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Emergency Plan of Action (EPoA)

Russia: Floods



International Federation
of Red Cross and Red Crescent Societies

DREF Operation	Operation n° MDRRU020 Glide n° FL-2016-000061-RUS
Date of issue: 21 June 2016	Date of disaster: 7 June 2016
Operation manager: Dr Davron Mukhamadiev, Head of IFRC Regional Representation in Russia Email: davron.mukhamadiev@ifrc.org	Point of contact (name and title): Sergey Kobets, Head of International Department Russian Red Cross Email: international@redcross.ru
Operation start date: 15 June 2016	Expected timeframe: 3 months 20 June 2016 - 20 September 2016
Overall operation budget: CHF 313,133	
Number of people affected: 7,069 people	Number of people to be assisted: 5,467 people (1,562 families)
Host National Society presence: The Russian Red Cross has a network of regional branches in the Northern Caucasus: Chechen Republic, North Ossetia and Dagestan: three Local Disaster Response Teams, DM staff and volunteers at regional level and at the Russian Red Cross Headquarters are mobilized for a disaster response and relief operation.	
Red Cross Red Crescent Movement partners actively involved in the operation: IFRC Regional Representation in Russia and ICRC Offices in Northern Caucasus.	
Other partner organizations actively involved in the operation: Local authorities and the Russian Ministry of Emergency Situations (EMERCOM) and its divisions in the affected regions.	

A. Situation analysis

Description of the disaster

In the period between 4 and 10 June 2016, heavy rains caused severe disasters in the Republic of Dagestan, the Republic of North Ossetia and the Chechen Republic of the Russian Federation in Northern Caucasus. According to the data received from the local governments, EMERCOM and local Russian Red Cross branches, the following damages were observed.

Republic of Dagestan

On 4 June 2016, as a result of heavy rains, the levels of water rose above critical point in the river "Parul Ozen". In the villages of Arkas and Nizhni Djentgutai, several houses were partly or fully destroyed. Stocks of food, gardens, orchards, crops, barns and chicken coops got damaged, household items (furniture, appliances, clothing, footwear, utensils, documents, cash savings, etc.) were lost or went missing just like farm animals, poultry and cattle. Much of the local infrastructure such as health facilities, roads,



Russian Red Cross Local Disaster Response Teams delivering household items in the area affected by the floods.
Photo: Russian Red Cross

electricity lines and gas pipe lines as well as a bridge that links both parts of the settlement was fully destroyed. The residents became stressed by the situation. Several family members were separated as they got stranded in different parts of the village.

Republic of North Ossetia

On 5 June, as a result of hail, heavy rain and squally wind in the city of Vladikavkaz, Julian Gisel, Upper and Lower Saniba, roofs of private homes, schools, kindergartens and clinics were damaged, and orchards and field crops (potatoes, tomatoes, cucumbers, onion, garlic, herbs, etc.) were destroyed. The number of houses with damaged roofs is 2,669. Altogether, 17 schools, 16 kindergartens, 2 hospitals, 40 km of roads, and 30 hectares of farmland were affected.

Republic of Chechnya

On 6 June 2016, heavy rainfall in the Chechen Republic in the settlements of Tsa-Vedeno, Guni and Morse Mohk Vedeno district caused a massive landslide. A number of private houses were partially or completely damaged; and 2 km of roads were fully destroyed. The destruction of a highway bridge in the Shali district cut off the settlements there. As a result of another landslide in the Shatoysky area, road links with seven settlements was disrupted. All the victims were evacuated from the disaster-stricken area and placed in temporary shelter organized by the local authorities.

Summary of the current response

Overview of Host National Society

Since the first days of the disaster, the local branches of the Russian Red Cross in the Chechen Republic, Dagestan and North Ossetia have been providing assistance to the local authorities and to emergency agencies. More than 50 Russian Red Cross staff and volunteers are involved in the initial needs assessment, and they assisted the Local Emergency Commissions and EMERCOM divisions in the evacuation of the people to safe places. The Russian Red Cross branch in Dagestan distributed non-food items (mattresses and pillows) to 62 families affected. Relief items were distributed from the emergency stock of the regional branch set up with IFRC support back in 2013 and replenished by ICRC in 2015.

The Russian Red Cross branches in the disaster areas have long-term experience in the core activity of the National Society that is mostly focused on disaster response and health & care. All three involved branches have solid experience in disaster management and rendering humanitarian assistance to the most vulnerable beneficiaries affected by floods, and other natural and man-made disasters. In the period between 2012 and 2013, Local Disaster Response Teams were established in the mentioned branches that trained and equipped with IFRC support. In 2015, the ICRC fully equipped the emergency teams of the branches with personal equipment, including first aid kits as well as the vehicles to deliver the humanitarian aid to disaster areas. The RRC branches in the Northern Caucasus attended 5-days training on needs assessment organised by ICRC in 2015.

The regional branches of the Russian RC in affected areas have a close cooperation with the local EMERCOM based on an agreement between the EMERCOM and the Russian RC at federal and regional levels, as well as joint plans of actions at the regional level to intervene during the first days of the disaster. Russian Red Cross in its daily activity is paying special attention to the increasing of the awareness of the population in disaster prone areas to mitigate the consequences of disasters by moving to live in safe areas and constructing houses according to the safety requirements.

Overview of Red Cross Red Crescent Movement in country

The IFRC Secretariat has a Regional Representation in Russia, based in Moscow, which provides technical and advisory support to the Russian RC at HQ level in its capacity building programs and disaster situations. The Regional Representation ensures an overall coordination with the Russian RC and ICRC to render effective assistance to the affected population. ICRC has a Regional Delegation in Moscow with its sub-delegation in Chechnya and an office in Kabardino-Balkaria providing capacity building support to the five branches in the region (Kabardino-Balkaria, Ingushetia, Chechnya, North Ossetia and Dagestan) in the field of emergency preparedness and response, first aid and dissemination of humanitarian values and fundamental principles. The Chechen branch is involved in an operational partnership with ICRC to collect data on mine victims and to provide psychosocial support to the families of missing persons.



Russian Red Cross Local Disaster Response Teams conducting needs assessment in Dagestan. *Photo: Russian Red Cross*

Movement Coordination

Movement Coordination in Russia is ensured by an Movement Coordination Agreement signed between the Russian Red Cross, IFRC and ICRC providing a solid base for overall coordination in case of disasters and identifies the leading role of the Russian RC.

The Movement Coordination mechanism functions at the leadership level through ad-hoc meetings between the RRC, the International Federation and the ICRC. There are annual joint planning meetings organized by the IFRC and the ICRC with participation of the RRC HQ and branches, where relevant. **Overview of non-RCRC actors in country**

There are no international agencies or UN organizations operating in Russia apart from the RCRC Movement actors. The Ministry of the Russian Federation for Civil Defense, Emergencies and Elimination of Consequences of Natural Disasters (EMERCOM) is the leading state agency that provides complex response in case of disasters and other emergency situations. The Russian Red Cross cooperates with the Russian EMERCOM based on a cooperation agreement that identifies the role of parties in case of disasters. The representatives of the Russian RC branches are members of the State Emergency Commissions at federal and regional levels and coordinate their disaster response activities with the relevant regional divisions of EMERCOM. In Chechnya, the Islamic Relief supported the RRC branch with some humanitarian aid.

Needs analysis, beneficiary selection, risk assessment and scenario planning

The representatives of the Russian Red Cross branches and the Regional State Emergency Commissions conducted a joint assessment of the disaster's effects, and they are going to conduct a detailed needs assessment involving the representatives of stakeholders and beneficiaries. Accordingly, the list of beneficiaries will be prepared according to the agreed selection criteria. This list will be verified, and based on that, the needed items will be procured, transported and distributed among the beneficiaries.

The local authorities will focus on the recovery of the destroyed houses and will pay compensations to the affected people. However, this type of assistance may require a long time, at least 2-3 months, to materialize. Therefore, the Red Cross's immediate food, non-food, shelter and hygiene assistance is a vital to assist people in the short run to alleviate their sufferings. Currently, the affected population is receiving some basic means of living from the local authorities.

The joint assessment has shown that a lot of houses, stocks of cooking/heating materials, cooking utensils and bedding/clothes of the most affected households were fully destroyed, damaged or lost. The kitchen gardens of the most affected households and the surrounding crop fields have also been damaged.

So far, around 7,000 people have been affected but they refuse to move from their houses. For most of the people who lost their houses, life cannot return to normal until the coming six months.

Due to the controversial economic situation in the regions of disaster, the consequences of the floods cannot be handled from local resources only. Thus, the Russian Red Cross's assistance with supplementary food and non-food items of relief as well as shelter is necessary to cover the basic needs of the beneficiaries during the coming two to three months. Therefore, the main needs of the affected population include food, non-food and hygiene relief assistance to be covered in the framework of this DREF operation.

Table 1 – Detailed data of the affected regions¹

Indicators	Regions			Total
	Chechen Republic	Republic of Dagestan	Republic of North Ossetia	
# of settlements	3	2	5	10
# of houses	35	28	2,669	2,732
# of affected population	229	62	6,778	7,069
Incl. children	112	18	1,800	1,930
Elderly	8	1	125	134
Damaged schools	-	2	17	19
Damaged social and medical facilities (hospitals, kindergartens)	-	1	16	17
Damaged roads, km	2	-	40	42
Irrigated lands	-	-	30	30

¹ Information provided by regional authorities and EMERCOM divisions in disaster areas.

The main humanitarian priorities include food, non-food items and hygiene kits, support in debris removal and sanitation/hygiene promotion. Due to the fact that most of the people affected by heavy hail, floods and landslides do not want to leave their destroyed houses, it is essential to provide them with plastic sheets and tarpaulins to cover the damaged roofs. The Russian Red Cross will focus on addressing the food and non-food needs, as well as hygiene kits and the promotion of hygiene awareness for the **1,562** most affected families. It is important to raise the population's awareness of water-borne diseases to immediately ask for medical help in case of need. Due to the nature of the event, the affected population, in particular women, elderly and children, are at risk of negative psychological and/or social stressor effects. Assessment and preventive actions, such as psychosocial support and first aid, based on individual needs, would help to prevent long-lasting health problems.

Selection of beneficiaries

The targeted population are primarily those affected by the massive floods according to beneficiary selection criteria outlined below.

The operation will focus on elderly people, women and children as they belong to the most-at-risk groups when a disaster strikes. More specifically, the beneficiaries within the local population have been identified based on their level of vulnerability. The factors considered in their selection include the socio-economic status of the beneficiaries prioritized as most-at-risk. Female-headed households and large family size are other criteria for consideration. A multi-children family can be composed of 4-5 people, elderly without children 2 people, hence 3,5 people per family has been taken as standard. At the beneficiary assessment precision on households will be reached.

The Chechen Republic and Dagestan have mostly Muslim population. Due to their traditions and customs, they are not ready to move from their houses to temporary shelters. Instead, they prefer staying with their relatives and going back home to look after their destroyed houses. Despite the fact that the local authorities have measures in place for the mitigation of the consequences of seasonal disasters, and have plans for disaster risk reduction, this issue is not fully managed because due to religion and customs, the local population is not willing to move to safe places. On another note, the local population is rather poor as compared with other parts of Russia, and they cannot afford the construction of modern and safe homes.

Based on the above indicated, priority will be given to families headed by women (widows), elderly people, and families with children.

The IFRC Regional Representation in Russia will support the Russian Red Cross technically and financially during the whole project, from the planning phase to the final reporting.

B. Operational strategy and plan

Overall objective

The survival and the immediate needs of the population affected by massive floods are secured and met through the provision basic food and non-food items (food parcels, bed linen sets, blankets, pillows, hygiene kits and plastic sheets and tarpaulins to cover the houses with damaged roofs). In total, the Russian Red Cross is targeting **1,562** families (around **5,467** persons) to be provided with food and non-food items including beddings and hygiene kits. The 62 already distributed family sets with non-food items will be replenished in the framework of this operation. The distributions will be implemented on the basis of the situation assessment and the beneficiary selection criteria agreed with the local authorities, beneficiary representatives and the emergency commissions of the local governments.

Proposed strategy

The Russian Red Cross branches' staff and volunteers have been actively engaging in the response over the past week in the affected areas since the massive rain and floods started. The operation is relief-focused, providing the affected population, with essential household items and temporary shelter. Relief items are being distributed based on beneficiary selection criteria and in close coordination with the authorities and other actors.

- Bed linen (1 set per person)
- Household items (1 set per family), containing 3 blankets, 3 pillows and 3 mattresses – 1,562 sets in total
- Supplementary food parcels based on the minimal requirements SPHERE standards (1 per family)
- Hygiene kits (1 per family) – 1,562 kits in total.

The following types and quantity of relief items will be purchased:

Food parcels	1,500
Hygiene kits	1,500
3 blankets + 3 pillows+3 mattresses	1,500
Tarpaulins or plastic sheets	1,500
Bed linen	5,250

The content of the hygiene kits and the food parcels is as follows.

Composition of hygiene kits		Composition of food parcels	
Towel (70x140 cm)	1 piece	Sugar	2 kg
Toilet soap	1 piece	Wheat flour	4 kg
Soap	2 pieces	Vegetable oil	2 x 0.9 liters
Shampoo	0.4 l	Noodles	1 kg
Toilet paper	2 rolls	Tea	0.2 kg
Tooth paste	0.1 kg tube	Canned beef	4*0.5 kg
Tooth brush	3 items	Canned fish	8*0,25 kg
Sponge	1 item	Oat flakes	2 kg
Detergent 0.5 kg	0.5 kg	Condensed canned milk with sugar	2 x 0.4 kg
Items of feminine hygiene	2 packs	Buckwheat	2 kg
Napkins	1 pack	Rice	2 kg

**Note: The contents of the food parcels and hygiene kits are adapted for Russia based on the previous DREF operations.*

In addition, the following relief items that were distributed from Russian RC branches stocks in Dagestan will be replenished:

- Hygiene kits – 62 sets
- Household items (containing 3 blankets, 3 pillows and 3 mattresses) - 62 sets.

All relief items will be purchased in the local market based on tender procedures.

Operational support services

Human resources

The Local Disaster Response Teams in each Russian Red Cross branch in the affected areas will be mobilized. 60 trained and equipped volunteers' and LDRT members led by the Russian RC staff in the field and HQ are going to carry out this operation. Given that 3 neighbouring regions and 3 RC branches are involved in the operation, one coordinator and one finance officer is to work in each branch. On HQ level, one operation coordinator and one finance officer will work specifically hired for this operation. The IFRC Regional Representation will be responsible for the overall technical support to the Russian Red Cross in implementing this operation, as well as in reporting and communications. The volunteers' insurance coverage will be provided according to IFRC standards.

Logistics and supply chain

If available locally, relief items will be procured and dispatched locally following Russian local procurement procedures. All supporting documents (minimum 3 quotes, approved LSR, CBA and contract) will be kept in the files as supporting documents. For all procurement with a total value to or in excess of CHF 50'000, complete file will need to be validated by IFRC Logistics management. The International Federation's Regional Representation in Russia and the Regional Logistics/ Procurement coordinator based in Budapest will provide the necessary support to the local procurement that will be done by each branch separately.

Information technology (IT)

The Russian Red Cross HQ will maintain regular communication with its field branches through electronic correspondence as well as the mobile telephone network, and in case of reports and pictures, through the internet.

Communications

A press release will be prepared in English and Russian to be disseminated through the local media, as well as to be posted on the official web-site of the Russian Red Cross. Pictures from the operation site will be taken and used for both sending to media and posting on the internal web-site. The field staff and volunteers will be available for media interviews with the preliminary coordination with the Russian Red Cross focal point.

The International Federation will continue to support the National Society to improve its communications capacities and develop appropriate communication tools. In addition, it will support the Russian RC in advocating with the government and policy makers for better preparedness and response to natural disasters. It will also feature information on the needs and the National Society response on its international web site and through key messages and media stories.

Planning, monitoring, evaluation, & reporting (PMER)

The National Society, the IFRC's Office in Moscow and the IFRC Regional Office for Europe will continuously monitor the implementation of activities and control the quality of the relief items before the procurement and distribution. In addition, the Red Cross Society in cooperation with IFRC Europe Regional DM team will oversee all operational, implementation, monitoring and evaluation, and reporting aspects of the present operation through its country-wide network of branches and volunteers.

The responsibility for day-to-day monitoring of the operation will be with Russian Red Cross's local branches.

The affected areas will be also visited by joint IFRC and Russian Red Cross monitoring teams. This will help to identify and, where possible and necessary, to resolve any problems. The situation in the field will be reported on through daily reports and monthly progress reports. Reports will provide necessary information in relation to the progress of the operation, any changes in the situation during the reporting period, and any particular problem, constraints or unmet needs.

At the end of the operation and implementation of this DREF, an after-action review will be conducted. This review will be a joint effort of the RRC and IFRC to ensure that lessons learned from the preparedness work ahead of the season as well as the response operations are captured and used to further developing the National Society, IFRC and partners' capacities. A "lessons learned" workshop will be organized at the end of the DREF operation for staff and volunteers involved to the operation. This operation is expected to be implemented over three months, and will therefore be completed by **20 September 2016**; a final report will be made available three months after the end of the operation, by **20 December 2016**.

Administration and Finance

The Russian Red Cross will ensure the proper use of financial resources in accordance with the conditions laid down in the project agreement signed between the National Society and the donor. The IFRC will ensure that financial resources management will take place according to IFRC standards and DREF guidelines.

Contact information

For further information specifically related to this operation please contact:

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C. DETAILED OPERATIONAL PLAN

Quality programming/ Areas common to all sectors

Outcome 1: Continuous and detailed assessment and analysis is used to inform the design and implementation of the operation, and lessons learnt are drawn from the implementation.																	
Output 1.1: Initial and continuous needs assessment are updated following consultation with beneficiaries and responding agencies.																	
Activities planned	Week	1	2	3	4	5	6	7	8	9	10	11	12	13	14	15	16
Conduct rapid assessments as needed in the evolving flood situation																	
Conduct more detailed assessment in selected communities																	
Develop a detailed action plan for the implementation																	
Mobilize 60 volunteers for the implementation of the activities																	
Monitoring visits by joint teams of Russian Red Cross headquarters and IFRC																	
In-country transport of relief items as per distribution plans																	
Output 1.2: Lessons learnt are captured from the operation and incorporated into preparedness planning for coming seasons																	
To conduct a lessons learned workshop																	

Water, sanitation and hygiene promotion

Most residents live in unsatisfactory sanitary conditions with limited access to clean water and sanitary. Many people are staying in their damaged homes and do not have proper access to clean water and personal hygiene. So the risk of water borne diseases and epidemics may increase. The affected population does not have adequate hygiene supplies, such as soap, tooth paste/brushes, etc. Under this project some **1,562 families** will be provided with hygiene kits containing toilet soap, washing powder, towel, toilet paper, toothpaste and toothbrush, shampoo, and disinfection powder **designed for a one-month period. Psychosocial support and First Aid will be provided to population when necessary.**

Outcome 1: The risk of water and sanitation related diseases reduced through provision of access to appropriate sanitation to reduce the risk of infection diseases and hygiene promotion.																	
Output 1.1: Provision of hygiene kits to 5,467 people (1,562 families).																	
Activities planned	Week	1	2	3	4	5	6	7	8	9	10	11	12	13	14	15	16
Conduct detailed emergency needs assessments																	
Prepare lists of beneficiaries together with local authorities																	
Conduct monitoring of beneficiary lists																	
Procure selected items, transport and pre-position stocks																	
Transport and distribute hygiene kits among beneficiaries																	
Hygiene awareness raising activity																	
Control supply movements from point of dispatch to end user																	
Monitor the relief activities and provide reporting on relief distributions																	
Outcome 2: The affected population`s basic health needs are met through the provision of First Aid																	
Outcome 2.1: Provision of FA to the affected population if necessary																	

DREF OPERATION

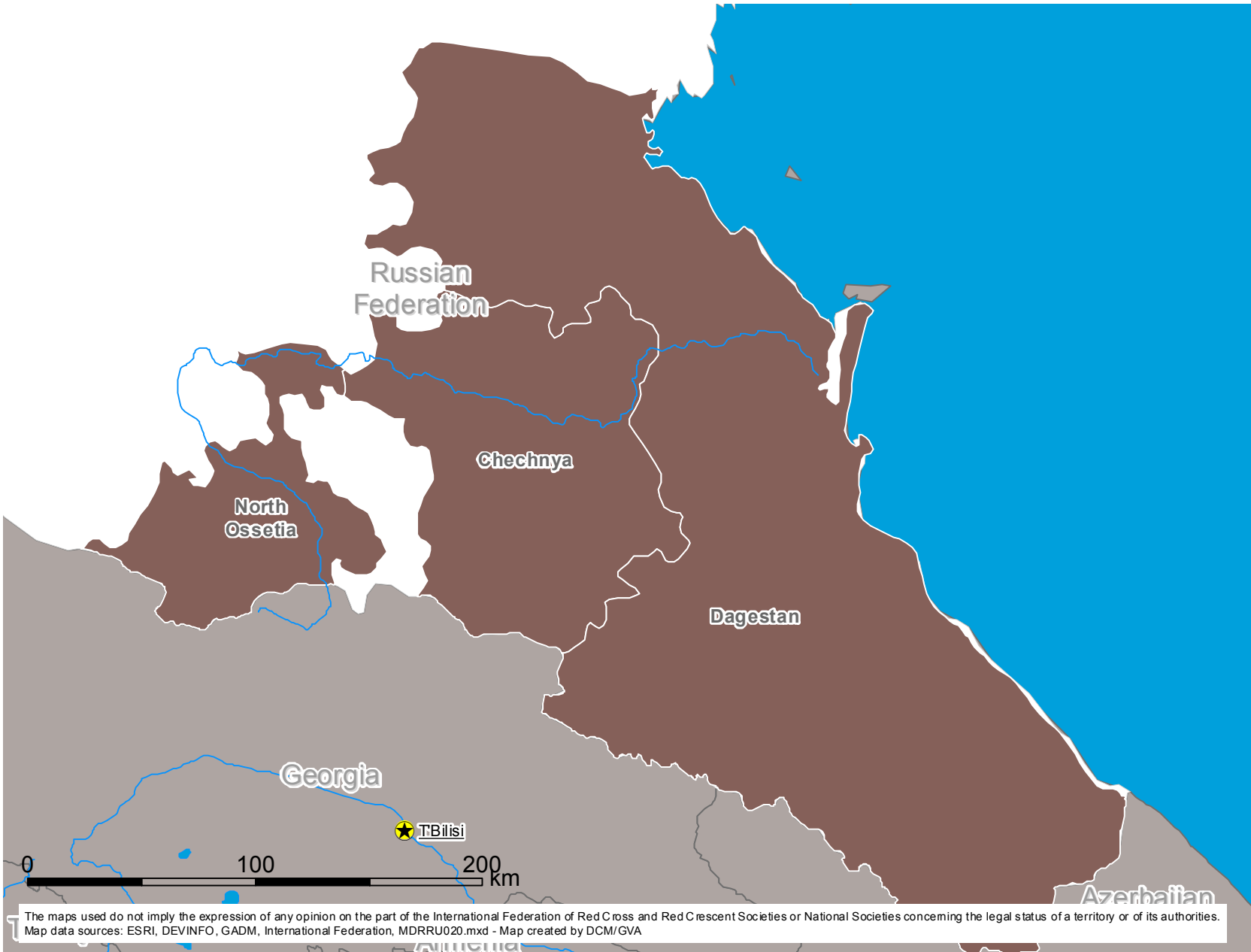
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Russia Flash Floods

Budget Group	DREF Grant Budget CHF
Shelter - Relief	30,000
Shelter - Transitional	
Construction - Housing	
Construction - Facilities	
Construction - Materials	
Clothing & Textiles	161,840
Food	45,000
Seeds & Plants	
Water, Sanitation & Hygiene	
Medical & First Aid	
Teaching Materials	
Utensils & Tools	
Other Supplies & Services	24,992
Cash Disbursements	
Total RELIEF ITEMS, CONSTRUCTION AND SUPPLIES	261,832
Land & Buildings	
Vehicles	
Computer & Telecom Equipment	
Office/Household Furniture & Equipment	
Medical Equipment	
Other Machinery & Equipment	
Total LAND, VEHICLES AND EQUIPMENT	0
Storage, Warehousing	
Distribution & Monitoring	7,500
Transport & Vehicle Costs	
Logistics Services	
Total LOGISTICS, TRANSPORT AND STORAGE	7,500
International Staff	
National Staff	
National Society Staff	12,600
Volunteers	6,390
Total PERSONNEL	18,990
Consultants	
Professional Fees	
Total CONSULTANTS & PROFESSIONAL FEES	0
Workshops & Training	2,500
Total WORKSHOP & TRAINING	2,500
Travel	
Information & Public Relations	
Office Costs	1,200
Communications	1,800
Financial Charges	200
Other General Expenses	
Shared Office and Services Costs	
Total GENERAL EXPENDITURES	3,200
Partner National Societies	
Other Partners (NGOs, UN, other)	
Total TRANSFER TO PARTNERS	0
Programme and Supplementary Services Recovery	19,111
Total INDIRECT COSTS	19,111
TOTAL BUDGET	313,133



Russia: Floods



 Affected regions