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Emergency appeal

Guinea: Ebola virus disease

 International Federation
of Red Cross and Red Crescent Societies

Revised Emergency Appeal
n° MDRGN007

11.1 million people to be assisted

Launched: April 2014; revised July 2014

CHF 250,000 DREF allocated

Appeal timeframe: 9 months

Glide n° **EP-2014-000039-LBR**

CHF 2.6m Appeal budget

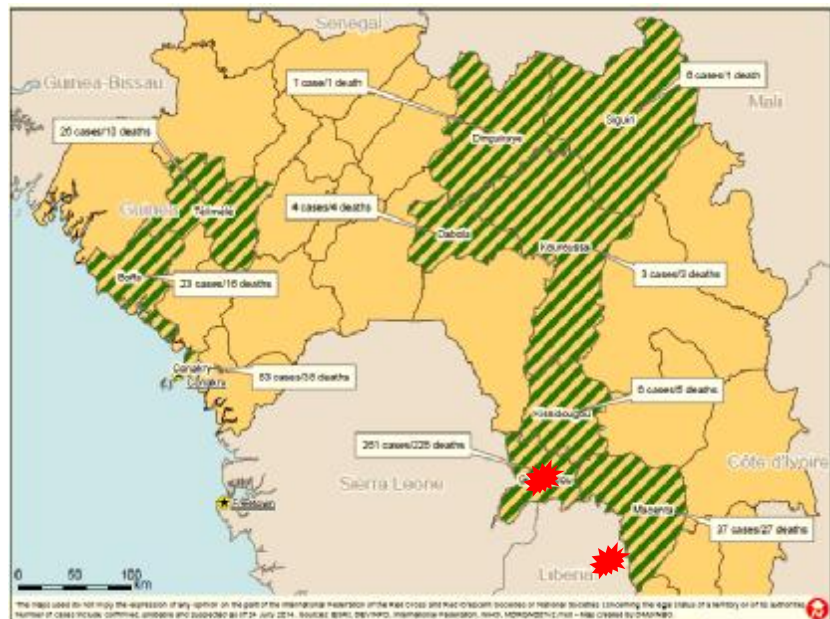
End date: December 2014

This revised Emergency Appeal seeks a total of some **CHF 2.7m** (increased from CHF 926,372) to enable the IFRC to support the **Red Cross Society of Guinea** to deliver assistance and support to some **11.1m people**, with a focus on information and communication, education, awareness raising, and social mobilization, surveillance, case identification and contact management, case management (including management of dead bodies), psychosocial support, and regional preparedness and response. With the **Emergency Response Unit (ERU)** component valued at some **CHF 180,000**, the total amount sought amounts to **CHF 2.6m**. The revised plan reflects an increased number of people to be reached, a scale-up of activities and the number of volunteers, and an enlarged geographic scope (see map). The planned response reflects the current situation and information available at this point of the evolving operation, and will be adjusted based on further developments and more detailed assessments.

Details are available in the Emergency Plan of Action (EPOA) <click here>

The disaster and the response

- March 2014: Ebola outbreak occurred in Gueckedou
- March and April 2014: CHF 250,000 DREF allocated
- April 2014: **Field Assessment and Coordination team (FACT), Regional Disaster Response Team (RDRT) and ERUs** deployed (logistics and health). **Emergency Appeal** launched for total of CHF 1.2m (including ERU bilateral component of CHF 366,000) for 3m people
- 28 May 2014: confirmation of cases in Sierra Leone
- 1 June 2014: second wave of cases in Liberia
- 20 July 2014: some 1,093 people in Guinea, Sierra Leone and Liberia are thought to have been infected
- 29 July: revised appeal for CHF 2.7m



The operational strategy

The **overall objective** is to contribute to the reduction of mortality and morbidity related to the Ebola virus disease (EVD) in Liberia through awareness messaging, social mobilization, contribution to epidemiological investigation and epidemic control, clinical case management, and psychosocial support to those affected.

Needs assessment and beneficiary selection

Given the nature of the outbreak assessments are continual, based on the evolving epidemiological indicators that allow for analysis and interpretation of the most likely scenario of the development of the outbreak. Regular task force meetings of all partners are intended to promote regular gap analysis based on the location and current case load.

The Ministry of Health has mounted a significant response to the outbreak but is hampered by a weak health system, limited disease surveillance capabilities and increasing absenteeism of health staff in key locations. The areas of urgent assistance are:

- Information, education and communication to the population
- Protection, prevention and treatment availability
- Contribution to epidemiological investigation and epidemic control
- Case finding, contact tracing, disinfection, dead body management
- Clinical case management; isolation and life support, supervision of local nursing staff.
- Psychosocial support; coping with crisis, grief, loss.
- Community mitigation and reduction of stigma.
- National Society strengthening; volunteer training, logistics support, material support

Due to the highly contagious nature of the disease, IFRC, in support of the GRC, is placing a priority on protecting volunteers while carrying out planned activities to mitigate the spread of the disease. An epidemic with a high case/fatality ratio induces fear in the population and among the health care workers (HCW), leading to absenteeism. The country currently has a cholera outbreak in the north with a pre-emptive Oral Cholera Vaccine campaign launched with WHO/MOH. In early 2014 a measles outbreak in the north of the country also resulted in a GRC emergency response, which also included a pre-emptive cholera oral vaccine distribution. While the GRC is managing to continue responding to this outbreak there are other operations and activities on-going that are also causing a drain on the available capacities of the National Society.

The start of the rainy season in May is consequently impacting operations due to challenging road transport. Population movements across borders between Guinea and neighboring countries poses a significant risk. The high rates of fear stigma and general panic that the disease creates not only in the affected populations but also in surrounding areas, require urgent attention. Beneficiary communications is a major component in the inter agency response plan, and needs considerable focus in the Red Cross response as a trusted source of information and a key player in managing the possible impact of panic in the communities.

Given the regional nature of the outbreak, regional coordination and cross-border collaboration plays a vital part in an effective response. Through this Emergency Appeal, the IFRC activated volunteer insurance and prepositioned personal protective equipment in the three affected countries immediately after the confirmation of cases in March, and the revised plan includes establishment of a regional IFRC ebola coordination function based in Conakry, Guinea and increased efforts to scale up cross-border collaboration and participation in regional coordination mechanisms.

Proposed sector of intervention: Health and care

Summary table of planned sector interventions, outcomes, and main activities:

Outcome 1: The immediate risks to the health of affected populations are reduced.
Output 1.1: The capacity of Red Cross of Guinea to manage EVD outbreak response has been strengthened
Activities implemented in the initial response
<ul style="list-style-type: none"> • FACT deployed to support the National Society in planning and implementation of the international response to the epidemic • Rapid assessments carried out in the community to ensure that all activities of the chain of transmission are identified and measures to prevent future infections are implemented • GRC task force established at headquarter level maintaining close coordination with national health authorities, partner organizations and the GRC branches in the affected areas • Detailed emergency plan of action developed. • IFRC operations manager and an IFRC RDRT deployed to support GRC in implementation and management of the operation • Logistics and health ERU's deployed to support management of transport of personnel and equipment, incoming goods, procurement
Output 1.2: Increased public awareness about EVD disease (signs and symptoms, transmission risk factors, actions for suspected cases, its prevention and control measures, anti-stigma information)
Activities underway or planned
<ul style="list-style-type: none"> • Training of 60 supervisors and 1,250 volunteers in EVD signs and symptoms, prevention measures and referral mechanisms as well as personal protection. Refreshing volunteers on community-based awareness-raising and social mobilization techniques • Preparing and regularly updating key messages to be used for information campaign • Reproducing and disseminating guidance and tools of community supervision cases • Procuring 400 "low-risk" PPE kits and training volunteers on the use of PPEs • Producing and disseminating 15,000 pieces of context-specific Information, Education and Communication (IEC) materials, including leaflets and posters • Procuring visibility equipment and materials, including t-shirts, banners, megaphones • Conducting health promotion campaigns using house-to-house, community sensitization and media campaign in affected districts • Producing radio spots in line with the government communication plan and broadcast in areas of risk • Disseminating key messages through SMS broadcast
Output 1.3: Contribution to epidemiological investigation and epidemic control
Activities underway or planned
<ul style="list-style-type: none"> • Training/refreshing training of 180 volunteers and 20 supervisors in case finding, contact tracing, disinfection and dead body management • Procuring 80 "medium-risk" and 200 "high-risk" PPE kits and train volunteers on the use of PPEs • Procuring sprayers and chlorine for disinfection purposes • Establishing EVD case and suspicious death registers at headquarters • Deploying 80 volunteers to organize the active search for suspected cases and contacts in the community to detect suspected cases of EVD • Enumerating all the contacts and place them under daily surveillance for 21 days in order to detect the possible onset of fever. • Deploying and supporting 100 volunteers for disinfection of high-risk areas, secure burial of dead bodies and secure waste management at isolation centres • Monitoring and reporting on activities carried out.
Output 1.4: Clinical case management
Activities underway or planned
<ul style="list-style-type: none"> • Deploying IFRC basic health unit emergency response unit • Establishing /supporting unit for isolation and life support • Supervising and capacity building of local nursing staff
Output 1.5: Provide psychosocial and economical supports to affected families who have lost belongings or household incomes due to disinfection, stigma and epidemic control measures
Activities underway or planned
<ul style="list-style-type: none"> • Training 250 volunteers in psychosocial support techniques using the IFRC Reference Centre for psychosocial

<p>support material</p> <ul style="list-style-type: none"> • Establishing volunteer care mechanisms and systems • Providing psychosocial counselling to patients, affected family members, people who have been separated and volunteers. • Accompanying and supporting individuals discharged from isolation back to their communities to assist in re-entry and re assure community • Conducting community visits for mitigation and reduction of stigma and fear • Identifying and establishing secure cash-transfer system • Establishing selection criteria and validation systems for beneficiary selection; transfer 500,000 GNF (64 CHF) to 300 families (with positive case/s)

Outcome 2: National Society Epidemic preparedness
Output 2.1 The National Society is prepared countrywide to respond to this and future epidemics
Activities underway or planned
<ul style="list-style-type: none"> • Development of GRC epidemic contingency plan for epidemics • Pre-positioning of PPE and disinfection kits • Procurement of bicycles and Motorbikes for branches • Reinforcement of current IT systems and radio communication systems

Outcome 3: Regional EVD preparedness measures and coordination mechanisms are in place
Output 3.1: The National Societies of the countries bordering Guinea and considered at risk are prepared to respond to the epidemic
Activities underway or planned
<ul style="list-style-type: none"> • Volunteer insurance for 200 volunteers of the Sierra Leone Red Cross and the Liberia Red Cross is activated • Prepositioning of 100 low-risk and 20 high-risk PPE kits in Sierra Leone and 100 low-risk and 20 high-risk PPE kits in Liberia • Establishment of IFRC regional Ebola coordination hub in Conakry, including mobilization of 4 months IFRC Ebola coordinator • Establishment of IFRC regional EVD task force including all National Societies at risk • Development of EVD communication package in French and English, including key messages, facts and figures, volunteer care guidance and EVD intervention planning and implementation guidance

Coordination and Partnerships

In Conakry, the IFRC supports the National Society to participate in the national coordination committee meetings with all other operational actors' present in country. The epidemiological situation is monitored closely and shared among partners. In Gueckedou, IFRC and Guinea Red Cross representatives also attend daily coordination meetings to ensure a continued integrated approach amongst all humanitarian actors. The GRC also meets with local committees in Conakry to plan and carry out prevention activities and strategies needed to mobilize the population in the fight against the outbreak. The National Society also is working in close contact with prefectural committees in Macenta, Guékédou and Kissidougou and has begun to mobilize its volunteers. The GRC response follows the overall directions from the National Health Authorities and close coordination is maintained with other humanitarian actors such as the World Health Organization and Médecins Sans Frontières.

The IFRC supports the regional coordination mechanisms and played an active role in the recent inter-governmental Ebola meeting in Accra, Ghana. The response of the Red Cross societies involved in the response follows the regional plans.

Operational support services

Human resources (HR): Given the nature of the outbreak human resources for IFRC are proving a challenge to maintain the level of support required to respond to the outbreak. A comprehensive plan to cover current HR needs is developed and being implemented. In addition to the existing country team, the IFRC is deploying an Ebola Coordinator based in Guinea Conakry, providing technical support and cross-border coordination to all operations responding to the regional Ebola crisis. To date, with the support of IFRC, GRC mobilized and trained up to 1,289 volunteers. Amongst those volunteers, 600 are currently active in the different areas of intervention under the supervision of 60 trained GRC Senior

(medical) staffs. The National Society's finance manager as well as four (4) medical staff from the health department and nine (9) drivers are also devoting (collectively) a 3 full and renewable working months each throughout the operation timeframe towards the management of the operation and finances related to this operation. Additional GRC staff are being seconded to the operation to ensure adequate staffing consecutively to the increasing number of affected districts.

Logistics and supply chain: Guinea Red Cross is utilizing three vehicles from its fleet for this operation and six vehicles through the IFRC vehicle rental program for the entire operational timeframe. The evolution of the epidemic requires strengthening of fleet capacities but given the unavailability of vehicles from the IFRC's Global Fleet in the region, transport needs are being met through the leasing of local vehicles. Personal protective equipment kits have been procured by IFRC to ensure they meet the necessary standards while the chlorine; sprayers and training equipment are procured locally.

Information technologies (IT): IFRC is currently putting into place the typical communications system in all IFRC operations to help augment the current GRC system which is facing challenges as it tries to meet the extraordinary demands of the operation. Collaboration on that area with partners in country is initiated and the IT/Telecomm specialist of ICRC in Guinea providing support to repair VHF radio basis while the Sahel Regional Office is supporting the process through technical assessment of the whole HF and VHF needs and setting a functional system both at HQ and Field levels.

Communications: The Red Cross Society of Guinea, with support from IFRC Regional and Zone Communications is coordinating various awareness and publicity activities, to sensitize the public, media and donors on the situation on the ground and the humanitarian response. Activities to date include: identifying and updating qualified IFRC and NS spokespeople and sharing with media; producing facts and figures, key messages, questions and answers, press release and two web stories; conducting several media interviews with print, television, radio and on-line organizations. The IFRC Sahel Communication Senior Officer provided support to produce communication materials (video, stories, photos, fact and figures, study cases and key messages) which are all posted on IFRC web site, shared with partners and donors and picked up by many humanitarian portals. The videos are available on YouTube (<http://www.youtube.com/watch?v=YLcPU0lhTrY>)

Security: the Conakry IFRC operations manager is the lead on security and liaises with the IFRC field teams to ensure security measures are followed. All security actions are supported by the IFRC Sahel Regional Security Delegate in Dakar. The team will coordinate closely on security matters with the National Society, ICRC, and all other agencies operating in the country on security matters, particularly in the tracking and analysis of number of security incident reported specially in communities reluctant to cooperate with humanitarian workers. There have been a number of security incidents involving Red Cross and other humanitarian personnel who were physically intimidated and blocked from accessing suspected infected areas. The IFRC continues to work closely with all partners operating in the region to ensure a coordinated approach that is accepted by the communities affected.

Planning, monitoring, evaluation and reporting (PMER): IFRC in Guinea, in close cooperation with the IFRC Sahel Regional Office is monitoring the progress of the operation and providing necessary technical expertise and updates. The monitoring and reporting of the operation is undertaken by the GRC Ebola Operation Manager and IFRC deployed team. Weekly updates are being provided by IFRC teams in the field to the IFRC Sahel Regional Office. Biweekly snapshots are prepared and shared with the Zone. Other relevant data, information and reports on the outbreak in the country (WHO Sitrep, IFRC Guinea data base.) are shared in regularly base with regional offices, zone and secretariat. A consolidated reporting structure has been set up to ensure regional analysis of the outbreak. Updated figures and latest response information is recorded in the IFRC Ebola snapshot.

Administration and Finance: GRC has a permanent administration and finance staff that ensures the proper use of financial resources in accordance with conditions laid down in the memorandum of understanding between the National Society and the IFRC. Financial resource management is according to GRC regulations and IFRC guidelines. In addition, the GRC's own procedures are being applied to the justification of expenses process and done on IFRC formats. A finance officer of the IFRC regional office in Dakar is deployed in Guinea and is providing dedicated finance management support to the operation. Given the scope of the operation and the need of being compliant with IFRC finance and administration system (CODA), this position is being change into a delegate one.

Budget

See attached IFRC Secretariat budget (Annex 1) for details.

Walter Cotte
Under Secretary General
Programme Services Division

Bekele Geleta
Secretary General

Reference documents

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Click here for:

- Emergency Plan of Action (EPoA)

Contact Information

For further information specifically related to this operation, please contact:

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For Performance and Accountability (planning, monitoring, evaluation and reporting):

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How we work

All IFRC assistance seeks to adhere to the **Code of Conduct** for the International Red Cross and Red Crescent Movement and Non-Governmental Organizations (NGO's) in Disaster Relief and the **Humanitarian Charter and Minimum Standards in Humanitarian Response (Sphere)** in delivering assistance to the most vulnerable. The IFRC's vision is to inspire, **encourage, facilitate and promote at all times all forms of humanitarian activities** by National Societies, with a view to **preventing and alleviating human suffering**, and thereby contributing to the maintenance and promotion of human dignity and peace in the world.

The IFRC's work is guided by Strategy 2020 which puts forward three strategic aims:



Save lives.
protect livelihoods,
and strengthen recovery
from disaster and crises.



Enable **healthy**
and **safe** living.



Promote **social inclusion**
and a culture of
non-violence and peace.

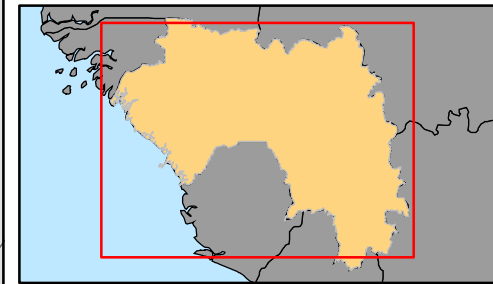
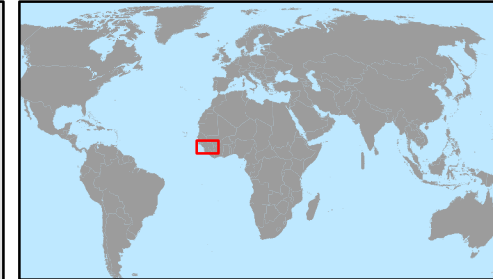
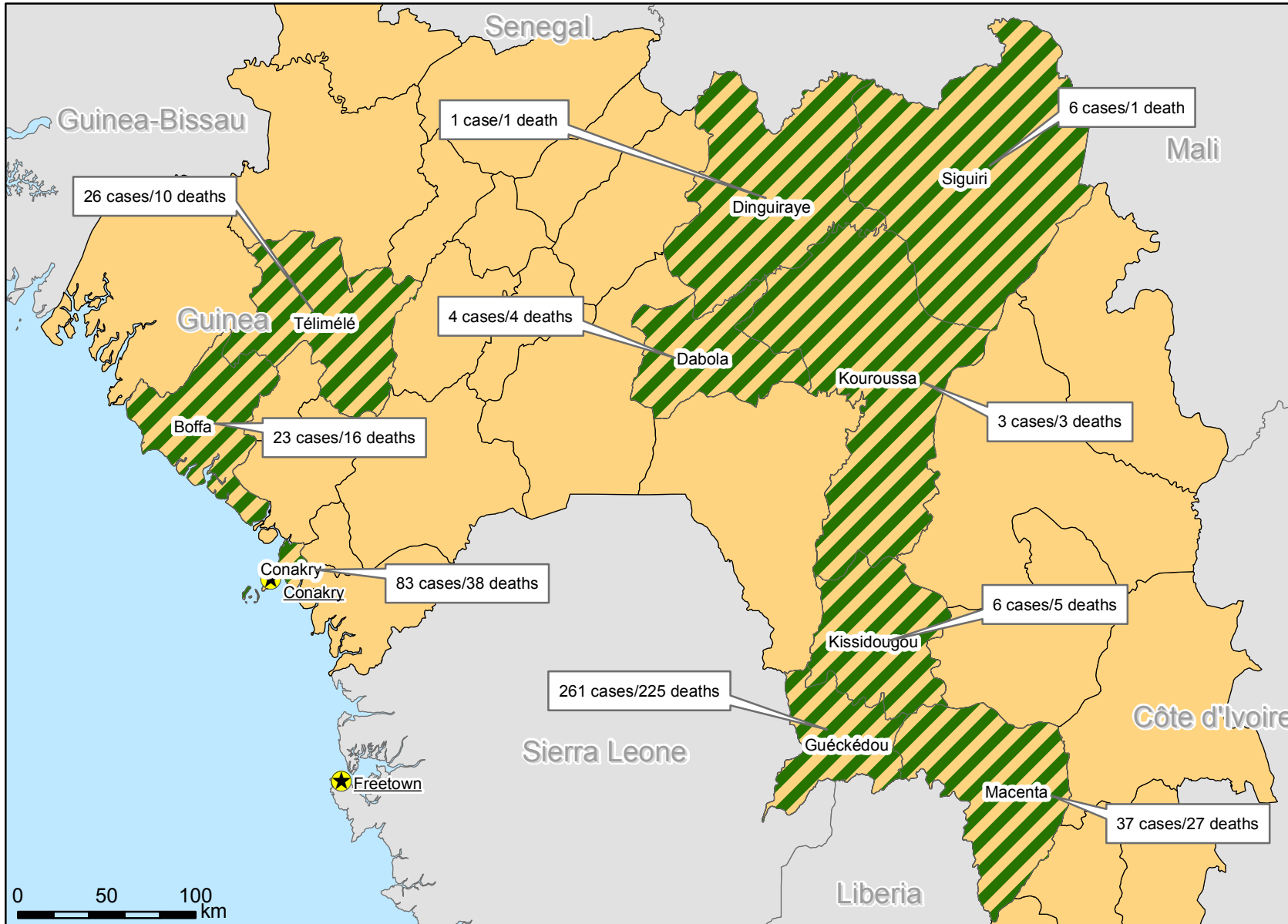
Guinea ebola virus disease revised Emergency Appeal (n° MDRGN007)

29/07/2014

Budget Group	Multilateral Response	Inter-Agency Shelter Coord.	Bilateral Response	Appeal Budget CHF	Expenditure CHF
Shelter - Relief	0			0	0
Shelter - Transitional	0			0	0
Construction - Housing	37,000			37,000	0
Construction - Facilities	0			0	0
Construction - Materials	0			0	0
Clothing & Textiles	0			0	0
Food	0			0	0
Seeds & Plants	0			0	0
Water, Sanitation & Hygiene	30,560			30,560	0
Medical & First Aid	148,653			148,653	0
Teaching Materials	30,000			30,000	0
Utensils & Tools	0			0	0
Other Supplies & Services	0			0	0
Emergency Response Units			180,000	180,000	0
Cash Disbursements	21,000			21,000	0
Total RELIEF ITEMS, CONSTRUCTION AND SUPPLIES	267,213	0	180,000	447,213	0
Land & Buildings	0			0	0
Vehicles Purchase	115,600			115,600	0
Computer & Telecom Equipment	86,717			86,717	0
Office/Household Furniture & Equipment	27,200			27,200	0
Medical Equipment	0			0	0
Other Machinery & Equipment	0			0	0
Total LAND, VEHICLES AND EQUIPMENT	229,517	0	0	229,517	0
Storage, Warehousing	0			0	0
Distribution & Monitoring	35,265			35,265	0
Transport & Vehicle Costs	261,768			261,768	0
Logistics Services	0			0	0
Total LOGISTICS, TRANSPORT AND STORAGE	297,032	0	0	297,032	0
International Staff	540,000			540,000	0
National Staff	10,300			10,300	0
National Society Staff	88,561			88,561	0
Volunteers	530,720			530,720	0
Total PERSONNEL	1,169,581	0	0	1,169,581	0
Consultants	72,450			72,450	0
Professional Fees	0			0	0
Total CONSULTANTS & PROFESSIONAL FEES	72,450	0	0	72,450	0
Workshops & Training	247,700			247,700	0
Total WORKSHOP & TRAINING	247,700	0	0	247,700	0
Travel	50,000			50,000	0
Information & Public Relations	72,900			72,900	0
Office Costs	9,000			9,000	0
Communications	14,000			14,000	0
Financial Charges	12,000			12,000	0
Other General Expenses	2,440			2,440	0
Shared Support Services					0
Total GENERAL EXPENDITURES	160,340	0	0	160,340	0
Programme and Supplementary Services Recovery	158,849			158,849	0
Total INDIRECT COSTS	158,849	0	0	158,849	0
TOTAL BUDGET	2,602,682	0	180,000	2,782,682	0
Available Resources					
Multilateral Contributions				0	
Bilateral Contributions				0	
TOTAL AVAILABLE RESOURCES	0	0	0	0	
NET EMERGENCY APPEAL NEEDS	2,602,682	0	180,000	2,782,682	0



Guinea: Ebola outbreak



- ★ Capitals
- Affected districts

0 50 100 km

