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Emergency Plan of Action (EPoA)

Tajikistan: Flash floods



International Federation
of Red Cross and Red Crescent Societies

DREF Operation	Operation n° MDRTJ024 Glide n° MS-2016-000049-TJK
Date of issue: 19 May 2016	Date of disaster: 9-12 May 2016
Operation manager (responsible for this EPoA): Shamsudin Muhudinov, DM Project Manager, IFRC Secretariat Tajikistan Country Representation	Point of contact (name and title): Umed Sayduniev, Director of DM Department Red Crescent Society of Tajikistan (RCST)
Operation start date: 12 May 2016	Expected timeframe: 16 May – 16 August 2016 (3 months)
Overall operation budget: CHF 96,008	
Number of people affected: 1,598 households (7,990 people)	Number of people to be assisted: 320 families (1,280 people), out of which 308 families will be provided with non-food items, and 12 families were already assisted through the provision of family sets from prepositioned stocks, which will be replenished through this operation.
Host National Society presence: The Red Crescent Society of Tajikistan (RCST) deployed 24 National Disaster Response Team members, as well as 48 Local Disaster Committee members/volunteers. Three DM staff members from the RCST HQ.	
Red Cross Red Crescent Movement partners actively involved in the operation (if available and relevant): IFRC Secretariat's Country Representation in Tajikistan and the German Red Cross's Central Asia Regional Representation	
Other partner organizations actively involved in the operation: Government of Tajikistan, local authorities and UN agencies	

A. Situation analysis

Description of the disaster

At least four people were killed and thousands were affected by flash floods occurred as a result of heavy rains and strong winds on 9-12 May 2016 in nine districts of Tajikistan. According to the feedback and reports received from the Red Crescent Society of Tajikistan's (RCST) response teams and Governmental Emergency Committee sources, some 1,598 households were affected countrywide, where the mainly affected households are in Rudaky 1,146 families (5,730 people) and Panjekent 147 families (735 people).

The affected population's houses were partially or totally damaged and they lost their food stocks and home properties as well. Storage buildings, stocks for cooking/heating (e.g. firewood), cooking utensils



House destroyed in Panjekent district.
Photo by: RCST Panjekent branch.

and bedding/clothes of the most affected households were destroyed or lost.

Some 1500 people, including women and children in Rudaky district were evacuated by CoES and local authorities to the safer place at their relative's houses and in public facilities. The exact number of displaced or affected by both Panjekent and Rudaky floods/mudflows is yet to be identified. CoES Deputy Chairman together with the Rescue and Military Units are working at the place and continue evacuation of the population to the safer areas.

The disaster caused significant damage to houses, arable land, bridges and local infrastructure. Tens to hundreds of livestock have been killed. The disasters also damaged a significant number of household belongings, including stored food within the houses.

The Dushanbe – Khorog Highway has also been closed due to flooding/mudflow at several junctures.

The neighbouring unaffected villages are trying to help by bringing some food for the affected population.

Table 1 - Breakdown of the affected population by districts, administrative centres and villages

Oblast/Province	District	Number of affected families
Direct Rule Districts	Nurobod	12
	Sangvor	9
	Rasht	7
	Rudaky	1146
Sughd	Aini	60
	Panjekent	147
	Shahriston	184
Khatlon	Kulob district	9
GBAO	Darvoz	24
Total		1,598

Summary of the current response

Overview of Host National Society

The Red Crescent Society of Tajikistan received a formal letter from the CoES requesting the National Society to provide assistance to the affected population. The major fields of the necessary support is provision of non-food items and hygiene kits. Moreover, CoES stressed for an urgent need for a diesel fuel for cleaning of debris that filled most rivers, flood diversion canals, community roads and households.

In total, the RCST's districts' branch deployed their 72 staff and volunteers, including three members of the RCST National Disaster Response Team, 48 Local Disaster Committee members/volunteers, the Disaster Management Officer for Sughd province and three district branch staff. The Red Crescent Society mobilized its staff and volunteers to conduct rapid assessment, rendering first aid (based on needs) and to help the affected people during the evacuation from the affected area to schools, mosques and neighbouring villages.

Currently, a first aid point is being setting up by the RCST in Rudaky administrative centre to support most affected people, based on their urgent needs.

The Red Crescent Society of Tajikistan is working closely with the Governmental Emergency Commission and the UN agencies – REACT partners, to provide relief assistance to the most affected and most vulnerable households. At the same time, the RCST is coordinating its activities with the IFRC Secretariat's Country Representation in Tajikistan, which is providing technical and financial support in carrying out the planned operation.

RCST has active DRR operations through its branches in both affected areas (Penjikent and Rudaki districts) for the last 10 years. Starting from 2005 several DIPECHO project phases are being implemented in the most areas of Penjikent which are located in prone to natural disaster places. Within these years,

around 14 LDMCs were established in Panjekent district. The LDMC mainly work with vulnerable communities on DRR including dissemination of information, conducting simulation exercises both in community and school levels, strengthening capacity of both RC branch and CoES through provision of LDMC sets and Search and Rescue equipment. Around 10 small scale mitigation projects in kind of riverbank reinforcement, tree planting, and mudflow/channel cleaning were implemented in this district which essentially decreased the level of threats to the population. In spite of many progress achieved in this district on DRR and preparedness, the district is located in mountainous area and many communities located in remote directions from the district centre which make it difficult to provide timely response.

Rudaki district is one of the closest to the capital of the country, Dushanbe city. The district is considered as one of the biggest and several communities laid along rivers Elok and Kofarnihon. In spite of many riverbank reinforcement activities implemented both by Government and NGOs, every year some communities are being flooded by these rivers due to high precipitation within May-June. Thanks to DRR public awareness activities of RCST and other organizations, no casualties happened during the recent disaster. Also good progress is that fact of early warning of population and timely evacuation of population during the first hours of disaster.

The lessons learned from previous response operations have been taken into account by the RCST Disaster Management Unit and applied/used in current operations for better and affective response to the needs of affected population. The first achievement is better and in time coordination between governmental authorities, UN agencies and REACT. The needs assessment, verification and further correction of data related to the numbers and needs of affected people and who is doing what, significantly improved during the current response.

The joint assessment is still ongoing in all affected areas. As soon as the State Commission on Emergency finalizes the detailed assessment, the Government will prepare a response/recovery plan.

Overview of Red Cross Red Crescent Movement in country

The IFRC Secretariat's Country Representation in Tajikistan has supported the Red Crescent of Tajikistan during the response operations also with the elaboration of the Emergency Plan of Action. It has also provided technical advice regarding procurement and transportations, tools and standards, and provided support to the National Society in conducting beneficiary satisfaction survey, monitoring and reporting.

German RC in Tajikistan has expressed its readiness to support NS to assist most affected families with food parcels. In accordance to the GRC plan, 80 most vulnerable families in Rudaky district will be assisted with one month food ration consisting of wheat flour, sugar, rice, macaroni, oil, salt and tea. The list of the beneficiaries is being prepared by the CoES and local authorities and is planned to be finalised and further shared with the GRC by Monday (16 May 2016).

The RCST Panjekent district branch has supported 12 families (60 people) with non-food items (beddings) on the bases of its available stock and needs of the affected people.

One point of rendering of First Aid was established by the RCST Rudaky district branch to provide needs based assistance to affected people in Jamoat Zainabobod of the district.

On 13 May, 2016, three RCST local staff were deployed to participate in detailed assessment conducted by the REACT (Rapid Assessment and Coordination Team) Rapid Response Team in Rudaky district of Tajikistan. In general, some 24 local staff and 48 volunteers are deployed to conduct needs assessment, psychosocial support and evacuation of people in Ainy, Panjekent, Shariston, Devashtich, Darvoz, Fayzabad, Rasht and Rudaky districts.

Overview of non-RCRC actors in country

Currently, CoES representatives, including rescue units, led by the Deputy Chairman, local authorities and residents are cleaning debris from affected areas.

An NGO Save the Children has provided 30 sets of non-food items and water containers to the most affected families in Panjekent district in support of Government of Tajikistan.

In addition, the Government of Sughd Province provided wheat flour and vegetable oil to all the affected households (147HH) in Panjekent District.

REACT partners located in Sughd Province (GIZ, OXFAM, Red Crescent Society, World Food Programme and UNDP) joined Government-led assessment in Panjekent District on 11 and 12 May to support identify needs of the most vulnerable.

REACT agreed on the 12 May coordination meeting to form an inter-agency assessment mission and deploy to Rudaki District on 13 May to complement Government's assessment process to identify critical humanitarian needs and potential damage caused by the disaster.

Table 2: Number of already distributed non-food items in Panjekent district by the RCST

Item	Quilts	Pillows	Blankets	Bed linen	Kerosene stove	Buckets	Water cans 20 ltr.	Thermoses
Pieces/sets	41	41	41	41	7	12	12	5

Needs analysis, beneficiary selection, risk assessment and scenario planning

The humanitarian priorities include non-food items and hygiene kits, support in debris removal and sanitation/hygiene promotion. According to the distribution of roles and based upon the request by the local authorities and in agreement with the CoES headquarters, the RCST will focus on addressing the non-food needs, as well as hygiene kits and promotion of hygiene awareness of the 320 most affected families. As response and further provision of humanitarian aid is based on agreement with CoES, families are attended by different stakeholders working in the country. The food and potable water will be provided by the local Government and other responding agencies directly involved into operation.

The affected population does not have adequate hygiene supplies (e.g. soap, tooth paste/brushes, etc.). Therefore, an urgent need occurred to raise the population's awareness of the first signs of water-borne diseases to immediately get medical help in case of need, as the affected families would focus on cleaning and rehabilitation of their houses and belongings.

Due to the nature of the event, the affected population, in particular women, elderly and children, are at risk of negative psychological and/or social stressor effects. Assessment and preventive actions, such as psychosocial support and first aid, based on individual needs, would help to prevent long-lasting health problems.

In total, the Red Crescent Society of Tajikistan is targeting 320 families to be provided with non-food items including beddings and hygiene kits. Besides that, 12 already distributed family sets with non-food items will be replenished in the framework of this operation.

The distributions will be implemented on the basis of the situation assessment and the beneficiary selection criteria agreed with the local authorities, beneficiary representatives and the CoES.

The selected beneficiaries targeted under this response are mainly:

- Families whose houses are heavily damaged and lost their home properties.
- Families who have lost their property and belongings.

B. Operational strategy and plan

Overall objective

The vulnerability of 320 flood-affected families (1,280 people) is reduced through the provision of basic non-food items and hygiene kits.

Besides that, the targeted 320 affected families will be provided with hygiene and sanitation promotional items and materials, containing hygiene kits and useful information about sanitation to raise their hygiene awareness. Promotional materials will target the whole family, from children to adults, using a simple language to reach the generally under-informed residents of the villages.

Proposed strategy

The Red Crescent Society of Tajikistan will assess the needs of the affected population jointly with the authorities and beneficiary representatives. The list of beneficiaries will be prepared according to the agreed selection criteria; it will be monitored, and that list will be the basis upon which the needed items will be procured, transported and distributed to the beneficiaries. The IFRC Secretariat's Country Representation in Tajikistan will support the RCST technically and financially during the whole project, from the planning to the final reporting.

The DREF operation will be an immediate emergency response to address the needs of the targeted 320 families to ensure emergency shelter, hygiene items and sanitation urgently required by them. It will also look at resourcing the operation, support for more assessments as well as expenses incurred prior to the DREF application.

The key activities planned as part of this operation are as follows.

- Detailed assessments and completion of the beneficiaries' lists according to the criteria agreed with the local authorities;
- 320 targeted families will be provided with relief non-food items including mattresses, bed linen sets, blankets and pillows.
- Improving the hygiene situation by distributing hygiene kits and sanitation promotion materials to 320 targeted families.
- Replenishment of the 12 already distributed family sets (bedding) of non-food items.

Table 3 - Contents of a hygiene kit

Item	Quantity per family
towel	5 pieces
soap	6 pieces
tooth paste	2 pieces
tooth brush	6 pieces
washing powder	500 gr/1 pack
disinfection powder	500 gr/1 pack
liquid soap	1 litre
shampoo	1 piece
toilet paper	6 rolls
laundry soap	4 pieces
plastic bag	1 piece

Table 4 - Contents of a non-food item family set

Item	Quantity per family
mattress	4 pieces
bed linen	4 pieces
blanket	4 pieces
pillow	4 pieces

Operational support services

Human resources

Some 72 trained and experienced staff and volunteers of the RCST will be deployed to implement this operation and deliver the assistance needed by the affected population. The deployed volunteers will be covered by insurance while participating in the response operations. The IFRC staff will also be responsible for the overall technical support to the RCST in implementing this operation, as well as in reporting and communications.

Logistics and supply chain

The procurement, transport and prepositioning of the stocks will be conducted in accordance with IFRC rules and procedures. The procurement of the non-food items planned to be distributed to the affected population will be implemented locally, following the IFRC procurement procedures and ensuring full audit trail requirement and transparency in the procurement of goods. The acquisition of the items will be done by National Society, in close coordination with IFRC Secretariat's Country Representation. All procured items will be stored in existing National Society warehouses. The transportation and distribution of the relief items to the distribution points will be implemented by National Society using its own logistical capacity, local transport and conveyed by the Red Crescent Logistics department staff and distribution will be conducted by NDRT members and the Local Disaster Committee volunteers. Due to the limited capacities of the RCST logistical department, the transport cost is included into DREF application to support NS for timely and adequate humanitarian response.

Information technology (IT)

The National Society's HQ will maintain regular communication with its branches in all affected areas through the mobile telephone network, and, for reports and pictures, through the internet.

Communications

A press release will be prepared in Tajik, English, and Russian to be disseminated through the local media, as well as to be posted on the official website of the Red Crescent Society of Tajikistan. Pictures from the operation site will be taken and used for both sending to media and posting on the internal website. The field staff and volunteers will be available for media interviews after preliminary coordination with the RCST's Communications Officer.

Planning, monitoring, evaluation, & reporting (PMER)

The RCST and the IFRC Secretariat's Country Representation in Tajikistan will monitor the whole project implementation. The IFRC Secretariat will provide technical support in terms of operation management including monitoring and reporting where necessary. Updates will be provided by the RCST to the IFRC Secretariat on the general progress of the operation. A beneficiary satisfaction survey will be conducted as part of the monitoring and evaluation activities. A "lessons learned" workshop will also be arranged to share the experience and challenges faced during the operation among the Red Crescent staff, the IFRC Secretariat's Country Representation and other partners.

This operation is expected to be implemented over three months, and will therefore be completed by 16 August 2016; a final report will be made available three months after the end of the operation, by 16 November 2016.

Administration and Finance

The RCST will ensure the proper use of financial resources in accordance with the conditions laid down in the project agreement signed between the National Society and the donor. The IFRC Secretariat will ensure that the financial resources management shall take place according to IFRC standards and the DREF guidelines.

Contact information

For further information specifically related to this operation please contact:

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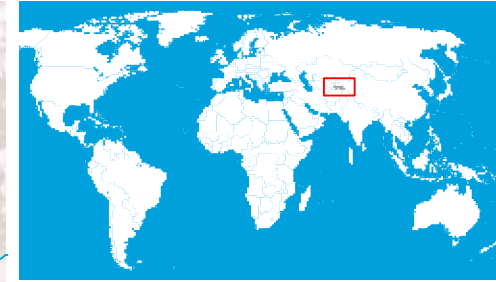
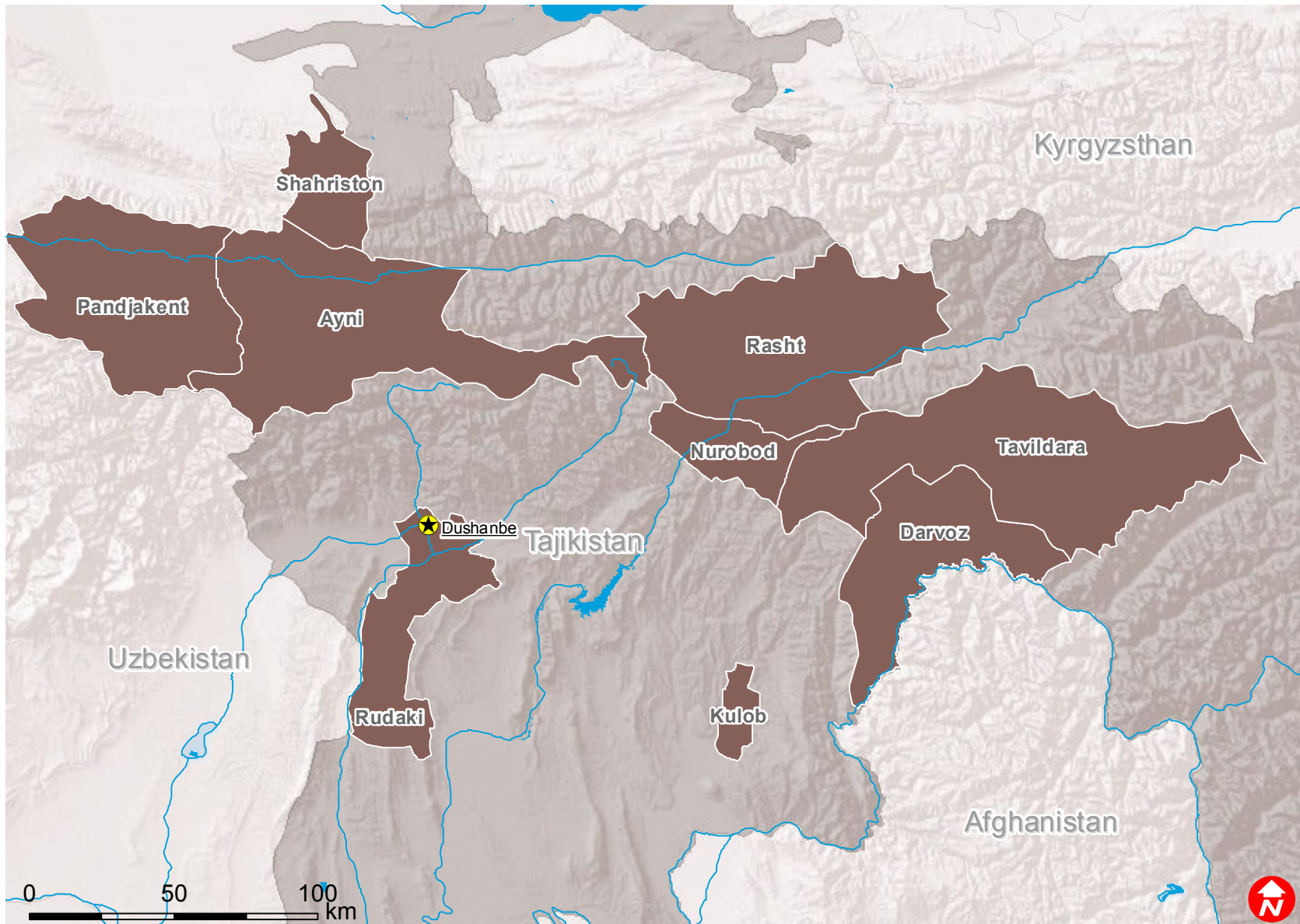
DREF OPERATION


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Budget Group	DREF grant budget
Shelter - Relief	0
Shelter - Transitional	0
Construction - Housing	0
Construction - Facilities	0
Construction - Materials	0
Clothing & Textiles	60,160
Food	0
Seeds & Plants	0
Water, Sanitation & Hygiene	0
Medical & First Aid	0
Teaching Materials	0
Utensils & Tools	0
Other Supplies & Services	7,264
Emergency Response Units	0
Cash Disbursements	0
Total RELIEF ITEMS, CONSTRUCTION AND SUPPLIES	67,424
Land & Buildings	0
Vehicles Purchase	0
Computer & Telecom Equipment	0
Office/Household Furniture & Equipment	0
Medical Equipment	0
Other Machinery & Equipment	0
Total LAND, VEHICLES AND EQUIPMENT	0
Storage, Warehousing	0
Distribution & Monitoring	1,800
Transport & Vehicle Costs	3,000
Logistics Services	0
Total LOGISTICS, TRANSPORT AND STORAGE	4,800
International Staff	0
National Staff	0
National Society Staff	2,800
Volunteers	6,360
Total PERSONNEL	9,160
Consultants	0
Professional Fees	0
Total CONSULTANTS & PROFESSIONAL FEES	0
Workshops & Training	1,500
Total WORKSHOP & TRAINING	1,500
Travel	5,250
Information & Public Relations	1,024
Office Costs	0
Communications	990
Financial Charges	0
Other General Expenses	0
Shared Support Services	0
Total GENERAL EXPENDITURES	7,264
Programme and Supplementary Services Recovery	5,860
Total INDIRECT COSTS	5,860
TOTAL BUDGET	96,008



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 Affected districts