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Emergency Plan of Action Final Report

Yemen: Floods

 International Federation
of Red Cross and Red Crescent Societies

DREF operation	Operation n° MDRYE007;
Date of Issue: 30 June 2020	Glide number: FF-2019-000054-YEM
Operation start date: 11 June 2019	Operation end date: 31 March 2020
Host National Society: Yemen Red Crescent Society	Operation budget: CHF 227,910
Number of people affected: 80,000 people (approx. 12,213 households)	Number of people assisted: 14,000 people (approx. 2,000 households)
Red Cross Red Crescent Movement partners currently actively involved in the operation: The International Committee of the Red Cross (ICRC) and the International Federation of Red Cross and Red Crescent Societies (IFRC)	
Other partner organizations actively involved in the operation: SCAMCHA, Local Authorities	

The major donors and partners of the Disaster Relief Emergency Fund (DREF) include the Red Cross Societies and governments of Belgium, Britain, Canada, Denmark, German, Ireland, Italy, Japan, Luxembourg, New Zealand, Norway, Republic of Korea, Spain, Sweden and Switzerland, as well as DG ECHO and Blizzard Entertainment, Mondelez International Foundation, and Fortive Corporation and other corporate and private donors.

The IFRC, on behalf of the national society, would like to extend thanks to all for their generous contributions.

A. SITUATION ANALYSIS

Description of the disaster

Beginning in May 2019, Yemen experienced increasingly heavy rainfall in different parts of the country, leading to widespread floods in June that required immediate assistance. According to the need's assessments conducted from 11 June, at least twelve of the 22 governorates were affected: Aden, Marib, Taiz, Hajjah, Ibb, Al Bayda, Al Jawf, Dahmer, Rhymah, Lahj Hadramaut and Sa'ada.

On 17 June, the National Authority for the Management and Coordination of Humanitarian Affairs and Disaster Recovery (now called SCHMCHA), reported that up to 80,000 people, including Internally Displaced Persons (IDPs) and the host families, were affected by the flash floods. Among them, Hajjah, Aden, Lahj and Marib were the main areas with IDPs camps being affected along with the local communities.

The population in the affected areas lost their livelihoods, essential assets and belongings. The areas were also impacted by subsequent floods in August, especially in Hajjah. Humanitarian actors in the country continue to have serious concerns about the possible deterioration of the health situation due to the current cholera outbreak as well as recently with other potential evolving situations like dengue fever in Hajjah.

Summary of response

Overview of Host National Society

Since the onset of the disaster, Yemen Red Crescent Society (YRCS) immediately activated their volunteers to support relief and evacuation activities in support to the affected communities. Over 100 volunteers were deployed for activities related as well with first aid, psychosocial support, distributions of food, water and essential non-food items.

The YRCS branches have been in close coordination with the local authorities and delivering support whilst the procurement of the items would take place in order to ensure essential household packages to meet the basic needs of affected population.

In the initial response, people were assisted with first aid through the YRCS volunteers in the respected branches. During the implementation of the operation, YRCS provided 2,000 households with household items.

Overview of Red Cross Red Crescent Movement in country

YRCS activated its disaster management mechanisms since the onset of the emergency. YRCS organized three Emergency Task Forces to mobilize support and resources from Movement partners in-country. The ICRC released emergency stock prepositioned, and was initially supported communities affected in Marib, Sa'ada, mobilizing essential NFI and food for more than 1,195 households.

Given the ongoing conflict in the country since 2014, there is a limited but solid presence of Movement partners in Yemen. IFRC has a legal status in Yemen and has been present since 2003. Key areas of support from IFRC are Disaster Management (DM), Health, WASH and National Society Development (NSD).

Overview of other actors in country

At the national level, the respective authorities in Yemen have been active in conducting assessments and sharing situation reports to humanitarian actors, including national and international NGOs, UN actors and other response stakeholders.

The Camp Coordination and Camp Management (CCCM) Cluster initiated an assessment to identify the needs and coordinate response at the IDP sites as referred in previous reports.

Needs analysis and scenario planning

Heavy rains in the last weeks of May caused major flash floods in 12 governorates in Yemen, forcing the displacement of people who have lost their properties and livelihoods. YRCS deployed volunteers in the branches to support immediate relief assistance and conduct needs assessments in the most affected communities. Many people have lost houses and assets. The main priorities identified were related to shelter, essential non-food items and livelihoods.

The needs were exacerbated by different factors. Among those affected, there was a major presence of internal displaced persons in Hajja and Aden are IDPs, who were living in poor housing conditions that were completely damaged. Some families have partially damaged houses and need rehabilitation of the roofs, or materials for this, such as plastic sheets for roofing. The local water sources are contaminated by the floods which creates the need for clean water.

By the start of this operation YRCS carried out an assessment to identify the affected people that will be targeted by this operation, the efforts from YRCS with support from other stakeholders and there was no increase in the number of people to be assisted with DREF funding.

Risk Analysis

During the first weeks of the emergency the authorities were working on facilitating the restoration of the main roads to grant access to all affected areas. The volatility of the security situation continued to be a major risk factor for this emergency operation.

Whilst YRCS maintains a good level of acceptance in the communities nationwide, the limited access to the affected areas has been one of the main risks. The highly volatile situation was exacerbated by major attacks in Aden during the second half of August 2019 which caused important constraints and delays on the reception of household items that IFRC and YRCS had shipped to Aden port from the strategic warehouse in Dubai. This situation required an important effort to guarantee the safety of personnel and assets and renting premises to ensure safe custody of household items in the governorate of Aden whilst preparing the clearance for road transport to Sana'a and to the locations in the north of the country.

The Red Cross Red Crescent Movement, similar to other humanitarian actors, faced operational constraints to mobilize humanitarian assets across the country. But YRCS continue to coordinate with the support of IFRC and ICRC to ensure the delivery of items to the targeted branches.

B. OPERATIONAL STRATEGY

Proposed strategy

Overall Operational objective

The overall objective of this DREF operation is to meet the immediate needs of 2,000 households (14,000 people) affected by the heavy rain and floods in Aden, Hajjah, Lahj and Sa'ada through the distribution of essential Household items (HHI's).

The YRCS with IFRC support has conducted verification of the most affected people in the four targeted governorates of Aden, Lahj, Hajja and Sa'ada and identified in coordination with the authorities the more vulnerable groups affected by the floods that will be supported by this DREF operation. At the branches level coordination took place with the local authorities and the other organization for the response that YRCS will be providing to the affected families. At the national level, coordination has been taking place with the Shelter/CCCM cluster on the response and the type of intervention that YRCS carried out through this operation.

IFRC supported YRCS in the procurement of the materials stated in the EPoA, the procurement was made locally due to the challenges of import procedures in-country. This operation supported the procurement of HHI's including blankets, jerry cans, hygiene kits and kitchen sets. YRCS distributed to the affected people the items in the four targeted branches.

Also, a three days DREF training for the National Society was conducted to help raise awareness on the use of the fund, and the minimal information requirements for a DREF request, the training targeted members of the DM department, support services and from various Branches involved in the operation. Lesson learnt workshop was conducted at YRCS HQ and included participation from both HQ and the targeted branches in involved in this operation, participants discussed the experience of the operation with the aim of identifying challenges, lessons and recommendations which will be consider in future operations. The discussion was based on the overall response mechanism of the NS based on the Preparedness for Effective Response Approach (PER). The Lessons learnt workshop report is available and shared with YRCS for further dissemination to partners and branches.

This operation was extended for four months exceptionally due to the challenges of delivery of items to the affected communities in the targeted branches due to the ongoing volatile security situation in Yemen which cause significant delay in the transportation of items, coordination at different levels with the support of ICRC helped in facilitation and delivery of items to the branches.

C. DETAILED OPERATIONAL PLAN



Shelter

People reached: 2,000 households (14,000 people)

Male: 7,140 people

Female: 6,860 people

Indicators:	Target	Actual
# of households provided with emergency shelter and settlement assistance	2,000	2,000
Narrative description of achievements		
<p>YRCS ensured in the first step of this operation to coordinate with the local authorities for the response that they will provide to the affected people. Needs assessments follows to identify the affected people and coordinated with the authorities on the selection of the targeted people that will be covered by the support of this operation.</p> <p>The YRCS selected branches for this operation-initiated distribution from other Movement components such as ICRC. YRCS branches in Aden, Lahj, Hajjah and Saada have reassessed the needs of the affected communities in their respective governorates and developed a distribution plan for each branch. YRCS distributed to the affected people from the stock HHIs such as blankets, mattresses and kitchen sets.</p> <p>The procurement was carried by the IFRC to replenish that stock that was distributed during this operation, blankets and kitchen sets were delivered to YRCS warehouse.</p>		

Challenges

The transportation of items was key challenge in this operation and it was solved with the support of ICRC to ensure prompt distributions to the remaining communities in needs.

Lessons Learned

At the close of the operation, a lessons learnt workshop was conducted. A summary of the findings is consolidated under Strengthen National Society section.



Water, sanitation and hygiene

People reached: 2,000 households (14,000 people)

Male: 7,140 people

Female: 6,860 people

Indicators:

households/persons provided with safe water services that meet agreed standards according to specific operational and programmatic context

Target

2,000

Actual

2,000

Narrative description of achievements

The activities implemented by the branches were important and critical for responding to the needs of the affected people, especially in Hajjah which was one of the governorates most affected by the floods.

YRCS coordinated the activities under WASH with local authorities and local actors, with items that were distributed to the 2,000 affected households (up to 14,000 people) in the four targeted branches Hajjah, Aden, Lahj and Saada. Hygiene kits and jerry cans was included as part of the support that YRCS is providing in the HHIs that was distributed through this operation.

The procurement of the items was carried through the support of IFRC for the replenishment of the stock that was distributed, hygiene kits and jerry cans was delivered to YRCS warehouse to enable them to respond to any upcoming operation.

Challenges

The implementation of the activities within this Area of Focus have experienced the same operational challenges as explained above in Shelter section with the transportation of items to the branches due to the ongoing conflict situation in country.

Lessons Learned

At the close of the operation, a lessons learnt workshop was conducted. A summary of the findings is consolidated under Strengthen National Society section.

Strengthen National Society

Outcome S1.1: National Society capacity building and organizational development objectives are facilitated to ensure that National Societies have the necessary legal, ethical and financial foundations, systems and structures, competences and capacities to plan and perform

Indicators:

NS will adopt standard procedures for logistics and financial management.

Target

See below

Actual

Outcome S3.1: The IFRC secretariat, together with National Societies uses their unique position to influence decisions at local, national and international levels that affect the most vulnerable.

Indicators:

The IFRC and the YRCS advocate for the needs of the most vulnerable population to be addressed in the disaster response.

Target

See below

Actual

Narrative description of achievements

IFRC and YRCS follow and comply with standardized procurement processes to enable the highest quality in the elements we deliver as well as ensuring community involvement for the distribution and identify the distribution location.

During this operation, 80 volunteers from the targeted branches in Hajjah, Aden, Lahj and Saada was involved in the HHIs distribution to the affected people. Those volunteers was briefed before they went to the field by the branches and ensured debriefing to the branch management after finalization of the distribution, the branches management was ensuring information the YRCS HQ on the implementation and the if any challenges was faced in the field.

DREF training was provided to YRCS, the training involved participants from HQ, targeted branches and other branches who might be involved in future operation to respond.

Challenges

The availability and delivery time of the assets procured in this operation took substantial time and has been identified as one of the major gaps to address both by IFRC and the National Society. Security and volatile situation is key challenge as well which cause a lot difficulties in mobilizing volunteers in the field.

Lessons Learned

A lesson learnt workshop on the emergency operation was conducted in Sana'a during 6 to 8 November with presence of YRCS staff at headquarter and branches level and IFRC. Among the most relevant lessons discussed the following ones were identified as critical:

- Emergency response fund available at NS level would enable a quicker response to the floods by ensuring adequate financial resources to branches in timely manner.
- Stock prepositioned at branch level would enable a timely humanitarian delivery. Stock replenishment strategy would support and ensure YRCS readiness for response.
- Regular contingency planning exercises and scenario planning at governorate and national level would increase effectiveness of response to situations of emergency.

D. THE BUDGET

CHF 227,910 was allocated to respond to the Floods. In all, the operation utilized CHF 192,865. The unspent balance of CHF 35,045 will be returned to the DREF pool.

Please see the financial report [here](#).

DREF Operation

FINAL FINANCIAL REPORT

Selected Parameters			
Reporting Timeframe	2019/06-2020/06	Operation	MDRYE007
Budget Timeframe	2019/06-2020/06	Budget	APPROVED

Prepared on 27/Jul/2020

All figures are in Swiss Francs (CHF)

MDRYE007 - Yemen - Floods

Operating Timeframe: 20 Jun 2019 to 31 Mar 2020

I. Summary

Opening Balance	0
Funds & Other Income	227,910
DREF Allocations	227,910
Expenditure	-192,865
Closing Balance	35,045

II. Expenditure by area of focus / strategies for implementation

Description	Budget	Expenditure	Variance
AOF1 - Disaster risk reduction			0
AOF2 - Shelter	144,372	112,152	32,220
AOF3 - Livelihoods and basic needs		6,896	-6,896
AOF4 - Health			0
AOF5 - Water, sanitation and hygiene	58,601	64,564	-5,963
AOF6 - Protection, Gender & Inclusion			0
AOF7 - Migration			0
Area of focus Total	202,973	183,611	19,362
SFI1 - Strengthen National Societies	14,910		14,910
SFI2 - Effective international disaster management		39	-39
SFI3 - Influence others as leading strategic partners	10,027	9,215	812
SFI4 - Ensure a strong IFRC			0
Strategy for implementation Total	24,937	9,254	15,683
Grand Total	227,910	192,865	35,045

DREF Operation

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Budget Timeframe	2019/06-2020/06	Budget	APPROVED

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All figures are in Swiss Francs (CHF)

MDRYE007 - Yemen - Floods

Operating Timeframe: 20 Jun 2019 to 31 Mar 2020

III. Expenditure by budget category & group

Description	Budget	Expenditure	Variance
Relief items, Construction, Supplies	152,061	138,508	13,553
Shelter - Relief	114,061		114,061
Clothing & Textiles		27,843	-27,843
Water, Sanitation & Hygiene	38,000	60,604	-22,604
Utensils & Tools		50,061	-50,061
Logistics, Transport & Storage	26,524	31,214	-4,690
Storage		933	-933
Distribution & Monitoring	12,000	28,462	-16,462
Transport & Vehicles Costs	14,524	1,819	12,705
Personnel	12,000	7,207	4,793
National Society Staff		1,845	-1,845
Volunteers	12,000	5,362	6,638
Workshops & Training	9,952	3,993	5,958
Workshops & Training	9,952	3,993	5,958
General Expenditure	13,463	171	13,292
Travel		71	-71
Information & Public Relations		1,292	-1,292
Office Costs	14,000	99	13,901
Communications		171	-171
Financial Charges	-537	-1,462	925
Indirect Costs	13,910	11,771	2,139
Programme & Services Support Recover	13,910	11,771	2,139
Grand Total	227,910	192,865	35,045

Contact information

Reference documents



Click here for:

- [Previous Appeals and updates](#)
- [Emergency Plan of Action \(EPoA\)](#)

For further information, specifically related to this operation please contact:

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How we work

All IFRC assistance seeks to adhere to the **Code of Conduct** for the International Red Cross and Red Crescent Movement and Non-Governmental Organizations (NGO's) in Disaster Relief and the **Humanitarian Charter and Minimum Standards in Humanitarian Response (Sphere)** in delivering assistance to the most vulnerable. The IFRC's vision is to inspire, **encourage, facilitate and promote at all times all forms of humanitarian activities** by National Societies, with a view to **preventing and alleviating human suffering**, and thereby contributing to the maintenance and promotion of human dignity and peace in the world.

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The IFRC's work is guided by Strategy 2020 which puts forward three strategic aims:

1. Save lives, protect livelihoods, and strengthen recovery from disaster and crises.
2. Enable healthy and safe living.
3. Promote social inclusion and a culture of non-violence and peace