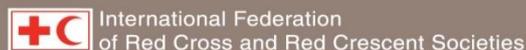


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Operation Update 1

Madagascar: Madagascar Heavy Rains, Floods and Landslides



DREF n° MDRMG016	GLIDE n° F-2020-0008-MDG
EPoA update n° 1: 22 June 2020	Timeframe covered by this update: 05 February to 16 June 2020
Operation start date: 05 February 2020	Operation timeframe: 6 months (New end date: 31 August 2020)
Overall operation budget: CHF 307,356	
N° of people being assisted: 5,000 people in Alaotra Mangoro, Analamanga, and Betsiboka Regions	
Red Cross Red Crescent Movement partners currently actively involved in the operation: French Red Cross (PIROI), German Red Cross, and Luxemburg Red Cross	
Other partner organizations actively involved in the operation: National Office for Disaster Risk Management [BNGRC]	

Summary of major revisions made to emergency plan of action:

This Operations Update is issued to inform stakeholders of the need to extend the timeframe of this DREF operation by two months (new end date 31 August 2020). Indeed, MRCS only received a waiver which allowed it to respond to the COVID-19 outbreak, while all other humanitarian response operations had to be suspended. However, from mid-June, when the Government started the re-opening from the lockdown, NS was also allowed to continue with its non-Covid activities. As such, this timeframe extension will enable MRCS to complete the planned activities (WASH, health, cash assistance, shelter) which have been disrupted by the COVID-19 outbreak; and subsequent restrictions being enforced by the Madagascar government.

The budget for this operation remains unchanged (CHF 307,356) and activities included in the original schedule are maintained.

<Please click [here](#) for the financial report and [here](#) for the contacts>

A. SITUATION ANALYSIS

Description of the disaster

On 22 January 2020, the cyclonic circulation called Zone de Convergence Inter-Tropicale (ZCIT) made landfall on the West coast of Madagascar, in the district of Besalampy, the Melaky region. This prompted a Red Alert Warning for heavy rains in Boeny, Sofia (Districts of Analalava, Antsohihy, Mampikomy, Boriziny, and Mandritsara) and a Yellow Alert Warning for the region of Analamanga and Alaotra Mangoro. On 23 January, Red Alert for High wind for most of the coast of the country, from the North, North-Eastern, North-Western, and Western regions was equally issued. The depression eventually went out to sea on 23 January at around 3:30 pm, between Toamasina and Vatomandry (Ambila Lemaitso, in the region of Atsinanana) and continued to move towards the islands of Reunion and Mauritius, East of Madagascar, as it evolved into the moderate tropical storm Diane by 24 January.

Despite leaving the island, the clouds associated with the phenomena kept bringing rain over several regions, including Alaotra and Atsinanana and as of 25 January, the casualties registered was 9 people missing, 31 reported dead, 106,846 affected and 16,031 displaced. The estimation of damage on infrastructure was significant and government declared a state of emergency.

In response, Malagasy RC, with support from IFRC, launched this [DREF operation](#) on 5 February, to meet the immediate shelter and NFIs, livelihoods and basic needs, health care and WASH needs of 5,000 people (1,000 HHs) affected by this disaster in three of the most impacted regions -- Alaotro Mangoro and Betsiboka and in urban Antananarivo. This operation was set to last 4 months.

Summary of current response

Overview of Host National Society

Since the launch of this operation, the following activities have been implemented:

- Rapid multi sectoral needs assessment, conducted on wash, shelter, and livelihoods sectors
- Market assessment carried out for Alaotra Mangoro
- Targeting and registration of recipients with community meetings carried out for the Region of Alaotra Mangoro
- Distribution of 238 Shelter kits composed of 2 tarpaulins and 1 tool kit per household

Overview of Red Cross Red Crescent Movement in country

The IFRC Indian Ocean Islands Country Cluster Support Office provided support to the MRCS in developing the EpoA and launching and managing the DREF operation. Three surge support personnel with a focus on Cash, logistics and relief were deployed to support implementation of this operation. IFRC also provides PMER support to help MRCS, to ensure proper monitoring and reporting of activities.

The French Red Cross' PIROI, Luxembourg Red Cross and German Red Cross are supporting partner NSs, with varied activities as highlighted in the [EPoA](#).

Overview of other actors in country

Please refer to [EPoA](#) for details on non RCRC actors actions in country, as they remain unchanged.

Needs analysis and scenario planning

Needs analysis

Please refer to [EPoA](#) for details on needs assessment highlighted following the disaster.

Operation Risk Assessment

The current DREF operation and its operational strategy considers the risks related to the current COVID-19 pandemic and is aligned with the IFRC global emergency appeal that supports National Societies to deliver assistance and support to communities affected or at risk of being affected by the COVID-19 pandemic. Following the confirmation of the first three coronavirus cases in Madagascar on 20 March, Government took measures which obliged NS to delay implementation of this DREF operation. Indeed, although the risk of COVID-19 in Alaotra Mangoro Region is medium, prevention measures set up were respected and volunteers and staffs provided with PPEs for their field visits. As of 16 June 2020, a total 1,300 cases of Covid-19 have been registered in country, with 10 deaths and 384 recoveries, according to [Africa CDC](#).

National Society responses to COVID-19 are supported through the IFRC [global appeal](#), which is facilitating and supporting them to maintain critical service provision, while adapting to COVID-19. This DREF operation is aligned with and will contribute to the current global strategy and regional Emergency Plan of Action for COVID-19 developed by the IFRC Africa Regional Office, in coordination with global and regional partners. This means that the NS will ensure even as it responds to this current flooding situation, COVID-19 prevention measures are adhered to in line with regional plan of action and its national COVID-19 country plan. IFRC continues to assess how emergency operations in response to disasters and crisis should adapt to this crisis and provide necessary guidance to its membership on the same. The NS will keep monitoring the situation closely, focusing on the health risks, and revise accordingly if needed, taking into consideration the evolving COVID-19 situation and the operational risks that might develop, including operational challenges related to access to the affected population, availability of relief items and procurement issues, and movement of NS volunteers and staff as well as international staff. For more information please consult the [Covid-19 operation page](#) on the IFRC Go platform.

Below table indicates potential impact of the pandemic on this DREF operation and how MRCS will respond to the situation in the event of COVID 19 mitigation measures are made more stringent.

COVID-19 measures	Standard epidemic control measures	Temporary lockdown of society (schools, shops, public functions)	Sustained lockdown and restriction of movement during implementation period
Likelihood	HIGH: The curfew remains strictly respected from 10pm to 4 a.m and the use of mask is mandatory for everybody.	Medium: Markets and restaurants are open during the daytime.	Medium: the schools remain closed except exam classes until further notice. A total of 10 affected districts remain closed
Impact on operation	The operation needs to be sure to adhere to the epidemic control measures such as avoiding the gathering of people and applying physical distancing	The impact will be low on this operation. Community activities through local branches are privileged.	The MRCS has traffic authorization for the implementation of its activities throughout the country. Supporting the ministry of health in the COVID 19 response, the NS has the flexibility to resume their activities.
Mitigating measures	According to the epidemic control measures, the activities will be fully adjusted/adjusted to adhere to the measures.	Standard epidemic control measures will be respected.	Trainings/ distribution, health and hygiene promotion activities will be adjusted in line with any new measures that might come up. Cash assistance will be through mobile transfer.

All other risks highlighted in the [EPoA](#) remain relevant.

B. OPERATIONAL STRATEGY

Proposed strategy

The overall objective of this operation is to provide 1,000 HHs (5,000 people) with shelter and NFIs, livelihoods and basic needs, health care and WASH support in three of the most impacted regions including Alaotro Mangoro, Betsiboka and in urban Antananarivo. The operational timeframe, initially set to last 4 months, is being extended for an additional two months through this Operation Update -- new end date will be 31 August 2020.

This extension period will allow MRCS the needed time to complete the distribution of mosquito nets to 1,000 HHs, in addition to 650 WASH items, 650 shelter and kitchen kits and multipurpose cash assistance to 350 households. This is to make up for activities disrupted by the COVID-19 outbreak in March.

C. DETAILED OPERATIONAL PLAN

	<p>Shelter People reached: 1,705 (341 HH) Male: 1,133 Female: 572</p>	
<p>Outcome 1: Communities in disaster and crisis affected areas restore and strengthen their safety, well-being and longer-term recovery through shelter and settlement solutions</p>		
Indicators:	Target	Actual
Number of HHs having received shelter assistance	650	341
<p>Output 1.1: Short and medium-term shelter and settlement assistance is provided to affected households</p>		
Indicators:	Target	Actual
Number of households provided with shelter tool kits	650	267

Number of tents provided	30	11
Number of households provided with kitchen kit	650	103
Number of households reached with mixed cash approach	350	0
Number of households reached with CT for household items	650	0
Number of volunteers involved in shelter activities	30	4
Output 1.2: Technical assistance, counselling services and awareness raising activities regarding shelters and safe settlement and improved building/construction techniques are provided to affected households		
Indicators	Target	Actuals
Number of households reached with awareness raising activities	1000	0
Percentage of households referring main key awareness raising messages	At least 65% or 1,000 households	0
Progress towards outcomes		
<p>As part of a joint multi-sectoral response led by the government with the participation of all the humanitarian actors present (MEDAIR, WFP, RED CROSS, UNICEF) in the affected areas, MRCS Shelter Kits and Wash Kits were requisitioned by the government. The distribution process was not conducted according to humanitarian standards as the entire operation was led by the Presidential Couple. In addition, the NS is yet to complete distributions, due to the halt of activities by Covid-19 prevention measures.</p> <p>All humanitarian actors present on the field were unable to manage the distribution even if the beneficiary list was already ready according to the vulnerability criteria. A joint note with MEDAIR was written explaining the situation since MEDAIR and MRC were the actors on the ground engaged in the WASH and Shelter kits distribution.</p> <p>The forceful halt of activities due to Covid-19 has led to no progress to report on monitoring shelter visits and awareness activities. However, these remain planned through this Operation update.</p>		

 <p>Livelihoods and basic needs People reached: 0 Male: 0 Female: 0</p>		
Outcome 1: Communities, especially in disaster and crisis affected areas, restore and strengthen their livelihoods		
Indicators:	Target	Actual
Number of households that have enough cash to meet their basic need	650	0
Output 1.1: Households are provided with multipurpose cash grants to address their basic needs		
Indicators:	Target	Actual
Number of households that have enough cash to meet their basic need	650	0
Progress towards outcomes		
A market assessment was conducted in the field for 3 communes for the Cash implementation in Alaotra Mangoro region. The process for the FSP recruitment has started but had been halted due to the COVID-19 pandemic.		

 <p>Health People reached: 1,500 Male: 695 Female: 805</p>		
Outcome 1: The immediate risks to the health of affected populations are reduced		

Indicators:	Target	Actual
Number people that are provided with early warning messages and first aid support	5000	0
Output 1.1: Community-based disease prevention and health promotion and early detection (surveillance) or potential disease outbreaks is provided to the target population		
Indicators:	Target	Actual
Number of households provided with mosquito nets	1000	0
Number of people supporting with PSS in the affected communities	5000	1500
# of volunteers mobilized for early warning and evacuations	100	100
Output 1.2: Community-based disease prevention and health promotion and early detection (surveillance) or potential disease outbreaks is provided to the target population		
Number of MRCS volunteers trained in FA	86	0
Number of first aid kits distributed	10	0
Progress towards outcomes		
<p>The psychosocial assistance has been provided to the affected people during all the implementation process. Volunteers training and FA kit distribution has been delayed by impossibility to travel to affected areas due to damaged roads so, trainers at HQ were not able to travel to the field as the road communication was not re-established. Improvements are being registered and it is expected that NS will complete remaining activities during the extension period.</p> <p>It should be noted that 400 nets intended to be distributed in Aloatra Mangoro disappeared during the government's convoy of items to the ground. This incident, like the one concerning the distribution of shelter and WASH kits, was caused by the difficulty of access to the affected areas by vehicles and the influence of the Presidency of the Republic in the distribution of relief. Note that a joint note to file has been drafted, reporting on the missing mosquito nets incident.</p>		



Water, sanitation and hygiene

People reached: 2,000

Male: 750

Female: 1,250

Outcome 1: Immediate reduction in water-borne disease risk in targeted communities

Indicators:	Target	Actual
Number of HH reached with WASH activities	1000	400
Output 1.1: WASH items assistance is provided to the affected households		
Indicators:	Target	Actual
# of WASH kits (composition 1 jerrycan foldable, 1 bucket, 2 pieces of soap, 1 jar, 1chlorine bottle 150 ml) items prepositioned in preparedness. (Target: 1,000 households)	1 000	400
Output 1.2: Hygiene promotion activities that meet Sphere standards for the identification and use of hygiene products are provided to the target population		
Indicators:	Target	Actual
Number of people reached by the hygiene awareness campaigns	5,000	2,000
# MRC volunteers trained and prepared to respond in WASH (Hygiene promotion).	86	0
Progress towards outcomes		
<p>As part of the joint multi-sector response led by the President of the Republic, during that period, when the ground transportation was interrupted. The government ensured the delivery by air of all humanitarian responses. 400 MRCS's wash kits were loaded in the presidency airplane to be delivered to the affected areas. Once in the field, the Presidency requisitioned these kits and had them distributed directly by its competent services to the detriment of the planning and preparations put in place by the NS. These kits were then distributed without any standards.</p>		

To note, Alaotra Mangoro was landlocked for several days while waiting for the water to decrease and the only means of transportation was by air, organized by the government. The HP training should have taken place before the distribution process within the community, but since the distribution was organized with the government, MRCS had difficulty carrying out the training due to access.

Strengthen National Society

Indicators:	Target	Actual
Number of NS branches that are well functioning in the operation (Target: 3)	3	0
Coordination meetings in which NS has assisted	4	0
Number of NDRT of the MRC deployed to the affected areas to support the NS activities	4	4
Number of international surge team members deployed to support the NS activities.	3	3
Number of lessons learnt workshops held	1	0
Progress towards outcomes		
<p>The 3 surge members, without the possibility to fly back to their respective country due to the air borders closure, are still present in the country supporting the NS's COVID-19 response. They will be involved in the continuity of this Ops update during the extension period.</p> <p>The lessons learned workshop will be held at the end of the extension period, to allow NS capture all difficulties encountered during implementation.</p>		

D. BUDGET

The overall budget for this operation is CHF 307,356 of which CHF 75,749 (24.64%) have been spent as detailed in below interim financial report.

Reference documents



Click here for:

- [Emergency Plan of Action \(EPoA\)](#)

For further information, specifically related to this operation please contact:

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For In-Kind donations and Mobilization table support:

- **IFRC Africa Regional Office for Logistics Unit:** Rishi Ramrakha, Head of Africa Regional Logistics Unit, email: rishi.ramrakha@ifrc.org ; phone: +254 733 888 022

For Performance and Accountability support (planning, monitoring, evaluation and reporting enquiries)

- IFRC Africa Regional Office: Philip Komo Kahuho, PMER Manager, Email: Philip.kahuho@ifrc.org ; Phone: +254 732 203 081

How we work

All IFRC assistance seeks to adhere to the **Code of Conduct** for the International Red Cross and Red Crescent Movement and Non-Governmental Organizations (NGO's) in Disaster Relief and the **Humanitarian Charter and Minimum Standards in Humanitarian Response (Sphere)** in delivering assistance to the most vulnerable. The IFRC's vision is to inspire, **encourage, facilitate and promote at all times all forms of humanitarian activities** by National Societies, with a view to **preventing and alleviating human suffering**, and thereby contributing to the maintenance and promotion of human dignity and peace in the world.

The IFRC's work is guided by Strategy 2020 which puts forward three strategic aims:



Save lives.
protect livelihoods,
and strengthen recovery
from disaster and crises.



Enable **healthy**
and **safe** living.



Promote social inclusion
and a culture of
non-violence and peace.

DREF Operation

INTERIM FINANCIAL REPORT

MDRMG016 - Madagascar - Heavy Rains, Floods and Landslides

Operating Timeframe: 03 Feb 2020 to 30 Jun 2020

Selected Parameters			
Reporting Timeframe	2020/2-4	Operation	MDRMG016
Budget Timeframe	2020	Budget	APPROVED

Prepared on 22/Jun/2020

All figures are in Swiss Francs (CHF)

I. Summary

Opening Balance	0
Funds & Other Income	307,356
DREF Allocations	307,356
Expenditure	-75,749
Closing Balance	231,607

II. Expenditure by area of focus / strategies for implementation

Description	Budget	Expenditure	Variance
AOF1 - Disaster risk reduction			0
AOF2 - Shelter	96,276	45,700	50,576
AOF3 - Livelihoods and basic needs	71,355		71,355
AOF4 - Health	12,812		12,812
AOF5 - Water, sanitation and hygiene	28,276		28,276
AOF6 - Protection, Gender & Inclusion			0
AOF7 - Migration			0
Area of focus Total	208,719	45,700	163,019
SFI1 - Strengthen National Societies	59,967	6,041	53,926
SFI2 - Effective international disaster management	38,670	24,008	14,662
SFI3 - Influence others as leading strategic partners			0
SFI4 - Ensure a strong IFRC			0
Strategy for implementation Total	98,637	30,049	68,589
Grand Total	307,356	75,749	231,607

DREF Operation

INTERIM FINANCIAL REPORT

MDRMG016 - Madagascar - Heavy Rains, Floods and Landslides

Operating Timeframe: 03 Feb 2020 to 30 Jun 2020

Selected Parameters			
Reporting Timeframe	2020/2-4	Operation	MDRMG016
Budget Timeframe	2020	Budget	APPROVED

Prepared on 22/Jun/2020

All figures are in Swiss Francs (CHF)

III. Expenditure by budget category & group

Description	Budget	Expenditure	Variance
Relief items, Construction, Supplies	177,200	71	177,129
Shelter - Relief	66,400		66,400
Shelter - Transitional	14,000		14,000
Water, Sanitation & Hygiene	4,000		4,000
Medical & First Aid	7,800	71	7,729
Utensils & Tools	15,250		15,250
Cash Disbursement	69,750		69,750
Logistics, Transport & Storage	23,600	6,265	17,335
Storage	1,500	26	1,474
Transport & Vehicles Costs	22,100	6,239	15,861
Personnel	46,840	16,052	30,788
International Staff	30,200	16,052	14,148
National Society Staff	2,340		2,340
Volunteers	14,300		14,300
Consultants & Professional Fees	400		400
Consultants	400		400
Workshops & Training	15,030		15,030
Workshops & Training	15,030		15,030
General Expenditure	25,527	7,055	18,472
Travel	17,939	6,637	11,302
Information & Public Relations	4,338		4,338
Office Costs	1,750	143	1,607
Communications	1,000	169	831
Financial Charges	500	106	394
Operational Provisions		41,683	-41,683
Operational Provisions		41,683	-41,683
Indirect Costs	18,759	4,623	14,136
Programme & Services Support Recover	18,759	4,623	14,136
Grand Total	307,356	75,749	231,607