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Emergency Plan of Action Operation Update

Cameroon: Population Movement

 International Federation
of Red Cross and Red Crescent Societies

DREF n° MDRCM026	GLIDE n° OT-2018-000155-CMR
EPoA update n° 1; date of issue: 20 December 2018	Timeframe covered by this update: 01 October to 6 December 2018
Operation start date: 01 October 2018	Operation timeframe: 04 months with new end date of 01 February 2019
Overall operation budget: CHF 140,914	
N° of people being assisted: 5,598 people	
Project manager: Josuane Flore Tene, overall responsible for planning, implementing, monitoring, reporting and compliances	National Society contact: Kouandje Achille Valère
Red Cross Red Crescent Movement partners currently actively involved in the operation: International Committee of Red Cross, International Federation of Red Cross and Red Crescent Societies (IFRC), French and, Luxemburg Red Cross	
Other partner organizations actively involved in the operation: Partners of the United Nations System (OCHA, UNHCR, WFP), other NGOs (Plan International) and the Government	

Summary of major revisions made to emergency plan of action:

The key objectives of this DREF operation was to conduct an in-depth multisector needs assessment in the West and Littoral regions in order to inform the humanitarian situation, needs of internally displaced persons (IDPs) from neighboring South-West and North-West regions of Cameroon and provide essential assistance. The assessment has now been completed by a joint Movement consisting of Cameroon Red Cross (CRC) - French Red Cross (FRC) - International Committee of the Red Cross (ICRC) – Luxembourg Red Cross (LRC) – and IFRC.

The findings of that assessment indicate that about 49,327 people have been internally displaced from North-West and South-West regions into West and Littoral regions. These IDPs are mostly found in 6 divisions, namely Menoua, Mifi, Bamboutos and Noun (West region), and Mounjo and Wouri (Littoral region). The IDPs are distributed as shown in the following table:

Region	Division	Number of IDPs
West	Menoua	6,892
	Mifi	1,266
	Bamboutos	6,736
	Noun	18,744
Littoral	Mounjo	5,343
	Wouri	10,346
Total		49,327

The assessment has revealed that these 49,327 IDPs are in need of health care including Psychological support, food and non-food items, livelihoods and basic needs, education, WASH, protection, Shelter, and Restoration of Family Links (RFL). However, the most urgent needs are in the areas of Shelter, Food and non-food items distribution, and WASH. Considering the extent of needs and protracted nature of the conflict, the Movement partners present in Cameroon have proposed to launch a One International Appeal targeting 49,327 IDPs and 10,000 host populations in shelter, Non-food items (NFI), and WASH.

Thus, this operations update is highlighting the progress made to date and inform plan for One International Appeal in the coming days to address the most urgent needs of IDPs and host populations in West and Littoral regions of Cameroon for an initial period of 6 months. The first activities in the DREF covered only the Menoua and Bamboutos divisions in West region. The proposed Emergency Appeal will target the 6 divisions having received IDPs as indicated in the table above, i.e. in West and Littoral regions. **To ensure there is no gap in support and allow implementation of remaining activities, a one month no-cost timeframe extension is being requested through this operations update.**

A. SITUATION ANALYSIS

Description of the disaster

The sociopolitical crisis in North West and South West regions of Cameroon have been ongoing since 2016, but its effects were contained in those 2 regions until early 2018. By September 2018, population movement was recorded from the North West (NW) and South West (SW) regions of Cameroon, following a threat circulated by armed groups operating in these regions on their intention to block any entry or exit into or from the said regions of Cameroon, in a bid to thwart any campaign plans for the upcoming presidential elections set to be held on 7 October 2018.

Since then, the presidential elections took place on 7 October 2018 as planned, with an unprecedented low participation in NW and SW regions. Although there was an apparent calm since the elections, there were sporadic attacks recorded that put people in constant fear. Such attacks have claimed the lives of many since October 2018, including foreigners. Some IDPs, mostly from SW region who were in Mounjo division (Littoral region) have begun returning to their original region, but the generalized fear is preventing many from attempting a return at this time.

From late October to early November 2018, a joint Movement team consisting of CRC, FRC, ICRC and IFRC conducted a detailed needs assessment in both Littoral and West regions and the findings indicate urgent needs in shelter and NFIs, livelihoods and basic needs, WASH and protection for 49,327 IDPs in Menoua, Mifi, Bamboutos and Noun divisions (West region), and Mounjo and Wouri divisions (Littoral region).

Summary of current response

Overview of Host National Society

Since the start of the operation in October 2018, CRC supported by Movement partners present in Cameroon has been able to conduct a detailed needs assessment in West and Littoral regions as planned.

Through this DREF operation the National Society has been able to implement the following activities:

1. Train more than 100 volunteers on health-related issues and hygiene promotion. The volunteers have been able to reach 2,190 affected people so far with hygiene promotion, including distribution of soap to 589 Households.
2. Ensure 100 volunteers were ready to provide first aid services to people affected by violence relating to the presidential elections on 7 October 2018.
3. Distribute NFIs to 394 affected people
4. Train volunteers and conduct demonstrations to affected communities on the use of aquatabs, followed by distributions of 6,570 to affected households.

Overview of Red Cross Red Crescent Movement in country

IFRC Country Cluster Office for Central Africa based in Yaoundé, Cameroon is supporting CRC with this operation. IFRC supported the deployment of an RDRT member from Rwanda Red Cross who is presently in Cameroon supporting the host National Society with this operation. Moreover, IFRC coordinated with other Movement partners present in Cameroon, including ICRC, French Red Cross, Luxembourg Red Cross and CRC, to organize the detailed needs assessment which took place from late October to early November 2018. The report of the assessment is finalized and will inform the One Movement Appeal operational strategies.

French Red Cross provided a set of NFIs that the host National Society distributed in Bamboutos division in September 2018. On their part, Luxembourg Red Cross is preparing for a distribution of NFI by 10 December 2018 in Menoua and Bamboutos divisions. ICRC, Luxembourg Red Cross and IFRC provided financial support for the detailed needs assessment. Following this assessment, the Movement partners in Cameroon have all agreed that a One International Appeal will be launched to cover the needs of IDPs identified in the 6 divisions covered during the assessment.

Movement coordination meetings are held on a monthly basis, but because of this operation, Movement partners have been meeting more frequently within the same month. At least 5 meetings took place in October to prepare for the detailed needs assessment. Since the end of the assessment, several meetings have taken place in between the monthly meetings to decide on what to do with the findings of the assessment.

Overview of non-RCRC actors in country

Government authorities launched a nation-wide fundraising campaign to assist affected people in SW and NW regions. Several distributions of food and NFI have been made so far with the funds accruing from that campaign. Government has also held several coordination meetings with humanitarian actors, including Cameroon Red Cross and IFRC in Cameroon, as well as inter-ministerial meetings to discuss the best option to tackle the crisis in NW and SW regions.

In September 2018, OCHA conducted a multi-sector rapid assessment in West and Littoral regions of Cameroon and concluded that approximately 85,596 IDPs are in the same 6 divisions covered by the Movement during the detailed needs assessment. The OCHA assessment revealed that there were needs in the areas of Shelter, WASH, Health, Education, Livelihoods and Protection, and that detailed needs assessment was required to plan an effective response.

WFP provided food items that are being distributed by Cameroon Red Cross to approximately 7,000 IDPs. On their part, UNHCR is implementing activities in NW and SW regions where they have already distributed 4,000 shelter kits for 20,000 people, and 6,000 core relief items for 30,000 people¹.

Needs analysis and scenario planning

Needs analysis

The detailed needs assessment conducted from late October to early November 2018 confirmed that there are IDPs from NW and SW regions in West and Littoral regions. The assessment also confirmed that these IDPs have several needs, with the most urgent being in the areas of Shelter, Non-food items (NFI) distribution, Livelihoods, WASH and Protection.

The total number of IDPs in West and Littoral regions is 49,327, and affected divisions include Menoua, Bamboutos, Noun and Mifi (West region), as well as Mounjo and Wouri divisions (Littoral region).

The initial plan of action only targeted 3,598 people in Bamboutos and Menoua divisions of West region. With the findings of the detailed needs assessment, there is an urgent need to extend the intervention not only to additional 2 divisions of West region (Mifi and Noun), but also to Littoral region (Mounjo and Wouri divisions). The detailed assessment shows that there are 49,237 IDPs in targeted divisions. Thus, the proposed One International Appeal to be launched by Movement partners in Cameroon will be targeting the 49,237 IDPs in Shelter, NFIs, livelihoods and basic needs, WASH and protection services.

¹ Source UNHCR Update 26 Nov – 02 Dec 2018

Scenario Planning

Scenario	Dynamics	Intervention and impact
Best case scenario	The One International Appeal is launched, funding is received, and implementation is progressing smoothly. Meanwhile, the situation improves in NW and SW regions and most IDPs return to their respective regions and divisions.	Cameroon RC and in-country Movement partners will revise the One International Appeal to include interventions in NW and SW regions for returnees. CRC continues the monitoring of the situation and strengthens its role as an active member of disaster preparedness and response mechanism structures.
Most likely scenario	The One International Appeal is launched, funding is received, and implementation is progressing smoothly. A few IDPs return to their respective regions and divisions.	CRC and Movement partners will implement the operation as planned, while continuing to monitor the situation for rapid adjustment in the event of any major change.
Worst case scenario	The One International Appeal is launched, funding is received, but the security situation is deteriorating because of multiple confrontations between armed groups and government forces, with escalation to West and Littoral regions.	In this situation of insecurity, CRC will not be able to implement the plan of action as envisaged. Activities will be limited to monitoring and coordination in host regions while National Society continues monitoring and develops longer-term strategy for recovery.

Operation Risk Assessment

In August 2018, there were some cases where armed groups pursued IDPs right into the West region. Although this was a one-time act which has not been repeated, it should be noted that the implementation of the operation in West region will be jeopardised if such attacks occur again. In order to minimise the effects of such attacks CRC will brief their volunteers on security issues and instruct them to stop all activities in the event of anticipated attacks in West or Littoral regions.

B. OPERATIONAL STRATEGY

Overall Operational objective

The objective of this operation is to conduct an in-depth multisector assessment of IDP needs, preposition first aid material in preparation of potential electoral violence, as well as provide emergency WASH assistance to 3,598 people, or 917 IDP families settled in the West Region through the provision of water purification tablets, sanitation and hygiene promotion.

Proposed strategy

The planned detailed needs assessment was conducted from late October to early November 2018. A questionnaire was prepared in advance to guide the assessment. CRC used direct observation, key informant interviews, and focus group discussions to collect the maximum amount of data. The assessment was conducted taking into account gender and diversity sensitive needs as focus group discussions were organised separately for women, key informant interviews were organised with people living with disabilities, children and old people to better capture their needs.

The planned One international appeal will ensure integrated programming between sectors. For instance, latrines and water points will be installed where they can be accessible to people with disabilities and old people. Discussions with affected people during the assessment indicated the need to put in place a sound community engagement and accountability system in place to ensure that the affected people are at a central position in the operation.

C. DETAILED OPERATIONAL PLAN



Health

People reached:

Male:

Female:

Outcome 1: The immediate risks to the health of affected populations are reduced

Indicators:	Target	Actual
# of people reached with community-based disease prevention and health promotion programming	3,598	2,190

Output 1.1: The health situation and immediate risks are assessed and mitigated using agreed guidelines

Indicators:	Target	Actual
# of volunteers and supervisors trained on health-related issues and hygiene promotion	100	105
# of IDPs reached with First Aid activities	3,598	2,190
# of dignity kits procured and distributed	647	394
Number of women of child bearing age reached with dignity kits	647	394
# of volunteers provided with PPE	100	100

Progress towards outcomes

CRC trained more volunteers than planned (105 instead of 100) on health-related issues and hygiene promotion, as more volunteers needed to be trained. Moreover, the RDRT that was recruited on the basis that he was bilingual turned out to be only English speaking. Thus, CRC had to hire and train another volunteer who served as a translator for the RDRT member. The trained people included 8 supervisors and 97 volunteers. The IDPs are English Speaking, but the people in West region are all French speaking, including the majority of Cameroon Red Cross (CRC) volunteers who are not bilingual and thus only speak French.

The planned 647 dignity kits were purchased, but so far, the National Society has distributed 394 kits in Menoua division, alongside with the other non-food items (NFI). The remaining kits are to be distributed in Bamboutos division in the days ahead.

The personal protection equipment (PPE) have been purchased and put at the disposal of targeted branches of Cameroon Red Cross.

Output 1.2: The immediate health risks associated any violence resulting from the forthcoming presidential election are reduced thanks to the repositioning of first aid materials in high-risk areas.

Indicators:	Target	Actual
# of people reached with prepositioned FA related NFIs	2,000	0
# of volunteers engaged in providing first aid services to people affected by violence related to elections	100	100
# of PPEs provided to volunteers providing FA services	100	0

When planning this operation, no provision was made for the per diem of volunteers who were expected to cover the eve and the presidential election day on 6 and 7 October 2018 in the targeted 4 regions, namely Littoral, North-West, South-West and West regions. The operation team had to readjust budget lines to accommodate that important aspect. Thus, the planned PPE for volunteers providing FA services were cancelled, and the budget line allocated for that activity was reallocated to pay the missing per diem to volunteers.

CRC then mobilized 100 volunteers who were available in the field to provide first aid to citizens during the eve and elections day. Those volunteers did not have to administer any first aid service because the elections occurred without violence.



Water, sanitation and hygiene

People reached:

Male:

Female:

Outcome 2: Immediate reduction in risk of waterborne and water related diseases in targeted communities

Indicators:	Target	Actual
# households provided with safe water services that meet agreed standards according to specific operational and programmatic context	917	589

Output 2.1: Daily access to safe water which meets Sphere and WHO standards in terms of quantity and quality is provided to target population

Indicators:	Target	Actual
# of people with access to at least 20 litres of potable water per day	3,598	2,190
# of volunteers trained on safe use of household water treatment techniques (HHWT)	100	105
# of water purification tablets procured and distributed to target IDP households	10,794	6,570

Progress towards outcomes

CRC trained 8 supervisors and 97 volunteers on how to treat water at home using water purification tablets. During the training, they demonstrated how to use aqua tab. After the training, Red Cross volunteers distributed aqua tab to cover one-month need of each family to 438 households in Menoua division, i.e. for 2,190 people. The planned 10,794 water purification tablets were purchased, but so far, 6,570 tablets have been distributed in Menoua division.

The demonstration of how to use the aqua tabs was delayed as the trainings took place before the tablets were available in the field. Nevertheless, CRC volunteers organized demonstrations during the distribution of NFIs.

Output 2.2: Hygiene promotion activities which meet Sphere standards in terms of identification and use of hygiene items provided to target population

Indicators:	Target	Actual
# of people reached with hygiene promotion activities	3,598	2,190
# of IEC materials produced with HP messages	1,000 leaflets and 500 posters	1,000 leaflets and 500 posters
# of hygiene promotion campaigns held throughout duration of the operation	16	10
# of households reached with provision of soap	917	589

Using the leaflets and posters prepared for the operation, trained CRC volunteers conducted 10 hygiene promotion campaigns in Menoua and Bamboutos divisions, reaching 2,190 people. As far as the distribution of soap is concerned, CRC volunteers have already reached 589 households

Strategies for implementation

International Disaster Response

Outcome 1: Effective and coordinated international disaster response is ensured

Indicators:	Target	Actual
# number of coordination meetings attended by NS	2	3

Output 1.1: Effective response preparedness and NS surge capacity mechanism is maintained

Indicators:	Target	Actual
# of surge staff deployed to support the NS	1	1

Progress towards outcomes

The planned RDRT has been deployed and is currently supporting CRC with operation implementation in the field. Three Movement coordination meetings have been organised to discuss the operation and follow up on implementation. The operation team has also attended several humanitarian coordination meetings held in Yaoundé by the UN to discuss refugees and IDPs issues.

The major challenge here was the fact the RDRT member could not speak French. Nevertheless, CRC could identify some bilingual volunteers who could assist for translation.

Influence others as leading strategic partner

Outcome 1: The IFRC Secretariat, together with National Societies use their unique position to influence decisions at local, national and international levels that affect the most vulnerable

Indicators:	Target	Actual
# communication products produced	3	1
# of members of governance team trained on communication in times of crisis	20	0

Output 1.1: IFRC and NS are visible, trusted and effective advocates on humanitarian issues

Indicators:	Target	Actual
# communication products produced	3	1
# of members of governance team trained on communication in times of crisis	20	0

Progress towards outcomes

IFRC communication unit has prepared and published a Newsletter on the activities being carried out. Preparations are underway for the training of Governance members on communications in times of crisis. This activity, which took place on 13 December 2018, will be supported financially by the DREF and Luxembourg Red Cross.

The major challenge here was that the budget line for the communications training was underestimated. Luckily, good discussion has taken place within Movement coordination meetings, and Luxembourg Red Cross has agreed to cover the gap.

Output 1.2: IFRC produces high-quality research and evaluation that informs advocacy, resource mobilization and programming

Indicators:	Target	Actual
# of revised EPoA published as a result of the continued assessment of the situation	1	1
# of lessons learnt workshop conducted	1	0

Progress towards outcomes

Within the framework of an active Movement coordination in Cameroon, a joint detailed needs assessment was organised in West and Littoral regions of Cameroon from late October to early November 2018. Based on the findings of that assessment, an emergency appeal is being prepared to cover the most urgent needs identified.

The lessons learned workshop will be organised at the end of the operation.

Security constraints prevented the evaluation team from going to North-West and South-West regions. Moreover, the budget for the detailed needs assessment as planned in the DREF was insufficient, and Movement partners, including ICRC, Luxembourg Red Cross and French Red Cross contributed to enable the assessment to take place.

D. BUDGET

Reference documents



Click here for:

- Previous Appeals and updates
- Emergency Plan of Action (EPoA)

For further information, specifically related to this operation please contact:

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How we work

All IFRC assistance seeks to adhere to the **Code of Conduct** for the International Red Cross and Red Crescent Movement and Non-Governmental Organizations (NGO's) in Disaster Relief and the **Humanitarian Charter and Minimum Standards in Humanitarian Response (Sphere)** in delivering assistance to the most vulnerable. The IFRC's vision is to inspire, **encourage, facilitate and promote at all times all forms of humanitarian activities** by National Societies, with a view to **preventing and alleviating human suffering**, and thereby contributing to the maintenance and promotion of human dignity and peace in the world.

Disaster Response Financial Report

MDRCM026 - Cameroon - Population Movement

Timeframe: 01 oct. 18 to 01 janv. 19

Appeal Launch Date: 01 oct. 18

Interim Report

Selected Parameters

Reporting Timeframe	2018/10-2018/10	Programme	MDRCM026
Budget Timeframe	2018/10-2019/1	Budget	APPROVED
Split by funding source	Y	Project	*
Subsector:	*		

All figures are in Swiss Francs (CHF)

I. Funding

	Raise humanitarian standards	Grow RC/RC services for vulnerable people	Strengthen RC/RC contribution to development	Heighten influence and support for RC/RC work	Joint working and accountability	TOTAL	Deferred Income
A. Budget			140'914			140'914	
B. Opening Balance							
Income							
<u>Other Income</u>							
<i>DREF Allocations</i>			140'914			140'914	
C4. Other Income			140'914			140'914	
C. Total Income = SUM(C1..C4)			140'914			140'914	
D. Total Funding = B +C			140'914			140'914	

* Funding source data based on information provided by the donor

II. Movement of Funds

	Raise humanitarian standards	Grow RC/RC services for vulnerable people	Strengthen RC/RC contribution to development	Heighten influence and support for RC/RC work	Joint working and accountability	TOTAL	Deferred Income
B. Opening Balance							
C. Income			140'914			140'914	
E. Expenditure			-9'371			-9'371	
F. Closing Balance = (B + C + E)			131'543			131'543	

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Reporting Timeframe	2018/10-2018/10	Programme	MDRCM026
Budget Timeframe	2018/10-2019/1	Budget	APPROVED
Split by funding source	Y	Project	*
Subsector:	*		

All figures are in Swiss Francs (CHF)

III. Expenditure

Account Groups	Budget	Expenditure					TOTAL	Variance
		Raise humanitarian standards	Grow RC/RC services for vulnerable people	Strengthen RC/RC contribution to development	Heighten influence and support for RC/RC work	Joint working and accountability		
A						B	A - B	
BUDGET (C)						140'914	140'914	
Relief items, Construction, Supplies								
Water, Sanitation & Hygiene	15'862							15'862
Medical & First Aid	12'020							12'020
Teaching Materials	1'992							1'992
Other Supplies & Services	15'888							15'888
Total Relief items, Construction, Sup	45'762							45'762
Logistics, Transport & Storage								
Distribution & Monitoring	17'000							17'000
Transport & Vehicles Costs	7'015							7'015
Total Logistics, Transport & Storage	24'015							24'015
Personnel								
International Staff	16'000							16'000
National Staff				8'724		8'724		-8'724
National Society Staff	687							687
Volunteers	19'399			75		75		19'324
Total Personnel	36'086			8'799		8'799		27'287
Consultants & Professional Fees								
Professional Fees	773							773
Total Consultants & Professional Fees	773							773
Workshops & Training								
Workshops & Training	11'347							11'347
Total Workshops & Training	11'347							11'347
General Expenditure								
Travel	12'515							12'515
Communications	815							815
Financial Charges	1'000							1'000
Total General Expenditure	14'330							14'330
Indirect Costs								
Programme & Services Support Recov	8'600			572		572		8'028
Total Indirect Costs	8'600			572		572		8'028
TOTAL EXPENDITURE (D)	140'914			9'371		9'371		131'543
VARIANCE (C - D)				131'543		131'543		

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Interim Report

Selected Parameters

Reporting Timeframe	2018/10-2018/10	Programme	MDRCM026
Budget Timeframe	2018/10-2019/1	Budget	APPROVED
Split by funding source	Y	Project	*
Subsector:	*		

All figures are in Swiss Francs (CHF)

IV. Breakdown by subsector

Business Line / Sub-sector	Budget	Opening Balance	Income	Funding	Expenditure	Closing Balance	Deferred Income
BL3 - Strengthen RC/RC contribution to development							
Health	140'914		140'914	140'914	9'371	131'543	
Subtotal BL3	140'914		140'914	140'914	9'371	131'543	
GRAND TOTAL	140'914		140'914	140'914	9'371	131'543	