



**International Federation of Red Cross  
and Red Crescent Societies (IFRC), Geneva**

**Independent Auditor's Report**

To the Management of IFRC  
On the IFRC's Financial Statements for the  
Pacific Tropical Cyclone Pam  
(MDR55001)  
for the period from 1 January 2017 to 30 September 2017



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Independent Auditor's Report on the IFRC's Financial Statements for the Pacific Tropical Cyclone Pam (MDR55001) to the Management of

**International Federation of Red Cross and Red Crescent Societies (IFRC), Geneva**

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### **Opinion**

We have audited the accompanying grant financial statements for the Pacific Tropical Cyclone Pam (MDR55001) of the International Federation of Red Cross and Red Crescent Societies ("IFRC"), which comprise the income and expenditure statement and notes to the financial statements, including a summary of significant accounting policies ('the financial statements') for the period from 1 January 2017 to 30 September 2017.

In our opinion, the accompanying financial statements for Pacific Tropical Cyclone Pam (MDR55001) for the period from 1 January 2017 to 30 September 2017 are prepared, in all material respects, in accordance with the IFRC accounting policies as described in the notes to the financial statements.

### **Basis of Opinion**

We conducted our audit in accordance with International Standards on Auditing (ISAs). Our responsibilities under those standards are further described in the *Auditor's Responsibilities for the Audit of the Financial Statements* section of our report. We are independent of the IFRC in accordance with the requirements of the International Ethics Standards Board for Accountants (IESBA) Code of Ethics for Professional Accountants, and we have fulfilled our other ethical responsibilities in accordance with these requirements. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion.

### **Emphasis of Matter - Basis of Accounting**

We draw attention to Notes 2 and 3 to the financial statements, which describes the basis of accounting. The financial statements are prepared to assist the IFRC to comply with the financial reporting provisions of the IFRC.

### **Responsibilities of the Management for the Financial Statements**

The management of the IFRC is responsible for the preparation of the financial statements in accordance with the basis of accounting described in the notes and for such internal control as management determines is necessary to enable the preparation of the financial statements that are free from material misstatement, whether due to fraud or error.



### **Auditor's Responsibilities for the Audit of the Financial Statements**

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance, but is not a guarantee that an audit conducted in accordance with International Standards on Auditing (ISAs) will always detect a material misstatement when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of these financial statements.

As part of an audit in accordance with ISAs, we exercise professional judgement and maintain professional scepticism throughout the audit. We also:

- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, design and perform audit procedures responsive to those risks, and obtain audit evidence that is sufficient and appropriate to provide a basis of our opinion. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the IFRC's internal control.
- Evaluate the appropriateness of accounting policies used and the reasonableness of accounting estimates and related disclosures made by the management.

We communicate with the management and those charged with governance of IFRC regarding, among other matters, the planned scope and timing of the audit and significant audit findings, including any significant deficiencies in internal control that we identify during our audit.

KPMG SA

Karina Vartanova  
*Licensed Audit Expert*

Stéphanie Théoduloz  
*Licensed Audit Expert*

Geneva, 19 October 2018

*Enclosure:*

Financial statements (income and expenditure statement and explanatory notes) for the period from 1 January 2017 to 30 September 2017

**INTERNATIONAL FEDERATION OF RED CROSS AND RED CRESCENT SOCIETIES  
EMERGENCY APPEAL (MDR55001) – PACIFIC: TROPICAL CYCLONE PAM**

**INCOME AND EXPENDITURE STATEMENT  
FOR THE YEAR ENDED 30 SEPTEMBER 2017**

		<b>Period from 1 Jan 2017 to 30 Sept 2017</b>	<b>2016</b>
	<b>Note</b>	<b>CHF</b>	<b>CHF</b>
<b>OPERATING INCOME</b>			
Voluntary contributions	4	33,162	1,072,427
<b>Total OPERATING INCOME</b>		<u>33,162</u>	<u>1,072,427</u>
<b>OPERATING EXPENDITURE</b>			
<b>Programmes and coordination: Humanitarian Response</b>			
Employee benefits		192,181	1,068,700
Relief supplies, transportation and storage		53,440	659,932
Contributions to national societies		-	486,191
Supplementary services & cost recoveries		772	54,436
Other costs & allocations	5	398,247	593,975
Voluntary contribution returned to a donor	6	21,007	-
<b>Total direct costs</b>		<u>665,647</u>	<u>2,863,234</u>
Indirect cost recovery		42,532	179,293
Pledge fees		3,380	26,672
<b>Total OPERATING EXPENDITURE</b>		<u>711,559</u>	<u>3,069,199</u>
<b>NET (DEFICIT) FROM OPERATING ACTIVITIES</b>		<u>(678,397)</u>	<u>(1,996,772)</u>
Finance income, net		1,690	17,732
<b>NET (DEFICIT) FOR THE PERIOD</b>		<u>(676,707)</u>	<u>(1,979,040)</u>
<b>FUNDS HELD FOR OPERATIONS</b>			
Brought forward		699,602	2,678,642
Net surplus for the period		(676,707)	(1,979,040)
<b>FUNDS HELD FOR OPERATIONS</b>		<u>22,895</u>	<u>699,602</u>

The notes on pages 4 to 8 are an integral part of these Appeal Financial Statements.

**INTERNATIONAL FEDERATION OF RED CROSS AND RED CRESCENT SOCIETIES  
EMERGENCY APPEAL (MDR55001) – PACIFIC: TROPICAL CYCLONE PAM**

**NOTES TO THE APPEAL FINANCIAL STATEMENTS  
FOR THE YEAR ENDED 30 SEPTEMBER 2017**

**1. Activities**

Founded in 1919, the International Federation of Red Cross and Red Crescent Societies (IFRC) is a membership organisation comprising 191 member Red Cross and Red Crescent societies governed by a Governing Board and with management support provided by a Secretariat with more than 60 delegations strategically located to support activities around the world. The Secretariat headquarters' address is 1, Route de Pré-Bois, 1214 Vernier, Geneva, Switzerland.

The IFRC's mission is to improve the lives of vulnerable people by mobilizing the power of humanity. Working through its 191 member National Societies, the IFRC acts before, during and after disasters and health emergencies to meet the needs and improve the lives of vulnerable people. It does so with impartiality as to nationality, race, gender, religious beliefs, class and political opinions.

The IFRC coordinates international support for large-scale disasters and health crises, strengthens the capacities and leadership of its member National Societies, and acts at the international level to raise resources and persuade decision makers to act at all times in the interests of vulnerable people.

Guided by *Strategy 2020* – a collective plan of action for the IFRC and its member National Societies to tackle the major humanitarian and development challenges of this decade – the IFRC is committed to 'saving lives and changing minds'.

On 13 March 2015, Tropical Cyclone Pam struck Vanuatu with maximum sustained winds of 250 kph, resulting in severe damage to infrastructure and displacing thousands of families as their houses were damaged or destroyed. On the same day, IFRC allocated CHF 132,996 from the Disaster Relief Emergency Fund (DREF) to support the Vanuatu Red Cross Society in responding to the immediate needs of communities affected by the tropical cyclone and undertaking rapid assessments to inform the development of a detailed action plan.

On 16 March 2015, an Emergency Appeal was launched seeking CHF 3.9 million in cash, kind or services to support Vanuatu Red Cross Society in delivering assistance and support to 60,000 people.

While Vanuatu was the hardest hit, the cyclone and subsequent storm surges and flooding, affected other countries across the Pacific, resulting in extensive damage to infrastructure and houses. On 16 and 17 March 2015, the IFRC allocated from the DREF, the amounts of CHF 73,258 for Kiribati Red Cross Society, CHF 81,873 for Tuvalu Red Cross Society, and CHF 153,770 for Solomon Islands Red Cross Society, to support them in delivering immediate assistance to those affected and to undertake thorough needs assessments.

On 23 March 2015, the individual operations were combined to launch an integrated regional Emergency Appeal, seeking CHF 5.7 million in cash, kind or services to support Vanuatu Red Cross Society, Kiribati Red Cross Society, Solomon Islands Red Cross Society, Tuvalu Red Cross Society, and Papua New Guinea Red Cross Society, in delivering humanitarian assistance, relief, shelter and settlement, water and sanitation, and livelihood activities to 81,000 people over 24 months, ending in March 2017. On 25 January 2016, the Emergency Appeal was extended to 30 June 2017 and increased to CHF 8.5 million, which was subsequently revised to CHF 8.0 million. In 2016, the timeframe was extended until 30 September 2017. The final report was issued on 4 June 2018.

The financial statements presented comprise the Income and Expenditure Statement and supporting notes of the Pacific: Tropical Cyclone Pam Emergency Appeal (MDR55001), and are hereto referred to as the Appeal Financial Statements.

**INTERNATIONAL FEDERATION OF RED CROSS AND RED CRESCENT SOCIETIES  
EMERGENCY APPEAL (MDR55001) – PACIFIC: TROPICAL CYCLONE PAM**

**NOTES TO THE APPEAL FINANCIAL STATEMENTS  
FOR THE YEAR ENDED 30 SEPTEMBER 2017**

**2. Basis of accounting**

The Appeal Financial Statements are presented in Swiss Francs and have been prepared using the accrual basis of accounting, under which, the effects of transactions and other events are recognised when they occur (and not as cash or its equivalent is received or paid) and they are recorded in the accounting records and reported in the financial statements of the periods to which they relate.

The information contained herein has been extracted from the Consolidated Financial Statements of the IFRC which are prepared in accordance with International Financial Reporting Standards (IFRS).

The Consolidated Financial Statements present operating expenditure by function (see note 3.3(a)). All operating expenditure included within the Pacific: Tropical Cyclone Pam Emergency Appeal is classified under the Humanitarian Response functional category. For information purposes, the Income and Expenditure Statement provides further analysis of operating expenditure.

**3. Significant accounting policies**

**3.1 Foreign currency transactions**

The presentation and functional currency of the IFRC is the Swiss Franc, as operating cash flows are primarily denominated in, and influenced by, the Swiss Franc. The IFRC's operations are not concentrated in any one economic environment, but appeals, including the Pacific: Tropical Cyclone Pam Emergency Appeal, are always launched in Swiss Francs and expenditure is budgeted and managed in Swiss Francs.

Foreign currency transactions are translated into Swiss Francs using rates which approximate to the rates prevailing on the dates of the transactions.

**3.2 Income**

Income comprises Voluntary contributions in cash or in-kind from donors.

***Voluntary contributions***

Voluntary contributions are identified according to the level of earmarking. Donors can earmark contributions for use in field operations at the appeal, programme, project or sub-project level. Such earmarked contributions are fully under the control of the IFRC, and, unless they are also subject to specific contractual obligations or earmarked for use in a future period (see paragraph below), are recognised in the Income and Expenditure Statement when pledged. At the end of the accounting period, unspent earmarked contributions are included in Funds held for operations.

Government grants and contributions that are based on contracts for specific projects, akin to government grants, are recognised as expenditure is incurred and contractual obligations are fulfilled. The IFRC typically receives such contributions from diplomatic missions, United Nations (UN) agencies, European Community Humanitarian Office (ECHO) and other government agencies such as the United States Agency for International Development (USAID). Amounts received, but not recognised, are deferred for recognition in future periods as expenditure is incurred and contractual obligations are fulfilled. Government grants that are not for specific projects but are earmarked at appeal level are recognised when a confirmed written pledge has been received from the donor.

Contributions that are subject to specific contractual obligations or earmarked for use in a future period are not fully under control of the IFRC. Contributions subject to specific contractual obligations are recognised in income as expenditure is incurred and contractual obligations are fulfilled, similar to government grants. Amounts received, but not recognised, are deferred for recognition in future periods as expenditure is incurred and contractual obligations are fulfilled. Contributions which are earmarked for use in a future period are deferred for recognition in income in the future period for which they are earmarked.

In-kind contributions of services (in the form of staff or transport) are recognised on the date of receipt of the service and are recognised equally as both contributions and expenses in the Income and Expenditure Statement. In-kind services received in response to the Appeal are measured at fair value. The fair value of in-kind staff is taken as the average cost that would be incurred by the IFRC, if it were to employ a person in a similar position.

**INTERNATIONAL FEDERATION OF RED CROSS AND RED CRESCENT SOCIETIES  
EMERGENCY APPEAL (MDR55001) – PACIFIC: TROPICAL CYCLONE PAM**

**NOTES TO THE APPEAL FINANCIAL STATEMENTS  
FOR THE YEAR ENDED 30 SEPTEMBER 2017**

**3.2 Income (continued)**

*Voluntary contributions (continued)*

The IFRC sometimes agrees with a donor that the value of a confirmed written pledge previously received shall be changed - either increased or decreased. Such changes are recognised as additions to, or reductions of, income, during the period in which the change was agreed. The IFRC is not able to evaluate the potential impact of such changes on voluntary income reported in these Appeal Financial Statements.

**3.3 Expenditure**

*(a) Functional expenditure categories*

All IFRC expenditure is classified under functional expense categories that aggregate costs related to each category. Expenditure incurred as part of the Pacific: Tropical Cyclone Pam Emergency Appeal activities is classified under the Programmes and coordination: Humanitarian response functional expense category. This functional expense category comprises: Coordination during the immediate response phase of disasters and crises which require international assistance, in order to ensure adequate resources are available to meet the needs of disaster affected people. Within this functional expense category, the classification of operational expenditures by nature has been aligned with the Consolidated Financial Statements of the IFRC.

*(b) Costing principles*

The costing principle of the IFRC is one of full cost recovery, therefore each appeal, including the Pacific: Tropical Cyclone Pam Emergency Appeal, includes all associated direct costs, indirect costs and pledge fees.

*Direct costs*

Direct costs are those costs that can be readily and specifically identified with a particular project or service. Direct costs include employee benefits including salary and benefit costs of international delegates and national staff.

In keeping with the IFRC's principle of full cost recovery, costs are recovered from operations for specific services provided in addition to the essential services funded by indirect cost recovery (below). Such recoveries include specific logistics services recoveries based on the value of procurement services provided, global fleet services including provision of the vehicle rental scheme and country level services related to the basic costs of having a presence (an IFRC office) in a given country.

*Indirect costs*

The direct costs of programmes and services are subject to 6.5% indirect cost recovery to fund the costs of providing indirect support services, essential to the success of operations. Such indirect support services include management and leadership, information and communication technology and professional and services functions in the areas of programme quality, reporting, resource mobilisation, finance, information technology and human resources.

*Pledge fees*

Costs are incurred to meet specific donor requirements. These requirements may include the tracking of expenses where a donation has been given for a specific activity or needs to be spent within a specific timeframe, or requires customised financial and / or narrative reports. Pledge fees are charged to donations to cover the costs associated with meeting these specific donor requirements.

*(c) Working with National Society partners*

In implementing its activities in the ordinary course of its business, the IFRC advances funds to member Red Cross and Red Crescent National Societies. Two mechanisms are used to advance funds to member National Societies for the implementation of activities – cash working advances and cash contributions.

**INTERNATIONAL FEDERATION OF RED CROSS AND RED CRESCENT SOCIETIES  
EMERGENCY APPEAL (MDR55001) – PACIFIC: TROPICAL CYCLONE PAM**

**NOTES TO THE APPEAL FINANCIAL STATEMENTS  
FOR THE YEAR ENDED 30 SEPTEMBER 2017**

**3.3 Expenditure (continued)**

*Working advances to National Societies*

The IFRC provides cash working advances to National Societies for them to implement activities on behalf of the IFRC. An expense is recognised for the value of working advances which has not been reported on by the recipient National Societies and is recorded in Operating expenditure – Other costs & allocations. When recipient National Societies report on their use of the funds, this expense is reclassified according to its nature.

*Contributions to National Societies*

The IFRC makes cash contributions to fund the activities of member National Societies. Such contributions are recognised as operational expenditure as they are incurred.

**3.4 Finance income, net**

Exchange gains and losses resulting from the settlement of foreign currency transactions and from translation are included under Finance income, net, in the Income and Expenditure Statement, with the exception of realised exchange gains and losses on voluntary contributions, which are included under Voluntary contributions.

**3.5 Funds held for operations**

The cumulative excess of income received over operating expenditure incurred is recorded as Funds held for operations. In the event that the funds cannot be spent, the IFRC obtains agreement from the donors to reallocate the unspent funds for a different use, or reimburses them to the donors.

There is an unspent balance of CHF 40,501 as stated in the final report dating 4 June 2018 under this appeal, which will be transferred to the country cluster 2018 operational plan for the longer-term programmes and national societies' development. This differs from the balance as stated in this report CHF 22,895.

**4. Voluntary contributions**

	<b>Cash</b>	<b>Services</b>	<b>Period from</b>	
	<b>CHF</b>	<b>In-Kind</b>	<b>1 Jan 2017 to</b>	<b>2016</b>
		<b>CHF</b>	<b>30 Sept 2017</b>	<b>TOTAL</b>
			<b>TOTAL</b>	<b>TOTAL</b>
			<b>CHF</b>	<b>CHF</b>
Government of Malta	-	-	-	41,502
Italian Government Bilateral Emergency Fund	44,546	-	44,546	33,896
Japanese Government	-	-	-	146,876
Japanese Red Cross Society	-	-	-	502,068
New Zealand Red Cross	-	(11,384)	(11,384)	104,772
Republic of Korea Government	-	-	-	193,872
Spanish Government	-	-	-	52,240
Other donors (including online donations and those with contributions less than CHF 10,000)	-	-	-	(2,799)
	<u>44,546</u>	<u>(11,384)</u>	<u>33,162</u>	<u>1,072,427</u>

The figures include cash contributions and movements in outstanding pledges in 2017, together with the revaluation of outstanding foreign currency pledges as at 31 December 2017. The services in-kind amounting to (CHF 11,384) are in relation to reversals made to provisions for staff beyond the last day of employment.

**INTERNATIONAL FEDERATION OF RED CROSS AND RED CRESCENT SOCIETIES  
EMERGENCY APPEAL (MDR55001) – PACIFIC: TROPICAL CYCLONE PAM**

**NOTES TO THE APPEAL FINANCIAL STATEMENTS  
FOR THE YEAR ENDED 30 SEPTEMBER 2017**

**5. Other costs & allocations**

	<b>Period from 1 Jan 2017 to 30 Sept 2017 CHF</b>	<b>2016 CHF</b>
Administration, office and general	9,726	156,830
Consultancy fees	30,000	8,875
Information	5,935	17,113
Travel	43,578	143,755
Vehicles and equipment	31,856	41,687
Workshops & training	73,988	122,834
Other costs and allocations	<u>203,164</u>	<u>102,881</u>
	<u>398,247</u>	<u>593,975</u>

Included within Other Costs and allocations is a provision of working advances not yet reported by National Society amounting to CHF 193,690 (2016: CHF 15,762).

**6. Voluntary contributions returned to a donor**

This is a provision for return of funds of CHF 21,007 to the New Zealand Red Cross in 2017 (2016: Nil).