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Emergency appeal revision

Ukraine: Civil unrest

 International Federation
of Red Cross and Red Crescent Societies

Revised Appeal
n° MDRUA007

107,750 people to be assisted

Appeal launched 12 May 2014

Revised 3 June 2015

Glide n° OT-2013-000151-UKR

CHF 19,992,343 Appeal budget (revised)

Ends 31 May 2016
(extended from May 2015)

Summary

This Revised Emergency Appeal seeks a total of CHF 19,992,343 (an increase from CHF 2,294,724) in cash, or services, and extends the timeframe of the operation by an additional 12 months (until 31 May 2016) so as to support the Ukrainian Red Cross Society (URCS) in continuing to provide assistance for up to 107,750 beneficiaries.

Out of the overall budget, the IFRC Secretariat is considering an operational budget of CHF 15,835,243. CHF 4,157,099 bilateral contribution was directly transferred to the URCS from RCRC Movement partners. A final report will be made available by the end of September 2016.

Since March 2014, more than 1.2 million people have moved away from Luhansk and Donetsk regions to safer areas within Ukraine, 19,000 people moved out of Crimea and over 800,000 Ukrainians fled abroad, mainly into neighbouring Russia, Belarus and other countries.

Most of the internally displaced people from eastern Ukraine are currently located within Donetsk and Luhansk regions or the neighbouring regions of Kharkiv, Dnipropetrovsk and Zaporizhia. The humanitarian community estimates that 5 million people affected by the conflict are in need of humanitarian aid across Ukraine. Vulnerability is identified via the poverty headcount, as well as the challenges related to displacement, reduced access to state support and social services, gender inequality, and mobility concerns for the infirm, elderly and those with disabilities.

Upon the request of the Ukrainian Red Cross Society, a scoping team consisting of ten members was sent to Ukraine by the IFRC Secretariat from 9 to 24 March 2015 with the major aim to assess the need for and to define the future scope of an upscaling of humanitarian assistance in Ukraine. Field visits were organized to the regions of Kiev, Kharkiv and Zaporizhia which reconfirmed the needs of displaced people and thus recommendations had been provided as to revise/scale-up the IFRC's Emergency Appeal with focus on food security, non-food items, shelter, livelihoods/early recovery, health, WASH, DM and National Society capacity building support.

Following the continuous assessment of the needs and based on the findings of IFRC Scoping Mission in March 2015, this current revision of the Emergency appeal aims at supporting the Internally Displaced Persons (IDPs) in the following regions (Oblasts): Kharkiv; Dnipropetrovsk; Zaporizhia; Kyiv City; and other regions of the country, including Luhansk/ Donetsk (government controlled areas). The main components and activities have been organized around the following sectors: **health and care; water, sanitation and hygiene promotion; shelter and settlements; food security and nutrition and National Society capacity building**. The relief component of the Revised Emergency Appeal was recommended to be administered entirely through cash voucher or e-card mechanisms, as this has been identified as one of the most appropriate solutions for areas not directly affected by the conflict.

The planned response reflects the current situation and information available at this point of the evolving operation, and will be adjusted based on further developments and more detailed assessments.

Details are available in the Emergency Plan of Action (EPoA) [<click here>](#)



Red Cross volunteers registering the details of beneficiaries prior to distributing non-food relief items to them.
Photo: Stephen Ryan / IFRC

Appeal history and the response to date

12 May 2014: Emergency Appeal launched for CHF 1.38 million to support the population affected by the continued civil unrest and to allow preparations for the potential escalation of violence

May to August 2014: Implementation of Emergency Appeal activities (reported in Ops Up 1 and Ops Up 2)

17 September 2014: First revision of Emergency Appeal launched for CHF 2.29 million.

September 2014 to May 2015: Implementation of Revised Emergency Appeal activities (reported in Ops Up 3 and Ops Up 4). The last Operations Update extended the Appeal timeframe to 31 May 2015.

June 2015: Second revision of Emergency Appeal launched for the amount of CHF 20m for 107,750 people



Displaced people receiving non-food relief items on behalf of their families outside the Kharkiv branch office. Volunteers register their details to ensure that each family receives the appropriate amount.

Photo: Stephen Ryan / IFRC

The operational strategy

This current revision of the Emergency Appeal is seeking a total of CHF 15,835,243 through the IFRC (operational budget) and CHF 19,992,343 in total (including bilateral contributions) to assist those affected by the ongoing crisis.

The revised Emergency Appeal will increase the target number of beneficiaries from 16,000 to 107,750 people (approximately 30,786 households) for the next 12 months and is aiming at supporting the IDPs in urban and rural areas.

As a result of the scoping missions findings, the following areas have been defined to put the focus on: food security, non-food items, shelter, livelihoods/early recovery, health, WASH, DM and National Society capacity building support.

The relief component of the Revised Emergency Appeal was recommended to be administered entirely through cash voucher or e-card mechanisms. Cash voucher or e-cards-based interventions are generally feasible within the Ukrainian context, with the exception of the opposition-controlled areas (parts of Donetsk and Luhansk) and locations in the closest proximity to the frontline, where market disruptions are being reported.

This revision is in line with the findings of the joint UN - Ukrainian Humanitarian Response Plan for the continuation of response activities until December 2015. The UN-Ukrainian Plan refers to five million people estimated to be living in areas directly affected by the conflict, and IDPs estimated at more than 1.2 million. The Emergency Appeal is being coordinated with the ICRC Budget Extension Appeal.

The main changes to the activities in the Revised Emergency Appeal include the following elements:

1. The URCS will maintain its effort to provide humanitarian assistance to the displaced population and the host communities, approximately 30,786 households, with food and non-food items assistance mainly through cash and voucher mechanisms.
2. In terms of health-related activities, the Ukrainian Red Cross Society (URCS) will focus on the improvement of access to health care for 30,000 people and intensive health and hygiene promotion actions amongst IDPs and the host communities targeting 50,000 people.
3. The URCS will strengthen its psychosocial support (PSS) activities and increase psychosocial first aid in the areas where people are staying in shelters or in temporary centres. It will also increase preparedness among volunteers to respond to PSS needs of the IDPs and the host communities.
4. The URCS will implement beneficiary communication practice which will be cross-cutting to all sectors of the second revision of the Emergency Appeal. Data and information (including knowledge, attitudes and perceptions) collected through the National Society's first line responders and volunteers will inform the preparation of materials for IDPs and also ensure consistent messaging, balanced information through a range of communication channels including face-to-face interviews. The main aim will be to make it sure that the IDPs are fully aware and informed about their rights and entitlements.

Needs assessment and beneficiary selection

The Ukrainian RC's response will be targeting IDPs, focusing on specific groups that must be prioritized, including single-headed households, women, those with special needs (including physical and psychological war trauma), the elderly (particularly those left alone for the care of their grandchildren).

As for the geographical division for the Revised Emergency Appeal, the aim is to cover the following regions (Oblasts): Kharkiv; Dnipropetrovsk; Zaporizhia; Kyiv City; other regions of the country, including Luhansk/ Donetsk (government controlled areas).

Out of the total number covered by the IFRC Secretariat's Revised Emergency Appeal, up to 20 per cent of all beneficiaries (approx. 20,000 to 25,000 people) are to be targeted in other regions of Ukraine including the government controlled areas of Luhansk and Donetsk regions. In those regions the IFRC-supported activities will focus on first aid (FA), psychosocial support (PSS), National Society capacity building, and health promotion and humanitarian assistance through cash and voucher mechanisms. Any humanitarian activities in government controlled regions of Luhansk and Donetsk are to be implemented by the Ukrainian Red Cross and closely coordinated with, and complementary to, the ICRC activities.

Proposed strategy

This operational plan is fully in line with current IFRC policies, procedures, and commitments, and seeks to provide immediate and subsequent support to the population most affected by the crisis. The approach adopted recognizes the need to ensure well-coordinated efforts with all involved partners.

As outlined above, the main strategy at present is in line with the capacity of the National Society and is complementary to the work already done with the previous Revised Emergency Plan of Action¹ and with other actors inside and outside the Movement. The main goal of the operation is to contribute to improved lives of vulnerable and conflict-affected people in Ukraine. The components and activities of this Revised Emergency Appeal can be found in the "Proposed sectors of intervention" part of this document.



The Ukrainian Red Cross Society (URCS) has been responding to the needs of the vulnerable people since the beginning of the crisis with the financial assistance and technical support from the IFRC Secretariat and the Red Cross and Red Crescent Movement. The Ukrainian Red Cross Society has a clearly defined mandate and scope of activities, as well as substantial experience in handling multilaterally supported humanitarian activities and social services in addressing the needs of the most vulnerable people

In line with the Movement Coordination Agreement signed between URCS, ICRC and IFRC in 2012, Movement Coordination meetings are regularly held in Kyiv under the chairmanship of the URCS. IFRC support to the URCS is provided through the IFRC Europe Zone Office. The support is based on the careful identification of needs and is done in close coordination and cooperation with the National Society.

Information on major partnerships of the Ukrainian Red Cross Society between December 2014 and March 2015 can be found in the latest IFRC Operational Update² and IFRC Secretariat's Europe Zone Multi Sector Scoping Mission report from March 2015 which has been shared with all Partners in April 2015, and is also available upon request at the IFRC Secretariat's Europe Zone Office and at the Ukrainian Red Cross Society.

The ICRC is providing humanitarian assistance to affected population (both to residents and IDPs) in Luhansk and Donetsk regions, in areas controlled by the armed opposition as well as in areas under Ukrainian government control affected by fighting during the past year, in particular along the frontline. The URCS structures on the ground, where present, do contribute to beneficiaries' identification and targeting. Where URCS volunteers are involved in the implementation, ICRC supports them with financial incentives and training. ICRC is working with the URCS to handle tracing requests for missing persons and other Restoring Family Link (RFL) needs created by the conflict in eastern Ukraine. It is also supporting capacity building of URCS within this area. Moreover, the ICRC is supporting URCS in Emergency Response, first aid, communication, IHL and volunteering. Besides various emergency response equipment, the ICRC donated IT equipment sets to local branches, and has purchased and donated six vehicles for the logistics need of URCS regional branches and Headquarters. The IFRC-supported activities in the government controlled areas of Donetsk and Luhansk regions are closely coordinated with ICRC.

¹ <http://adore.ifrc.org/Download.aspx?FileId=64228>

² The Operations Update No. 4 can be accessed [here](#).

The Ukrainian RC is maintaining close coordination with key governmental structures on central and local levels, as well attending different information sharing meetings organized by UN and ECHO on regular basis.

International assistance has been provided by numerous governments and international organizations (like the United Nations Office for the Coordination of Humanitarian Affairs- UN OCHA, United Nations International Children's Emergency Fund - UNICEF, Office of the United Nations High Commissioner for Refugees - UNHCR, World Food Programme - WFP, World Health Organization - WHO, United Nations Development Programme - UNDP) since the onset of the disaster.

In December 2014 the Inter-Agency Standing Committee (IASC) approved the Humanitarian Country Team (HCT) in Ukraine proposal to activate the Cluster System across the country. The appointment of the Humanitarian Coordinator in January 2015 indicates a further recognition of the seriousness of the situation. Eight technical clusters are now active in Ukraine and have already established partnerships and activities in the four zones of response. Each cluster has identified key partners and the required activities to meet cluster specific objectives.

Proposed sectors of intervention



Health & care

Outcome 1: Readiness of Red Cross First Aid teams is increased to provide timely first aid services for IDPs – *already covered during an earlier phase of the operation*

Output 1.1 URCS first aid teams are ready to serve in case of further escalation of violence

Outcome 2: The effects of displacement are alleviated by providing humanitarian assistance to women, children and families affected by the crisis by provision of psychosocial support

Output 2.1 2,000 women and children among IDPs will benefit from PSS activities conducted by URCS

Outcome 3: Accessibility and affordability for primary health care services are increased for 50,000 targeted beneficiaries

Output 3.1 30,000 beneficiaries receive primary health care services through the network of social medical centres of URCS. This includes access to services and restricted vouchers to purchase medicine and hygiene items.

Output 3.2 50,000 beneficiaries receives Community Based Diseases Prevention, and Health Promotion Services from the network of health care professionals and volunteers of URCS



Water, sanitation and hygiene promotion

Outcome 4: Preparedness stocks are in place to assist up to 5,000 beneficiaries, particularly with a view to responding to a potential IDP crisis - *already covered during an earlier phase of the operation*

Output 4.1 Basic hygiene kits for up to 5,000 beneficiaries are pre-positioned in the warehouses.

Outcome 5: Target people are assisted with emergency sanitation and hygiene interventions and reached with IEC messages - *already covered during an earlier phase of the operation*

Output 5.1 Basic hygiene supplies for 11,000 beneficiaries are procured and distributed.

Output 5.2 30,000 targeted beneficiaries have purchased essential hygiene items through vouchers

Outcome 6: Targeted beneficiaries will have access to safe drinking water through use of restricted vouchers

Output 6.1 10,000 beneficiaries have purchased safe drinking water for three months using restricted vouchers in Kharkiv district



Shelter and settlements

Outcome 7: Preparedness stocks of non-food items are in place to assist up to 5,000 beneficiaries, particularly with a view to responding to a potential IDP crisis - *already covered during an earlier phase of the operation*

Output 7.1 Basic non-food items for up to 5,000 beneficiaries are pre-positioned in the National Society's warehouses.

Outcome 8: Emergency shelter and non-food relief item needs of the affected population are met under the national coordination mechanism in readiness for winter preparedness - *already covered during an earlier phase of the operation*

Output 8.1 2,750 additional families are assisted with winterization packs.

Outcome 9: People affected by conflict and economic decline in Ukraine are assisted and protected

Output 9.1 The 20,000 most vulnerable individuals in areas with highest rates of IDP settlement have received cash/voucher support to meet basic needs related to shelter and NFI.



Food security



Nutrition

Outcome 10: The target population's food insecurity has been reduced.

Output 10.1 20,000 persons will receive food support via cash transfer programme in six distribution rounds.



National Society capacity building

Outcome 11: The disaster management capacity of the National Society is strengthened to respond to the consequences of the crisis and disaster situations - *already covered during an earlier phase of the operation*

Output 11.1 National Disaster Response Team (NDRT) is strengthened to provide efficient response to crises and emergency situations.

Outcome 12: The capacity of URCS using new tools is strengthened

Output 12.1 The capacity of URCS in conducting effective Cash Transfer Programming interventions is strengthened

Outcome 13: The financial management and reporting system is enhanced

Output 13.1 A new financial management and accounting system is put in place that allows for project management and donor reporting linked to activities under Emergency Appeal.

Outcome 14: The capacity of URCS in IT systems is strengthened.

Output 14.1 Mailing systems and webpages of the URCS are upgraded so as to improve the IT capacities and skills of the National Society.

Outcome 15: The capacity of URCS is strengthened to communicate in emergencies.

Output 15.1 The current staff is trained and new staff is to be recruited to boost the communication capacities of the URCS



Programme support services

Based on the demand for technical and coordination support required to deliver in the framework of the Revised Emergency Plan of Action, the following support functions will be put in place to guarantee an effective and efficient technical coordination by the Ukrainian Red Cross: human resources, logistics and supply chain services, National Society capacity building; information technologies (IT); communications, security, planning, monitoring, evaluation, and reporting (PMER) and administration and finance. For more details please refer to the EPoA.

€ Budget

The total budget of this Revised Emergency Appeal has been adjusted from CHF 2.3 million to CHF 20 million following the continuous assessment of the needs.

Out of the overall approximately CHF 20 million budget, the IFRC Secretariat is seeking an operational budget of CHF 15.8 million alongside the CHF 4 million that was already channelled through bilateral partners.

This Revised Emergency Appeal and its overall budget of CHF 20 million aim to be a framework for action for Red Cross and Red Cross Movement partners.

See attached IFRC Secretariat budget for details, which presents both multilateral and bilateral contributions.

Walter Cotte
Under Secretary General
Programme Services Division

Elhadj Amadou As Sy
Secretary General

Reference documents



Click here for:

- [Previous appeals and updates](#)
- Emergency Plan of Action (EPoA)

Contact Information

For further information specifically related to this operation please contact:

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How we work

All IFRC assistance seeks to adhere to the **Code of Conduct** for the International Red Cross and Red Crescent Movement and Non-Governmental Organizations (NGO's) in Disaster Relief and the **Humanitarian Charter and Minimum Standards in Humanitarian Response (Sphere)** in delivering assistance to the most vulnerable. The IFRC's vision is to inspire, **encourage, facilitate and promote at all times all forms of humanitarian activities** by National Societies, with a view to **preventing and alleviating human suffering**, and thereby contributing to the maintenance and promotion of human dignity and peace in the world.

The IFRC's work is guided by Strategy 2020 which puts forward three strategic aims:



Save lives,
protect livelihoods,
and strengthen recovery
from disaster and crises.



Enable **healthy**
and **safe** living.



Promote **social inclusion**
and a culture of
non-violence and **peace.**

EMERGENCY APPEAL

29/05/2015

MDRUA007 Ukraine

Budget Group	Multilateral Response	Inter-Agency Shelter Coord.	Bilateral Response	Appeal Budget CHF
Shelter - Relief	166,375		9,429	175,804
Shelter - Transitional			0	0
Construction - Housing			0	0
Construction - Facilities			0	0
Construction - Materials			195,210	195,210
Clothing & Textiles	305,665		313,944	619,609
Food	4,320,000		70,816	4,390,816
Seeds & Plants			0	0
Water, Sanitation & Hygiene	383,000		4,202	387,202
Medical & First Aid	5,552,500		2,802,896	8,355,396
Teaching Materials	0		0	0
Utensils & Tools	1,904,500		217,602	2,122,102
Other Supplies & Services	12,500		55,348	67,848
Emergency Response Units			0	0
Cash Disbursements			0	0
Total RELIEF ITEMS, CONSTRUCTION AND SUPPLIES	12,644,540	0	3,669,447	16,313,987
Land & Buildings			0	0
Vehicles			430,579	430,579
Computer & Telecom Equipment	127,900		0	127,900
Office/Household Furniture & Equipment			0	0
Medical Equipment			0	0
Other Machinery & Equipment	15,000		0	15,000
Total LAND, VEHICLES AND EQUIPMENT	142,900	0	430,579	573,479
Storage, Warehousing				0
Distribution & Monitoring	110,000		0	110,000
Transport & Vehicle Costs	3,850		14,729	18,579
Logistics Services	11,650		0	11,650
Total LOGISTICS, TRANSPORT AND STORAGE	125,500	0	14,729	140,229
International Staff	690,950		0	690,950
National Staff	37,400		0	37,400
National Society Staff	155,050		14,924	169,974
Volunteers	202,100		0	202,100
Total PERSONNEL	1,085,500	0	14,924	1,100,424
Consultants	37,250		0	37,250
Professional Fees	130,000		0	130,000
Total CONSULTANTS & PROFESSIONAL FEES	167,250	0	0	167,250
Workshops & Training	342,850		26,835	369,685
Total WORKSHOP & TRAINING	342,850	0	26,835	369,685
Travel	140,727		0	140,727
Information & Public Relations	121,480		0	121,480
Office Costs	41,950		585	42,535
Communications	31,400		0	31,400
Financial Charges	1,600		0	1,600
Other General Expenses	8,000		0	8,000
Shared Office and Services Costs	4,380		0	4,380
Total GENERAL EXPENDITURES	349,537	0	585	350,121
Partner National Societies			0	0
Other Partners (NGOs, UN, other)			0	0
Total TRANSFER TO PARTNERS	0	0	0	0
Programme and Services Support Recovery	965,775		0	965,775
Total INDIRECT COSTS	965,775	0	0	965,775
Pledge Earmarking & Reporting Fees	11,392			11,392
Total PLEDGE SPECIFIC COSTS	11,392	0	0	11,392
TOTAL BUDGET	15,835,243	0	4,157,099	19,992,343
Available Resources				
Multilateral Contributions				0
Bilateral Contributions				0
TOTAL AVAILABLE RESOURCES	0	0	0	0
NET EMERGENCY APPEAL NEEDS	15,835,243	0	4,157,099	19,992,343