

Emergency Plan of Action (EPoA)

Ethiopia: Floods

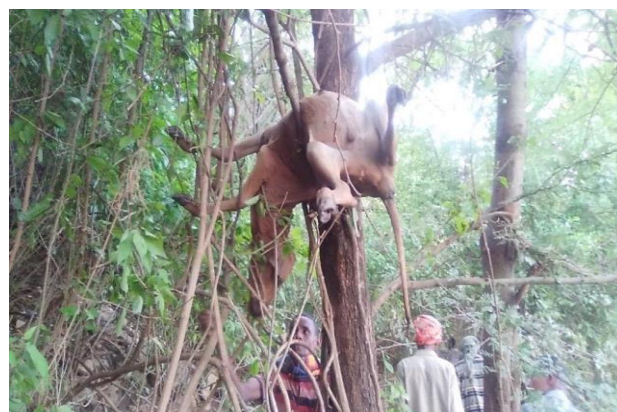
DREF n° MDRET017	Glide n° FL-2016-000045-ETH
Date of issue: 20 May 2016	Expected timeframe: 3 months Expected end date: August 2016
Operations Manager: Andreas Sandin, Disaster Management Coordinator IFRC East Africa	Point of contact: Hagos Gemechu; Deputy Secretary General, Ethiopian Red Cross Society
DREF allocated: CHF 200,499	
Total number of people affected: 485,610 individuals	Number of people to be assisted: 2,000 households (12,000 individuals)
Host National Society presence: Ethiopian Red Cross Society (ERCS), has 11 Regional branches, 33 Zones, 80 Districts structures, with 1,300 staff, and over 3,000 grass root committees and 29,331 youth and adult volunteers through the country.	
Red Cross Red Crescent Movement partners actively involved in the operation: IFRC, ICRC, Austrian RC, Swiss RC, Spanish RC, Canada RC, NLRC and Swedish RC.	
Other partner organizations actively involved in the operation: IOM, UNICEF, IRC, Save the children international (SCI) and Government of Ethiopia (GoE).	

A. Situation analysis

Description of the disaster

From the first week of April heavy rainfalls have occurred in Eastern and Southern parts of Ethiopia related to the El Niño phenomenon and the regular *Belg* rains (March – May). The first reports of flash floods and subsequent displacements of communities, especially in Somali region, was reported and responded to from 7 April onwards. Since then, these rains have intensified and spread with the most recent flash floods reported on 4 May in Oromia Region. An estimated 485,610 people have been affected, including 189,668 people being displaced as a result of the flooding according to International Organisation of Migration. This equates to 19,557 households, comprised as follows: Afar (671 HH), Amhara (420 HH), Harari (287 HH), Oromia (5,322 HH), Southern Nations, Nationalities and Peoples Region (SNNPR) (2,972 HH) and Somali (9,885 HH)¹. In addition, the Ethiopian Red Cross Branch offices are reporting more than eight fatalities and significant loss of livestock and agricultural outputs.

In the background of the recent floods is one of the worst droughts in decades, also attributed to El Niño phenomenon, putting 10.2 million people in need of emergency food in almost all regions of the country. IFRC launched an emergency appeal to support ERCS to respond to the drought in Afar region. The April-May flooding has devastated many areas that are currently suffering from drought. The extensive rains have bought some relief to drought affected areas but multiple seasons of rain will be required to ensure longer term food security.



Picture 1: Loss of livestock in Hawi Gudina District, West Hararghe zone. (Source: ERCS Zonal Branch)

¹ Source: OCHA Weekly Humanitarian Bulletin 09 May 2016

Since the onset of the first heavy rainfall on the 7 April 2016, the National Disaster Risk Management Commission has been assessing and leading the response with humanitarian actors, including the Ethiopian Red Cross, to respond to the floods in Somali, Afar, Oromia, SNNPR and Amhara regional states. The National Flood Task Forces (FTF)² was reactivated on 7 April to lead and guide the needs assessments across the affected areas and set up a flood alerts system to raise awareness of anticipated risks in Southern and South-eastern Ethiopia. As part of this preparedness, a Flood Contingency plan was published on 4 May by OCHA.

On 4 May 2016, West Hararghe and Arsi (Oromia) Zonal Disaster Risk Management working group reported localized flash flooding in Gololcha, Chole, Seru and Hawi Gudena due to unexpected heavy rains in the surrounding areas and subsequent flash floods.

Summary of the current response

ERCS West Hararghe and Arsi Branch deployed rapid assessment teams to Hawi Gudina in West Hararghe Zone and Gololcha, Chole and Seru in Arsi Zone. In these woredas (districts), the reported impact on people, their homes and livestock from these new flash floods dated 4 May is: eight people dead, five injured and 3,179 heads of livestock lost.

If the rain continues with the magnitude observed recently, thousands of people could be affected as the majority are settled in low lying flood prone areas in the regional and zonal towns. The regional disaster risk management task force contingency plan estimated over 19,557 households could be affected by the flood which is still impacting different parts of the region³.

Overview of Host National Society

ERCS participates in the National Flood Task Force at Addis Ababa level and has been requested to respond with NFI (emergency shelter and households kits) in the newly affected areas in West Hararghe and Arsi, identified in the ERCS rapid needs assessment.

Since the onset of the rains, ERCS has been responding to the flood affected population in Somali, Oromia and SNNPR regions utilizing existing NFI stocks and their own funds to respond. The interventions undertaken by ERCS have included the provision of NFIs (emergency shelter and household kits).

First Floods (7 April):

Distribution of a total of 800 partial NFI kits (blankets, sleeping mats, body soap, laundry soap, tarpaulins, kitchen utensils) in the following regions/districts:

- Somali (Jijiga 8 April): 200 HH kits (full)
- Oromia (Arsi 24 April): 200 HH kits
- SNNPR (Gurage 25 April): 200 HH kits
- SNNPR (Silita 26 April): 200 HH kits

Latest floods (4 May):

As a response to the most recent flash floods, ERCS have responded with the distribution of 876 partial NFI kits (blankets, sleeping mats, body soap, laundry soap, tarpaulins and kitchen utensils) in the following regions/woredas in SNNPR:

- SNNPR (Wolaita 10 May): 200 HH kits
- SNNPR (Hadiya 10 May): 200 HH kits
- SNNPR (Sidamo 10 May): 200 HH kits
- SNNPR (Halaba 10 May): 276 HH kits



Picture 2. Distribution of NFIs at Arsi Zone Of Dodota district Koka Kebeles.(Source ERCS Arsi Zonal Branch)

² Source: Federal Democratic Republic of Ethiopia: NDRMC- Flood Alert report 30 April 2016

³ Source: May 4th OCHA Humanitarian Bulletin Update: Ethiopia: 2016 Belg National Floods Contingency Plan – Snapshot

This DREF request will be supporting the latest flood response in May as the ongoing flooding in April and May has resulted in ERCS utilising their existing stock. To ensure there is emergency stock available ERCS would be seeking to replenish the 876 NFIs distributed in May.

Overview of Red Cross Red Crescent Movement in country

In Ethiopia, the IFRC, ICRC and PNSs participate in regular coordination meetings convened by the National Society. All issues including potential bilateral and multilateral actions are discussed. Additionally, IFRC convenes regular coordination meetings in Nairobi with ICRC and PNS representatives to share updates on the situation in Ethiopia and neighboring countries, and Movement action to date.

There is an extensive PNS presence in Ethiopia, and all PNSs have different strategies of supporting the NS emergency response activities. ICRC has donated 2,000 NFI kits this year as part of the 2016 conflict affected IDP support plan and discussions are underway to consider utilising these resources for distribution in this response. If these items are to be used in this flood response they will be allocated to other areas requesting support. The kits will arrive in Addis Ababa with the month of May.

ERCS has some experience implementing previous DREFs, to ensure that the activities are implemented within the timeframe and on budget we will be providing additional logistics support through surge capacity to progress the procurement process and ensure compliance. An inception workshop will also enable ERCS to work with the zonal branches and have clear activities, work plan, budget and priorities for implementation.

Overview of non-RCRC actors in country

The overall emergency response is led by the National Disaster Risk Management Coordination Commission (NDRMCC) which is a government structure above the Disaster Risk Management Food Security Services (DRMFSS) of the Ministry of Agriculture. Sector task forces have been established at national, regional, zonal and woreda level with the participation of all stakeholders including the National Society. ERCS sends technical coordinators from ERCS HQ Disaster Preparedness and Response Department to participate in their respective clusters (health, nutrition, NFI and WASH) to allow for enhanced visibility of RC Movement activities and support coordination with non-Movement partner and the ERCS response.

The International Organisation for Migration (IOM) will be directly distributing 3,000 NFI kits which are being dispatched to Somali (1,500) and Oromia (1,000) regions with additional areas still to be identified.

See [OCHA Ethiopia 2016 Belg National Flood Contingency Plan- Snapshot \(as of May 4th\)](#)

Needs analysis, beneficiary selection, risk assessment and scenario planning

A total of 5,359 HH have been affected and displaced as a result of the floods. Most are currently being hosted by relatives and neighbours. In all the above mentioned woredas, the major impact includes homes destroyed, leaving inhabitants with no shelter exposed to harsh weather conditions and household utensils, clothes and belongings washed away. There has also been an impact on livelihoods with the death of livestock, including 2,414 cattle, 21 donkey, 662 goats, 82 sheep, 375 chickens. In addition, 17 pumping generators have been damaged and 197.5 hectares of land covered by vegetables and crops have been destroyed.

Emergency shelter and household NFI's have been highlighted as the key humanitarian need in the immediate aftermath of the floods.

The DREF will be supporting the targeted areas of West Hararghe (Hawi Gudina) and Arsi (Gololcha, Chole, Seru) woredas in the Oromia Region.

Affected and displaced households in Arsi zone:

- Gololcha woreda (2,850 HH)
- Seru woreda (1,463 HH)

- Chole woreda (405 HH)

Affected and displaced households in West Hararghe zone:

- Hawi Gudena (district 641 HH)

Of the 5,359 HH affected in these areas of Arsi and West Hararghe, IOM will be assisting 1,000 HH, IFRC are seeking to assist an additional 1,124 HH and discussions have been held with other Partner National Societies in Ethiopia to support further distributions.

Risk Assessment

The National Disaster Risk Management Commission (NDRMC) early warning of April 2016 showed that above normal rainfall was anticipated to dominate across much of the south and south-eastern parts of the country during the *Belg* rains (March – May); the northeastern, central and eastern parts of the country should have experienced predominantly normal rainfall with occasional above-normal rainfall; heavy rainfall was likely to happen in pocket areas. Normal to below-normal rainfall was anticipated in the western and north-western parts of the country. These predications have been relatively accurate and have resulted in increased flooding in specific areas.

According to the FEWS (Famine Early Warning System) Network the rains are expected to continue and there is an increased risk of additional flooding over south eastern Ethiopia, based on currently elevated river levels and forecast moderate to heavy rains for the coming weeks. NDRMC have estimated that around 485,000 people will be affected by river and flash floods during the spring of 2016.

ERCS continues to work closely with the NDRMC and is regularly monitoring the National Meteorological Agency's (NMA) weather forecasts. Through the national society branch structure and the connections to the government structures at the local levels they are also able to monitor the health conditions of the communities. They will be using the volunteers and staff at the branch level to ensure early warning surveillance for detecting diarrheal diseases and other infectious diseases. There are currently no reports of major health or water and sanitation concerns facing these communities being reported through the branch. Most people have relocated to stay with family or neighbours. Neither the branch nor the government have requested any additional assistance related to health or water and sanitation but have clearly requested assistance related to NFI's. This monitoring of the health situation will be linked to a referral systems with government at the local and national level. It is also an area where UNICEF is working closely with the government to monitor the situation.

Beneficiary selection

In total, the DREF operation expects to target 2,000 households (approx. 12,000 people). This will include 1,124 kits in Arsi and West Hararghe (Oromia) and 876 to replace used stocks from distributions in SNNPR. Those targeted communities are the most highly affected and do not have access to basic household items. Identification/selection will then be based on their level of vulnerability, including displaced households, the chronically ill, elderly, female-headed households, lactating mothers and children under 5, pregnant women, and/or people with disability.

B. Operational strategy and plan

Overall objective

Immediate provision of lifesaving emergency shelter and NFI kits in support to flood affected communities in SNNPR Region and West Hararghe and Arsi in Oromia Region over 3 months.

Proposed strategy

The proposed strategy aims to support ERCS in assisting 2,000 flood displaced families (12,000 individuals) with emergency shelter and NFI kits as per SPHERE standards. This will be done by:

- Procurement and distribution of 1,124 NFI kits for distribution to newly affected beneficiaries in West Hararghe (Hawi Gudina) and Arsi (Gololcha, Chole, Seru) woredas (see Table 1).
- Train and deploy a total of 30 active volunteers and 6 staff who can support the NFI distribution at field level on West Hararghe and Arsi zonal branches. The volunteers and staff at the branch level will ensure early warning surveillance for detecting diarrheal diseases and other infectious diseases.
- Collect updated information on the priority needs of the disaster affected people either by directly engaging in the multi-agency assessment or by consulting the regional DRMCB.
- Engage beneficiaries in planning and implementation of the relief operation (identifying appropriate places and times for the distribution of relief items).
- As enshrined in ERCS DPR policy and relief operational manual, give priority to people with a disability, elderly and female-headed households while distributing food and non-food items.
- Procurement and replenishment of 876 NFI kits for replenishment of distribution done on May 10th in SNNPR (Wolaita, Haiya, Sidamo and Halaba districts) (see Table 1).
- Before relief distribution is carried out provide a short awareness raising discussion with beneficiaries. In addition to the dissemination of Red Cross history, Fundamental Principle and the emblem, the beneficiaries are informed about what kind of relief items are going to be provided, the quantity, the place and the duration of the distribution. In these briefing sessions, specific needs required by women, children, disabled and elderly will be identified for appropriate actions.
- Conduct and inception workshop and develop a monitoring and evaluation plan for the DREF operations in order to systematically collect data and information in order to provide timely reporting and ensure lessons learned document can be compiled and shared at the end of the operations.

Table 1: Provision of emergency shelter and non-food items

NFI Kits Items					
ITEM	Specifications	Quantity	Replenishment for SNNPR	Distribution in Oromia	Total
Blanket	1.60m x 2.20m	2	1,752	2,248	4,000
Jerri cans	20l.	1	876	1,124	2,000
Plastic sheeting	4m x 5m	2	1,752	2,248	4,000
Soap	250g laundry soap	5	4,380	5,620	10,000
Sleeping mat	2m x 2.5m plastic	1	876	1,124	2,000
Cooking pot	7l. aluminum	1	not distributed	1,124	1,124
Hessian bag	100kg polyethylene	1	not distributed	1,124	1,124
Rope	20m roll polypropylene	1	not distributed	1,124	1,124
Washing basket	45cm diameter	1	876	1,124	2,000
Jug	3l. aluminum	1	876	1,124	2,000
Cup	300ml aluminum	2	1,752	2,248	4,000
Ladle	125ml aluminum	1	876	1,124	2,000

Operational support services

Human resources

The flood emergency response operation is being led by the ERCS Disaster Preparedness and Response Department with 2 support staff from HQ and will utilise 2 existing branch based personnel from each Zonal office (West Hararghe and Arsi, for a total of 6 staff) and 30 volunteers to assist with the targeted distributions.

Additional logistics surge assistance will be provided from the Nairobi regional office to support with procurement in-country.

Logistics and supply chain

Procurement of all items required for this operations will be done by ERCS in conjunction with IFRC Cluster and regional support as per the IFRC process and procedures. A market assessment will be done to assess the availability, quality and timeliness to undertake local procurement within Addis Ababa and following advice from the Head of Regional Logistics for Africa surge support could be provided from the region. This would enable the ERCS logistic department to be supported by IFRC Global Logistics Support Unit for Africa (based in Nairobi) and the surge support would assist with procurement of materials. This would potentially save time, costs and the need for importation of the goods from Dubai. Initially ERCS will be utilising some of the ICRC donated items due to arrive in Addis on 20th May to cover the distribution of the 1,124 items. This will enable the distribution to take place immediately and ERCS will then replenish these items to ensure they are available for future conflict situations.

ERCS will conduct relief distribution training for branch staff and volunteers at field level and will ensure that the operations is provided with timely logistical support and that the procurement and dispatch process are documented and recorded as per IFRC processes and procedures for support to DREF operations.

In order to ensure timely deployment of items some costs will be required for storage and warehousing to ensure that the goods are kept safe and able to be well maintained. Truck rental, transport and fuel costs will also be required to enable the items to be transported and delivered to the affected communities this will also require loading and unloading of goods which has been included in the budget.

Communications

ERCS will deploy headquarter communication personnel and ERCS regional branch heads and board chairman to deal with local media authority, to present the Red Cross history, Fundamental Principles and Emblem as well as the relief operation on the local TV and radio programs, to sensitize the general public and promote Red Cross. Communication officers will be deployed to collect the information directly from the field and discuss with local media offices. Photographs and video materials will be shared with the regional communications team to enhance exposure of the Red Cross movement work internationally.

Security

ERCS will ensure engagement of local staff and volunteers as applicable, and using opportunities provided by existing public goodwill and its acceptability approach to ensure successful implantation of the proposed activities. Staff and managers would undertake IFRC Stay Safe training to enhance knowledge on the safety guidelines and tools. Staff and volunteers would undertake awareness raising sessions on the RC principles and present to the communities a clear distribution plan, selection criteria of beneficiaries to minimise disruptions and uncertainty during the distribution.

Planning, monitoring, evaluation & reporting (PMER)

A half day inception workshop will be held at the project launching ceremony of the ERCS flood emergency response operation in Oromia. All stakeholders including the representatives of the flood affected people, pertinent government officials and representatives of the UN agencies and NGOs working in the region will participate in the workshop. In this workshop the planned activities, duration, intervention areas and budget will be communicated to all partners.

ERCS logistics, communication, finance, PMER and disaster preparedness and response departments will also be part of the inception workshop to be conducted in West Hararghe and Arsi Zonal branches. Each department will be represented by two individuals, the head of the department and the coordinators who directly involved in the operation.

Supported by two field officers and the branch head, the staff assigned to coordinate the relief operation will undertake routine follow up and monitoring of the distribution planning and implementation at the operation sites. Technical support shall also be given by ERCS HQ Quality Assurance and PMER department.

These departments together with IFRC Operations Programme Support Office in Addis (EAIO Cluster) are responsible for reviewing the progress of the planned emergency response activities and advising on the corrective measures to be taken if concerns or problems are encountered while undertaking the planned activities.

At the end of the operation, end users satisfaction survey will be conducted to draw lesson learned in the flood emergency operation carried out by ERCS. The ERCS HQ Quality Assurance and PMER department will be responsible in conducting this survey and present the findings or lesson learned to program and other relevant units. The Project Coordinator will produce the final activity and financial reports which will be submitted by the agreed timeframe.

Budget

See attached budget for details

C. DETAILED OPERATIONAL PLAN

Quality Programming/Areas Common to all sectors

Outcome 1: Continuous assessment and analysis is used to inform the design and implementation of the floods repose intervention													
Output 1.1. Further assessments are carried out with zonal branch staff in consultation with beneficiaries to inform the interventions and continued coordination with stakeholders and government bodies is done													
Activities planned	Week	1	2	3	4	5	6	7	8	9	10	11	12
Identify staff and volunteers at HQ and 2 zonal branches to lead the operations		■	■	■									
Conduct inception and dissemination workshop at HQ and zonal levels with beneficiary representative, stakeholders and Government bodies				■	■								
Provide the relief management training for 20 field staff and 30 volunteers participants				■	■								
Participation in NFI cluster and Floods Task Force meetings at Addis level and inform ERCS zonal branches and flood project coordinators		■	■	■	■	■	■	■	■	■	■	■	■
Beneficiary satisfaction survey undertaken in 2 zonal branches											■	■	
Lessons learnt Workshop with 2 zonal branches and HQ staff												■	

Shelter and settlements (and household items)

Population to be assisted: 2,000 households (12,000 individuals).

Outcome 2: Immediate relief and emergency shelter needs of the 2,000 families in flood affect areas of Southern Ethiopia are met													
Output 2.1.: Targeted families are provided with 1,124 emergency shelter and NFI kits													
Activities planned	Week	1	2	3	4	5	6	7	8	9	10	11	12
Nairobi surge support deployed from IFRC Nairobi to assist with logistics and procurement			■	■									
Undertake local procurement of 2,000 NFI kits in Ethiopia.				■	■	■	■	■					
Transport the ICRC items (which will be replenished) to the distribution sites				■									
Loading and unloading and conduct beneficiaries registration				■	■								
Distribution of 1,124 NFI kits in West Hararghe and Arsi woredas				■	■	■							
Post distribution monitoring							■	■					
Output 2.2.: ERCS emergency response NFI stock already distributed as part of the floods response are replenished (876 NFI kits)													
Activities planned	Week	1	2	3	4	5	6	7	8	9	10	11	12
Purchase and replenish the ERCS emergency stocks for 876 NFI kits distribution in SNNPR on May 10 th 2016 (part of procurement under output 2.1)				■	■	■	■	■					
Delivery and quality check of NFI's received									■	■	■		

Contact information

For further information specifically related to this operation please contact:

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For Resource Mobilization and Pledges:

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For Performance and Accountability (planning, monitoring, evaluation and reporting)

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How we work

All IFRC assistance seeks to adhere to the Code of Conduct for the International Red Cross and Red Crescent Movement and Non-Governmental Organizations (NGOs) in Disaster Relief and the Humanitarian Charter and Minimum Standards in Disaster Response (Sphere) in delivering assistance to the most vulnerable. The IFRC's vision is to inspire, encourage, facilitate and promote at all times all forms of humanitarian activities by National Societies, with a view to preventing and alleviating human suffering, and thereby contributing to the maintenance and promotion of human dignity and peace in the world. The IFRC's work is guided by Strategy 2020 which puts forward three strategic aims:

1. Save lives, protect livelihoods, and strengthen recovery from disaster and crises
2. Enable healthy and safe living
3. Promote social inclusion and a culture of non-violence and peace

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EMERGENCY DREF OPERATION

20/05/2016

Ethiopia Flood (MDRET017)

Budget Group	DREF grant budget
Shelter - Relief	47,160
Shelter - Transitional	0
Construction - Housing	0
Construction - Facilities	0
Construction - Materials	2,237
Clothing & Textiles	45,640
Food(Vouchers Distribution 2.953 HH)	0
Seeds & Plants	0
Water, Sanitation & Hygiene	2,700
Medical & First Aid	0
Teaching Materials	0
Utensils & Tools	46,393
Other Supplies & Services	0
Emergency Response Units	0
CSB Distribution(3.618 persons)	0
Total RELIEF ITEMS, CONSTRUCTION AND SUPPLIES	144,129
Land & Buildings	0
Vehicles Purchase	0
Computer & Telecom Equipment	0
Office/Household Furniture & Equipment	0
Medical Equipment	0
Other Machinery & Equipment	0
Total LAND, VEHICLES AND EQUIPMENT	0
Storage, Warehousing	0
Distribution & Monitoring	0
Transport & Vehicle Costs	33,340
Logistics Services	0
Total LOGISTICS, TRANSPORT AND STORAGE	33,340
International Staff	0
National Staff	0
National Society Staff	2,098
Volunteers	795
Total PERSONNEL	2,893
Consultants	0
Professional Fees	0
Total CONSULTANTS & PROFESSIONAL FEES	0
Workshops & Training	3,125
Total WORKSHOP & TRAINING	3,125
Travel	4,250
Information & Public Relations	0
Office Costs	135
Communications	90
Financial Charges	300
Other General Expenses	0
Shared Support Services	0
Total GENERAL EXPENDITURES	4,775
Programme and Supplementary Services Recovery	12,237
Total INDIRECT COSTS	12,237
TOTAL BUDGET	200,499