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Emergency Plan of Action Operation Update Egypt: North Sinai attack

 International Federation
of Red Cross and Red Crescent Societies

DREF n° MDREG014 For DREF; Date of issue: 29 th November 2017	Glide N° OT-2017-000171-EGY Timeframe: 6 months End date: 28 May 2018 (extended 3 months)
DREF allocated: CHF 65,601	
Total number of people affected: 1,000 families	Number of people to be assisted: 400 households (2,000 people)
Host National Society presence (n° of volunteers, staff, branches): Egyptian Red Crescent (ERC), 10,000 active volunteers, 27 branches, one in each governorate 15 staff and 30 volunteers involved in intermediate phase of response	
Red Cross Red Crescent Movement partners actively involved in the operation: Egyptian Red Crescent	
Other partner organizations actively involved in the operation: Ministry of Social Solidarity, Ministry of Health, local authorities, local non-governmental organisations	

Summary of major revisions made to emergency plan of action:

This update announces a no-cost extension of 3 months to the operation to complete distribution of food parcels and non-food items. This DREF allocation supports the Egyptian Red Crescent operation to provide humanitarian assistance to people in Rawda village following the attack on November 24, 2017. The original plan was to distribute food parcels and non-food items in January 2018 followed by a second distribution by late February 2018. The first distribution was first postponed until February because other ERC purchased stocks were used. However, logistical conditions have hindered access since early February, so distributions are put on hold.

While items under this DREF have been purchased, packed and transported on 7 February, their distribution is not feasible at this stage. Currently, all items are stocked at ERC warehouse in Ismailia and Cairo branches. ERC has been requested to be ready and in stand by for distribution as soon as is possible.

A. Situation analysis

Description of the disaster

On 24th of November 2017, a bomb and gun attack against a mosque in al-Rawda Village (Bir Al Abed locality) in North Sinai took place. The attack targeted people during Friday (Gomaa) prayer when hundreds were inside the mosque. The attack resulted in more than 300 deaths, 138 injured including children and more than 500 families bereaved of loved ones and sources of income. Twenty-seven children lost their lives leaving 15 mothers mourning. More than 50 houses encountered remarkable damages due to the random shooting around the mosque. Ambulances were exposed to armed attack and two health workers have been killed.

Summary of the current response

Overview of Host National Society response:

The ERC is member of the National Crisis Management Committee at the level of Prime Minister Cabinet. Branches are represented at similar body at local level. The regulatory bylaws for non-governmental organizations apply to ERC stating that due to international agreements ERC has unique position to deal with internal RCRC Movement and similar organizations.

Immediately after the attack, Egyptian Red Crescent (ERC) activated the operation room at the Headquarters in Cairo, North Sinai and in Ismailiyah branches which are respectively 200 and 150 km distance from Cairo. Emergency Action Teams have been mobilized in the branches of Areesh and Ismailiyah, additional teams joined from Cairo.

The intervention of ERC has been organized in the following phases:

Immediate emergency response (24-25-26 November)

The immediate response took place the 24th, 25th and 26th of November, as follows:

- 100 ERC staff and volunteers have been involved in the immediate emergency response, in different locations.
- Blood bags and transfusion sets were provided from all blood groups in addition to 200 units of plasma:
 - ✓ On day 1: 75 blood bags were sent from ERC Blood bank in Cairo and 200 plasma units
 - ✓ On day 2: due to high number of public willing to donate blood, ERC sent from Cairo a blood collection car, together with 120 transfusion sets including bags
- Medical supplies were provided to the two hospitals in Ismailiyah in the form of two surgical war kits provided by ICRC.
- Emergency Action Teams (EAT) were deployed from the North Sinai branch and Ismailiyah. The teams helped in the transferring of affected people from ambulances to Emergency Room in the hospitals and provision of first aid in support to the overwhelmed medical crew. Some 40 injured were provided with first aid services.
- National Disaster Response Team (NDRT) were deployed from Cairo and Ismailiyah branches. They distributed clothes for injured people at the hospital and provide necessary bed sheets and blankets for a complete ward in Areesh hospital.
- NDRT also ensure provision of food and non-food items specially blankets, as well as support in providing temporary places for the families waiting for their injured relatives. A total of 300 hot meals were provided on spot and repeated on the next days for 125 persons, in addition to providing bottled water.
- Psychosocial (PSS) team were deployed from Cairo and Ismailiyah. They provided PSS to affected people and families and organized people in order not to block the way from ambulances, and direct them within the hospitals. They also facilitated contacts between doctors and families. They provided PSFA for 400 people and PSS for children.

Intermediate emergency response

As a response to the needs in Al-Rawda village, ERC provided 500 food parcels for the families including basic food items (around 15 Kg each). Each parcel covers one average sized family for 10 days. This distribution together with other items will be repeated in order to cover the urgent needs, in coordination with Ministry of Social Solidarity and other governmental and non-governmental actors.

Psychosocial support team of 15 member is now deployed in Bir Al Abed, where the attack happened, carrying activities for 150 children and their families. Toys and playing sets for children are being provided.

Intermediate response started on 27th of November.

Overview of Red Cross Red Crescent Movement in country

The International Federation of Red Cross Societies and Red Crescent societies (IFRC) has a North Africa Country Cluster Support Office in Tunis, covering Egypt. The IFRC Office was notified of the disaster and immediately provided support to the ERC in assessing the impact of the disaster and ERC support needs. It is closely following the evolution of the crisis on the ground. IFRC's MENA Regional Office and its Disaster and Crisis Prevention Response and Recovery (DCPRR) team, based in Beirut, have been providing technical advice to the North Africa office and ERC throughout the operation in assessing and mobilising the required extent of support necessary for the national society.

"The ICRC Delegation in Cairo supports the ERC in the fields of RFL, assistance, emergency response in mass casualty events, and communication. It has cooperated with the National Society for the delivery of two War Wounded Kits to hospitals treating the wounded of the al-Rawdha attack".

Overview of non-RCRC actors in country

Local NGOs contributed with food and Ministry of Social Solidarity provided cash assistance through local authorities. Ministry of Health is directly involved through assistance in the hospitals and medical supplies.

Needs analysis, targeting, scenario planning and risk assessment

Needs analysis

As a result of the attack, most injured cases suffered from orthopaedic injuries, internal bleeding and deep wounds resulting from shrapnel. As per medical reports, most cases will require rehabilitation and all of them as well as their relatives are in great need for psychosocial support especially children.

Only few cases were transferred to Arish hospital in North Sinai because of the continued attacks, while most cases were transferred to Ismaileya governorate into two hospitals; public and university hospitals. Thirty cases have been transferred to Cairo for further specialized treatment.

An estimation of around 5,000 people are in need of support. Most of the affected people are adult men, therefore most of the remaining community are now women alone with children because adult men were killed in the attack. Those women and children lost their source of income and are facing badly challenging livelihood situation.

ERC is planning to support 500 families. The present DREF covers 400 families, equivalent to 2,000 people, for an average of 5 family members in rural Egypt, while the National Society will cover the rest of families. ERC will prioritise those families with children and those whose houses have been damaged by explosion and shooting. Estimation of total children in need is 1,020 (390 in primary stage and 630 in preparatory and secondary).

The ERC had already distributed support in terms of food and NFIs for those families for 10 days. The present DREF aimed to support supporting those families over several months as continuation of the intermediate emergency response. It includes as will complementary medical supplies to the public hospital in Ismailiyah.

Finally, the DREF includes a component of building a Psychosocial Support team in North Sinai to maintain the services initially delivered by the Headquarters team.

Operation Risk Assessment

Since 2014, the situation in the impoverished North Sinai region has been in a state of emergency and experiencing escalated violence while the situation remains highly volatile. ERC teams have access to locations and beneficiaries, particularly through the local branches and teams.

As mentioned, the current situation is one of constrained humanitarian access. The ERC has procured and stocked all items in the nearest branch to North Sinai, Ismailia with the warehouse fully loaded. Additional items are also available in the warehouse at Headquarters.

Contingency Plan

In the event that there is no possibility of distribution in the coming 3 months, ERC might contact its suppliers of food items and change items at risk of expiry, while waiting for the green light to distribute them.

B. Operational strategy¹

1. Overall Operational objective:

The overall objective is to provide assistance in terms of medical, PSS, food and non-food items to the affected people and families of the attack.

2. Operational Strategy:

During the immediate response and intermediate response made by ERC, critical needs have been identified and responded to. Activities have been developed based on the most urgent needs to-date as well as those anticipated in the coming weeks. This operation will complement the intermediate response of ERC to provide livelihoods, NFIs,

¹ The plan should be prepared by the National Society, with support from the Secretariat technical departments and support services.

health and psychosocial support to those people injured and families affected by the attack for the next coming months:

Livelihood and basic needs:

- Provision of food parcels for 400 families for 2 months
- Provision of nutritional food for young children
- Provision of clothes and NFIs for 400 families (winter clothes for 400 families, 2 children and 1 woman in each).

Health:

- Complementary medical supplies: blood transfusion sets and bags to replace ERC stock.
- Building a team of PSS providers in North Sinai: a Training of trainers will be conducted for 25 volunteers during 3 days, facilitated by PSS experts from ERC in Headquarters

The operation will include the deployment of 15 staff and 30 volunteers from the affected branches.

Composition of different items:

Food Parcel

- Rice (5 Kg)
- Flour (4 Kg)
- Sugar (5 Kg)
- Oil (2 bottles)
- Tea (500 gm)
- Tomato paste (2 jars – 400 gm each)
- Halawa (350 gm)

Children Food Box

- Cereals (500 gm)

Clothes

- Jackets for children
- Woolen cover for ladies

3. Operational Support Services

All procurement related to this operation will be done locally and will follow the IFRC standards and procurement procedures. Local procurement will be done by the logistical department of ERC. Any required technical support to the procurement will be provided by the IFRC Logistic department in MENA.

The ERC has warehouses in the targeted branches.

4. Information Technologies (IT)

The DREF allocation will support communication related cost.

5. Communications

The ERC, with the support of the IFRC Country Cluster North Africa and the IFRC MENA Regional Office aims at providing information, through national and international media and donors, on the humanitarian response.

6. Security

ERC ensures maximum safety for its staff and volunteers in the field. Additionally, the team members are trained in first aid and possess proper equipment to intervene.

7. Planning, monitoring, evaluation and reporting (PMER)

Reporting on the operation will be done in accordance with the IFRC minimum reporting standards, with a final report to be made available three months after the end of the operation timeframe.

8. Administration and Finance

A letter of agreement (LoA) has been signed between the IFRC and the ERC to outline the parties' responsibilities regarding the implementation of the activities planned within the DREF operation, and to ensure that the appropriate guidelines are respected in terms of the use of DREF allocations. The ERC has a permanent administrative and finance department which will ensure the proper use of financial resources in accordance with condition of the LoA.

Progress towards outcomes

Based on the global assessment, a detailed assessment for clothes for Rawda was undertaken during first week of January for 428 families.

Procurement has been done at Headquarters level by end of January, with three quotations, for the total number of families, according to the assessment, as follows:

- 465 pieces for girls
- 499 pieces for boys

- 526 pieces for women
- 353 pieces for men



Clothes have packed at HQ by family, indicating number and type of pieces. All items have been transported on 8th of February to North Sinai for distribution, that couldn't take place and then transported to Ismailia. Currently they are stored in warehouse of Ismailia branch on stand by to be distributed.

Progress towards outcomes

According to initial assessment, average of family size was estimated (5 – 2 adults and 3 children) to have a standard pack. Procurement has been done at Headquarters level, with three quotations, for the total number of 428 families, as follows:

- Rice (5 Kg)
- Flour (4 Kg)
- Sugar (5 Kg)
- Oil (2 bottles)
- Tea (500 gm)
- Tomato paste (2 jars – 400 gm each)
- Halawa (350 gm)

Children Food Box

- Cereals biscuits and date bares (500 gm)



Food items have packed at HQ on 5th of February, by family name and content. They were sent on 8th of February to North Sinai for distribution that couldn't take place and then returned to Cairo.

All items are stored in HQ warehouse on stand by to be distributed. Flour is not advised to be stored for longer than 3 months, therefore the food parcels should be distributed between now and the deadline of required extension.

Progress towards outcomes

Procurement of 120 blood bags and transfusions sets was done through the ERC Blood Bank in Cairo, on late December.

Training of trainers for North Sinai, Ismailia and Port Said branches was conducted in Headquarters for 24 volunteers, from 20 to 23 of December 2017. Facilitators supported branches on setting their plan of action to conduct PSS activities.

ERC - North Sinai branch is continuing its activity in communication with the relevant actors and supporting Rawda village families by providing the psychosocial support activity and transport patients to The nearby hospitals and return them back to their homes. 186 people benefited from PFA services, 230 from lay counselling, 1,489 PSS for youth and children.



Budget

See attached budget

Contact information

For further information specifically related to this operation please contact:

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How we work

All IFRC assistance seeks to adhere to the Code of Conduct for the International Red Cross and Red Crescent Movement and Non-Governmental Organizations (NGOs) in Disaster Relief and the Humanitarian Charter and Minimum Standards in Disaster Response (Sphere) in delivering assistance to the most vulnerable.

The IFRC's vision is to inspire, encourage, facilitate and promote at all times all forms of humanitarian activities by National Societies, with a view to preventing and alleviating human suffering, and thereby contributing to the maintenance and promotion of human dignity and peace in the world.

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The IFRC's work is guided by Strategy 2020 which puts forward three strategic aims:

1. Save lives, protect livelihoods, and strengthen recovery from disaster and crises.
2. Enable healthy and safe living.
3. Promote social inclusion and a culture of non-violence and peace.

EMERGENCY APPEAL

North Sinai attack

MDREG014

Budget Group	Multilateral Response	Budget CHF
Shelter - Relief	0	0
Shelter - Transitional	0	0
Construction - Housing	0	0
Construction - Facilities	0	0
Construction - Materials	0	0
Clothing & Textiles	13,200	13,200
Food	40,800	40,800
Seeds & Plants	0	0
Water, Sanitation & Hygiene	0	0
Medical & First Aid	360	360
Teaching Materials	0	0
Utensils & Tools	0	0
Other Supplies & Services	0	0
Emergency Response Units	0	0
Cash Disbursements	0	0
Total RELIEF ITEMS, CONSTRUCTION AND SUPPLIES	54,360	54,360
Land & Buildings	0	0
Vehicles	0	0
Computer & Telecom Equipment	0	0
Office/Household Furniture & Equipment	0	0
Medical Equipment	0	0
Other Machinery & Equipment	0	0
Total LAND, VEHICLES AND EQUIPMENT	0	0
Storage, Warehousing	0	0
Distribution & Monitoring	5,492	5,492
Transport & Vehicle Costs	0	0
Logistics Services	0	0
Total LOGISTICS, TRANSPORT AND STORAGE	5,492	5,492
International Staff	0	0
National Staff	0	0
National Society Staff	0	0
Volunteers	45	45
Other Staff Benefits	0	0
Total PERSONNEL	45	45
Consultants	0	0
Professional Fees	0	0
Total CONSULTANTS & PROFESSIONAL FEES	0	0
Workshops & Training	1,700	1,700
Total WORKSHOP & TRAINING	1,700	1,700
Travel	0	0
Information & Public Relations	0	0
Office Costs	0	0
Communications	0	0
Financial Charges	0	0
Other General Expenses	0	0
Shared Office and Services Costs	0	0
Total GENERAL EXPENDITURES	0	0
Partner National Societies	0	0
Other Partners (NGOs, UN, other)	0	0
Total TRANSFER TO PARTNERS	0	0
Programme and Services Support Recovery	4,004	4,004
Total INDIRECT COSTS	4,004	4,004
TOTAL BUDGET	65,601	65,601