

Emergency Plan of Action Operation Update 1

Burundi: Floods and Landslides

DREF n°: MDRBI016	GLIDE n° FL-2019-000167-BDI
Operation update n° 1: 27 February 2020	Timeframe covered by this update: 02 months
Operation start date: 24 December 2019	Operation timeframe: 06 months (Including 02 months extension) End date: 30 June 2020
DREF allocated: CHF 82,628	
N° of people being assisted: 1,081 people (206 HHs)	
Red Cross Red Crescent Movement partners currently actively involved in the operation: International Federation of Red Cross and Red Crescent Societies (IFRC) and International Committee of the Red Cross (ICRC), Burundi Red Cross (BRC)	
Other partner organizations actively involved in the operation: United Nations Agencies (United Nations Children's Fund (UNICEF), The World Food Programme (WFP), World Health Organization (WHO), Office for the Coordination of Humanitarian Affairs (OCHA), United Nations Population Fund (UNFPA), International Organization for Migration (IOM), International Non-Governmental Organization (Concern Worldwide, GVC Holdings, Health a Child and World Child Hollande) and Office of Foreign Disaster Assistance (OFDA)	

<Please click [here](#) for the final financial report and click [here](#) for the contacts>

Summary of major revisions made to emergency plan of action:

This Operations Update is prepared on 27 February 2020 to request a no-cost two-months extension of the MDRBI016 – Burundi Floods and Landslides DREF operation. The timeframe extension is prompted by the following factors:

- The government of Burundi has not yet made available site to relocate families affected by the floods and landslides
- The National Society (NS) is unable to access some of the affected population as they are cut-off as the bridge was damaged and delivery trucks cannot cross

The government and humanitarian actors are working to rehabilitate and repair the bridge to restore access to the affected population.

The timeframe extension will enable Burundi Red Cross (BRC) to complete implementation of activities planned under WASH which remain unimplemented as the NS awaits identification of relocation sites.

A. SITUATION ANALYSIS

Description of the disaster

On 5 December 2019, torrential rains and strong winds triggered flash floods, mudflows and landslides over at least a dozen hills around Nyempundu, Mugina Commune in Cibitoke Province. A total of 9,935 people were affected, with 1,081 people (206 households) displaced and temporarily relocated in communal spaces (churches and schools) and/or hosted by community members. Twenty-seven people died with ten reported missing due to the flooding and landslides. Seven people were injured and evacuated to the Cibitoke referral hospital with six being treated and discharged. The flooding and landslides caused significant destruction and damage to crops, livestock killed, and more than nine water access points were washed away¹.

According to the OCHA Situation report of 12 December 2019, the Burundi Government was searching for relocations sites for displaced households (HHs). The Burundi Red Cross (BRC) and the Civil protection are participating and

¹ <https://reliefweb.int/report/burundi/burundi-floods-landslides-flash-update-no-3-12-december-2019>

supporting the government in assessing the adequacy and appropriateness of proposed relocation sites. Due to the temporary settlement of displaced HHs in communal spaces, the distribution of relief items, including HH items and other non-food items, had been deferred in agreement with the Government of Burundi and humanitarian stakeholders. However, following delays in relocation, it was agreed that BRC proceeds with distribution of HH items and other Non-food items (NFIs) to the displaced HHs.

In addition, and as forecasted, Burundi continued to receive above-average rainfall through the month of December 2019 affecting humanitarian access to the affected communities. A new flood event happened on 22 December 2019 affecting 787 people in the northern neighborhoods in Bujumbura.

Summary of current response

Overview of Host National Society

Following the floods and landslides, BRC deployed its trained volunteers to the affected communes. The volunteers were selected based on competencies and capacities with all volunteers having received trainings in first aid, Water, Sanitation and Hygiene (WASH) in emergencies, Safer Access, shelter and needs assessment. The BRC volunteers were actively engaged and involved in search and rescue activities for the victims of the landslides. The search and rescue activities were led and managed by the Civil Protection and Burundi Army. The BRC volunteers also supported management of the remains recovered from the landslides.

The BRC, the government and other humanitarian agencies also supported the relocation of affected people to temporary shelters i.e. communal infrastructure; churches and schools. The volunteers also conducted rapid needs assessment to identify urgent needs of the affected population.

WFP as well as the government of Burundi dispatched food assistance to the affected population. The BRC volunteers BRCS supported the distributions.

The BRC, using pre-positioned stocks procured under an IFRC disaster risk reduction project funded by OFDA, delivered household items (HHIs) to 103 households. The BRC will use the DREF funding to procure and replenish these HHIs for use in future disasters.

Overview of Red Cross Red Crescent Movement in country

In-country Movement partners of the BRC include the International Committee of the Red Cross (ICRC) and Partner National Societies (pNS); Finnish Red Cross and Belgium-Flanders and Francophone Red Cross.

In February 2020, the Eastern Africa Country Cluster Support Team (EACCST), undertook the planned and scheduled mission to assess the progress and implementation. During the mission, IFRC and BRC met with OCHA to discuss the ongoing challenges with accessing the affected people, the delays in identification of relocation site which have limited ability of humanitarian actors to deliver the much-needed humanitarian assistance. OCHA and BRC continue to advocate and discuss with the government to ensure relocation sites are identified.

Overview of non-RCRC actors in country

The overall floods response is managed and led by the Government of Burundi through its National Platform of Disaster Risk Management which is coordinating all sectoral groups led by technical Ministries and co-led by several other stakeholders including UN agencies.

After the disaster, the following activities were conducted:

- A meeting with the Provincial Platform, occurred on 10 December 2019 in Cibitoke, chaired by the Provincial Governor.
- Partners communicated their response plans in a meeting with the coordination committee on 11 December 2019.
- Continuous discussions are ongoing and coordination mechanisms have been established in Bujumbura as well as in Cibitoke.

Please consult the full list of actors involved in the response on page 3 of the [EPoA](#).

Needs analysis and scenario planning

Needs analysis

Based on the findings of the needs assessment conducted by stakeholders including BRC and the Provincial Platform for Risks Prevention and Disaster Management between 9 and 11 December 2019, the needs were identified in the areas of shelter, WASH and protection, gender and inclusion.

Shelter: At the time of submitting this operations update, a new relocation site was yet to be identified due to access challenges by the government as the bridge was damaged and impassable. As such, the shelter needs regarding the relocation sites for the displaced households remain the same as indicated in the [EPoA](#).

WASH: Due to access limitations for humanitarian agencies and continued stay in temporary communal spaces, the WASH needs remain urgent. The situation may worsen if the families are not relocated soon. Indeed, water sources were damaged and/or contaminated, resulting in an alarming state of hygiene and sanitation in affected areas.

Protection, gender and inclusion: Displacement put people at higher risk of protection concern due to their temporary relocations in communal infrastructures and the breakdown of social structures. These situations exacerbate child protection and gender-based violence.

Targeting

Through this DREF, BRC is implementing activities in Nyamakarabo zone, located in Mugina commune, Cibitoke province, targeting a total number of 1,081 people or 206 households (approximately 551 females and 530 males) who lost their houses due to floods.

Operation Risk Assessment

As has been the case in the past three years in the affected areas, heavy rains continued beyond December 2019. This resulted in the affected communities being inaccessible as had been predicted at the launch of the DREF operation. The bridge on Nyempundu river which is the only access point to the affected community is extensively damaged and vehicles and trucks are unable to cross. The roads to the affected communities are also extensively damaged and require repairs before any vehicles can pass. As a result, BRC has been unable to access the affected people and are relying on volunteers living in the community for information. To receive the relief items distributed to date, people had to cross the Nyempundu river since the humanitarian actors were cut-off. This put people at risk as they had to cross the flooded river as well as travel long distances to reach the river.

Due to recent security incidents close to the border with Cibitoke Province, BRC adopted mitigation measures to prevent suspicion behaviours from local communities towards volunteers engaged in the response. This included dissemination of Red Cross fundamental principles, continued dialogue with communities, as well as collaboration with ICRC and local authorities.

In addition to the above, there is a risk of the registered delays lasting longer, thus not allowing this DREF operation to be implemented as planned. As a risk mitigation measure, discussions with the Government and United Nations Development Programme (UNDP) have revealed that they are committed to have these affected people relocated before the upcoming presidential elections on 20 May 2020. In addition, and with the hope that this makes the situation better, the weather has improved from moderate to no rains registered during the month of January 2020, which suggests that the Government will have the possibility of making necessary repairs to allow access to the affected people.

Scenario planning

The three possible scenarios have been developed for this operation as below:

Best case scenario	Most likely scenario	Worst case scenario
Rainfall is decreasing in the affected area and the number of people affected by landslides does not increase during the coming months. The affected area will be accessible, and the affected communities will collaborate in conducting the assessments and implementation of the response. The identification and relocation of the Internally displaced persons (IDPs)	Rainfall increases, and landslides continue to affect at risk communities in the coming period, causing long term displacement of households, increased number of affected people, including new IDPs, and further needs. Identification of resettlement site as well as restoration of access to	Rainfall and landslides intensify, causing a rising death toll, injuries, and displacement of a large number of people. Further, the affected areas will be inaccessible by road, and IDPs will stay in temporary shelters for a longer period.

will be completed by April 2020 allowing BRC to deliver planned assistance.	affected communities by roads is restored before the end date of the operation.	
BRCS Action		
BRC conducts the response actions within the planned timeframe.	BRC will work with local authorities to complete relocation and restoration of access and enable the implementation of response actions within six-months.	The National Society will explore other means and work with partners to address the situation, through a bilateral project/programme.

B. OPERATIONAL STRATEGY

Proposed strategy

Through this DREF, BRC will target 1,081 people (551 females and 530 males) or 206 households in Nyamakarabo zone, Mugina commune, Cibitoke province who have lost their houses as a result of the floods and landslides. The BRCS will provide support in Water, Hygiene and Sanitation (WASH) and Protection, Gender and Inclusion (PGI) sectors. Moreover, HH items will be procured as replenishment of items distributed at the onset of the emergency, part of the OFDA/IFRC project. Please see *section B. Operational Strategy* in the initial [EPoA](#) for full details on the proposed strategy and operational support services.

Exit Strategy

As an exit strategy, the BRC has had discussions with the Government and humanitarian partners and should the relocation plans outlive the DREF operation timeframe, to hand over the operation to the Government to complete the relocation of these communities.

C. DETAILED OPERATIONAL PLAN

	<p>Shelter</p> <p>People reached: 541 people (103 HHs)</p> <p>Male: 265</p> <p>Female: 276</p>	
Outcome 1: Communities in disaster and crisis affected areas restore and strengthen their safety, well-being and longer-term recovery through shelter and settlement solutions		
Indicators:	Target	Actual
% displaced HH with access to emergency shelter out of the total number of total HH assisted	50%	50%
Output 1.1: Shelter and settlements and basic household items assistance is provided to the affected families.		
Indicators:	Target	Actual
# of households reached with emergency shelter household items (HHIs)	103	103
# of emergency shelter household items replenished	103	0
Progress towards outcomes		
<ul style="list-style-type: none"> In January 2020, BRC successfully completed the distribution of HHIs to 103 families that were identified and registered during the assessments conducted in December 2019. To receive their household items, families had to cross the Nyempundu river as the bridge was destroyed during the flooding. The procurement of 103 HHIs to replenish stocks distributed by the BRC is on-going. The BRC has responded to the needs of 103 households who received HHIs and WASH items. The stocks were drawn from BRC' pre-positioned stocks which will be replenished from the DREF. The procurement process is now initiated and on track with expectations that the replenishment will be done before the end of April 2020. 		

The damage to the bridge has affected the ability of humanitarian actors to deliver assistance. Families are forced to cross the river to get food assistance and HHIs. The damaged bridge has also delayed the planned assessment and identification of the relocation sites for the displaced households.



Water, sanitation and hygiene

People reached: 541

Male: 265

Female: 276

Outcome 1: Immediate reduction in risk of waterborne and water related diseases in targeted communities

Indicators:	Target	Actual
% of people assisted over the total number of people affected	10%	0

Output 1.3: Adequate sanitation which meets Sphere standards in terms of quantity and quality is provided to target population

Indicators:	Target	Actual
# of people per emergency communal latrine	20	0
# of people per emergency bathing shelter	50	0
# of people having access to sanitary infrastructure	1,081	0

Output 1.3: Adequate sanitation which meets Sphere standards in terms of quantity and quality is provided to target population

Indicators:	Target	Actual
# of volunteers trained on hygiene promotion in emergency	15	0
# of people sensitized on hygiene practices	1,081	0

Output 1.5: Hygiene-related goods (NFIs) which meet Sphere standards and training on how to use those goods is provided to the target population

Indicators:	Target	Actual
# of households reached with emergency WASH items	103	103
# of emergency WASH items replenished	103	0

Progress towards outcomes

BRC successfully distributed the following items to 103 households in January 2020:

- 206 bars of soap (2 bars per HH)
- 206 jerry cans (10 litres/jerry can * 2 jerry cans/HH)
- 206 buckets (14 litres/bucket * 2 buckets/HH)
- 309 mosquito nets (3 nets/HH)

The National Society has not been able to implement other planned activities as the site for relocation of affected families has not been identified.



Protection, Gender and Inclusion

People reached: 0

Male:0

Female: 0

Outcome 1: Communities identify the needs of the most vulnerable and particularly disadvantaged and marginalised groups, because of inequality, discrimination and other non-respect of their human rights and address their distinct needs

Indicators:	Target	Actual
% of people assisted over the total number of people affected	10%	0

Output 1.1: NS programmes improve equitable access to basic services, considering different needs based on gender and other diversity factors.

Indicators:	Target	Actual
# of volunteers trained on Protection principles, including Child Protection (CP), Sexual and Gender Based Violence (SGBV) and Safe Identification and referral	15	0
# of people reached by sensitization sessions and referral pathways	1,081	0
Progress towards outcomes		
The planned activities are on hold pending identification of relocation sites by the government. Once site is identified, the NS will be able to implement the activities.		
The inaccessibility of the area where the affected population is located has also made it impossible for the NS to train its staff and volunteers to enable sensitization of the affected households on PGI.		

Strengthen National Society		
Outcome 1: National Society capacity building and organizational development objectives are facilitated to ensure that National Societies have the necessary legal, ethical and financial foundations, systems and structures, competences and capacities to plan and perform		
Indicators:	Target	Actual
# of volunteers receiving appropriate protection and briefing	15	0
Output S1.1.4: National Societies have effective and motivated volunteers who are protected		
Indicators:	Target	Actual
# of volunteers insured	15	15
Output S1.1.6: National Societies have the necessary corporate infrastructure and systems in place		
Indicators:	Target	Actual
# of volunteers are deployed, oriented, equipped and remain well-motivated to perform the tasks assigned in support of the operation	15	0
Progress towards outcomes		
Fifteen (15) volunteers supporting the response have been insured.		
The procurement of protective equipment for the volunteers are currently being procured and will be distributed prior to the start of activities in the relocation sites.		

International Disaster Response		
Outcome S2.1: Effective and coordinated international disaster response is ensured		
Output S2.1.1: Effective response preparedness and NS surge capacity mechanism is maintained		
Indicators:	Target	Actual
# of IFRC monitoring visits	1	1
Output S2.1.3: NS compliance with Principles and Rules for Humanitarian Assistance is improved		
Indicators:	Target	Actual
# of CEA mechanism established	2	0
Progress towards outcomes		
The IFRC conducted a monitoring mission in February 2020, meeting with the acting head of UN-OCHA to discuss the challenges humanitarian actors are facing with the flood's response which are mainly around the identification of relocation sites as well as the damaged bridge which has affected access of aid.		

D. Financial Report

This timeframe extension will not require additional allocation of funds as the planned activities are on-hold and no costs are being incurred. As such, the request is for a no-cost extension and budget stands at CHF 82,628.

Reference documents



Click here for:

- [Emergency Plan of Action \(EPoA\)](#)

For further information, specifically related to this operation please contact:

In the Burundi National Society

- Anselme Katiyunguruza Secretary General, email: anselme.katiyunguruza@croixrouge.bi, phone: +257 79 924 108

In the IFRC

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- **IFRC Country Cluster Support Team for Eastern Africa Head:** John Roche, email: john.roche@ifrc.org, phone: +254 78 043 6710

In IFRC Geneva

- **Programme and Operations focal point:** Nicolas Boyrie, Senior Officer Operations Coordination, email: nicolas.boyrie@ifrc.org
- **DREF:** Eszter Matyeka, DREF Senior Officer, DCPRR Unit Geneva; Email: eszter.matyeka@ifrc.org

For IFRC Resource Mobilization and Pledges support:

- IFRC Regional Office for Africa: Franciscah Kilel, Senior Officer Partnership and Resource Mobilization, email: franciscah.kilel@ifrc.org

For In-Kind donations and Mobilization table support:

- **Global Logistics Services -** Rishi Ramrakha, Head of Africa Regional Logistics Unit, email: rishi.ramrakha@ifrc.org; phone: +254 73 388 8022

For Performance and Accountability support (planning, monitoring, evaluation and reporting enquiries)

- Marie MANRIQUE, Acting Head of PMER Unit; email: marie.manrique@ifrc.org

How we work

All IFRC assistance seeks to adhere to the **Code of Conduct** for the International Red Cross and Red Crescent Movement and Non-Governmental Organizations (NGO's) in Disaster Relief and the **Humanitarian Charter and Minimum Standards in Humanitarian Response (Sphere)** in delivering assistance to the most vulnerable. The IFRC's vision is to inspire, **encourage, facilitate and promote at all times all forms of humanitarian activities** by National Societies, with a view to **preventing and alleviating human suffering**, and thereby contributing to the maintenance and promotion of human dignity and peace in the world.

The IFRC's work is guided by Strategy 2020 which puts forward three strategic aims:



Save lives,
protect livelihoods,
and strengthen recovery
from disaster and crises.



Enable **healthy**
and **safe** living.



Promote social inclusion
and a culture of
non-violence and **peace.**

DREF Operation

INTERIM FINANCIAL REPORT

Selected Parameters			
Reporting Timeframe	2019/12-2020/1	Operation	MDRBI016
Budget Timeframe	2019/12-2020/4	Budget	APPROVED

Prepared on 27/Feb/2020

All figures are in Swiss Francs (CHF)

MDRBI016 - Burundi - Floods and Landslides

Operating Timeframe: 23 Dec 2019 to 23 Apr 2020

I. Summary

Opening Balance	0
Funds & Other Income	82,628
DREF Allocations	82,628
Expenditure	-75,072
Closing Balance	7,556

II. Expenditure by area of focus / strategies for implementation

Description	Budget	Expenditure	Variance
AOF1 - Disaster risk reduction			0
AOF2 - Shelter	11,089		11,089
AOF3 - Livelihoods and basic needs			0
AOF4 - Health			0
AOF5 - Water, sanitation and hygiene	44,852	75,072	-30,220
AOF6 - Protection, Gender & Inclusion	4,001		4,001
AOF7 - Migration			0
Area of focus Total	59,942	75,072	-15,130
SFI1 - Strengthen National Societies	15,359		15,359
SFI2 - Effective international disaster management	3,212		3,212
SFI3 - Influence others as leading strategic partners	4,047		4,047
SFI4 - Ensure a strong IFRC	68		68
Strategy for implementation Total	22,686		22,686
Grand Total	82,628	75,072	7,556

DREF Operation

INTERIM FINANCIAL REPORT

Selected Parameters			
Reporting Timeframe	2019/12-2020/1	Operation	MDRBI016
Budget Timeframe	2019/12-2020/4	Budget	APPROVED

Prepared on 27/Feb/2020

All figures are in Swiss Francs (CHF)

MDRBI016 - Burundi - Floods and Landslides

Operating Timeframe: 23 Dec 2019 to 23 Apr 2020

III. Expenditure by budget category & group

Description	Budget	Expenditure	Variance
Relief items, Construction, Supplies	46,330		46,330
Clothing & Textiles	7,692		7,692
Water, Sanitation & Hygiene	32,556		32,556
Utensils & Tools	6,016		6,016
Other Supplies & Services	66		66
Logistics, Transport & Storage	6,029		6,029
Transport & Vehicles Costs	923		923
Logistics Services	5,106		5,106
Personnel	1,285		1,285
Volunteers	1,285		1,285
Workshops & Training	14,303		14,303
Workshops & Training	14,303		14,303
General Expenditure	9,638		9,638
Travel	6,681		6,681
Office Costs	400		400
Communications	2,333		2,333
Financial Charges	224		224
Contributions & Transfers		70,490	-70,490
Cash Transfers National Societies		70,490	-70,490
Indirect Costs	5,043	4,582	461
Programme & Services Support Recover	5,043	4,582	461
Grand Total	82,628	75,072	7,556