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Emergency Plan of Action: Tajikistan: Earthquake

 International Federation
of Red Cross and Red Crescent Societies

DREF Operation: Murghob, Gorno-Badakhshan, Tajikistan: Earthquake	Operation n° MDRTJ023 Glide n° EQ-2015-000166-TJK
Date of issue: 14 December 2015	Date of disaster: 7 December 2015
Operation manager (responsible for this EPoA): Shamsudin MUHUDINOV - IFRC Tajikistan Office DM project manager	Point of contact (name and title): Saady Mirzoev – Head of RCST DM department
Operation start date: 14 December 2015	Expected timeframe: 03 months Expected end date: 14 March 2016
Overall operation budget: CHF 77,407	
Number of people affected: 838 families (4190 people)	Number of people to be assisted: in total 195 families (975 people). All 195 targeted families will be provided with non-food items family sets and food parcels for 15 days.
Host National Society presence (n° of volunteers, staff, branches): The Red Crescent Society of Tajikistan has well-trained and experienced branches in the Gorno-Badakhshan Autonomous Oblast (GBAO) affected area including three National Disaster Response Teams consisting of 12 members (in each), as well as 9 Local Disaster Management Committees (20 people in each committee). The National Society has deployed eight National Disaster Response Team members (2 in each district) and 20 trained and experienced volunteers from its Local Disaster Management Committee (LDMC) members (5 in each district) and 4 staff members to supervise operations in Rushan, Murgab, Shugnan and Darvaz districts of GBAO.	
Red Cross Red Crescent Movement partners actively involved in the operation (if available and relevant): IFRC Secretariat's Country Representation in Tajikistan, German and Finnish Red Cross Central Asia Regional Representations	
Other partner organizations actively involved in the operation: Government of Tajikistan, local authorities, local and International NGOs and UN agencies	

A. Situation analysis

Description of the disaster

A 7.2 Magnitude earthquake occurred in Murghob district of Gorno-Badakhshan Autonomous Oblast (GBAO) at around 12.50 local time on 7 December 2015. At least 15 aftershocks of below 5 Magnitude have been recorded as of 8 December in Murghob district near the epicenter. Two people have been trapped under rock-falls and consequently killed according to reports from the Committee of Emergency Situations. Another 14 have sustained injuries with two considered as severely injured. As of 8 December, at least 237 houses have been fully damaged, and another 601 are partially damaged and unstable, 22 schools, including 4 medical points and 1 local hydro-power station among other social facilities are reported to have been destroyed and/or damaged in GBAO. In addition, other infrastructure, including roads, medical points and hydro-power stations and schools have been damaged.



Sipanj village, Rushan district. Photo: RCST

As of 8 December, at least 237 houses have been fully damaged, and another 601 are partially damaged and unstable, 22 schools, including 4 medical points and 1 local hydro-power station among other social facilities are reported to have been destroyed and/or damaged in GBAO. In addition, other infrastructure, including roads, medical points and hydro-power stations and schools have been damaged.

The President of the country ordered the Prime Minister, State Commission, as well as provincial and district level authorities to take all necessary actions to address the immediate relief needs of the affected communities.

The Deputy Prime Minister called for a Government, UN, NGO, and donor meeting on 8 December to brief the humanitarian partners on the impact of the earthquake. Tajik Hydro meteorological agency issued forecast of approaching cold wave that could result in dropping of temperatures by up to minus 10-15 Degrees Celsius countrywide and consequent snowfalls. Severe weather conditions put additional impediments reaching to affected communities, while compounding the vulnerability of these communities.

The Rapid Emergency Assessment and Coordination Team (REACT) Secretariat is in close communication with Government, local authorities, Red Crescent and humanitarian partners operating in Gorno-Badakhshan to obtain information. Depending on confirmed information on the severity of damage and humanitarian needs, REACT is planning to call for an extra-ordinary meeting to take a decision for a quick joint Multi-Sector Initial Rapid Assessment that could be deployed immediately.

On 8 December, the Committee of Emergency Situations, the Main Geology Department and the Institute of Geology, Seismic Engineering and Seismology held a meeting to agree on an aerial observation of the lake Sarez and Usoi dam stability amidst catastrophic scenario of rupture of Usoi dam and possible devastating flooding across the region.

On 10 December 2015, the Ministry of Economic and Trade (MEDT) presided over a meeting to inform relief partners on the damages caused to infrastructures, road conditions, and other sectoral information received from line ministries and field-level working group and needs. During the meeting that was attended by UN, non-governmental organizations and donors, Government officials also presented information on estimated number of affected population, population need of urgent assistance and location of public houses and school where displaced population are accommodated temporarily. In order to support the Government of Tajikistan in relief efforts for the GBAO earthquake affected population, OCHA and UNDP as part of REACT Secretariat have been tasked to collecting information on the available resources by partners. This would enable to coordinate joint and more effective response to avoid duplication and gaps.

Table 1: Earthquake impact summary in the affected districts of Gorno-Badakhshan Autonomous Oblast

District	Administrative centre (jamoat)	# of families	# of population	# of affected families	# of affected people	# totally destroyed houses	# partially damaged houses
Rushon	Savnob	515	2,862	419	2,095	214	205
	Basid	311	1,360	130	650	4	126
	Bartang	418	1,682	151	755	5	146
	Abduvosiev	409	1,794	27	135	1	26
	Pasthuft	562	2,546	5	10	--	5
Shugnon	Vankala	708	4,661	55	275	8	47
	Ver	614	3,542	12	60	3	9
	Shahbozov	392	2,114	21	105	--	21
Vanj	Yazgulom	695	5,535	7	35	2	5
Darvoz	Kalaikhum	--	--	3	15		3
Khorugh town		--	--	8	40		8
Total:		5,019	27,003	838	4,190	237	601

Summary of the current response

Overview of Host National Society

The Red Crescent Society of Tajikistan (RCST) staff and volunteers are actively participating in the response operations in all the areas hit by earthquake. The National Society has deployed eight National Disaster Response Team members and 20 trained and experienced volunteers from its Local Disaster Management Committee (LDMC) members and 4 staff members in Rushan, Murgab, Shugnan and darvaz districts of GBAO to conduct assessment, provide first aid and psychosocial support, and assist the Comity of Emergency Situations (CoES) with the evacuation of affected people to a safer place. The geographic complexities of the area coupled with rock-falls prove to be the major factors that make it difficult to access the affected communities. Moreover, unfavourable weather conditions are restricting air communication. The rapid and detailed assessments are still ongoing in all affected areas and the number of affected population is increasing day by day. At the same time, in coordination with the Committee of Emergency Situations and Civil defence representatives and local administrations, the National Society has dispatched essential 45 family set non-food items from its prepositioned stocks in GBAO Emergency Response Centres (ERC) and is in the process of organizing distributions in the affected areas of Rushan district. One family set includes: hygiene kits, kitchen set, matrass, blanket, bed linen and water can. These non-food items (NFIs) will be distributed by the local RC, on the basis of the assessments, needs and the beneficiary criteria agreed with local authorities, beneficiary representatives, CoES and other responding agencies.

Besides that, the National society is planning to transport 150 family sets with non-food items from its Dushanbe central warehouse to GBAO Rushan for further distribution to affected populations in evacuation centres.

Overview of Red Cross Red Crescent Movement in country

The following Movement partners are present in the country: Federation Country Representation, International Committee of Red Cross, Iranian Red Crescent, German Red Cross and Finish Red Cross. Movement coordination meetings are conducted on a monthly basis in peace time and on a weekly basis in emergencies to support the RCST for effective response to affected population.

When the present disaster occurred, IFRC's country Representation in Tajikistan initiated an extraordinary Movement coordination meeting to discuss how the Movement can better support the RCST in responding to this disaster. The meeting that took place on 11 December 2015 was attended by the Red Crescent Society of Tajikistan, Finish Red Cross, German Red Cross, and ICRC. The National Society presented the situation to the rest of the Movement members in the country. ICRC pledged to support with small stocks of NFIs in each of the GBAO districts. The PNSs expressed their readiness to support the Host National Society in the response activities as soon as they received an official request letter from the host National Society indicating the needs. IFRC has helped the Host National Society with the application process for this DREF.

Movement Coordination

The Red Crescent Society of Tajikistan organizes regular meetings among the RCRC partners to coordinate and update its implemented and planned activities, and to review progress and priorities. The RCST is planning to organize an extraordinary coordination meeting on 11 December 2015.

The Tajikistan Country Representation of IFRC is helping the Red Crescent of Tajikistan with the development of an Emergency plan of Action, the provision of technical advice, the procurement and transportation of relief items, tools and standards, conducting beneficiaries satisfaction survey, monitoring and reporting.

Overview of non-RCRC actors in country

The President of the country ordered the Prime Minister, State Commission, as well as provincial and district level authorities to take all necessary actions to address the immediate relief needs of the affected communities.

Tajik Hydro meteorological agency issued forecast of approaching cold wave that could result in dropping of temperatures by up to 10-15 Degrees Celsius below zero countrywide and consequent snowfalls. Severe weather conditions put additional impediments reaching to affected communities, while compounding the vulnerability of these communities.



Savnob village, Rushan district. Photo: RCST

The Rapid Emergency Assessment and Coordination Team (REACT) Secretariat is in close communication with Government, local authorities, Red Crescent and humanitarian partners operating in Gorno-Badakhshan to obtain information. Depending on confirmed information on the severity of damage and humanitarian needs, REACT is planning to call for an extra-ordinary meeting to take a decision for a quick joint Multi-Sector Initial Rapid Assessment.

On 8 December, the Committee of Emergency Situations, the Main Geology Department and the Institute of Geology, Seismic Engineering and Seismology held a meeting to agree on an aerial observation of the lake Sarez and Usoi dam stability amidst catastrophic scenario of rupture of Usoi dam and possible devastating flooding across the region.

Government has started removing debris on roads to facilitate the movements of communities, but is faced with limited resources. In fact, Government needs an additional heavy machinery to open Rushan - Bartang road to evacuate affected communities.

Needs analysis, beneficiary selection, risk assessment and scenario planning

The joint assessment conducted by RCST, CoES in cooperation with Governmental Emergency Response Commission indicate that 2 people were killed, and that 14 have sustained injuries with two considered as severely injured. In addition, 237 houses have been fully damaged, and another 601 are partially damaged and unstable, 22 schools, including 4 medical points and 1 local hydro-power station among other social facilities are reported to have been destroyed and/or damaged in GBAO. In addition, other life-saving infrastructure, including roads, medical points and hydro-power stations and schools have been damaged. The majority of the affected population are in need of emergency shelter, warm clothes, kitchen sets, and hygiene items. Children and elderly people were moved to relatives in the neighbouring non-affected places.

Following the assessments, the Government of the Oblast with support from the National Government started evacuation activities from affected villages to safer places. They are also providing emergency shelter in the mocks, clubs and boarding schools

Sector-specific information on needs, damages, gaps and constraints will be updated in due time as more information is available. Meanwhile, the immediate needs identified as a result of assessment include essential household items and food suppliers.

With the support of the DREF operation, the RCST plans to provide the following assistance to the most affected 195 families (975 people) out of 838 families (4190 people) that have sustained severe damage to their homes and/or have had their houses completely destroyed):

Procurement, transportation and distribution of complementary food parcels for 195 families. The family set with non-food items will be distributed from National Society pre-positioned stocks in GBAO Emergency Response Centres and RCST Central warehouse in Dushanbe and will be replenished.

Risk assessment

The location of the 7.2 M earthquake is approximately 10-20 km from Sarez Lake and Usoi Dam in Tajikistan. After this earthquake, 15 aftershocks have been recorded near the lake. The Usoi dam was formed by an earthquake in 1911. According to a report by the United Nations Office for Disaster Risk Reduction (UNISDR), the dam is unstable and poses a potential risk in the event of earthquakes. The 15 aftershocks in the immediate area indicate a risk of an outburst of the Usoi dam and subsequent flooding of lake Sarez. Based on geospatial analysis 4 using the Modified Mercalli Intensity Scale, 1.44 million people were exposed to light to severe earthquake shaking. Out of the total exposed population, there are 33,479 people potentially affected by Strong to Severe earthquake shaking, who may require assistance due to light to moderate/heavy damage to buildings. In the 4 provinces of Tajikistan, 28 districts were exposed to light to severe earthquake shaking. There are 5 districts in Gorno-Badakhshan province which may have suffered light to moderate/heavy damages. These 5 districts should be prioritised for assessment, response and rescue activities.

In case of an outburst of the Usoi dam the national Society will activate its Contingency plan

Selection of beneficiaries

Beneficiaries were selected according to criteria agreed with the local authorities and beneficiary representatives. The National Society's assessment shows that the most vulnerable groups are multi-child households and disabled people. At present this group includes 195 families (around 975 people), out of which 148 families (around 740 people) in Rushan district - Savnob, Abdulvosiev and Pasthuf villages and 47 families (around 235 people) in Shugnan district – Vankala , Ver and Shahbozov villages The RCST and IFRC, guided by the Code of Conduct for the International Red Cross and Red Crescent Movement and NGOs in Disaster Relief, will continue to provide services under this operation to the disaster-affected populations based on needs and targeting the most vulnerable families. Recognizing disaster-affected people as dignified human beings, the organization will ensure community participation in beneficiary selection and in identifying their own needs and options to meet these. Guided by the IFRC's Gender Policy and pledge on non-discrimination and respect for diversity, the operation's beneficiary selection process will be sensitive to socially or economically-disadvantaged and excluded groups and will consider the issues of disability, gender, age, and minority status. The operation is also committed to ensuring that the SPHERE Humanitarian Charter and Minimum Standards are met.

B. Operational strategy and plan

Overall objective

The operation aims at providing immediate assistance to cover the emergency needs of 195 most-affected families through the distribution of essential non-food items as well as complementary food parcels, including the replenishment of pre-positioned NFIs already distributed.

Proposed strategy

With the support of this EPoA operations, the Red Crescent Society of Tajikistan aims at providing immediate assistance to 195 most-affected families (975 people) with the distribution of essential family sets (beddings, kitchen sets, water cans and hygiene kits) from the RCS's pre-positioned stocks. The DREF will be used to replenish the stocks used for this operation. It will also be used for the procurement, transportation and provision of complementary food parcels to enable the families to meet their immediate needs.

A family set include the following: 1 hygiene kit, 1 kitchen set, 4 pcs of mattress, 4 pcs of blanket, 4 pcs of bed linen and 2 plastic buckets (5ltr each). It has been negotiated and agreed with local authorities and CoES that each family of beneficiaries will receive 1 family set¹. 1 family set will be provided by them¹.

¹ The average family member in Tajikistan is consisted from 5 to 7 members. The National Society is usually calculating average family size as 5 members for one family

Table 2: Contents of a hygiene kit per family

#	item	quantity
1	towels	5 pieces
2	soap	5 pieces
3	tooth paste	2 pieces
4	tooth brush	5 pieces
5	washing powder	500 gr/1 pack
6	disinfection powder	500 gr/1 pack
7	liquid soap	1 liter
8	shampoo	1 piece
9	toilet paper	5 rolls
10	laundry soap	4 pieces
11	plastic bag	1 piece

Table 3: Contents of a kitchen set and various household items

#	Item	Quantity per family
1	eight-liter pot	1 piece
2	ladle	1 piece
3	scoop	1 piece
4	kitchen knife	1 piece
5	large plates	5 pieces
6	small plates	5 pieces
7	spoons	5 pieces
8	forks	5 pieces
9	teacups	5 pieces
10	(5 ltr) plastic bucket	2 pieces
11	basket	1 piece

Table 4: Number of complementary food parcel to be distributed for 195 families

Food items	Unit	Quantity for one family (kg)	Total (kg)
Sugar	Kg	2.5	487.5
V. Oil	Ltr	2	390
Rice	Kg	2.5	487.5
Macaroni	Kg	2	390
I. Salt	Kg	1	195
Tea	Kg	0.6	117

Operational support services

Human resources

The Red Crescent Society deployed 4 experienced staff, eight National Disaster Response Team members and 20 well-trained volunteers to carry out the planned activities and deliver the assistance to the affected population.

The IFRC's in-country and Regional Office staff will also be responsible for the overall technical support to the RCST in implementing this operation, as well as in reporting and communications. All deployed volunteers will be covered with insurance during operations.

Logistics and supply chain

Family sets with non-food items will be distributed to the affected population from RCST prepositioned stocks in GABO and Dushanbe central warehouse. It is planned to replenish stocks with support of DREF funds. Complementary food parcels also will be distributed locally. The procurements will be conducted locally in accordance with the - IFRC procurement guidelines and in adherence to the DREF guidelines.

Information technologies (IT)

The NS HQ will maintain regular communication with its GBAO and Rasht RCST branches through the mobile telephone network, and through the internet for reports and pictures.

Communications

A press release will be prepared in Tajik, English, and Russian to be disseminated through the local media, as well as to be posted on the official web-site of the Red Crescent Society of Tajikistan. Pictures from the operation site will be taken and used for both sending to media and posting on the internal web-site. The field staff and volunteers will be available for media interviews with the preliminary coordination with the RCST's communications officer.

Security

The weather conditions, season and remoteness area is the main concern. In case it snows in the forthcoming winter season or another major earthquake strikes the region, this will affect the stability of Sarez lake and Usoi dam. The RCST has solid working relationships with government authorities, including the CoES, the local administration, and others, and could leverage joint resources in order to ensure timely access to the affected areas, if such challenges occur. The National Society also has the capacity to activate its strong National Level Capacity network to respond to the needs of additional disaster-struck communities, if needed, therefore preserving the majority of its human resources for its ongoing operations.

Planning, monitoring, evaluation, & reporting (PMER)

The RCST and the IFRC's Tajikistan Office will monitor the whole project implementation. The IFRC will provide technical support in terms of operation management including monitoring and reporting where necessary. Monitoring and evaluation will be an integral part of the operation, and will be carried out involving beneficiaries and other responding agencies using participatory approaches throughout the operation's timeframe. Weekly internal operation updates will be developed by the implementing team of the RCST in GBAO branch, and sent to the NS headquarters for distribution to key stakeholders as necessary. Monthly financial and operation progress reports will present the key operation's achievements and planned activities for the next period. The reports will reflect the number of beneficiaries disaggregated by gender. Additionally, meetings with key stakeholders, performance reporting, field visits to follow progress on implementation of activities will be done on a regular basis. Furthermore, a beneficiary satisfaction survey will be done in line with IFRC standards to find out about their satisfaction over the services received from this DREF supported operation. In addition, the RC Disaster Management Department will organize a "lessons learnt" workshop at the end of the operation to evaluate key achievements and challenges in order to improve the NS response operations in the future.

This operation is expected to be implemented over three months, and will therefore be completed by 14 March 2016; a final report will be made available three months after the end of the operation, by 14 June 2016.

Administration and Finance

The RCST will ensure the proper use of financial resources in accordance with the conditions laid down in the project agreement signed between the National Society and the donor. The IFRC will ensure that financial resources management will take place according to IFRC standards and DREF guidelines.

C. DETAILED OPERATIONAL PLAN

Outcome 1: The quality of this operation and future operations is improved																
Output 1.1 The Red Crescent Society of Tajikistan will be monitoring and deploying the team based on the situation																
Output 1.2 : Lessons Learned workshop and beneficiaries satisfaction survey will be held be the end of the operation.																
Activities planned	Week	1	2	3	4	5	6	7	8	9	10	11	12	13		
Ongoing assessments and monitoring.		■	■	■	■	■	■	■	■	■	■	■				
Mobilize volunteers for the implementation of activities upon the information		■	■	■				■	■	■						
Monitoring visits by RCST and IFRC				■	■					■	■	■				
Conduct Beneficiary Satisfaction Survey.												■	■			
Conducting the LL workshop on National Level													■			

Emergency shelter and household items

Buildings, home properties cooking utensils and bedding of the affected households were damaged or lost. The affected population needs for, bedding sets, cooking sets. Some 195 families will be provided with mattresses, bed linen sets, blankets, pillows, plastic buckets, water cans, cooking sets.

Outcome 1: The immediate non-food item needs of the 195 targeted families are met.																
Output 1.1: Non – food items provided to 195 most affected families in Rsuhan and Shugnan districts.																
Activities planned	Week	1	2	3	4	5	6	7	8	9	10	11	12	13		
Conduct detailed emergency needs assessments.		■	■	■												
Prepare lists of beneficiaries together with local authorities.			■	■	■											
Conduct monitoring of beneficiary lists.				■	■	■										
Transport and distribute items to beneficiaries.		■	■	■	■	■										
Control supply movements from point of dispatch to end user.		■	■	■	■	■										
Monitor the relief activities and provide reporting on relief distributions.		■	■	■	■	■	■	■								
Outcome 2: Emergency stocks of the RCST that were used to provide immediate assistance to the affected families are replenished																
Output 2.1: NFI stocks procured and delivered to RCST in Dushanbe and Khorug Warehouses																
Procurement of NFIs, transport (supply-chain control)					■	■	■	■	■							
Monitoring of progress and reporting					■				■			■	■			

Food security, nutrition and livelihoods

Needs analysis: Food stocks and food storage facilities in most houses were damaged or lost. Although the operation of the local shops is not interrupted, the population is not able to buy food due to their financial losses. The population also lost much of their cattle and livestock, which are the main source of income for most of the affected families.

Population to be assisted: Some 195 families, including those who received hygiene kits, bedding and cooking sets, will be provided with supplementary family food parcels. The complementary family food parcels consist of vegetable oil, sugar, salt, black and green tea leaves, rice and macaroni.

Outcome 1: Food needs of the affected population are secured.													
Output 1.1: Supplementary food parcels are provided to 195 affected families.													
Activities planned	Week	1	2	3	4	5	6	7	8	9	10	11	12
Conduct detailed emergency needs assessments.		■	■	■									
Prepare lists of beneficiaries together with local authorities.		■	■	■	■								
Conduct monitoring of beneficiary lists.				■	■	■							
Procure selected items			■	■	■	■							
Transport and distribute items to beneficiaries.				■	■	■	■						
Control supply movements from point of dispatch to end user.			■	■	■	■	■						
Monitor the relief activities and provide reporting on relief distributions.			■	■	■	■	■	■			■		

Contact information

For further information specifically related to this operation please contact:

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DREF OPERATION

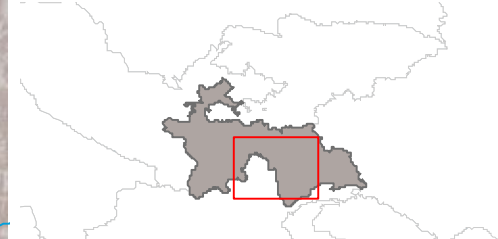
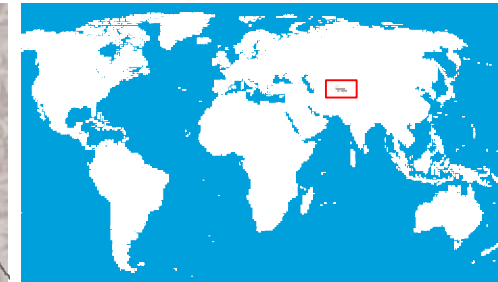
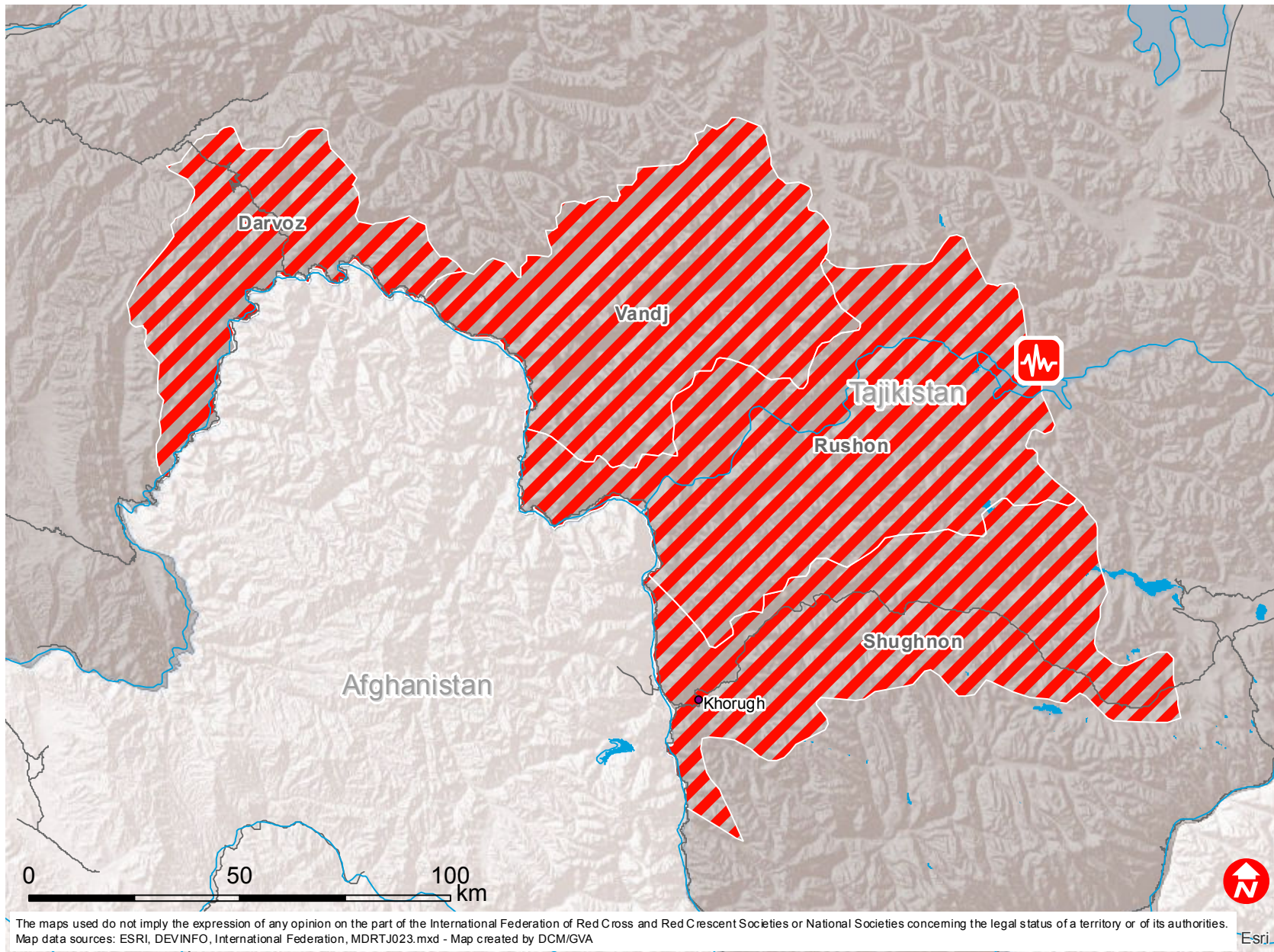
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Tajikistan Earthquake

Budget Group	DREF Grant Budget CHF
Shelter - Relief	
Shelter - Transitional	
Construction - Housing	
Construction - Facilities	
Construction - Materials	
Clothing & Textiles	41,340
Food	3,237
Seeds & Plants	
Water, Sanitation & Hygiene	
Medical & First Aid	
Teaching Materials	
Utensils & Tools	10,659
Other Supplies & Services	
Cash Disbursements	
Total RELIEF ITEMS, CONSTRUCTION AND SUPPLIES	55,236
Land & Buildings	
Vehicles	
Computer & Telecom Equipment	
Office/Household Furniture & Equipment	
Medical Equipment	
Other Machinery & Equipment	
Total LAND, VEHICLES AND EQUIPMENT	0
Storage, Warehousing	
Distribution & Monitoring	
Transport & Vehicle Costs	5,200
Logistics Services	
Total LOGISTICS, TRANSPORT AND STORAGE	5,200
International Staff	
National Staff	
National Society Staff	1,600
Volunteers	3,317
Total PERSONNEL	4,917
Consultants	
Professional Fees	
Total CONSULTANTS & PROFESSIONAL FEES	0
Workshops & Training	1,500
Total WORKSHOP & TRAINING	1,500
Travel	4,750
Information & Public Relations	780
Office Costs	
Communications	300
Financial Charges	
Other General Expenses	
Shared Office and Services Costs	
Total GENERAL EXPENDITURES	5,830
Partner National Societies	
Other Partners (NGOs, UN, other)	
Total TRANSFER TO PARTNERS	0
Programme and Supplementary Services Recovery	4,724
Total INDIRECT COSTS	4,724
TOTAL BUDGET	77,407



Tajikistan: Earthquake



7.2 earthquake



Affected districts

