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Emergency appeal

Senegal: Food Insecurity

 International Federation
of Red Cross and Red Crescent Societies

Emergency Appeal n° MDRSN011

72,000 people to be assisted (40,000 people immediately; 32,000 mid to longer-term)

Appeal launched: 23 April 2015

2,533,016 CHF Appeal budget

Ends: 23 April 2016

CHF 150,000 DREF allocated

This **Emergency Appeal** seeks a total of **CHF 2.5m** to enable the IFRC to support the **Senegal Red Cross Society (SRCS)** to deliver assistance and support to a total of 72,000 people consisting of immediate or short-term assistance to some 40,000 people (5,000 households plus 1,760 children and pregnant / lactating women) and mid to longer-term support to some 32,000 people (4,000 households) over a total timeframe of **12 months**, with a focus on **food security, nutrition promotion, building resilience, and National Society capacity building and Disaster Risk Reduction** in the four departments of **Kanel (Matam Region), Podor (Saint Louis Region), Fatick (Fatick Region) and Goudomp (Sedhiou Region)**.

Click [here for Emergency Plan of Action \(EPoA\)](#)

The disaster and the Red Cross and Red Crescent response to date

Rainfall deficit and breaks throughout the period from June to October 2014

September-November 2014: Participation of Senegal Red Crescent Society in several assessments with other humanitarian actors. "Rural Agriculture and Food Security and Nutrition (ERASAN)" published in October 2014, "Harmonized Framework" published in November 2014

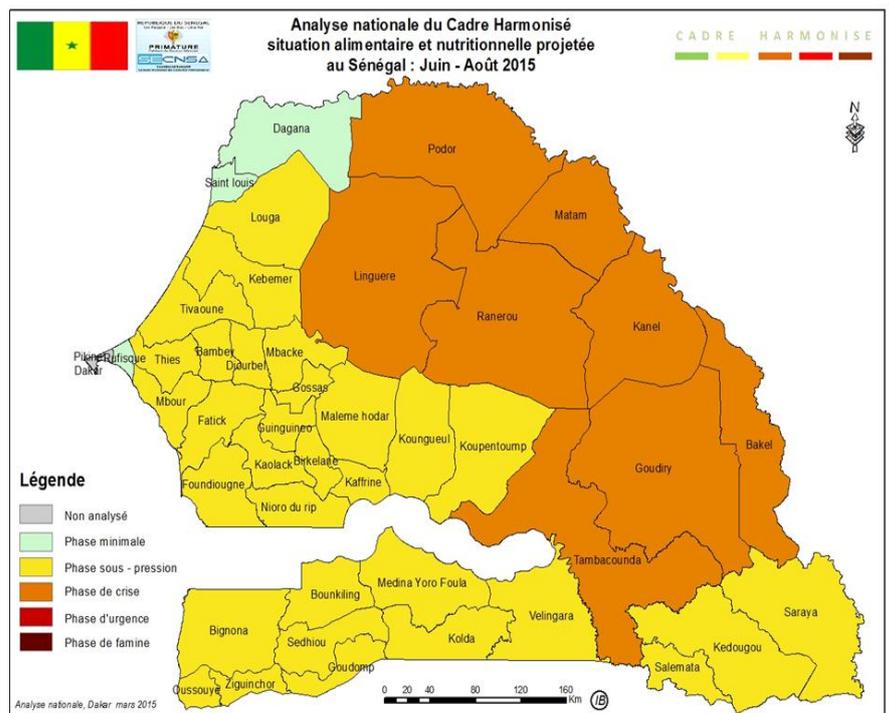
December 2014: Regional update of Food Security and Nutrition situation in Sahel countries

20 January 2015: First strategy call for Sahel Food Security crisis

March 2015: Definition of "Sahel Food Insecurity Regional Operational Strategic Plan 2015", and meeting with donors (USAID and ECHO)

March 2015: Second harmonized framework assessment

April 2015: Launch of Emergency Appeal for CHF 2.5m, with Disaster Relief Emergency Fund (DREF) of CHF 150,000 as start-up funding,



The operational strategy

With the 2014 crop year in Senegal characterized by a late start and poor distribution of rains, many cultures (mainly the cereal crops) have not been in normal development with a negative impact on agricultural production for the 2014-2015 season. According to the preliminary cereal production forecast (2014-2015) done by the regional Harmonized Framework for Food Security led by the Government via the early warning system in Senegal in March 2015, agricultural crops 2014-2015 campaign show that Senegal has decreased cereal production by 16% compared to the average of the past 5 years due to rainfall deficit. National cereal production is projected to cover only about 51% of the national cereal needs. For cash crop products compared to the average of the last five years, groundnut has decreased by 20% and cotton decreased by 9%. Additionally, some markets at the border with Guinea were closed due to Ebola outbreak, with a negative impact in South borders of Senegal.

Updated analysis of the food security and nutrition situation in the country, provided by the last harmonized framework (21st March 2015) shows that some 2.3 million people are considered under pressure (phase 2), and 639,702 people are in crisis (phase 3). These figures are projected to increase to 3,147,370 people under pressure (phase 2), and 1,039,550 people in crisis (phase 3) by June- August 2015.

This Food Security operation is part of a regional crisis affecting the Sahel area, mainly four countries - Senegal, Gambia, Mauritania and Guinea Bissau, consequently this appeal is part of wider response in the Region and is included in the IFRC Sahel Food Insecurity Regional Operational Strategic Plan. Africa DMU and IFRC Sahel Regional Office has identified 6 strategic areas that would be best appropriate to help expedite the response actions by National Societies and enable the regional office to provide appropriate and timely action.

This operation is part of wider response in the Region and is included in the IFRC Sahel Food Insecurity Regional Operational Strategic Plan (*available upon request*).

Actions to be taken are based on a holistic and integrated approach that means it is not only to meet immediate needs of targeted households with a cash transfer programme, but also to meet the nutritional needs of children under two years of age and of pregnant or lactating women (PW/LW) by providing enriched supplements and related activities. The strategy will also strengthen livelihoods through the distribution of agricultural and livestock inputs (seeds, materials) and help vulnerable people to diversify livelihoods by cash grant for income generating activities. All this strategy is built on IFRC's Twin Track approach (link emergencies intervention with resilience build one) and will be very coordinated and linked to have better impact for affected population.

Senegalese Red Cross (CRS) has chosen working with vulnerable populations in the departments of: Kanel (Matam Region), Podor (Saint Louis Region), Fatick (Fatick Region) and Goudomp (Sedhiou Region). These intervention areas have been chosen based on the three survey results (ERSAN, SMART, and last harmonized framework) and for being the more depressed areas in need of humanitarian assistance and to avoid duplication with other actors.

Needs assessment and beneficiary selection

Results of the different surveys and assessments have confirmed a hypothesis of a huge crop loss as a result of the late start of the rainy season but also a weak and poorly distributed rainfall. It was forecasted that there will be significant food shortages for more than 1,039,550 persons, during the earlier lean season than expected, nutritional plight in Podor, Matam, Tambacounda and five other departments will be on alert level.

Regarding beneficiary selection, the recipients of the assistance programme are Very Poor (VP) households, assessed by socio-economic criteria and the categorization from the Household Economic Approach (HEA) methodology. The targeting process will include community participation: one targeting community committee will be established to follow the process in each municipality (1 Committee / Joint target) in the departments of Kanel, Podor, Fatick and Goudomp with representatives of 300 villages / quarters for all relevant departments, and one complaints committee and a phone line will be set up in each department. Rural villages will be favoured and villages will be targeted in relation to their vulnerability and ease of access to basic infrastructure in case of equality.

Households will be categorized according to the following criteria:

- Household size;
- Cultivated area (by distinguishing between surface for cereals and surface to cash crops)
- Livestock composition (in terms of sheep, cattle, goats, poultry, pigs etc.);
- Household productive assets (carts, donkey, horse, etc.).
- Other household materials.

A questionnaire will be developed based on the updating of these criteria and their validation in the assessment phase (village assembly) and will be offered to all households in the targeted communities for identification. Monitoring of these parameters will also be done at the end of the operation process to see evolution of the household.

Immediate intervention

A total of 5,000 households (40,000 beneficiaries; note: the considered rate is 8 persons per household) will be targeted, including 1,090 children of under 2 years and 670 and pregnant and lactating women at risk of malnutrition.

For the immediate intervention consisted on:

- To meet the immediate food needs of population in crisis by using cash transfer program based (CTP) to 5.000 households (40.000 people).
- To distribute enriched flour for children under two years and for PW/LW at risk of malnutrition, to prevent a deterioration of their nutritional status, and to support the adoption of better nutritional practices through sensitization activities (cooking demonstrations, use of iodized salt, food hygiene, environmental hygiene etc.) which are essential factors contributing to reduce malnutrition.

Departments	Targeted households	Beneficiaries	Children -2 years	Pregnant and Lactating Women
Fatick	1,000	8,000	250	150
Kanel	1,500	12,000	300	200
Podor	1,500	12,000	300	170
Goudomp	1,000	8,000	240	150
Total	5,000	40,000	1,090	670

Twin-track approach

A focus will also be placed on reinforcement of vulnerable households' livelihoods and on diversification of income sources (for 4000 households, 32,000 people) in order to strengthen households' resilience.

This component of the support incorporates:

- Strengthening households' livelihoods through agro-pastoral inputs (2,000 households).
- Diversification of income sources in order to strengthen households' resilience through distribution of conditional cash (2,000 households).

An assessment will be held to identify the options (mentioned above) of livelihood strengthen and diversification. This assessment will take into consideration households' main livelihoods (agriculture, livestock, etc.) to identify actions that protect and strength them; the market and environmental options to propose and implement diversification opportunities; as well as other possible activities (savings groups, trainings in best practices, resource preservation initiatives, etc.) that could strengthen beneficiaries and communities resilience. Gender empowerment will be taken in consideration.

This third part will follow the findings of the Food and Nutrition Security and Livelihoods review, conducted by IFRC Africa Regions and Africa Zone at the end of 2014. Also a Campaign will be prepared and launched to support this initiative and the food crisis appeals.



Coordination and partnerships



So far CRS has participated in some of the assessments that have been conducted to determine the situation of food insecurity: General report of monitoring mission about crop year and pastoralist 2014-2015 published in November 2014 led by Government of Senegal, its partners in the United Nations system and CRS; The harmonized frameworks carried out in October 2014 and in March, led by Government via the early warning system in Senegal and its technical partners like CRS. IFRC is a member of the Regional Technical Committee harmonized framework. CRS was part of these assessments and is co-lead of Food Security Cluster in Senegal with WFP and FAO. They have strong leadership in the humanitarian sectors and are member of Humanitarian National Team coordinated by OCHA.

Within the RCRC Movement this crisis is regional and is mainly affecting four countries - Senegal, Gambia, Mauritania and Guinea Bissau. Regional coordination is in place with the Sahel Regional Office and Zone DMU coordination in terms of resource mobilization, technical support and peer to peer support for affected countries and implementation process across the region.

Also SRCS has agreements and is working in the domain of Food and Nutrition Security with different RCRC PNS such as British Red Cross (partnership agreement in the domain of food security, particularly with an important component of capacity building), Spanish Red Cross has also been established in Senegal since 2004 and is considering response actions to the current crisis, French Red Cross is developing a nutrition project in the country, Danish Red Cross; and with the International Committee of the Red Cross.

Movement coordination meetings have been held every month and these meetings will continue coordinating the implementation of these different interventions.

Proposed sectors of intervention



Food Security and Livelihoods

Outcome 1: Improve coverage of immediate food needs for 5000 most vulnerable households (40.000 people) affected by food crisis during lean season 2015 in departments of Fatick, Goudomp, Kanel and Podor

Output 1.1: Conduct a detailed assessment of immediate household needs and targeting affected population

Activities planned:

- Information for authorities / setting up of targeting committee /awareness session in village assemblies
- Communicable disease sensitization sessions with targeted beneficiaries
- Targeting process and surveys verification
- Market analysis / Partners (shops) targeting and MoU signed
- Validation of beneficiary list and contract with partners (UPA and shops)

Output 1.2: Food assistance in the form of cash transfer is paid to beneficiaries already identified as affected by the crisis

Activities planned:

- Preparation and distribution of beneficiary cards and vouchers
- Distribution of vouchers /exchange voucher vs foods
- Shops managers conciliation and billing
- Post distribution monitoring and monitoring and impact analysis

Outcome 2: Resilience of targeted households is strengthened and livelihoods protected for 4,000 households (32,000 beneficiaries)

Output 2.1: Targeted households receive agricultural and livestock inputs to strengthen and protect their livelihoods (2,000 households)

Activities planned:

- Detailed assessment on recovery needs
- Identification of households on needs about agriculture and livestock inputs
- Distribution of agriculture inputs (seeds, fertilizers and tools) and livestock inputs
- Post distribution monitoring and monitoring and impact analysis

Output 2.2: Targeted households receive cash grants for income generating and strengthening resilience activities (2,000 households)

Activities planned:

- Detailed assessment, and market analysis on recovery needs
- Identification of households on needs about cash grant for income generating activities and other activities
- Distribution of cash grants
- Beneficiary implementation support
- Post distribution monitoring and monitoring and impact analysis



Health & Nutrition

Outcome 3: Nutritional status of children under 2 years, pregnant and lactating women of beneficiary households is saved and does not deteriorate during lean season in 2015 in the departments of Fatick, Goudomp, Kanel and Podor

Output 3.1: Targeted distribution of fortified food is effective for children -2years and PW/LW at risk of malnutrition

Activities planned:

- Identification of populations targeted by the activity (PW/LW, under 2years children) resulting from very poor households targeted by the project
- Performing social mobilization activities regarding main causes of malnutrition, ways of improving family diets using available resources, specific food needs for sick and other vulnerable people.
- Community sensitization on main hygiene practices and distribution of soap, aquatabs and any other disinfectant materials
- Performing community-based surveillance regarding major infants and children diseases
- UPA managers conciliation and billing
- Post distribution monitoring and monitoring and impact analysis

Output 3.2: Targeted households are monitored and made aware of the essential nutrition actions and intervention and sensitization for young and child good practice for 1,760 child under 2, pregnant and lactating women for 3 months

Activities planned:

- Cooking demonstration sessions are organized and awareness of good nutrition practices
- Referencing cases SAM/MAM detected to the supported structures
- Coordination meetings and joint planning with partners making systematic management

Disaster preparedness and risk reduction

Outcome 4: Improve NS capacity on community, branch and national level in preparation, risk reduction and response to future crisis

Output 4.1: national staff and 200 volunteers have knowledge in food and nutrition security and develop skills to strengthen livelihoods and CTP

Activities planned:

- NDRT Food Security & CTP refreshment course
- Training and Capacity Building in CTP among the staff and volunteers
- Volunteers operational training in different activities (assessment, distribution, nutrition awareness,...)
- Deployment of two food security RDRTs for training and capacity building

Areas common to all sectors

Outcome 5: The quality of the operation is ensured and documented by participatory in-depth needs assessments and accountability measures

Output 5.1: The management of the operation is fully coordinated and informed by a comprehensive monitoring and evaluation system

Activities planned:

- Strategic Workshop for coordination staff to set-up orientation
- Volunteer insurance
- Revision of EPoA
- Activity and Response Monitoring
- Conduct an Evaluation of the response (regional approach)
- Coordination and engagement with key stakeholders, contribution to inter-agency multi-sectorial assessment and in-country coordination
- Coordination within the Regional Strategic Framework



Programme support services

- **Communications:** The Senegal Red Cross Society, with support from IFRC regional and zone communications, aims to coordinate various awareness and publicity activities, to sensitize the public, media and donors on the situation on the ground and the humanitarian response. Though this plan, and the other appeals linked to the Food Security Crisis in Sahel, the IFRC will prepare a Media Campaign (based on the findings of the Food & Nutrition Security and Livelihoods review) with the objective of fight against food insecurity and increase resilience through small-scale and replicable activities.

- **Information technology (IT) and telecommunications:** the necessary IT equipment will be procured and maintained by the local staff, and scheduled monitoring visits from the IT technical advisor.
- **Administration and finance:** IFRC Regional Representation for the Sahel will facilitate cash transfers and ensure transparent and smooth administrative and financial support to be the operations in close coordination with IFRC Nairobi. Through this appeal a Finance Delegate will be recruited to further support CRS the ongoing enhancement Financial Management.
- **Human resources:** Key technical staff and volunteers for the successful operation will include the following: 200 volunteers will be engaged to carry out distributions, assessments, nutrition awareness, monitoring and evaluation. They will require insurance, travel cost, allowances and refreshments during the operation; 7 staff members at HQ and province level to be required for this operation continues (coordination, reporting, finance and administration, etc.); five NDRT will participate in the operation as required. The operation will cover four provinces so four field officers will be recruited to assist the National Society and the Operations Manager to execute the plan of action. IFRC staff will also be required to support all the operation and giving specialized knowledge (such as for CTP, logistics, food security, finance, etc.).
- **Logistics:** Logistics coordination will be an important part in the implementation process. Even beyond coordination, logistics will have specific tasks such as: quantity control / quality of designations and resources, delivery of products in distribution areas, management of fleet and interviews sheet, and stock records of products. The CRS logistics capacity will need to be reinforced and scaled up to meet the operational demands of this appeal.
- **Reporting, monitoring and evaluation:** PMER will continue to be key to ensuring evidence based reporting, upholding accountability and compliance to the established standards. An operational evaluation will be carried out with technical support from the IFRC Zone and Sahel Region at the end of the operation to provide recommendations for future interventions. The project team and technical committees will meet with community committees after each distribution for follow-up and to take stock of the situation.



Budget

See attached [IFRC Secretariat budget \(Annex 1\)](#) for details.

Walter Cotte
Under Secretary General
Programme Services Division

Elhadj Amadou As Sy
Secretary General

Reference documents
[Emergency Plan of Action \(EPoA\)](#)

Contact Information

For further information specifically related to this operation please contact:

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For Performance and Accountability (planning, monitoring, evaluation and reporting):

- **IFRC Africa Zone:** Robert Ondrusek, PMER Coordinator for Africa; Nairobi; phone: +254 731 067277; email: robert.ondrusek@ifrc.org

How we work

All IFRC assistance seeks to adhere to the **Code of Conduct** for the International Red Cross and Red Crescent Movement and Non-Governmental Organizations (NGO's) in Disaster Relief and the **Humanitarian Charter and Minimum Standards in Humanitarian Response (Sphere)** in delivering assistance to the most vulnerable. The IFRC's vision is to inspire, encourage, facilitate and promote at all times all forms of humanitarian activities by National Societies, with a view to preventing and alleviating human suffering, and thereby contributing to the maintenance and promotion of human dignity and peace in the world.

The IFRC's work is guided by Strategy 2020 which puts forward three strategic aims:



Save lives,
protect livelihoods,
and strengthen recovery
from disaster and crises.



Enable **healthy**
and **safe** living.



Promote **social inclusion**
and a culture of
non-violence and **peace.**

EMERGENCY APPEAL OPERATION

23/04/2015

MDRSN011 Senegal Food Insecurity

Budget Group	Multilateral Response	Inter-Agency Shelter Coord.	Bilateral Response	Budget CHF	Expenditure CHF
Shelter - Relief	0			0	0
Shelter - Transitional	0			0	0
Construction - Housing	0			0	0
Construction - Facilities	0			0	0
Construction - Materials	0			0	0
Clothing & Textiles	0			0	0
Food	31,680			31,680	0
Seeds & Plants	200,000			200,000	0
Water, Sanitation & Hygiene	0			0	0
Medical & First Aid	0			0	0
Teaching Materials	0			0	0
Utensils & Tools	4,000			4,000	0
Other Supplies & Services	7,000			7,000	0
Emergency Response Units	0			0	0
Cash Disbursements	1,375,000			1,375,000	0
Total RELIEF ITEMS, CONSTRUCTION AND SUPPLIES	1,617,680	0	0	1,617,680	0
Land & Buildings	0			0	0
Vehicles Purchase	0			0	0
Computer & Telecom Equipment	0			0	0
Office/Household Furniture & Equipment	0			0	0
Medical Equipment	0			0	0
Other Machinery & Equipment	0			0	0
Total LAND, VEHICLES AND EQUIPMENT	0	0	0	0	0
Storage, Warehousing	0			0	0
Distribution & Monitoring	28,000			28,000	0
Transport & Vehicle Costs	130,200	0		130,200	0
Logistics Services	0			0	0
Total LOGISTICS, TRANSPORT AND STORAGE	158,200	0	0	158,200	0
International Staff	190,400	0		190,400	0
National Staff	14,151			14,151	0
National Society Staff	140,208			140,208	0
Volunteers	80,095			80,095	0
Total PERSONNEL	424,854	0	0	424,854	0
Consultants	0	0		0	0
Professional Fees	0			0	0
Total CONSULTANTS & PROFESSIONAL FEES	0	0	0	0	0
Workshops & Training	52,500			52,500	0
Total WORKSHOP & TRAINING	52,500	0	0	52,500	0
Travel	12,900	0		12,900	0
Information & Public Relations	7,000			7,000	0
Office Costs	29,700	0		29,700	0
Communications	36,619	0		36,619	0
Financial Charges	12,500			12,500	0
Other General Expenses	26,466			26,466	0
Shared Support Services	0			0	0
Total GENERAL EXPENDITURES	125,185	0	0	125,185	0
Programme and Supplementary Services Recovered	154,597	0	0	154,597	0
Total INDIRECT COSTS	154,597	0	0	154,597	0
TOTAL BUDGET	2,533,016	0	0	2,533,016	0
Available Resources					
Multilateral Contributions				0	
Bilateral Contributions				0	
TOTAL AVAILABLE RESOURCES	0	0	0	0	
NET EMERGENCY APPEAL NEEDS	2,533,016	0	0	2,533,016	0