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# Revised Emergency Appeal Nepal: Earthquake

 International Federation  
of Red Cross and Red Crescent Societies

<b>Emergency Appeal n°</b> MDRNP008	<b>Glide n°</b> <a href="#">EQ-2015-000048-NPL</a>
<b>Date of issue:</b> 16 May 2015	<b>Date of initial appeal launch:</b> 27 April 2015
<b>Operation start date:</b> 25 April 2015	<b>Expected completion date:</b> 30 April 2017 (24 months)
<b>Overall revised budget:</b> CHF 84.9 million	<b>Amount advanced from DREF:</b> CHF 500,000
<b>Number of people affected:</b> Around 8.5 million (1.7 million families)	<b>Number of people to be assisted:</b> 700,000 (140,000 families)

This Revised Emergency Appeal seeks CHF 84.9 million to enable the International Federation of Red Cross and Red Crescent Societies (IFRC) to support the Nepal Red Cross Society (NRCS) in delivering humanitarian assistance to 700,000 people (140,000 families) affected by the 25 April and 12 May 2015 earthquakes. This revision takes into account additional needs in the event of further major aftershocks as well as preparedness activities for the upcoming monsoon season. The [overall budget](#) includes CHF 6.5 million for the deployment of emergency response units (ERUs) and CHF 1.6 million for the deployment of a Shelter Cluster coordination team. [Click here for IFRC Revised Emergency Plan of Action.](#)

## The disaster timeline

**25 April 2015:** An earthquake measuring 7.9 magnitude on the Richter scale strikes area between Kathmandu and Pokhara.

→ NRCS activates its emergency response committee (ERC) and emergency operation centre (EOC). NRCS staff and volunteers immediately engage in coordination, search and rescue activities, provision of first aid and distribution of non-food relief items in affected areas.

→ Initial reports indicate mass casualties and extensive destruction to houses, lifelines, infrastructure and livelihoods. The Government of Nepal declares a state of emergency and calls for international humanitarian assistance.

→ NRCS requests for IFRC support. CHF 500,000 is allocated from the Disaster Relief Emergency Fund (DREF). IFRC alerts its global disaster response tools (HEOPs, FACT, ERUs and RDRTs) as well as surge capacity for immediate deployment to support NRCS.

**27 April 2015:** Emergency Appeal is launched seeking CHF 33.4 million is launched to support 75,000 people. IFRC starts deploying global tools and surge to support the NRCS.

**28 April 2015:** Members of surge teams and the global disaster response tools start arriving in Nepal. NRCS response intensifies.

**12 May 2015:** A strong aftershock, measuring 7.3 magnitude on the Richter scale, strikes with its epicentre 76 km northeast of Kathmandu. It affects 32 districts, causes more deaths and injuries, and damages or destroys buildings and infrastructure.

**14 May 2015:** NRCS response has reached 42,600 families (213,000 people) with non-food relief, emergency shelter and medical assistance, with more than 7,000 NRCS staff and volunteers mobilized.

→ The NRCS response in country is supported by IFRC, ICRC and National Societies of 25 countries from Americas, Asia Pacific, Europe and Middle East.



**Photo credits:** Upper by Palani Mohan/IFRC& lower by NRCS  
(See captions in page 5)

## The operational strategy

The revised operational plan focuses on the immediate needs of communities affected by the 25 April and 12 May 2015 earthquakes, and includes first plans for recovery. The latter will be detailed in the coming weeks after recovery assessments have been completed. The initial plan for the recovery phase has been informed by the experience of NRCS in previous operations, secondary information currently available and rapid assessments. This revised appeal includes activities that will be carried out by ICRC: restoring family links (RFL) and dignified management of the dead.

In the coming weeks, a comprehensive Movement-Wide Operational Plan will be developed which will coordinate the various initiatives of all Movement components under one common plan, including recovery and overall long-term planning. Activities listed in the Movement-Wide Operational Plan may be implemented by Movement partners through multilateral support via this appeal or bilateral arrangements with NRCS.

## The response to date

With collective support from International Red Cross and Red Crescent Movement partners, to date, NRCS has:

- Provided more than 5,800 injured people with first aid;
- Provided 18,000 people with treatment services through mobile health clinics and field hospitals;
- Provided 1,600 people with psychosocial support;
- Provided 13,000 people with non-food relief item sets, 58,000 people with blankets, and 20,000 people with hygiene kits;
- Provided 42,600 families (213,000 people) with tarpaulins;
- Distributed 406,000 aqua tabs to ensure that the assisted households have safe drinking water;
- Reached people in 16 camps with disease prevention and hygiene promotion activities;
- Enabled families of 1,100 people to register missing relatives and to reconnect with them/obtain information on their conditions

More details on the response to date can be obtained in operations updates available [online](#).

## Needs assessments

Assessments are currently ongoing alongside emergency and relief interventions. There is cause for serious concern that the impending unfavourable weather conditions in affected areas will not only hamper relief efforts but also increase the level and urgency of needs. As it is, the earthquake and aftershocks have intensified pre-existing vulnerabilities. The monsoon season is approaching and will further exacerbate the vulnerabilities of survivors. There is high risk of the many temporary shelters already established in affected villages will be destroyed. Health risks, including seasonal outbreaks of acute watery diarrhoea, are also a concern. This situation highlights the dire humanitarian needs in a widespread geographical area, increasing the challenges for relief and recovery operations.

## Beneficiary selection

As the situation is still unfolding, the true needs of affected population are still being identified. The NRCS will ensure that programmes are aligned with the IFRC standards and will apply a gender and diversity sensitive analysis in beneficiary selection, including by targeting women-headed households, pregnant or lactating women, widows, third genders, men and boys made vulnerable, people with a disability and people facing caste-based exclusion.

Assistance to beneficiary groups will be considered according to level of impact upon them, and high priority will be given to those who have lost their houses or were without housing in the first instance. Relief and recovery programmes will take into account women's and men's distinct range of roles and responsibilities, while social and disability inclusion will be promoted for all interventions. Throughout all assessments and programming, beneficiaries will participate in formulating priorities and identifying risks. This response will make particular use of beneficiary communications capacities.

## Proposed intervention

This operation consists of integrated sectors aimed at addressing health, relief, shelter, livelihoods, water, sanitation, restoration of family links, dignified management of the dead, and preparedness and risk reduction needs of affected communities, as well as addressing institutional preparedness/capacity development needs of NRCS to strengthen its capacity to deliver sustainable programmes and enhance its level of preparedness for future disaster response.

Cash will be used as a modality of delivering various components of the response including immediate household needs, shelter and livelihoods. Particular focus will be put on engaging with, and being accountable to, people affected by the disaster. Furthermore, across all programming, relevant measures will be put in place to identify and address aspects that increase vulnerabilities among specific groups such as women, girls, minorities and people with a disability.

## 1. Food

**Outcome:** Immediate food needs of the disaster affected population are met.

14,000 families in the most affected districts will be provided with ready-to-eat food.

## 2. Immediate household needs and emergency shelter

**Outcome:** The immediate household, shelter and settlement needs of the target population are met.

The target population will be provided with essential household items, cash grants and emergency shelter assistance, with 60,000 families receiving non-food items, 110,000 receiving emergency shelter assistance, and 40,000 families receiving unconditional cash grants worth CHF 115 each. Families receiving tarpaulins and toolkits will also be provided with orientation on the construction of emergency shelters.

## 3. Recovery shelter

**Outcome:** The target population has attained durable shelter solutions.

Recovery shelter interventions will comprise rebuilding assistance for 9,000 families, supported with awareness on 'building back better and safer' principles. Though a budget provision has been made, the package has not been fully defined yet; details will be provided in the revised plan of action which will be issued after the recovery assessment and consultations with beneficiaries, the authorities and other stakeholders involved in providing shelter assistance.

## 4. Livelihoods

**Outcome:** Livelihoods are restored among affected populations.

In order to support affected people to restore their livelihoods, 1,800 families will be provided with inputs or conditional cash grants for livelihood and income earning activities, 140 small-scale enterprises will be supported to revive or diversify their businesses and technical skills training opportunities will be supported for people in 50 small-scale enterprises.

## 5. Health and care

**Outcome:** The immediate and medium-term risks to the health of affected populations are reduced.

To contribute to rapid medical management of injuries and diseases, basic health care emergency response units (ERUs) and rapid deployment hospitals (RDH) have been deployed. The ERUs and RDH will fill the gaps left after health facilities were damaged. Community-based disease prevention, epidemic preparedness, and health promotion measures will be undertaken while psychosocial support will be provided to community members as well as Red Cross staff and volunteers.

Post-emergency, rehabilitation, upgrading and equipping of damaged health and blood facilities will be undertaken. Furthermore, measures will be put in place for community-based disease surveillance and epidemic prevention.

## 6. Water, sanitation and hygiene promotion

**Outcome 1:** Risk of waterborne, water-related and vector-borne diseases in targeted communities reduced.

**Outcome 2:** Sustainable reduction in risk of waterborne and water related diseases in targeted communities.

Support to ensure that there is adequate access to safe water in target communities will include setting up temporary water distribution points and undertaking water distributions. Damaged water points and facilities will be rehabilitated, and where they lack new ones will be constructed.

To contribute to restoring and improving access to adequate sanitation facilities in affected communities, mass sanitation module ERUs have been deployed. Furthermore, target community members will be mobilized to participate in environmental sanitation activities. Damaged sanitation facilities will be rehabilitated, and where they lack new ones will be constructed. Sanitation will be fully integrated in shelter programming, with each house having a latrine.

Existing water, sanitation and hygiene committees will be strengthened and new ones created where they lack to ensure community participation, ownership and sustainability of the water and sanitation facilities rehabilitated or constructed.

Hygiene promotion activities at school, household and community levels will be undertaken with the aim of contributing to improving hygiene behaviour so as to mitigate the threat of preventable hygiene-related diseases and to enable good maintenance of water and sanitation facilities. There will be collaboration with the relief sector in providing 40,000 families with hygiene kits and safe water storage containers.

## **7. Restoring family links**

**Outcome: Family links are restored whenever people are separated from, or without news of, their loved ones as a result of the disaster.**

People in affected areas and relatives outside these areas will be supported to access appropriate means of communication to re-establish and maintain contact with their loved ones. Active tracing will be considered in support of persons who have not succeeded to re-establish contact with their loved ones. Measures will be taken to provide necessary protection and relief to registered vulnerable individuals and their caretakers.

## **8. Dignified management of the dead**

**Outcome: Appropriate action is taken to ensure the availability and collection of data on human remains and their identification and to provide information and support to families.**

Support will be provided to the authorities in ensuring the dignified handling and management of the dead and dispelling myths that the dead cause epidemics. Support will include professional forensics assistance in ensuring that recovered remains are appropriately identified and returned to their families. Furthermore, on case by cases basis, families of the unidentified dead will be supported in meeting travel costs to body collection locations or in meeting costs related to cremation. The Red Cross may notify families about the death of their family members.

## **9. National Society institutional preparedness and capacity development**

**Outcome: National Society level of preparedness for future disasters and capacity to deliver sustainable programming and services strengthened.**

Measures will be taken to strengthen the institutional disaster preparedness and overall capacity development of NRCS. To ensure that such support is provided in a structured manner, after the emergency and relief interventions are concluded, NRCS will be assisted to re-assess its capacity in light of the earthquake response and to identify areas that need further improvement and capacity development. Subsequently, a longer-term strategy for capacity development will be designed and specific interventions outlined based on that strategy. Pending that, a provision has been made in the budget for National Society institutional disaster preparedness and capacity development activities.

## **10. Community preparedness and risk reduction**

**Outcome: The impacts of disasters and associated health risks among vulnerable communities reduced.**

NRCS has been implementing an integrated community-based risk reduction project, supporting community efforts to increase their own disaster resilience and allowing them to better withstand the impacts of disasters. Some of those communities have been affected by the earthquakes. As soon as the conditions are established, an impact analysis will be made in order to identify specific needs for community preparedness and risk reduction, generate lessons learnt and document good practices.

Additionally, an assessment addressing future risks and vulnerabilities, existing capacities and needs for improvement will be carried out and the findings will be translated into NRCS plan of action for engagement, over the longer period, in strengthening community resilience. Support for the strengthening of legal frameworks for disaster risk reduction, preparedness and response will be integrated in that plan. Pending that, a provision has been made in the budget.

## **Coordination and partnerships**

The NRCS is responsible for the coordination and the overall implementation of the response with support of IFRC and ICRC according to the Joint Statement signed on 30 April 2015. In the coming weeks, NRCS and its Movement partners will undertake broad consultations for a “One Plan, One Team, and One Operation” model. Subsequently, a comprehensive Movement-Wide Operational Plan will be developed. NRCS has requested support from IFRC to facilitate this process, which will allow to put all different initiatives in one common plan, including recovery and overall long-term planning. The IFRC Secretariat plan and budget for the recovery phase of the operation will be reviewed and adjusted to be aligned to that model as well as based on findings/recommendations of the recovery assessment.

## Operational support services

Based on the demand for technical and coordination support required to deliver on this plan, an earthquake operational cell will be put in place to guarantee an effective and efficient technical coordination by NRCS. The support functions in that cell will include administration and finance, communications, external relations, resource mobilization and humanitarian diplomacy, information management, information technology and telecommunications, logistics and supply chain services, and planning, monitoring, evaluation, and reporting (PMER). While a portion of the budget is factoring the need for recruitment and/or deployment of regional, international and national staff, as much as possible roles will be filled by Nepali national staff. The actual number, designation, duty stations and reporting lines for all positions will be agreed in consultation with the NRCS. Technical and operational positions will be integrated in the operational cell.

## Risk management and accountability

NRCS already has sound risk management and accountability measures – including to people affected by disaster – in place. However, these will be strengthened. To guarantee solid accountability and compliance, mechanisms will be put in place to safeguard integrity in line with the IFRC [transparency and accountability approach](#), including the [fraud and corruption, prevention and control policy](#), and NRCS's accountability framework.

## Funding situation and gap

Funding received towards this Emergency Appeal, in both hard and soft pledges, is CHF 30.2 million. The constantly-evolving disaster situation and the imminent arrival of the monsoon season and winter highlight dire humanitarian needs in a widespread geographical area. Further funding support is, therefore, crucial to enable the NRCS to deliver assistance to affected people. Unearmarked funds are encouraged.

Please refer the [donor response summary](#) for a listing – by donor name – of hard pledges recorded in the system. The list will be updated to include pending pledges once they are recorded in the system. On behalf of NRCS, the IFRC would like to thank all partners/donors for their invaluable support towards this operation.

## Budget

See the attached [IFRC Secretariat budget](#) for details.

Walter Cotte  
Under Secretary General  
Programme Services Division

Elhadj Amadou As Sy  
Secretary General

### Cover page photo captions:

*Upper: NRCS volunteer in front of a destroyed home in Sitapaila village, Kathmandu. Emergency shelter assistance is prioritized in NRCS response.  
By: Palani Mohan/IFRC.*

*Lower: NRCS is at the forefront of the response to the devastating quake. Red Cross first aiders were on the scene saving lives.  
By: NRCS.*

Reference documents

Click [here](#) for the Emergency Plan of Action (EPoA)

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## How we work

All IFRC assistance seeks to adhere to the **Code of Conduct** for the International Red Cross and Red Crescent Movement and Non-Governmental Organizations (NGOs) in Disaster Relief and the **Humanitarian Charter and Minimum Standards in Humanitarian Response (Sphere)** in delivering assistance to the most vulnerable. The IFRC's vision is to **inspire, encourage, facilitate and promote at all times all forms of humanitarian activities** by National Societies, with a view to **preventing and alleviating human suffering**, and thereby contributing to the **maintenance and promotion of human dignity and peace in the world**.

The IFRC's work is guided by Strategy 2020 which puts forward three strategic aims:



**Save lives.**  
protect livelihoods,  
and strengthen recovery  
from disaster and crises.



Enable **healthy**  
and **safe** living.



Promote **social inclusion**  
and a culture of  
**non-violence** and **peace**.

## ANNEX 1: BUDGET

Budget Group	Multilateral Response	Inter-Agency Shelter Coord.	Bilateral Response	Appeal Budget CHF
Shelter - Relief	6,490,000			6,490,000
Construction - Housing	18,000,000			18,000,000
Construction - Facilities	5,000,000			5,000,000
Clothing & Textiles	576,000			576,000
Food	140,000			140,000
Seeds & Plants	1,372,338			1,372,338
Water, Sanitation & Hygiene	7,310,000			7,310,000
Medical & First Aid	2,039,325			2,039,325
Teaching Materials	522,000			522,000
Utensils & Tools	1,080,000			1,080,000
Other Supplies & Services	637,525			637,525
Emergency Response Units			6,550,000	6,550,000
Cash Disbursements	5,230,584			5,230,584
<b>Total RELIEF ITEMS, CONSTRUCTION AND SUPPLIES</b>	<b>48,397,772</b>	<b>0</b>	<b>6,550,000</b>	<b>54,947,772</b>
Vehicles	320,000			320,000
Computer & Telecom Equipment	81,000	30,000		111,000
Office/Household Furniture & Equipment	25,000			25,000
<b>Total LAND, VEHICLES AND EQUIPMENT</b>	<b>426,000</b>	<b>30,000</b>	<b>0</b>	<b>456,000</b>
Storage, Warehousing	621,090			621,090
Distribution & Monitoring	4,152,338			4,152,338
Transport & Vehicle Costs	501,250	54,000		555,250
Logistics Services	550,000			550,000
<b>Total LOGISTICS, TRANSPORT AND STORAGE</b>	<b>5,824,678</b>	<b>54,000</b>	<b>0</b>	<b>5,878,678</b>
International Staff	3,993,100	762,750		4,755,850
National Staff	1,455,710	112,000		1,567,710
National Society Staff	2,846,173			2,846,173
Volunteers	1,253,132			1,253,132
<b>Total PERSONNEL</b>	<b>9,548,114</b>	<b>874,750</b>	<b>0</b>	<b>10,422,864</b>
Consultants	558,000	159,900		717,900
Professional Fees	24,000	120,000		144,000
<b>Total CONSULTANTS &amp; PROFESSIONAL FEES</b>	<b>582,000</b>	<b>279,900</b>	<b>0</b>	<b>861,900</b>
Workshops & Training	5,285,579			5,285,579
<b>Total WORKSHOP &amp; TRAINING</b>	<b>5,285,579</b>	<b>0</b>	<b>0</b>	<b>5,285,579</b>
Travel	491,720	66,000		557,720
Information & Public Relations	724,180			724,180
Office Costs	488,598	40,500		529,098
Communications	157,350	46,000		203,350
Financial Charges	45,000			45,000
Other General Expenses	48,329	82,000		130,329
Shared Office and Services Costs	43,917			43,917
<b>Total GENERAL EXPENDITURES</b>	<b>1,999,094</b>	<b>234,500</b>	<b>0</b>	<b>2,233,594</b>
Programme and Services Support Recovery	4,684,110	95,755		4,779,865
<b>Total INDIRECT COSTS</b>	<b>4,684,110</b>	<b>95,755</b>	<b>0</b>	<b>4,779,865</b>
<b>TOTAL BUDGET</b>	<b>76,747,347</b>	<b>1,568,905</b>	<b>6,550,000</b>	<b>84,866,252</b>
<b>Available Resources</b>				
Multilateral Contributions	6,100,535	276,593		6,377,128
Bilateral Contributions			6,550,000	6,550,000
<b>TOTAL AVAILABLE RESOURCES</b>	<b>6,100,535</b>	<b>276,593</b>	<b>6,550,000</b>	<b>12,927,128</b>
<b>NET EMERGENCY APPEAL NEEDS</b>	<b>70,646,812</b>	<b>1,292,312</b>	<b>0</b>	<b>71,939,124</b>