

MAATM001
30 April 2013

**This report
covers the period
from 01 January 2012 to
31 December 2012.**

*An emergency simulation exercise of
community mobilization was held in Etrek
(Balkan region) on the occasion
of the World First Aid Day
Photo: A. Amanklychev, Turkmenistan RC*



Overview

The key achievements for the year 2012 include the following.

- The “Law on the National Red Crescent Society of Turkmenistan” was adopted by the Parliament of the country.
- A dialogue between IFRC and the Turkmenistan Ministry of Foreign Affairs on status agreement in the county was established. However, the Federation did not have the required resources to re-establish its office in Ashgabat.
- Shortcomings identified during the OCAC self-assessment process in the area of communications were addressed over the year: they were handled within the Bridging the Digital Divide project. The National Society Databank profile was updated;
- A referral voucher system was out into practice for the first time at two sites of the HIV prevention programme;

The Turkmenistan Red Crescent also participated in the development of the country’s application for the Global Fund’s grant for tuberculosis prevention, and it is planning to be one of the implementers of the Global Fund’s second phase as a sub-recipient.

In October 2012 the National Society signed a Memorandum of Understanding with the British Red Cross for the years 2013-2014 that implies support in the area of organizational and human resources management development.

Working in partnership

The list below includes those multilateral and bilateral partners of the Turkmenistan Red Crescent that were supporting the Society's programming with financial and other forms of support .

Operational Partners	Agreement/ programme area
Multilateral	
British RC	health and care: TB, HIV, community based health and first aid (CBHFA)
DFID	organizational development
Population Services International (PSI)	health and care: HIV and TB
Bilateral	
American RC	"Prepare Ashgabat" (earthquake preparedness)
British RC	Memorandum of Understanding (MOU): organizational development and HR management
Danish RC	Memorandum of Understanding (MOU): youth project
Turkish RC	earthquake preparedness of urban population
Global Fund to Fight AIDS, Tuberculosis and Malaria	TB prevention (through UNDP)
ICRC	communications, restoring family links
IOM	Project Agreement: prevention of human trafficking, DIPECHO-VII

Progress towards outputs

Business line 1: To raise humanitarian standards.

Output: 1.2.1 Turkmenistan RC promotes fundamental principles and humanitarian values of the Movement.

Measurement		
Indicators	Annual Target	Year to Date Actual
Number of new staff members and volunteers reached with sessions on fundamental principles and humanitarian values	10	1,110

Comments on progress towards outcomes
Information about fundamental principles and humanitarian values was provided by the Turkmenistan RC to new staff and volunteers as part of the work briefing or relevant training within the specific programme. In total, 59 new staff members and 1,051 volunteers were reached with sessions on fundamental principles and humanitarian values over the year.

Output: 1.4.1 Framework and principles for building strong national societies are promoted to ensure RC uptake and active participation

Measurement		
Indicators	Annual Target	Year to Date Actual
NS annually updates the Databank profile including the FWRS (starting in 2012)	Updated on an annual basis	The profile was updated.
NS participates in the Geneva led initiative on the Organisational Capacity Assessment Certification (OCAC) process as a pilot NS in 2011-2012	Continue the OCAC exercise	See details below.

Comments on progress towards outcomes
<ul style="list-style-type: none"> In February the Red Crescent Society of Turkmenistan (RCST) held a working meeting that brought together Governance and Senior Management to present the results of the self-assessment, conducted in September 2011 within the framework of the OCAC process. As a result of the working meeting the Tajikistan Red Crescent developed a plan of action for the years 2012–2015 that should address the areas requiring further development. Over the year the National Society was working in the areas which were identified for improvement during the self-assessment: primarily it was related to communications. Within the Bridging the Digital Divide project Wi-Fi Internet was installed at the headquarters premises. The NS website was also improved for functionality and visual design. The Red Crescent introduced the practice of weekly and monthly regular meetings for staff and volunteers at the headquarters and in branches in order to exchange information. To make its cooperation with partners, members and volunteers more effective, the National Society organized regular meetings, round table sessions, open days and fairs at all levels. The Red Crescent developed documents regulating accountability to beneficiaries (see output 5.4.1.) and studied staff training needs and opportunities to meet those needs.. The Turkmenistan National Society updated its Databank profile with data for the previous year, 2011.

Business Line 2: To grow Red Cross Red Crescent services for vulnerable people.

Output: 2.1.1 Turkmenistan RC has increased institutional capacity to support community disaster risk reduction, preparedness and response.

Measurement		
Indicators	Annual Target	Year to Date Actual
Trained and equipped DR teams in regional branches by the end of 2013	Not applicable	DR trainings held in all branches
Prepositioned emergency stocks in regional branches for 1,000 people in total by the end of 2014		There was no funding for the Disaster Management programme so there were no specific activities implemented toward this output with IFRC support.

Comments on progress towards outcomes
<ul style="list-style-type: none"> With its own resources the Red Crescent Society held training workshops for its disaster response teams in all regional branches. The teams' members refreshed their knowledge about theory and practised their skills in accordance with the National Society's standard operating procedures in response to a disaster. The database (roster) of team members was regularly updated. In the second half of the year 2012, the Red Crescent, within the limits of the available resources, replenished disaster stocks at the headquarters and in regional branches.

Output: 2.3.1 Turkmenistan RC provides regular update for the disaster management database

Measurement	
Indicators	Year to Date Actual
The database is updated annually	The database was updated quarterly

Comments on progress towards outcomes

The Database exists at the National Society level and is updated regularly. On a quarterly basis the disaster management department at the headquarters was getting information from the regional branches about activities targeting local disaster management committees (LDMC) including the number of education sessions, the number of trained disaster response team members, the number of trained volunteers and the topics covered during the sessions.

Output: 2.6.1 Disaster preparedness and response capacities of target communities in the most disaster-prone areas have strengthened through Red Crescent Disaster Risk Reduction (DRR) activities related to climate change

Measurement	
Indicators	Year to Date Actual
24,000 schoolchildren are reached with messages on safe behaviour annually	See details below
80 local disaster management committees (LDMCs) established in target communities over 4 years and have community level disaster preparedness (DP) / disaster risk reduction (DRR) plans	20 new LDMCs established, 30 LDMCs adopted DP/DRR plans
70,000 people reached with mitigation projects over 4 years	36,171 people reached

Comments on progress towards outcomes

- The National Society regional branches carried out 433 actions and information campaigns on disaster preparedness, fire and road safety whereby reaching 23,653 people. Besides, fire safety education was provided by the Red Crescent Society on request from the Fire-fighting Department that defined the target audience. Thus, in Ashgabat, the National Society reached an additional 9,840 people.
- Sessions covering different types of disasters, reduction measures and rules of behaviour in case of a disaster were also provided in organizations in all regional centres. In this category, the Red Crescent Society reached 2,678 people through 106 sessions.
- The National Society also continued working with 126 communities residing in high disaster risk areas. It held 45 working meetings with local disaster management committees and arranged 30 simulation exercises covering 750 community members. All the communities have had risk maps and DP/DRR plans. In 30 communities community DP/DRR plans were updated and agreed with local civil defence departments.
- Within the frame of the DIPECHO project implemented in cooperation with IOM, the National Society established 20 new local disaster committees in target communities in October 2012.

Output: 2.7.1 Turkmenistan RC has promoted IDRL at the national level

Measurement	
Indicators	Year to Date Actual
A study of national legislation on compliance with IDRL guidelines has been conducted by end of 2013	To be completed in 2013, progressing as planned, see
Recommendations to the national legislation developed by end of 2014	Progressing as planned,

Comments on progress towards outcomes

This activity will be followed up in 2013, but as a precondition the National Society will seek funding for hiring a technical expert well versed in the national legislation who will be responsible for conducting the study and to provide recommendations.

Business line 3: To strengthen the specific Red Cross Red Crescent contribution to development

Output: 3.1.1 Turkmenistan RC enhances the ability of communities to combat discrimination, intolerance and violence and to promote respect for diversity

Measurement

Indicators	Year to Date Actual
Number of community members reached with messages on non-discrimination, tolerance and non-violence (500,000 people in 4 years)	See details below

Comments on progress towards outcomes

In the first half of the year 2012, the National Society drafted a communication strategy for 2012-2015. It has also covered the approach to the promotion of the Red Cross principles and values among partners and the population in general. The strategy was approved by the Central Council of the Red Crescent Society of Turkmenistan at the end of July 2012. It aims at effective development of the Red Crescent's internal and external communications and at the promotion of its mission as auxiliary to the state authorities in the humanitarian field.

Output: 3.2.1 Turkmenistan RC has scaled up HIV programming by introducing additional services

Measurement

Indicators	Year to Date Actual
Referral network is created by end of 2012	Referral system was piloted at various sites.
Outreach service is established by mid-2012	Outreach service is provided by 58 trained outreach workers

Comments on progress towards outcomes

- The HIV prevention programme was implemented in Ashgabat, Dashoguz, Mary, Turkmenabat and Turkmenbashi. The programme comprised information and education activities (sessions, training courses, public campaigns) on HIV for schoolchildren, students, troubled adolescents, military people, sex workers (SWs), drug users (DUs), men who have sex with men (MSM), taxi or truck drivers, police personnel and staff of different enterprises. The National Society also distributed 30,000 condoms that it had received from the National AIDS centre for the year 2012.
- In January 2012, the National Society introduced a referral voucher system in two cities – Ashgabat and Dashoguz – through an agreement with the Ministry of Health and Medical Industry. The Ministry assigned city clinics, AIDS centres and TB hospitals in both cities to provide free health services for the Red Crescent clients from risk groups¹. These services included diagnostics and treatment of TB and sexually transmitted diseases (STD) and HIV testing for these clients. They were also referred to the drop-in centre under the Ministry of Health and Medical Industry for psychological, legal assistance and low-threshold services. The National Society outreach workers referred clients by using vouchers. In total, 746 clients were reached over the year.

¹ Within the USAID Dialogue on HIV and TB Project funded multilaterally by PSI, the Turkmenistan Red Crescent targets primarily drug users in Ashgabat and Dashoguz cities.

- The total number of people reached with information on HIV, STDs and drug abuse prevention for the year was 21,275. Of all people reached with education, about 88 per cent were able to identify correctly the possible ways of HIV transmission, related myths and misconceptions etc.

Output: 3.2.2 Control the spread of tuberculosis in Turkmenistan and reduce the incidence of tuberculosis

Measurement	
Indicators	Year to Date Actual
Advocacy action plan developed by August 2012	Started; see details below
Unified referral system integrating closer HIV and TB services established over four years	See details below

Comments on progress towards outcomes

- The TB prevention programme was implemented in Ashgabat, Dashoguz and Mary cities, and also expanded onto two new sites: Tejen and Turkmenabat cities. The programme targeted the most vulnerable people with TB in the outpatient phase of treatment and their families. Over the period, the National Society reached 31,500 people through education sessions and 3,276 through public actions. On average 80 percent of people covered by education activities knew the four main symptoms of TB and prevention measures. Besides, 512 people with TB were supported in treatment adherence; treatment success rate with those clients reached 91 per cent (on a yearly average).
- In the first half of the year 2012, the Turkmen Red Crescent drafted an advocacy action plan. Later in the year the Red Crescent decided to postpone the adoption of the plan until the year 2013 and first find out more about the experience of sister National Societies and international actors in the country in the area of advocacy before finalizing its own plan.
- A close integration between HIV and TB services was adopted by the National Society with the voucher referral system introduced in 2012. Patients diagnosed with TB were referred to a TB dispensary and after in-patient treatment they were supported by the National Society through the ambulatory treatment and granted social support (food parcel).
- Relevant information about HIV and TB was provided to target beneficiaries through education activities of all National Society health projects: HIV prevention, TB prevention, and Community Based Health and First Aid (CBHFA).

Output: 3.3.1 Rural communities have essential knowledge and skills on prevention of communicable diseases and first aid and adopt a proper attitude to their own health

Measurement		
Indicators	Annual Target	Year to Date Actual
Comprehensive educational plan for CBHFA trainings and coordination of volunteers created by mid-2012	Plan developed	See details below
New volunteers recruited and given relevant training by end of 2012	65	57

Comments on progress towards outcomes

- The CBHFA programme was implemented in 11 districts (4 regions) of the country. The programme targeted rural population – children, adolescents, women and men of reproductive age – with information and education activities in the area of public health and reproductive health.
- There was an education plan developed for volunteers that includes training in CBHFA in action, first aid, interpersonal communication, and effective trainer skills. By the end of 2012, the pool of volunteers working on the programme increased to 517 people; among them 425 people were equipped with skills to work with volunteers in the communities as instructors. All volunteers-instructors were supplied with necessary training materials for their community work.
- The number of people reached with knowledge about infectious diseases and basic first aid skills amounted to 32,597. Among people targeted through education 88 per cent knew the basic symptoms of

the most common diseases, prevention measures and practical hygiene rules, while 40 per cent mastered basic first aid skills.

Output: 3.5.1 Strengthened regional and local branches of the National Society

Measurement	
Indicators	Year to Date Actual
The IFRC continues branch development in 2012-13	See details below

Comments on progress towards outcomes

Progress on this output was achieved through bilateral support of the British Red Cross. The Turkmen Red Crescent implemented a project that aimed at the development of human resources management, communications, volunteering and youth, and financial management. The main achievements for the year 2012 included the development of regulations for recruitment, selection, induction, and termination of contracts; updated staff job descriptions at all levels; development of a staff appraisal system; recruitment of HR staff in all regional branches; development and adoption of a communication strategy; establishment of stable links with the governmental mass media; holding "open days"; development of procedures supporting accountability to beneficiaries; development of a volunteers' database; improvement of the volunteers management system; an increased number of volunteers; arranging youth actions and projects and fundraising activities.

Output: 3.5.2 Volunteer capacity improved through relevant training and participation in core activities

Measurement	
Indicators	Year to Date Actual
The IFRC continues supporting volunteer development by promoting the online Learning Platform and Knowledge Sharing networking	See details below

Comments on progress towards outcomes

- High speed Internet that would be required for online courses is not yet common in Turkmenistan either.
- An electronic database of volunteers was created by the National Society in the headquarters that includes Red Crescent volunteers supporting the programming at the branch and at the headquarters level. At the end of the year 2012, the database listed 3,103 volunteers with their personal profiles, contact details, and the training they had received from the National Society.

Business Line 4: To heighten Red Cross Red Crescent influence and support for our work

Output: 4.2.1 Increased National Society's sustainability

Measurement	
Indicators	Year to Date Actual
The IFRC continues promoting and encouraging NS resource mobilization activities internally and externally through technical and intellectual support	See details below.

Comments on progress towards outcomes

- The Turkmenistan RC, alongside the four other National Societies in Central Asia, participated in the application in response to the European Commission's call for proposals on Strengthening the Capacities of Non-State Actors. The application was unsuccessful.
- The Turkmenistan Red Crescent continued working on a joint bilateral project with the American Red Cross aimed at earthquake preparedness in Ashgabat from July 2012.
- In October 2012 the National Society signed a Memorandum of Understanding with the British Red Cross

for the years 2013-2014. Within the frame of the MoU the British Red Cross will support the Turkmenistan Red Crescent's activities in the area of organizational and human resources management development.

- During a visit to Turkmenistan in December the Danish Red Cross expressed their interest in continuing the bilateral youth project in 2013.
- For information about National Society initiatives facilitating local fundraising please see Output 4.5.1.

Output: 4.2.2 Red Crescent Law has been adopted

Measurement	
Indicators	Year to Date Actual
RC law ratified by end of 2013	RC law ratified in December 2012.

Comments on progress towards outcomes

In December 2012 the law "On the National Red Crescent Society of Turkmenistan" was adopted by the Turkmenistan Parliament. The organizational development and international cooperation department of the National Society has been planning to arrange work meetings with local authorities and partner organizations in 2013 to promote and explain the law.

Output: 4.3.1 Closer country integration with Turkmenistan RC is ensured

Measurement	
Indicators	Year to Date Actual
IFRC status agreement signed with the government over 4 years	On-going, see details below.

Comments on progress towards outcomes

The IFRC Almaty Office was systematically engaged in a dialogue with the Ministry of Foreign Affairs of Turkmenistan around the IFRC status agreement. An extensive communication was maintained with the Ministry's protocol and legal departments aimed at negotiating the status agreement, promoting the Red Cross Red Crescent programmes in Turkmenistan and the auxiliary role of the Turkmenistan Red Crescent Society.. The application and supporting documents were presented to the Turkmenistan President's Office and received a general welcome. The state authorities also received comments from the Turkmenistan Red Crescent on the matter. However, no decision was taken on the status by the end of the year 2012.

Output: 4.5.1 A systematic approach is taken for representation and advocacy with NS key agreed partners

Measurement	
Indicators	Year to Date Actual
New partnerships are promoted and encouraged by IFRC Almaty Office over four years	See details below
One new partnership established by 2014	

Comments on progress towards outcomes

- In March 2012 the National Society participated in an international exhibition, devoted to the 20th anniversary of the country's UN membership at the Ministry of Internal Affairs.
- In June the Turkmenistan Red Crescent arranged an open day in the headquarters to seek new and strengthen existing partnerships. The event included a charity fair of handcrafts manufactured by staff and volunteers, selling lotteries, a photo exhibition on the history and activities of the national society, video presentations named "The History of the Idea" and "The Fundamental Principles", The Ministry of Textile Industry demonstrated their interest in the Red Crescent programming, and currently opportunities of cooperation are considered.
- Similar events were arranged later in Kunya-Urgench and Yolotan branches of the National Society which attracted representatives of local authorities, mass media,

Business Line 5: To deepen our tradition of togetherness through joint working and accountability**Output:** 5.1.1 Promote National Society participation in regional and international dialogue and cooperation

Measurement	
Indicators	Year to Date Actual
NS attends regional and Russian speaking Leadership fora, European conferences, General Assemblies and international conferences	Four international events were attended, see details below.

Comments on progress towards outcomes
<ul style="list-style-type: none"> In the second half of the year 2012 the Turkmenistan Red Crescent attended the following meetings: <ul style="list-style-type: none"> Leadership Meeting of Russian Speaking National Societies in Minsk, Belarus, in September; 16th ERNA² General Meeting named «Volunteering in Action to Combat HIV and TB» in Tbilisi, Georgia, in September 2012; 4th Regional Workshop on International Humanitarian Law in Astana, Kazakhstan, in October; Regional workshop on communications and restoring family links in Tashkent, Uzbekistan, in December 2012.

Output: 5.4.1. Accountability system has been developed in the NS

Measurement	
Indicators	Year to Date Actual
IFRC Almaty Office continues support to raise accountability standards through modernization of internal processes, financial systems, planning, monitoring, evaluation and reporting (PMER) structures over four years	See details below.

Comments on progress towards outcomes
<ul style="list-style-type: none"> In March the Turkmenistan Red Crescent organized a working meeting to discuss the National Society's accountability to beneficiaries. As a result, the Red Crescent developed a draft package of documents – a concept on accountability to beneficiaries and an instruction manual for staff and volunteers on work with beneficiaries.–The documents were approved by the Central Council (governing body) and distributed among branches. In 2013 the National Society is planning to arrange work meetings and training courses for staff and volunteers in the headquarters and branches to disseminate those ideas. In view of recent staff changes at the Federation Almaty Office, the Turkmenistan Red Crescent was encouraged to show a higher level of self-reliance and initiation in terms of financial and narrative reporting on programmes. Over the year 2012 the National Society introduced changes to its internal financial accountability and logistics systems to improve accounting.

Output: 5.5.1 NS has effective and transparent human resources management systems

Measurement	
Indicators	Year to Date Actual
IFRC Almaty Office provides tailored support in HR development	See under Output 3.5.1

Comments on progress towards outcomes
HR development was organized on a bilateral basis, with the help of the British Red Cross.

² The **European Red Cross Red Crescent Network** on HIV, **AIDS** and Tuberculosis.

Output: 5.5.2 Proper and effective financial management in the NS

Measurement	
Indicators	Year to Date Actual
IFRC Almaty Office provides tailored support in finance management	See details below.

Comments on progress towards outcomes
Over the year negotiations took place between the Turkmenistan RC, IFRC and the British RC about an assessment of financial management systems of the National Society by experts. However, no agreement was reached in the reporting period on the timeframe and the range of experts to be involved in the assessment.

Stakeholder participation and feedback

The Turkmenistan Red Crescent had bilateral plans of action signed with the Ministry of Health and Medical Industry of Turkmenistan on joint activities in the area of disease prevention (HIV, infectious diseases), drug abuse prevention, and first aid education for 2012. The Turkmenistan Red Crescent is also a member of the national working group on coordination of different partners working in the field of TB prevention that is headed by the WHO country office. As a member of the interagency coordination committee, the Turkmenistan Red Crescent Society has a role in monitoring and evaluation of the national programme on HIV control for the years 2012-2016. The National Society was cooperating with the Ministry of Education, the Ministry of Internal Affairs and Defence, the State Service on Fight against Illegal Drug Trade, the AIDS Centre, the Health Information Centre, school administrations, local authorities, youth and women's unions and organizations like OSCE, UNODC, UNAIDS and US Embassy in Turkmenistan.

Between January-March 2012 the National Society conducted a survey of knowledge, attitude and behaviour risks of sex workers (SWs) and drug users (DUs) to better understand the beneficiaries' needs and to increase the effectiveness and impact of the HIV prevention programme for these target groups. Monitoring visits to the health programme sites were also carried out jointly with beneficiaries, representatives of local authorities and volunteers. Over the year the headquarters staff made 68 monitoring visits, whereas branch staff made 98 visits to the sites. The National Society also used the management information system (database) and success stories as effective monitoring tools within the HIV prevention programme (USAID Dialogue on HIV and TB Project).

Financial situation

Click here to go directly to the financial report.

[http://www.ifrc.org/docs/LTPF Process/LTPF/2012/SP570TMLTPF_12arf.pdf](http://www.ifrc.org/docs/LTPF%20Process/LTPF/2012/SP570TMLTPF_12arf.pdf)

How we work

All IFRC assistance seeks to adhere to the [Code of Conduct for the International Red Cross and Red Crescent Movement and Non-Governmental Organizations](#) (NGOs) in Disaster Relief and the [Humanitarian Charter and Minimum Standards in Disaster Response \(Sphere\)](#) in delivering assistance to the most vulnerable.

The IFRC's vision is to inspire, encourage, facilitate and promote at all times all forms of humanitarian activities by National Societies, with a view to preventing and alleviating human suffering, and thereby contributing to the maintenance and promotion of human dignity and peace in the world.

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Saving lives, changing minds.



The IFRC's work is guided by Strategy 2020 which puts forward three strategic aims:

1. Save lives, protect livelihoods, and strengthen recovery from disaster and crises.
2. Enable healthy and safe living.
3. Promote social inclusion and a culture of nonviolence and peace.

Find out more on www.ifrc.org

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