:busi.tshili@ifrc.org">busi.tshili@ifrc.org</a></li> <li>Clarence Sim, PMER Manager; email: <a href="mailto:clarence.sim@ifrc.org">clarence.sim@ifrc.org</a></li> </ul> <p><b>IFRC Geneva:</b></p> <ul style="list-style-type: none"> <li>Javier Ormeno, Senior Officer, Response and Recovery; phone: +412 2730 4260; email: <a href="mailto:javier.ormeno@ifrc.org">javier.ormeno@ifrc.org</a></li> <li>Ruben Romero, Response and Recovery Lead, a.i.; phone: +412 2730 4229; email: <a href="mailto:ruben.romero@ifrc.org">ruben.romero@ifrc.org</a></li> </ul>
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## How we work

All IFRC assistance seeks to adhere to the **Code of Conduct** for the International Red Cross and Red Crescent Movement and Non-Governmental Organizations (NGO's) in Disaster Relief and the **Humanitarian Charter and Minimum Standards in Humanitarian Response (Sphere)** in delivering assistance to the most vulnerable. The IFRC's vision is to inspire, **encourage, facilitate and promote at all times all forms of humanitarian activities** by National Societies, with a view to **preventing and alleviating human suffering**, and thereby contributing to the maintenance and promotion of human dignity and peace in the world.

The IFRC's work is guided by Strategy 2020 which puts forward three strategic aims:



**Save lives,**  
protect livelihoods,  
and strengthen recovery  
from disaster and crises.



Enable **healthy**  
and **safe** living.



Promote **social inclusion**  
and a culture of  
**non-violence** and **peace**.