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Emergency Plan of Action Operation Update

Russia: Floods in Krasnodar Krai

 International Federation
of Red Cross and Red Crescent Societies

DREF Operation n° MDRRU025 EPoA update n° 1	GLIDE n° 2018-000360-RUS
Date of issue: 8 February 2019	Timeframe covered by this update: 11 November 2018 – 21 January 2019
Operation start date: 11 November 2018	Operation timeframe: 5 months; end date: 11 April 2019 (following a one-month extension)
Overall operation budget: CHF 185,622	DREF amount initially allocated: CHF 185,622
N° of people being assisted: 2,600	
Red Cross Red Crescent Movement partners currently actively involved in the operation: Russian Red Cross Society (RRC), IFRC	
Other partner organizations actively involved in the operation: Ministry of Emergency Situations (EMERCOM), Regional government	

Summary of major revisions made to emergency plan of action:

*Procurement was delayed by two months compared to the original schedule due to a lack of efficient coordination between the RRC branches. In order to finish the procurement process and distribute the items to the people who are still in need of relief, **the timeframe of the operation is extended by one month, until 11 April 2019.***

The RRC regional branch in Apsheronk used their own stocks and distributed 35 blankets, 150 sets of bed linen, 500 cans of water, 300 candles, 80 tilts (canvas) and 60 dining sets. DREF funds will be used to replenish RRC stocks. At the same time, an assessment carried out following the publication of the Emergency Plan of Action has shown that there is currently no need for diapers, which were previously included in the operation. The budget, however, remains unchanged; with details on the final expenditure to be included in the final financial statement.

A. SITUATION ANALYSIS

Description of the disaster

Due to heavy rains and storms starting on 24 October 2018, a total of 2,545 houses of Krasnodar Krai (region) of Russia were flooded, affecting tens of thousands of people. With over 200,000 inhabitants living in the disaster-hit areas, the governor of Krasnodar Krai declared a state of emergency on 25 October. The local authorities started the response and relief operation immediately, and 600 people were evacuated from the flooded houses. According to the Ministry of the Russian Federation for Civil Defence, Emergencies and Elimination of Consequences of Natural Disasters (EMERCOM), 29 communities in Krasnodar Krai (Tuapse district, Apsheronk district and Sochi district) were affected by floods.

Six people were reported dead. The rail and road connections were disrupted. Some people completely lost their houses, while other people had their houses partially destroyed, and needed support with refurbishment. 2,545 houses are officially reported to be damaged, affecting 7,314, people. In addition to the above, according to the estimations of the RRC, at least 4,000 people were unaccounted in the governmental list, for example because their houses were not damaged, but agricultural land or livestock was affected. Additionally, there are displaced people from Ukraine and those who do not have a status of permanent residence, but just live in the affected area. These people also require support in restoring their households. Thus, in total, the estimated number of people affected by the floods is 11,300.

Summary of current response

Overview of Host National Society

The Russian Red Cross has provided comprehensive support to people affected by the floods. RRC relief operations have been implemented in two main stages:

1. On 25-30 October, immediate support to the operation was provided by Krasnodar Krai branch of the RRC. The regional branch in Apsheronk used their own stocks and distributed 35 blankets, 150 sets of bed linen, 500 cans for water, 300 candles, 80 tilts and 60 dining sets.
2. The collection of funds by Krasnodar branch was announced immediately after the disaster in seven newspapers and on TV, and the announcement was reposted by 44 local municipal media. Krasnodar Krai branch managed to raise funds locally and collect RUB 6.2 million (around CHF 89,000). All the funds were utilized to purchase relief items for those affected in Apsheronk and Tuapse districts: 356 sets of bed linen (bedsheet, pillowcase, duvet cover), 356 pillows, 356 blankets, 106 dining/cooking sets (one pot for 5 l, one pot for 2 l, one frying pan d=26 cm, six soup plates, six dinner plates, six spoons), 1,340 sets of household cleaning products (wash powder, disinfectant, bleach, cleaning powder, soap, toothpaste, toothbrush, dishwashing detergent, sponge, bags for litter, cloth, toilet paper and wet towel wipes). The distribution was organized until the end of December 2018. Local TV reports on the response in [Tuapse](#) district and [Apsheronk](#) district are available.

Overview of Red Cross Red Crescent Movement in country

The IFRC continues to support the Russian Red Cross in the implementation of the DREF operation. The IFRC provides technical advice, tools and standards, facilitating organizational development and knowledge sharing, monitoring and reporting. The IFRC and the Russian Red Cross cooperate closely in assessing the needs and the response to this emergency. Two monitoring visits were organized to Krasnodar Krai, one in the end of November 2018 and another in January 2019. The IFRC will support Krasnodar branch in collecting the stories of those affected and in conducting a lessons-learned workshop.

Overview of non-RCRC actors in country

The local authorities conducted a detailed needs assessment (with the involvement of Red Cross staff and volunteers). All the damaged houses are documented and accounted for. In some cases, people had to prove in court that they had actually been living in the damaged houses before the disaster. The local authorities and EMERCOM established six temporary accommodation facilities to accommodate the evacuated people. The last one was closed on 31 December 2018.

The authorities paid compensations to 90 percent of those who were eligible to receive it: the affected persons received a payment from the state in the amount of 10,000 Roubles (approx. CHF 130). If their property had been partially lost, the payment was 50,000 Roubles (approx. CHF 750). If the property had been completely lost, the compensation would be 100,000 Roubles (approx. CHF 1,500). People from around 200 houses in Apsheronk region will be resettled, as their houses are not suitable for living and cannot be renovated.

Cola-Cola in Russia donated 30 MT of drinking water, and delivered it to the affected populations at its own cost.

Needs analysis and scenario planning

Needs analysis

The Krasnodar Krai RRC branch and local administration organized home visits to assess the acute needs of the affected people. The local administration prepared a list of all those who need support, and the lists were given to the Red Cross at the end of January so that the staff and volunteers could deliver support.

As of this update, most of the residents affected by the floods have returned to their houses. The temporary accommodation facilities were closed by 31 December 2018. However, many houses are still unsuitable to live in, with the walls wet and lots of mud inside. According to the Apsheronk Red Cross branch, some people are renting flats or houses now, while they are still trying to restore their damaged houses.

After home visits and joint needs assessment with the local authorities, it became clear that the houses are very wet still after the flood. The owners of the sun-dried brick houses will face another challenge – after these houses dry after floods, they will begin to disintegrate. The walls and people's belongings are covered in mould. Even if the house looks dry, the moisture is still there, and it severely damages the food, clothes, blankets, mattresses and bed linen. Currently, the most affected families have no proper place to sleep. The water has destroyed beds and mattresses they had; the blankets and bed linen do not last long because of the moisture. When locally donated clothes were distributed, especially coats, sweaters, etc. were used to cover bed instead of mattresses or as blankets, so there is still a need for mattresses.

The assessment has also shown that there is no current need in diapers, which were previously included in the operation. Those families who are using diapers have reported that they have enough for now and that the mattresses are a priority. Diapers have therefore been removed from the operational plan.

B. OPERATIONAL STRATEGY

Proposed strategy

Krasnodar Krai Red Cross branch, supported by the RRC HQ, announced the tender for procurement of bedding, food and hygiene parcels and disinfectants. RRC HQ developed a leaflet on safety rules, including hygiene safety, during floods. The leaflet will be distributed together with the hygiene parcels.

Krasnodar Krai RC branch is developing the *Regulations on humanitarian aid distribution within DREF operation*. The *Regulations* will include detailed description of each category of beneficiaries under the operation. The *Regulations* will be approved by the RRC HQ and the IFRC. The distribution of the purchased goods will be done by Red Cross staff and 15 local volunteers, with active support provided by the local authorities. The heads of local administrations of all levels – Krai (region), districts, communities – have confirmed their readiness to provide necessary equipment and human resources to support the delivery of aid to those affected.

A Regional Disaster Response Team (RDRT) of one or two persons will be deployed for the monitoring of the distribution, as well as will provide RRC with the recommendations. The IFRC communications officer will help the RRC with press appearances and deliver messages to a wider audience.

C. DETAILED OPERATIONAL PLAN

	<p>Shelter</p> <p>People reached: 150 (from donations)</p> <p>Male: no data</p> <p>Female: no data</p>	
Outcome 1: Communities in disaster and crisis affected areas restore and strengthen their safety, well-being and longer term recovery through shelter and settlement solutions		
Output 1.1: Short, medium and long-term shelter and settlement assistance is provided to affected households		
Indicators:	Target	Actual
# people reached with bedding, bed linen	2,600	0
Progress towards outcomes		
<p>Between 25 and 30 October, the regional branch in Apsheronk used their own stocks and distributed 35 blankets, 150 sets of bed linen. In addition, part of the private donations of the amount of RUB 6.2 million (around CHF 89,000) was utilized to purchase relief items for those affected in Apsheronk and Tuapse districts: 356 sets of bed linen (bedsheet, pillowcase, duvet cover), 356 pillows, 356 blankets.</p> <p>A detailed needs assessment was jointly done by the local authorities and Krasnodar Red Cross branch in December, following which the updated needs were communicated in January.</p> <p>In the second week of January, the IFRC Head of Country Cluster and programme officer visited the Krasnodar branch to monitor the operation and help to re-establish communication with the Headquarters as well as to coordinate the operation.</p> <p>In consequence, the tendering process for the emergency items – whose delays were caused by miscommunications between the branch and the HQ – were speeded up, and the tender was finally launched in the first week of February 2019. The tender is to be concluded and contracts with the providers to be prepared by the second week of February 2019. After approval of the tendering process by the IFRC Regional Office for Europe, the delivery of goods to Krasnodar Krai RRC branch will take place by 22 February 2019.</p> <p>Distribution of the above relief will take place between 25 February and 15 March 2019.</p>		



Livelihoods and basic needs

People reached: 0

Male: 0

Female: 0

Outcome 1:

Output 1.1: Basic needs assistance for livelihoods security including food is provided to the most affected communities

Indicators:	Target	Actual
# people reached with food parcels	2,600	0

Progress towards outcomes

Between 25 and 30 October, the regional branch in Apsheronk used their own stocks to distribute 500 cans of water, 300 candles, 80 tilts and 60 dining sets.

In addition, part of the private donations of the amount of RUB 6.2 million (around CHF 89,000) was utilized to purchase relief items for those affected in Apsheronk and Tuapse districts: 106 dining/cooking sets (one pot for 5 l, one pot for 2 l, one frying pan d=26 cm, six soup plates, six dinner plates, six spoons). The distribution was completed until the end of December 2018.

Please see *Shelter* above for details on the delay in procurements.



Water, sanitation and hygiene

People reached: 0

Male: 0

Female: 0

Outcome 1: Immediate reduction in risk of waterborne and water related diseases in targeted communities

Indicators:	Target	Actual
# people provided with hygiene monitoring measure	2,600	0

Output 1.1: Hygiene-related goods (NFIs) which meet Sphere standards and training on how to use those goods is provided to the target population

Indicators:	Target	Actual
# households provided with a set of essential hygiene items	1,200	0

Progress towards outcomes

Regarding the procurement, all the information detailed above under *Shelter* and *Livelihoods* is also relevant for the present sector.

The RRC will distribute – together with the hygiene kits - a leaflet on hygiene monitoring on how to clean the houses after floods and what are the precautionary measures in case of an imminent floods.

In addition, part of the private donations of the amount of RUB 6.2 mln (around CHF 89,000) were utilized to purchase relief items for those affected in Apsheronk and Tuapse districts: 1,340 sets of household cleaning products (wash powder, disinfectant, bleach, cleaning powder, soap, toothpaste, toothbrush, dishwashing detergent, sponge, bags for litter, cloth, toilet paper and wet towel wipes). The distribution was organized until the end of December 2018.

After detailed needs assessment jointly done by the local authorities and Krasnodar Red Cross branch, diapers will be removed from the operation, because the families who are using diapers reported that they would not be needing more for the time being.

Strengthen National Society

S1.1: National Society capacity building and organizational development objectives are facilitated to ensure that National Societies have the necessary legal, ethical and financial foundations, systems and structures, competences and capacities to plan and perform

Output S1.1.4: National Societies have effective and motivated volunteers who are protected

Indicators:	Target	Actual
# volunteers provided with briefings on their roles and trained	15	15

Progress towards outcomes

Trainings and safety measures for the volunteers are being implemented gradually. The distribution of the purchased goods will be done by Red Cross staff and 15 local volunteers, with active support provided by the local authorities.

Output S1.1.7: NS capacity to support community-based disaster risk reduction, response and preparedness is strengthened

Indicators:	Target	Actual
Coordination workshop and LLW/evaluation at the end of the operation	1	0

Output S4.1.3: Financial resources are safeguarded; quality financial and administrative support is provided contributing to efficient operations and ensuring effective use of assets; timely quality financial reporting to stakeholders

Indicators:	Target	Actual
Operation update done as requested	1	1
Final report published	1	0

Progress towards outcomes

One operation update has been prepared.

International Disaster Response

Outcome S1: Effective and coordinated international disaster response is ensured

Output 1.1: Effective response preparedness and NS surge capacity mechanism is maintained

Indicators:	Target	Actual
RDRT deployed	1	0

Progress towards outcomes

RDRT mission for the monitoring and distribution of the relief has been planned.

D. BUDGET

The interim financial report can be accessed [here](#).



Click here for:

- [Emergency Plan of Action \(EPoA\)](#)

For further information, specifically related to this operation please contact:

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How we work

All IFRC assistance seeks to adhere to the **Code of Conduct** for the International Red Cross and Red Crescent Movement and Non-Governmental Organizations (NGO's) in Disaster Relief and the **Humanitarian Charter and Minimum Standards in Humanitarian Response (Sphere)** in delivering assistance to the most vulnerable. The IFRC's vision is to inspire, **encourage, facilitate and promote at all times all forms of humanitarian activities** by National Societies, with a view to **preventing and alleviating human suffering**, and thereby contributing to the maintenance and promotion of human dignity and peace in the world.

The IFRC's work is guided by Strategy 2020 which puts forward three strategic aims:



Save lives,
protect livelihoods,
and strengthen recovery
from disaster and crises.



Enable **healthy**
and **safe** living.



Promote **social inclusion**
and a culture of
non-violence and **peace**.

Disaster Response Financial Report

MDRRU025 - Russia - Floods in Krasnodar Krai

Timeframe: 11 Nov 18 to 11 Mar 19

Appeal Launch Date: 11 Nov 18

Interim Report

Selected Parameters

Reporting Timeframe	2018/11-2018/12	Programme	MDRRU025
Budget Timeframe	2018/11-2019/03	Budget	APPROVED
Split by funding source	Y	Project	*
Subsector:	*		

All figures are in Swiss Francs (CHF)

I. Funding

	Raise humanitarian standards	Grow RC/RC services for vulnerable people	Strengthen RC/RC contribution to development	Heighten influence and support for RC/RC work	Joint working and accountability	TOTAL	Deferred Income
A. Budget		185,622				185,622	
B. Opening Balance							
Income							
Other Income							
DREF Allocations		185,622				185,622	
C4. Other Income		185,622				185,622	
C. Total Income = SUM(C1..C4)		185,622				185,622	
D. Total Funding = B + C		185,622				185,622	

* Funding source data based on information provided by the donor

II. Movement of Funds

	Raise humanitarian standards	Grow RC/RC services for vulnerable people	Strengthen RC/RC contribution to development	Heighten influence and support for RC/RC work	Joint working and accountability	TOTAL	Deferred Income
B. Opening Balance							
C. Income		185,622				185,622	
E. Expenditure		-2,252				-2,252	
F. Closing Balance = (B + C + E)		183,371				183,371	

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Budget Timeframe	2018/11-2019/03	Budget	APPROVED
Split by funding source	Y	Project	*
Subsector:	*		

All figures are in Swiss Francs (CHF)

III. Expenditure

Account Groups	Budget	Expenditure					TOTAL	Variance
		Raise humanitarian standards	Grow RC/RC services for vulnerable people	Strengthen RC/RC contribution to development	Heighten influence and support for RC/RC work	Joint working and accountability		
	A					B	A - B	
BUDGET (C)						185,622	185,622	
Relief items, Construction, Supplies								
Clothing & Textiles	78,000							78,000
Food	26,400							26,400
Water, Sanitation & Hygiene	27,600							27,600
Total Relief items, Construction, Sup	132,000							132,000
Logistics, Transport & Storage								
Distribution & Monitoring	5,100							5,100
Transport & Vehicles Costs	1,200		367			367		833
Total Logistics, Transport & Storage	6,300		367			367		5,933
Personnel								
International Staff	10,000							10,000
National Staff			225			225		-225
National Society Staff	11,400							11,400
Volunteers	1,545							1,545
Total Personnel	22,945		225			225		22,720
Workshops & Training								
Workshops & Training	3,000							3,000
Total Workshops & Training	3,000							3,000
General Expenditure								
Travel	4,800		1,337			1,337		3,463
Information & Public Relations	1,900							1,900
Office Costs	2,000							2,000
Communications	1,348		31			31		1,317
Financial Charges			44			44		-44
Other General Expenses			111			111		-111
Total General Expenditure	10,048		1,522			1,522		8,526
Indirect Costs								
Programme & Services Support Recove	11,329		137			137		11,192
Total Indirect Costs	11,329		137			137		11,192
TOTAL EXPENDITURE (D)	185,622		2,252			2,252		183,371
VARIANCE (C - D)			183,371			183,371		

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Split by funding source	Y	Project	*
Subsector:	*		

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IV. Breakdown by subsector

Business Line / Sub-sector	Budget	Opening Balance	Income	Funding	Expenditure	Closing Balance	Deferred Income
BL2 - Grow RC/RC services for vulnerable people							
Shelter	185,622		185,622	185,622	2,252	183,371	
Subtotal BL2	185,622		185,622	185,622	2,252	183,371	
GRAND TOTAL	185,622		185,622	185,622	2,252	183,371	