


www.ifrc.org  
Saving lives,  
changing minds.

# Revised Emergency Appeal Hungary: Population Movement

 International Federation  
of Red Cross and Red Crescent Societies

Revised Appeal n° MDRHU004	5,000 people to be assisted (2,000 people directly and 3,000 people for contingency planning)	Appeal launched <b>September 2015</b>
Glide no. OT-2015-000069-HUN	1,072,713 Swiss francs revised Appeal budget	Revision n° 1 issued <b>5 April 2016</b>
	29,813 Swiss francs funding gap (1,042,900 Swiss francs of contributions received to date)	Appeal ends <b>30 June 2016</b>

This revised Emergency Appeal reflects a budget decrease to **1,072,713 Swiss francs** (from 3.5m Swiss francs) to support the **Hungarian Red Cross (HRC)** to continue to meet the needs of a total of **5,000 people** (down from 120,000 people) in the form of direct assistance for **2,000 people** for **Psycho-Social Support (PSS), Restoring Family Links (RFL), hygiene and health promotion activities**, and indirectly some **3,000 people** through **contingency planning and food and non-food item buffer relief stocks**. The operation timeframe has been extended for two months, until the end of June 2016.

Details are available in the Revised Emergency Plan of Action (EPoA) [<click here>](#)

## The disaster and the Red Cross and Red Crescent response to date

**From June 2015 onwards:** increasing numbers of people arrive in Hungary in transit to other destinations in western and northern Europe.

**5 August 2015:** 322,365 Swiss francs allocated from the IFRC's Disaster Relief Emergency Fund (DREF). By the first week of August an average of 1,500 migrants were registered along the border on a daily basis. This number consistently increases over the first and second week of September, with the daily figure growing to over 3,500 people a day<sup>1</sup>.

**17 September 2015:** Emergency Appeal launched seeking 3.58m Swiss francs for 120,000 beneficiaries.

As of **23 March 2016:** Hungarian RC distributed 469,839 food parcels and 29,439 hygiene items, and it provided first aid services to 9,124 people, and psychosocial support to 7,338 people.<sup>2</sup>

**5 April 2016:** Based on the evolving situation, revised Emergency Appeal issued with a decreased budget of 1.07m Swiss francs and an extended timeframe of 2 months, ending in June 2016.



Hungarian Red Cross volunteers distributing relief items to the people.  
Photo: Hungarian Red Cross

<sup>1</sup>According to Eurostat, Hungary was the second country (until the 3rd quarter of 2015) with the highest number of applications for asylum within the European Union, after Germany.

<sup>2</sup> For more detailed information please visit IFRC IM portal [HERE](#).

## The operational strategy

### Summary of the situation, Red Cross activities and achievements, needs assessment and beneficiary selection

The Hungarian RC has been responding since 2015, particularly when the borders with Serbia and Croatia were closed. From August to mid-October, the Hungarian RC assisted over 300,000 people with food and non-food items. Volunteers provided processed food, water, basic hygiene items, clothes and shoes, first aid, basic PSS, support with translation services, information and RFL. As the number of people on the move increased and the migratory routes shifted, the Hungarian RC expanded its activities to outlying regions and border areas. From the start of the operation in 2015 to March 2016, the following assistance was provided:

Total Hungarian Red Cross interactions	276,107
Mobilised volunteers	508
Food distributions	469,839
Health services (first-aid and psychosocial support)	16,462
Textiles provided (clothing, blankets, sleeping bags)	82,761

Source: IFRC IM Portal: [http://brcmapsteam.github.io/Europe\\_migrants\\_sitrep/](http://brcmapsteam.github.io/Europe_migrants_sitrep/)

Until October 2015 the Hungarian Red Cross provided first aid and psychosocial support, medical assistance, water and food distributions at pre-registration facilities and at the entry, collection, and exit points of Beremend, Zákány, Hegyeshalom, and Szentgotthárd. Other settings for assistance were Budapest Nyugati Railway Station Transit Zones and at M1 Motorway. From July to mid-October 2015, the Hungarian RC assisted over 300,000 people with food and non-food items.

Currently, the migrants in the country are accommodated at the following asylum and immigration facilities:

- Open Reception Centres run by the Office of Immigration and Nationality (OIN) in Bicske, Vámosszabadi and Szeged-Nagyfa and the OIN Community Shelter Balassagyarmat
- Closed OIN Asylum Detention Facilities in Nyírbátor, Kiskunhalas, and Békéscsaba
- Immigration Detention Facility run by the Police at Budapest Airport and in the cities of Kiskunhalas, Győr, and Nyírbátor
- Those who are under legal procedure for irregular entry or sentenced to prison for the same reason can be placed in public prisons, for example the Correction Facility in Vác.



Hungarian Red Cross volunteer distributing hygiene items.  
Photo: Hungarian Red Cross

Due to recent developments including the closure of the Western Balkans migration route, the current context reflects a sharp decrease of arrivals in most Balkan countries. According to the Hungarian authorities, the number of arrivals in the country has progressively increased since December 2015 due to some 5,264 migrants of various nationalities being allowed to cross legally through Hungary from 1 January to 23 February 2016, but very few of them remain in the country.<sup>3</sup>

<sup>3</sup> This figure is estimation. According to the statistics from the Police in Hungary, 5,264 migrants have been detained in 2016 so far (01/01/2016-23/02/2016). However, that does not necessarily imply that all of them are still in the country. So a more cautious figure has been used to estimate the number of people affected.

As a result, the Hungarian RC has revised the Emergency Plan of Action to adapt their activities to the current situation and to prepare their response capacity accordingly. The main changes are:

- Assisting a decreased caseload.
- Adapting the approach and response with a focus on psycho-social support (PSS), restoring family links (RFL), and health and hygiene promotion for some 2,000 people.
- Supporting the National Society's preparation and capacity to respond in case of a change in the scenario, with a focus on contingency planning for some 3,000 people, the development and maintenance of contingency stocks, and the provision of proper equipment.

The overall situation continues to evolve and remains generally unpredictable. Despite the restrictions in place, the country continues to receive migrants on a daily basis. In this context, and according to the latest information from the authorities, new temporary camps for around 350 people (or more) are planned to be opened in the coming weeks near the border between Hungary, Austria and Slovenia. The National Society will focus on RFL, PSS, and hygiene promotion activities since these sectors are not well covered by other organizations.

#### **Needs assessment and beneficiary selection**

The Hungarian authorities are responsible for the coverage of the most urgent/basic needs of the migrants. However, the following gaps remain:

- **Hygiene and health promotion:** improved personal hygiene conditions already exist at the facilities, and the Hungarian RC will continue to provide hygiene promotion and basic health knowledge and information in order to improve the knowledge of migrants and, with it, their ability to prevent disease.
- **Psycho-social support:** most of the PSS needs are being covered by the "Menedek" Association, the Hungarian Interchurch Aid, and other independent volunteers that are involved in providing basic health care activities for mothers, playground and other free time activities for families with young children and a pre-school inside the centre for children. However, single men are not directly covered by other organizations, and there is a complementary need to support them through PSS activities to increase their general well-being and to contribute to reinforcing their resilience in the form of developing grassroots community activities such as sports and health promotion activities.



### **Coordination and partnerships**




The operational management team of the Hungarian Red Cross has been ensuring support to its branches and volunteers, particularly on the borders. The IFRC's Regional Office of Europe is working with the National Society to help coordinate and support the implementation of the activities within the Emergency Plan of Action.


The Hungarian Red Cross's Tracing Service is working closely with the ICRC Delegation and the ICRC's coordinator for RFL issues and forensic services in Belgrade, and the RFL component of this operation was planned in coordination with the ICRC Belgrade Office.


The Hungarian Ministry of Human Capacities holds regular meetings for the Charity Council consisting of the largest humanitarian organisations (Hungarian Charity Service of the Order of Malta, Hungarian Baptist Aid, Hungarian Interchurch Aid, Hungarian Caritas-Caritas Hungarica, Hungarian Reform Church Aid and the Hungarian Red Cross) including the representatives of the OIN, the Police and the Ministry of Interior and the Hungarian Railway Company to discuss their current response and also to coordinate their services in terms of geographical division in order to avoid a duplication of efforts.


UNHCR constantly monitors the situation and visits the facilities to assess the protection needs of persons of concern. The Hungarian Red Cross enjoys the support of the UNHCR and works closely with that agency to exchange operational data. The UNHCR initiates regular coordination meetings to further strengthen coordination and referral pathways among concerned actors.


## Sectors of intervention


	<b>Health and care</b>
<b>Outcome 1: The target population basic health needs are met through the action of mobile first aid teams and through the provision of information on prevention of infectious diseases. Due to the trainings, basic knowledge about health and prevention is provided for the beneficiaries placed at different facilities, and First Aid refresher trainings are provided for the Hungarian RC personnel.</b>	
<b>Output 1.1</b> First aid and basic health screening and care are provided to the migrants on move and staying at centres	
<b>Output 1.2:</b> Carry out trainings and activities for Hungarian RC personnel	
<b>Outcome 2: The psychosocial needs of migrants and personnel assisting them are met.</b>	
<b>Output 2.1</b> Psychosocial support is provided to migrants and RC personnel.	

	<b>Water, sanitation and hygiene promotion</b>
<b>Outcome 3: The risk of sanitation-related diseases is reduced through hygiene promotion activities.</b>	
<b>Output 3.1:</b> Hygiene promotion activities and materials are developed for beneficiaries	

	<b>Food and Non-Food Items contingency stock</b>
<b>Outcome 4: The Hungarian Red Cross is ready to address a deterioration of humanitarian situation through availability of a Contingency stock to support up to 3,000 people</b>	
<b>Output 4.1:</b> Food items are prepared in case of need	
<b>Output 4.2:</b> Non-food assistance is provided to migrants	

	<b>Restoring Family Links (RFL)</b>
<b>Outcome 5: Family links are restored wherever people are separated from, or stay without news of, their families.</b>	
<b>Output 5.1</b> The Hungarian Red Cross monitors the situation and mobilize its assets based on updated needs	

	<b>National Society capacity building</b>
<b>Outcome 6: The capacities of the national society are strengthen.</b>	
<b>Output 6.1:</b> The logistics capacity of the National Society for the operation (warehouse and fleet capacity) is ensured and increased.	
<b>Output 6.2:</b> The Hungarian Red Cross's skills are built up for delivering better services to vulnerable populations.	

	<b>Quality programming / Areas common to all sectors</b>
<b>Outcome 7: The quality of this operation and future operations is improved.</b>	
<b>Output 7.1</b> The Hungarian Red Cross assesses and monitors the situation and deploys its teams as the situation evolves	
<b>Output 7.2:</b> A lessons learned (LL) workshop is organized at the end of the operation.	



## Programme support services

Based on the demand for the technical and coordination support required to deliver the Emergency Plan of Action (EPOA) framework, the following support functions will be put in place to guarantee an effective and efficient technical coordination by the Hungarian Red Cross: human resources, logistics and supply chain services; information technology support (IT); communications; security; planning, monitoring, evaluation and reporting (PMER); and administration and finance.

The budget also includes support to enable communications and engagement with migrants to collect feedback and ensure all assistance is appropriate and well-targeted. It will also aim to provide a voice for the vulnerable migrants. For more details please refer to the revised EPoA.



## Budget

See attached IFRC Secretariat budget for details.

Garry Conille  
Under Secretary General  
Programmes and Operations Division

Elhadj As Sy  
Secretary General

### Reference documents



Click here for:

- [Revised Emergency Plan of Action \(EPoA\)](#)

## Contact information

**For further information specifically related to this operation please contact:**

### In the Hungarian Red Cross

Istvan Kardos, Director General;  
phone: +36-1 374 1300; email: [istvan.kardos@redcross.hu](mailto:istvan.kardos@redcross.hu)

### In the IFRC Regional Office for Europe

Lucia Lasso, Operations Manager Migration Crisis;  
phone: +36 1 888 4500; email: [lucia.lasso@ifrc.org](mailto:lucia.lasso@ifrc.org)

### For Resource Mobilization and Pledges

Terry Carney, Resource Mobilization Surge Delegate;  
phone: +36 1 888 4504; email: [terry.carney@ifrc.org](mailto:terry.carney@ifrc.org)

### For Performance and Accountability (planning, monitoring, evaluation and reporting enquiries)

Imre Nagy, Planning and Reporting Manager;  
phone: +36 1 888 4526, email: [imre.nagy@ifrc.org](mailto:imre.nagy@ifrc.org)

### In IFRC, Geneva

Cristina Estrada, Operations Support;  
phone: +41 22 7304260; email: [cristina.estrada@ifrc.org](mailto:cristina.estrada@ifrc.org)

## How we work

All IFRC assistance seeks to adhere to the **Code of Conduct** for the International Red Cross and Red Crescent Movement and Non-Governmental Organizations (NGO's) in Disaster Relief and the **Humanitarian Charter and Minimum Standards in Humanitarian Response (Sphere)** in delivering assistance to the most vulnerable. The IFRC's vision is to inspire, **encourage, facilitate and promote at all times all forms of humanitarian activities** by National Societies, with a view to **preventing and alleviating human suffering**, and thereby contributing to the maintenance and promotion of human dignity and peace in the world.

The IFRC's work is guided by Strategy 2020 which puts forward three strategic aims:



**Save lives.**  
protect livelihoods,  
and strengthen recovery  
from disaster and crises.



Enable **healthy**  
and **safe** living.



Promote **social inclusion**  
and a culture of  
**non-violence** and **peace**.

# EMERGENCY APPEAL

25/03/2016

MDRHU004 Hungary: Population Movement

Budget Group	Multilateral Response	Inter-Agency Shelter Coord.	Bilateral Response	Appeal Budget CHF
500 Shelter - Relief	86,599			86,599
501 Shelter - Transitional				0
502 Construction - Housing				0
503 Construction - Facilities	2,069			2,069
505 Construction - Materials				0
510 Clothing & Textiles	142,061			142,061
520 Food	7,000			7,000
523 Seeds & Plants				0
530 Water, Sanitation & Hygiene	214,076			214,076
540 Medical & First Aid	95,518			95,518
550 Teaching Materials	5,259			5,259
560 Utensils & Tools				0
570 Other Supplies & Services	20,000			20,000
571 Emergency Response Units				0
578 Cash Disbursements				0
<b>Total RELIEF ITEMS, CONSTRUCTION AND SUPPLIES</b>	<b>572,582</b>	<b>0</b>	<b>0</b>	<b>572,582</b>
580 Land & Buildings				0
581 Vehicles	51,000			51,000
582 Computer & Telecom Equipment				0
584 Office/Household Furniture & Equipment				0
587 Medical Equipment				0
589 Other Machinery & Equipment				0
<b>Total LAND, VEHICLES AND EQUIPMENT</b>	<b>51,000</b>	<b>0</b>	<b>0</b>	<b>51,000</b>
590 Storage, Warehousing	28,829			28,829
592 Distribution & Monitoring	9,655			9,655
593 Transport & Vehicle Costs	36,819			36,819
594 Logistics Services	29,439			29,439
<b>Total LOGISTICS, TRANSPORT AND STORAGE</b>	<b>104,742</b>	<b>0</b>	<b>0</b>	<b>104,742</b>
600 International Staff				0
661 National Staff				0
662 National Society Staff	86,670			86,670
667 Volunteers	58,639			58,639
<b>Total PERSONNEL</b>	<b>145,309</b>	<b>0</b>	<b>0</b>	<b>145,309</b>
670 Consultants				0
750 Professional Fees	45,473			45,473
<b>Total CONSULTANTS &amp; PROFESSIONAL FEES</b>	<b>45,473</b>	<b>0</b>	<b>0</b>	<b>45,473</b>
680 Workshops & Training	48,417			48,417
<b>Total WORKSHOP &amp; TRAINING</b>	<b>48,417</b>	<b>0</b>	<b>0</b>	<b>48,417</b>
700 Travel	1,000			1,000
710 Information & Public Relations	6,071			6,071
730 Office Costs	24,190			24,190
740 Communications	5,172			5,172
760 Financial Charges				0
790 Other General Expenses				0
799 Shared Office and Services Costs				0
<b>Total GENERAL EXPENDITURES</b>	<b>36,433</b>	<b>0</b>	<b>0</b>	<b>36,433</b>
830 Partner National Societies				0
831 Other Partners (NGOs, UN, other)				0
<b>Total TRANSFER TO PARTNERS</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>
599 Programme and Supplementary Services Recovery	65,257	0		65,257
<b>Total INDIRECT COSTS</b>	<b>65,257</b>	<b>0</b>	<b>0</b>	<b>65,257</b>
597/8 Pledge Earmarking & Reporting Fees	3,500			3,500
<b>Total PLEDGE SPECIFIC COSTS</b>	<b>3,500</b>	<b>0</b>	<b>0</b>	<b>3,500</b>
<b>TOTAL BUDGET</b>	<b>1,072,713</b>	<b>0</b>	<b>0</b>	<b>1,072,713</b>
<b>Available Resources</b>				
Multilateral Contributions	1,042,900			1,042,900
Bilateral Contributions				0
<b>TOTAL AVAILABLE RESOURCES</b>	<b>1,042,900</b>	<b>0</b>	<b>0</b>	<b>1,042,900</b>
<b>NET EMERGENCY APPEAL NEEDS</b>	<b>29,813</b>	<b>0</b>	<b>0</b>	<b>29,813</b>