

Emergency Plan of Action (EPoA) Georgia: Floods

DREF Operation n° MDRGE012	Glide n° 2019-000047
Date of issue: 27 May 2019	Expected timeframe: 3 months Expected end date: 24 August 2019
Date of the disaster: 12 May 2019	
Category allocated to the disaster or crisis: Yellow	
DREF allocated: CHF 109,437	
Total number of people affected: 5,088	Number of people to be assisted: 5,088 (1,272 households)
Host National Society presence: Georgia Red Cross Society (GRCS) with 100 volunteers, 15 staff, Akhmeta, Telavi, Lagodekhi, and Dedoplistskaro Municipalities	
Other partner organizations actively involved in the operation: Emergency Management Service, Local Municipalities	

A. Situation analysis

Description of the disaster

On 12 May 2019, heavy rain and hail affected Kakheti Region of Georgia, mainly Lagodekhi, Akhmeta, Telavi and Dedoplistskaro municipalities. As a result of the heavy rain (125 mm), yards, entrances, basements and first floors of many houses and buildings were flooded.

Furthermore, infrastructure, such as roads and bridges connecting the villages, riverbank protections, as well as agricultural lands and fruit trees have been destroyed.

The Emergency Management Service and all relevant ministries are involved in the liquidation works of the flooding of the rivers in the affected villages.

In total 1,272 families (5,088 people) have been affected by the disaster in Kakheti Region. The overall population of the affected municipalities is approximately 147,800 with the breakdown per community as follows:

- Dedoplistskaro Municipality – in total 20,900 people,
- Telavi Municipality 56,000 people,
- Lagodekhi Municipality 41,300 people,
- Akhmeta 29,600 people.

In general, in the targeted municipalities 25 per cent are youth (below 20) and 21 per cent are elderly (above 60). The main income/livelihood of the households is agriculture (harvest, vineyards) which has been seriously damaged by the disaster. Given the upcoming harvest season in the summer period, the damage occurred in the crops is foreseen to bring a heavy impact on the quantity and quality of the crops and as such on the livelihood of the affected people. The scale of the damage categories of the houses has not yet been assessed by the government, therefore no statistical data is available yet. The relevant authorities are working on rehabilitation of the roads and bridges affected by the disaster; therefore all affected communities are accessible. No injuries were recorded, and local people have access to health services. No people have been evacuated. Since the onset of the disaster food or water support has not been



Image1: Flooded streets in Lagodekhi. Photo: GRCS

provided to the affected people. Around 40 per cent of the population remained without drinking water and electricity for one day. Electricity lines are now repaired as well as the water supply, though the water is still not recommended for consumption (based on the information of the local government).

Summary of the current response

The Georgia Red Cross Society (GRCS) Disaster Management (DM) Department has deployed 50 GRCS volunteers in the affected areas (Kakheti Region: Telavi, Akhmeta, Lagodekhi and Dedoplistskaro municipalities) to conduct a rapid assessment of the situation. In addition, 100 volunteers have been mobilized, who are on standby in case of need for extended support in the affected area.

GRCS Akhmeta, Telavi, Dedoplistskaro and Lagodekhi branches have 75 (25 each) trained volunteers in Disaster Management, First Aid, PSS, and needs assessment; all of them are mobilized and have a permanent communication with relevant structures and local population to support them in case of need. They have been engaged in cleaning the territories after the flooding and also provided PSS to more than 200 affected persons in the affected communities. As mentioned above, volunteers also conducted needs assessment in coordination with the local authorities. If DREF will be approved, it's planned to mobilize more volunteers, appr. 150 ones for packaging, distribution and post-monitoring evaluation of the action in four municipalities.

The GRCS staff and volunteers are mobilized and are ready to further support the affected population and relevant structures if needed. At the same time, volunteers in the field are assessing the situation and sending reports to the HQ. The volunteers will be actively involved in the humanitarian aid distribution process, and any other activities they are trained in based on the needs.

Overview of Host National Society

The GRCS is coordinating its assistance with the national and local authorities. The National Society seeks to fulfil its auxiliary role to the government of Georgia and its role as the sole Georgian humanitarian organization being included in the Civil Safety National Plan of Georgia. Close coordination and information sharing are maintained with the Emergency Management Service of Georgia, which is responsible for the overall coordination of the response, and the Red Cross branches in the affected areas. GRCS volunteers participated in the assessment process together with local authorities and prepared a joint final list of the beneficiaries. Data and information on the main needs of population was received from local and regional authority representatives. Situation reports are also shared regularly with the representatives of the Danish and Austrian Red Cross, as well as with the the International Federation of the Red Cross and Red Crescent Societies (IFRC) and the International Committee of the Red Cross (ICRC) representatives. By this time no support to the affected population is foreseen from the Partner National Societies in Georgia.

In the affected areas, the Georgia Red Cross Society is taking the lead among NGOs and Movement partners in the response, coordinating its work with the country representations of the IFRC and the ICRC as well as with NGOs working in the Disaster Management field through regular updates on the situation (SitRep) and the planned activities to avoid any duplication of activities.

Local branch representatives and volunteers coordinated debris cleaning activities and participated in needs assessment with the local authorities and Emergency Management Agency representatives.

Overview of non-RCRC actors in country

The Georgia Red Cross Society Disaster Management Department is constantly sharing information with the non-state actors in Georgia working in the Disaster Management field NGOs (Bridge innovation, RDFG, Save the Children, ASB, CENN, People in Need, Caritas, Salvation Army, etc.) on the on-going response activities conducted by the Government and the GRCS. No other NGOs are planning to participate in the response so far.

Needs analysis, targeting, scenario planning and risk assessment

The GRCS is in constant communication with the local authorities and Governor of Kakheti region. Based on the information received from local authorities and from the GRCS assessment teams, as of 12 May 2019, the needs of people affected by the floods include basic non-food items (kitchen sets, hygiene kits), as well as food items. All the



Image 1. Volunteer conducting needs assessment in Akhmeta Municipality. Photo: GRCS



Image 3: Flooded house in Akhmeta. Photo: GRCS

information was received from the affected population during the needs assessment process in the targeted communities in coordination with the local authorities.

The items of Hygiene kits, kitchen sets and food parcels below are standard having been provided by the National Society to the affected population during previous disasters. The list was defined based on previous interviews with the targeted population, who claimed all of the items useful. This is the reason of choosing the items for the beneficiaries.

Based on the needs assessment conducted by GRCS volunteers, GRCS is aiming to assist 5,088 people with food and 1,292 people with non-food items.

No health problems have been recorded due to the disaster. However, GRCS First Aid (FA) volunteers are on standby to deliver FA in case of need. PSS volunteers were also mobilized. More than 200 affected people received basic PSS from the GRCS volunteers, as the people who lost their livelihood needed PSS support.

B. Operational strategy

Overall operational objective

The overall operational objective is to provide relief assistance to the affected 1,272 households (5,088 people). Food parcels will be distributed to the 5,088 people whose houses have been flooded and/or harvest – being the main source of income in this region – have been destroyed. Hygiene kits and other household items will be distributed to 323 families (1,292 persons) whose houses have been flooded. The operation will be completed within three months.

Proposed strategy

GRCS is planning to implement following activities within the DREF operation by staff and volunteers:

- Detailed needs assessment and finalization of the beneficiary lists specifying further the extent and scope of damages. These will be agreed with local authorities.
- Improvement of the hygiene situation of 323 families (1,292 people) by distributing hygiene kits (to be used for three months).
- Distribution of food parcels to 1,272 families (5,088 people).
- Distribution of the kitchen sets to 323 families (1,292 people).
- Distribution of household items (one mattress and one blanket) to 323 families (1,292 people).

Based on the assessment (Governmental in coordination with the GRCS), houses of 323 families (1,292 people) have been flooded and given that mostly first floors and the basements of the houses are flooded, where they usually have kitchens and all the kitchen sets were damaged during the disaster. These families are still able to cook in their houses, on the second floors, but neighbours are using each other's kitchen sets to prepare the food.

GRCS staff and volunteers will be involved in the implementation of the above-mentioned activities. Two technical staff will be hired to support the successful implementation of the actions.



Image 5. Flooded basements in Dedoplistskaro.
Photo: GRCS

Table 1 - Content of hygiene kits

Content of hygiene kit	Quantity
Shampoo	2 pc
Toothpaste	2 pc
Toothbrush	4 pcs
Toilet paper	4 rolls
Soap	4 pcs
Bath towel	4 pcs
Washing powder	2 pcs
Dishwashing liquid(500mg)	2 pc

The listed items above are standard having been provided by the National Society to the affected population during previous disasters. The list was defined based on previous interviews with the targeted population, who claimed all of the items useful. This is the reason of choosing the items for the affected population.

The list of the items has also been defined based on previous experiences, therefore has been standardized and applied in all responses during the disasters in Georgia. This is the standard list of items the Georgian National Society use to provide to the affected population.

Table 2 – Content of food parcels

All the listed items will be distributed once to the affected people.

Content of food parcel	Quantity
Flour	4 kg
Oil	2 litres
Salt	2 kg
Sugar (800 gr)	4 unit
Rice (800 gr)	4 unit
Tea	2 (bag)
Pasta 500 gr	4 (bag)
Buckwheat	2 kg
Cereals 500 gr	2 (bag)

Table 3 – Content of the kitchen set

Content of food parcel	Quantity
Frying pan	1
Cooking pot	1
Fork	4
Spoon	4
Plate	4
Cup	4

Operational Support Services

Logistics and supply chain

The Georgia Red Cross has a logistics department and procurement guidelines in place which are in compliance with IFRC procurement standards and the locally pertaining legal requirements. Procurement will be done by GRCS in consultation with IFRC GLS if and when required.

GRCS does not have a stock available to be used during the disaster. Procurement will be conducted at central level by the logistics department. It will be the responsibility of the IFRC Country Cluster Support Team to ensure that all procurement files kept for future audit purposes. The transportation is budgeted. Given that the DREF operation is considered to be implemented within three months, it will not be possible to sign agreements with the banks and retailers to implement cash transfer programming. It is challenging to implement cash programme, as affected areas are quite remote and no properly functioning markets are available.

Communications

The visibility of GRCS activities and strengthening of the National Society's image will be ensured through the following activities: maximizing the visibility of National Society through appropriate branding of volunteers and staff, local press releases, local media field visits, relief distributions, visits to the affected people, monitoring and evaluation by staff and trained volunteers of the Red Cross branches. Activities will be shared with local media and through the social media accounts of Georgia Red Cross and IFRC Regional Office for Europe. The GRCS Communications Coordinator will proactively share information with journalists and partners.

The IFRC ROE Communications team will widely disseminate photos, stories and other materials gathered during the three-month operation.



Image 4: Flooded Lagodekhi. *Photo: GRCS*

Planning, monitoring, evaluation, & reporting (PMER)

GRCS and the IFRC Country Cluster Support Team for Southern Caucasus (based in Tbilisi) will jointly monitor the action. A lessons-learned workshop will be organized together with GRCS staff and volunteers. Post distribution monitoring will be organized in the targeted areas. A beneficiary satisfaction survey will be organized as soon as the operation is completed, using the standard IFRC questionnaire adapted to local specifics. An operational review will be also conducted. Brief monitoring reports will be sent to IFRC Regional Office for Europe by GRCS on a monthly basis.

GRCS plans to invite RDRT members for knowledge and experience sharing on the DREF operations, as well as for the post-distribution monitoring of the action.

Community Engagement and Accountability

Throughout the operation it will be ensured that people affected by the flooding and in areas where the Red Cross is carrying out distributions are consulted prior to those distributions and understand why the items are being distributed, to whom, and based on what criteria. Taking into account that natural disasters, like flooding, are not gender, age or disability blind; women and marginalised groups might be disproportionately affected by this type of disasters and excluded or not reached during distribution. Specific measures will be adopted to make sure that the distribution process will be inclusive and gender sensitive.

Provide appropriate channels and opportunities for community members and those receiving distributed items to ask questions, receive answers and to give feedback, be that through training of staff and volunteers to handle and record questions and feedback, the provision of help desks at distributions, or the setting up of a dedicated feedback telephone line etc. Systems should also be put in place to ensure feedback and questions are able to inform adaptation of implementation.



Shelter

People targeted: 1,292

Male: 581

Female: 711

Requirements CHF 23,256

Needs analysis: Based on the assessment in the field emergency household items (kitchen sets, blankets and mattresses) will be distributed to support the affected population in Kakheti Region.

Population to be assisted: 323 families (1,292 people) will be assisted through the action. Kitchen sets, blankets and mattresses will be distributed to affected families.

P&B Output Code	Shelter Outcome1: Communities in disaster and crisis affected areas restore and strengthen their safety, well-being and longer term recovery through shelter and settlement solutions Shelter Output 1.1: Emergency household items (kitchen sets, blankets and mattresses) will be distributed to support the affected population in Kakheti Region. Activities planned / Week	1,292 people are provided with emergency household items											
		Number of people provided with emergency household items (1,292)											
		1	2	3	4	5	6	7	8	9	10	11	12
AP005	Coordination with government and other stakeholders	x	x	x	x	x	x	x	x	x	x	x	x
AP005	Conduct detailed assessment in the affected areas	x	x	x	x								
AP005	Analysis of the local market to identify availability/access to shelter and household items	x	x	x	x								
AP005	Contracting local suppliers		x	x	x	x							
AP005	Distribution of the shelter and household items to the affected population				x	x	x	x					
AP005	Post-distribution monitoring						x	x	x	x	x	x	x



Water, sanitation and hygiene

People targeted: 1,292

Male: 581

Female: 711

Requirements CHF 7,752

Needs analysis: Based on the needs assessment, hygiene parcels will be distributed to the affected population. Baby-specific items will be included in the hygiene kits as well.

Population to be assisted: Improvement of the hygiene situation of 323 families (1,292 people) by distributing hygiene kits (considered to be used for three months).

P&B Output Code	WASH Outcome1: The risk of water and sanitation related diseases have been reduced through provision of appropriate sanitation and hygiene items for affected population.	<i>1,292 people are provided with hygiene sets</i>												
	Output 1.1. Hygiene needs of the most affected population by the floods are secured.	<i>Number of people provided with hygiene sets (1,292)</i>												
	Activities planned / Week	1	2	3	4	5	6	7	8	9	10	11	12	
AP029	Detailed assessment to identify areas for intervention	x	x	x										
AP029	Procurement of hygiene parcels		x	x	x	x	x							
AP029	Distribution of hygiene parcels				x	x	x	x						
AP029	Monitoring of the distribution				x	x	x	x						



Livelihoods and basic needs

People targeted: 5,088

Male: 2,289

Female: 2,799

Requirements CHF 38,160

Needs analysis: Based on the needs assessment, 1,272 families are in need of basic food items.

Population to be assisted: Distribution of food parcels to 1,272 families will take place (whose houses and/or harvest have been destroyed).

P&B Output Code	Livelihoods and basic needs Outcome 1: Communities, especially in disaster and crisis affected areas, restore and strengthen their livelihoods							5,088 are provided with emergency food parcels						
	Livelihoods and basic needs Output 1.2: Basic needs assistance for livelihoods security including food is provided to the most affected communities							Emergency food parcels are distributed to 5088 people						
	Activities planned / Week	1	2	3	4	5	6	7	8	9	10	11	12	
AP008	Detailed assessment of the basic food needs of the affected population	x	x	x										
AP008	Procurement of food parcels		x	x	x	x	x							
AP008	Distribution of food parcels				x	x	x	x	x					
AP008	Monitoring of the distribution				x	x	x	x	x					

Strategies for Implementation

Requirements CHF 26,033

P&B Output Code	S1.1: National Society capacity building and organizational development objectives are facilitated to ensure that National Societies have the necessary legal, ethical and financial foundations, systems and structures, competences and capacities to plan and perform													
	Output S1.1.4: National Societies have effective and motivated volunteers who are protected													
	Activities planned / Week	1	2	3	4	5	6	7	8	9	10	11	12	
AP040	Activate volunteers for the implementation of the plan	x	x	x										
AP040	Deploy staff experts for the implementation of the plan	x	x	x	x	x	x	x	x					
AP040	Conduct regular monitoring for the implementation	x	x	x	x	x	x	x	x	x	x	x		
AP040	Post-distribution monitoring								x	x	x	x		
AP040	Conducting a lesson learn workshop										x	x		

AP040	Ensure volunteers are properly trained in distribution			x	x	x	x								
P&B Output Code	Outcome S2.1: Effective and coordinated international disaster response is ensured														
	Output S2.1.1: Effective response preparedness and NS surge capacity mechanism is maintained														
	Activities planned Week / Month	1	2	3	4	5	6	7	8	9	10	11	12		
AP046	IFRC Monitoring visit during the distribution activity				x	x									
AP042	Operational Review											x	x		
P&B Output Code	Output S2.1.4: Supply chain and fleet services meet recognized quality and accountability standards														
	Activities planned Week / Month	1	2	3	4	5	6	7	8	9	10	11	12		
	AP050	Warehousing, goods reception, forwarding, fleet, fuel costs, not related to a specific area of focus (Output S2.1.4)	x	x	x	x	x	x	x	x	x	x	x	x	

D. Budget

The total budget of this DREF operation is CHF 109,437. Please click [here](#) to see the budget.

Click here

1. Click [here](#) to see the map of the operation.
2. Click [here](#) to return to the title page.

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How we work

All IFRC assistance seeks to adhere to the [Code of Conduct](#) for the International Red Cross and Red Crescent Movement and Non-Governmental Organizations (NGOs) in Disaster Relief and the [Humanitarian Charter and Minimum Standards in Humanitarian Response \(Sphere\)](#) in delivering assistance to the most vulnerable. The IFRC's vision is to inspire, **encourage, facilitate and promote at all times all forms of humanitarian activities** by National Societies, with a view to **preventing and alleviating human suffering**, and thereby contributing to the maintenance and promotion of human dignity and peace in the world.

The IFRC's work is guided by Strategy 2020 which puts forward three strategic aims:



Save lives.
protect livelihoods,
and strengthen recovery
from disaster and crises.



Enable **healthy**
and **safe** living.



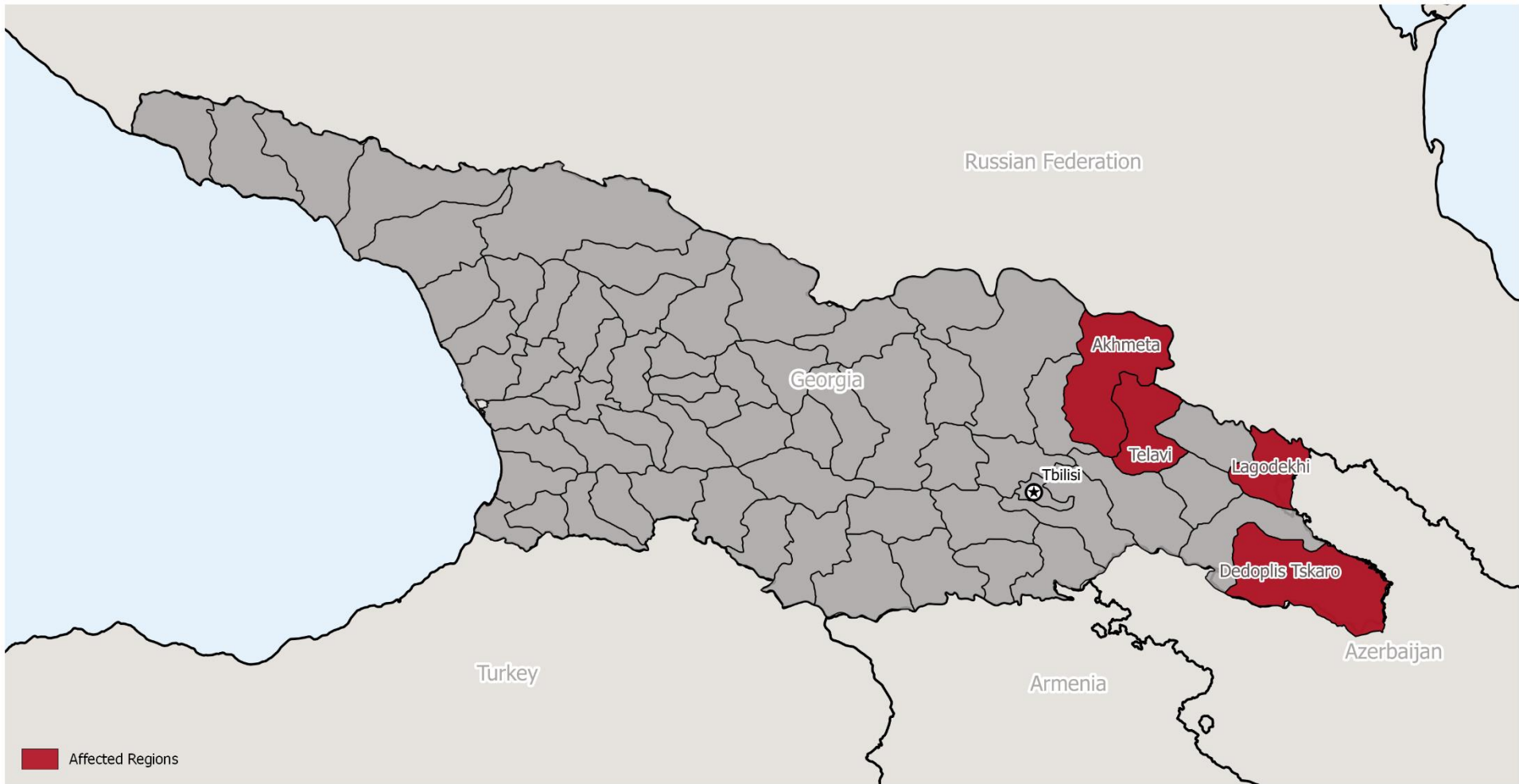
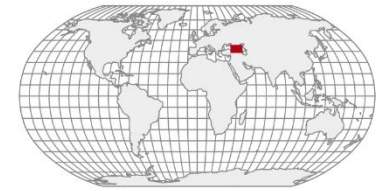
Promote **social inclusion**
and a culture of
non-violence and **peace**.



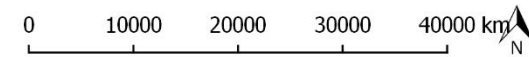
International Federation of Red Cross and Red Crescent Societies
Fédération internationale des Sociétés de la Croix-Rouge et du Croissant-Rouge
Federación Internacional de Sociedades de la Cruz Roja y de la Media Luna Roja
الاتحاد الدولي لجمعيات الصليب الأحمر والهلال الأحمر

Georgia, Floods Disaster Relief Emergency Fund

20/05/2019 • MDRGE012 • Glide: 2019-000047



The maps used do not imply the expression of any opinion on the part of the International Federation of the Red Cross and Red Crescent Societies or National Societies concerning the legal status of a territory or of its authorities. Map data sources: DEVINFO, International Federation



DREF Operation

Georgia Flood

MDRGE012

27/05/2019

Budget Group	Multilateral Response	Appeal Budget CHF	
500	Shelter - Relief	0	0
501	Shelter - Transitional	0	0
502	Construction - Housing	0	0
503	Construction - Facilities	0	0
505	Construction - Materials	0	0
510	Clothing & Textiles	14,212	14,212
520	Food	38,160	38,160
523	Seeds & Plants	0	0
530	Water, Sanitation & Hygiene	0	0
540	Medical & First Aid	0	0
550	Teaching Materials	0	0
560	Ustensils & Tools	9,044	9,044
570	Other Supplies & Services	7,752	7,752
571	Emergency Response Units	0	0
578	Cash Disbursements	0	0
Total RELIEF ITEMS, CONSTRU		69,168	69,168
580	Land & Buildings	0	0
581	Vehicles	0	0
582	Computer & Telecom Equipment	0	0
584	Office/Household Furniture & Eq	0	0
587	Medical Equipment	0	0
589	Other Machinery & Equipment	0	0
Total LAND, VEHICLES AND EC		0	0
590	Storage, Warehousing	800	800
592	Dsitribution & Monitoring	2,000	2,000
593	Transport & Vehicle Costs	9,000	9,000
594	Logistics Services	0	0
Total LOGISTICS, TRANSPORT		11,800	11,800
600	International Staff	2,500	2,500
661	National Staff	0	0
662	National Society Staff	5,190	5,190
667	Volunteers	1,350	1,350
669	Other Staff Benefits	0	0
Total PERSONNEL		9,040	9,040
670	Consultants	0	0
750	Professional Fees	0	0
Total CONSULTANTS & PROFE		0	0
680	Workshops & Training	1,500	1,500
Total WORKSHOP & TRAINING		1,500	1,500
700	Travel	7,000	7,000
710	Information & Public Relations	900	900
730	Office Costs	1,800	1,800
740	Communications	500	500
760	Financial Charges	250	250
790	Other General Expenses	800	800
799	Shared Office and Services Costs	0	0

	Total GENERAL EXPENDITURE	11,250	11,250
		0	0
830	Partner National Societies	0	0
831	Other Partners (NGOs, UN, other)	0	0
	Total TRANSFER TO PARTNERS		0
599	Programme and Services Support	6,679	6,679
	Total INDIRECT COSTS	6,679	6,679
	TOTAL BUDGET	109,437	109,437
	Available Resources		
	Multilateral Contributions		0
	Bilateral Contributions		0
	TOTAL AVAILABLE RESOURCE	0	0
	NET EMERGENCY APPEAL NE	109,437	109,437