

Emergency Plan of Action (EPoA) Burkina Faso: Floods

DREF Operation n° MDRBF013	
Date of issue: 9 August, 2016	Date of disaster: 23 July 2016
Operation Manager: Roman Guigma, IFRC Sahel country cluster, Operations Manager	Point of contact: Roman Guigma, IFRC Sahel country cluster, Operations Manager
Date of launch: 5 August, 2016	Expected timeframe: (3 months) – 5 November, 2016
Total budget of the operation: CHF 194,005	
Number of people affected: 10,260	Number of people to be assisted: 4,235 people (929 families)
Host National Society present (number of volunteers, staff, sections): 40,000 volunteers with 60% active. About 250 staff and 45 local sections throughout the territory.	
Red Cross Red Crescent Movement partners actively involved in the operation (if necessary and available): Belgian Red Cross, International Committee of the Red Cross, Luxembourg Red Cross, Red Cross of Monaco, and Spanish Red Cross.	
Other partner organisations actively involved in the operation: Government (Burkina Faso)	

A. Situation analysis

Description of the disaster

In Burkina Faso, heavy rainfall, which started in June and continued until 23 July 2016 has led to widespread flooding across four of the 13 regions in the country. It is estimated that up to 10,260 people have been affected, with 10 injuries and four deaths also reported. Initial response and support were provided by the government, but this has since been overwhelmed with the continued rains.

The latest areas to be affected on 18 - 23 July are in Ouagadougou, Kadiogo Province, in the Centre region of Burkina Faso, with floods which have affected 929 families (4,235 people) in six administrative districts (Arrondissement). It is reported to be as severe as the floods that affected the capital in 2009, which was the most damaging in the city's history. Flood waters have washed away people's belongings (bedding, clothes and kitchen items), food, savings, livestock and petty trade materials, while houses have been completely or partially destroyed, latrines inundated and water sources contaminated.



House damages caused by rains in Ouagadougou © BFRC

Most of the affected population have sought shelter in temporary accommodation sites in schools, where the hygiene conditions are precarious, and conducive to the outbreak of cholera epidemics and other waterborne diseases. During the initial assessment of the humanitarian needs of the people affected, cases of diarrhoea among

children have been reported. Meteorological forecasts are also indicating further rains, raising fears that there will be new flooding, which will increase the population seeking refuge in these sites.

Figure 1: Summary of affected population by district

Region	Province	Arrondissement of Ouagadougou	# families affected	# people affected
Centre	Kadiogo	Arrondissement 3 (Zongo, Watinoma, sector 12 and 13)	224	1,113
		Arrondissement 4	185	691
		Arrondissement 7 (Sondogo)	157	550
		Arrondissement 8 (Bissighin)	159	689
		Arrondissement 10	67	506
		Tanghin Dassouri	137	686
Total			929	4,235

Source: Burkina Faso Red Cross (CRBF)

Summary of the current response

Overview of Host National Society

The Burkina Faso Red Cross Society (CRBF) as auxiliary to the public authorities, is among the privileged partners of the Burkina Faso Government in disaster management, with the Conseil National de Secours d'Urgence et de Réhabilitation (CONASUR). It has strong experience in responding to disasters, including floods in 2009 (Ouagadougou), 2010 (Gnagna) and 2015 (Gourma, Houet, Ioba and Sanguines) across a range of sectors (relief, shelter, psychosocial support and water, sanitation and hygiene promotion), and possess a network of 40,000 volunteers (approx. 60% active). Following the 2016 flooding, the National Society (NS) deployed staff and volunteers from its local branches to conduct rapid assessments of the situation in order to establish the needs of the affected population and the level of damage/destruction. In Ouagadougou, a total of 50 volunteers were deployed to conduct a rapid assessment for a period of five days.

Overview of Red Cross Red Crescent Movement in country

The International Federation of Red Cross and Red Crescent Societies (IFRC) provides technical support to the CRBF through its Sahel Country Cluster Office, which is based in Dakar, Senegal, and the Africa Region Office, in Nairobi, Kenya. On 22 and 25 July and 3 August, alerts were issued using the IFRC disaster management information system (DMIS), which indicated the intention of the CRBF to request international assistance to the floods through an allocation from the Disaster Relief Emergency Fund (DREF). On 26 July, an Operational Strategy Call was convened with representatives from the IFRC Sahel Country Cluster Office, Africa Region and Geneva levels; and it was agreed that a DREF allocation was an appropriate modality to support the NS response.

The CRBF is supported by the following Partner National Societies (PNS): Belgian Red Cross, Luxembourg Red Cross, Red Cross of Monaco, and Spanish Red Cross, as well as the International Committee of the Red Cross (ICRC). The ICRC and PNS are monitoring the situation, but have not yet made a contribution to support the response of the NS.

For this DREF operation, a coordination and advocacy framework with all PNSs is being established, under the leadership of the Secretary General. An intervention map will be developed and shared with other members of the Movement. Coordination meetings will be organised once per month with all the PNS and ICRC. In case of an emergency, the Secretary General will convene an emergency meeting as needed.

Overview of non-RCRC actors in country

The Government of Burkina Faso is providing non-food items to families in Ouagadougou, and in Gorom Gorom through the CONASUR, including food (one-month supply) and non-food items (blankets (1,044), buckets (1,032) and

sleeping mats (1,500)), and is continuing to make efforts to mobilize financial and technical resources from partners; however, the flooding now extends beyond their capacity to respond.

The United Nations system, through the United Nations Office for the Coordination of Humanitarian Affairs (UNOCHA) is supporting the coordination of the response to the floods, and the CRBF participating in the establishment of a national response plan. At the regional level, the IFRC will coordinate the activities with local NGOs and national and international partners.

Needs analysis, beneficiary selection, risk assessment and scenario planning

Based on the finding of the rapid assessments, Arrondissement 3 (Zongo, Watinoma, Sector 12 and 13), Arrondissement 4, Arrondissement 7 (Sondogo), Arrondissement 8 (Bissighin), Arrondissement 10 and Tanghin Dassouri of the city of Ouagadougou are the most affected by this floods, with an estimated 929 families (4,235 people) displaced to temporary accommodation sites, who have immediate needs in the areas of:

- Non-food items (NFIs) as the affected population have lost their belongings, food, savings, livestock (cattle and poultry) and petty trade materials. Families lost their cooking utensils, which makes it very difficult for them to be able to prepare meals for the households, even though food is available (through other stakeholders),
- Emergency shelter, as the affected population are being hosted in poor living conditions in the sites, which is increasing the risk of epidemics, with cases of diarrhoea among children being reported.
- Hygiene kits to ensure daily environmental health and personal hygiene, as well as water storage device for families living in the sites. Health/hygiene promotion is also needed ensure that families in the sites are aware of the importance of good personal hygiene.

The CRBF in collaboration with CONASUR is continuing to conduct assessments in order to prioritise the needs of the affected population, and following the completion of these exercises, the NS will reconsider the scope of the response required.

Beneficiary selection:

Through this DREF operation, all 929 families (approx. 4,235 people at an average of 4 - 5 family members) will be targeted in that are living in temporary accommodation sites in six districts of Ouagadougou, Kadiogo Province: Arrondissement 3 (Zongo, Watinoma, Sector 12 and 13), Arrondissement 4, Arrondissement 7 (Sondogo), Arrondissement 8 (Bissighin), Arrondissement 10 and Tanghin Dassouri.

CRBF will ensure that the DREF operation is aligned with the IFRC's commitment to realize gender equality and diversity; by adapting beneficiary selection criteria that prioritizes women headed-households and people with disabilities. Other aspects considered will include efforts to advocate for the prevention of sexual violence and gender-based violence, and the protection of children.

B. Operational strategy and plan

Overall objective

Immediate needs of the flood-affected population are met through the provision of essential emergency relief, shelter, water and hygiene promotion assistance, targeting a total of 929 families (4,235 people) living in temporary accommodation sites in Ouagadougou, Kadiogo Province, Burkina Faso, for a period of three months.

Proposed strategy

The DREF operation aims to support the CRBF to provide a total of 929 families (approx. 4,235 people) with emergency relief assistance, and will include the following activities:

- Reimbursement of costs incurred in the rapid assessments being carried out (per diem for volunteers).
- Briefing a total of 35 volunteers on relief distribution, hygiene promotion, and the use of shelter kits. Each training will be carried out over four days, and will ensure that the volunteers have the required knowledge to ensure the effective implementation of the DREF operation.
- Distribution of water purification chemicals (aqua tabs), and demonstration on their use. Each family will receive 12 – 15 tablets per day depending on the number of members (three per family member per day), for a period of 30 days. Each tablet will be able to purify five litres of water.
- Distribution of hygiene related items including: buckets (929 pcs / one per family), jerry cans (929 pcs / one per family), toilet soap (4,645 pcs / five per family of 200g), sanitary items for women (9,290 pcs / 10 per family), soap solution (4,645 pcs / five per family of 250g), and sponges ((4,645 pcs / five per family).
- Installation of latrines (32) and waste disposal facilities (39) in the temporary accommodation sites. Please note that the latrines and bins are complementary measures to those already put in place by the government.
- Conduct hygiene promotion targeting 929 families; as well as surveillance for early detection and referral of illnesses to health facilities. CRBF volunteers will be mobilized for 10 days to carry out awareness sessions on hygiene, sanitation as well as waterborne diseases.
- Distribution of NFIs to 929 families comprising: 1,858 blankets (two per family), 929 kitchen sets (one per family) 1,858 sleeping mats (two per family).
- Distribution of emergency shelter items to 929 families comprising: 929 locally put together shelter kits containing nails, rope, tools and wood (one per family) and 1,858 tarpaulins (two per family). Each family will receive support from the volunteers to build their temporary shelter. Emergency shelter items are being distributed to enable families to construct temporary accommodation, as the schools open on 1 September 2016, and the displaced population will have to return to their places of origin.
- Distribution of clothing to 805 children living in the temporary accommodation sites, aged from six months to 10 years old. It is estimated that children comprise 19% of the displaced population.
- Training of 25 volunteers on the Magpi mobile data collection software; and then conduct a post distribution using the technology.
- Conduct a lessons learnt workshop.

All CRBF actions will be guided and adhere to the minimum standards (SPHERE). CRBF volunteers will provide demonstration/sensitization on the use of the items distributed, including construction of temporary shelter at the point of distribution as well as during follow up visits to the temporary accommodation sites.

Operational support services

Human Resources

The DREF operation will require the mobilization of personnel, including the following CRBF staff and volunteers:

- A total of 50 volunteers overall will be mobilized to carry out the activities planned, including for rapid assessment (50), distribution of relief and hygiene items, emergency shelter (35), hygiene promotion (35) and post distribution monitoring (25). Each volunteer will receive a daily per diem, and insured through the IFRC global emergency insurance policy which provides emergency coverage for accidents and accidental death while on duty.
- Two supervisors will be mobilized. Each supervisor and team leader will also receive a daily per diem. The supervisors will be responsible for organising the activities planned, and participating in meetings with other actors in the areas of implementation. Each supervisor will receive a daily per diem.
- Two team leaders will be mobilized to provide dedicated technical support by sector (water and sanitation and relief/shelter), Each team leader will receive a daily per diem.

- CRBF focal points (two staff) will also mobilized for three months provide dedicated support the implementation of the activities planned in the DREF operation. A CRBF driver will be recruited to support the DREF operation for three months.
- An IFRC Regional Disaster Response Team (RDRT) member (water and sanitation profile) will be deployed for two months to ensure the effective implementation of the DREF operation, and support the CRBF focal points.
- The IFRC Sahel Country Office will provide technical support to ensure that the DREF operation is implemented in accordance with the Emergency Plan of Action, and agreed conditions of the DREF.

Logistics and supply chain

Procurement plans – The NS has one logistic coordinator, two assistants and four volunteers trained on logistics that will be available to support procurement for the DREF operation in accordance with IFRC procedures.

Warehouse and storage: The CRBF has warehouses in Ouagadougou (Kadiogo); each warehouse has capacity of 1,530 m3 of volume; and NFIs, hygiene items and shelter materials will be stored here prior to onward transportation to the areas of implementation.

Transport and fleet needs- The DREF allocation will support the rental of a vehicle to assist the implementation of the activities planned (for thirty days), and will include allowance for fuel (2,890 litres). The IFRC Sahel Country Office will support the transportation of the items required from pre-positioned stocks in Senegal to Burkina Faso, and costs for this, and onward transportation to the areas of implementation have been included (transportation of a truck etc.)

Communication

Communication media will be developed to guarantee visibility for the action of the CRBF and its partners during activities' implementation (press communique, facts and figures, articles, case studies, pictures, videos, brochures, etc.). The media will be invited to cover activities like the distribution of non-food items to flood victims. Social media will be used to optimize the visibility of the DREF operation.

Security

Security is a very important pillar for the success of the project, we will build on good communication with all stakeholders, for inclusive involvement in and ownership of the project. This would make it possible to lay solid foundations for the security of people, resources and goods. The CRBF volunteers will pay attention to the quality of information to be conveyed to the communities during their awareness activity. This is in order to take into account the communities' sensitivity. CRBF staff and volunteers will be briefed on the Code of Conduct and the security rules. All CRBF staff and volunteers involved in the DREF operation are expected have completed the online *STAY SAFE Volunteers* security course. Response activities will be implemented at hours that present no risk or danger, to enable the intervention teams to return to the nearest branches or Red Cross committees. Therefore, the focus will be on local volunteers who know very well the environment and live in their community.

Planning, monitoring, evaluation and reporting (PMER)

The implementation of this DREF will be based on the following:

- The BFRC will implement a regular plan of monitoring / evaluation to ensure the effectiveness and efficiency of prevention activities;
- Regular reports on the execution of the operation will be drafted and shared;
- An orientation session for volunteers will be organized on monitoring/evaluation basic principles and all that will be coordinated by the PMER Manager;

It is intended that there will be post distribution monitoring survey carried out using Mag Pi; and also a lessons learned workshop to enable key successes, challenges, best practices and recommendations to be captured and applied in future DREF and Emergency Appeal operations.

Administration and finance

CRBF will ensure the use of financial resources in compliance with conditions specified in the Memorandum of Understanding between the NS and the IFRC.

C. DETAILED PLAN OF THE OPERATION

Quality programming / Areas common to all sectors

Outcome 1: Continuous and detailed assessment and analysis is used to inform the design and implementation of the DREF operation.												
Output 1.1: Rapid needs assessment is carried out to inform the preparation of the Emergency Plan of Action; including collection of data to inform recommendations for future DREF and EA operations												
Activities planned Weeks	1	2	3	4	5	6	7	8	9	10	11	12
Conduct rapid needs assessment (Target: 50 volunteers / Five days)												
Coordination with the COPROSUR and other stakeholders operating in the area in order to avoid duplication.												
Training of volunteers on the use of Magpi for post distribution monitoring (Target: 25 volunteers)												
Conduct post distribution monitoring (using Magpi)												
Conduct lessons learned workshop												

Water, sanitation and hygiene promotion

Outcome 3: Immediate risk of waterborne disease is reduced through the provision of safe water supply and hygiene promotion in the Kadiogo province of Burkino Faso over a period of three months												
Output 3.1: Target population in the flood-affected areas is provided with access to safe drinking water supply (Target: 929 families / 4,235 people)												
Activities planned Weeks	1	2	3	4	5	6	7	8	9	10	11	12
Distribution of water purification chemicals; and demonstration on their use (Target: Three tablets per day x 4,235 x 30 days)												
Output 3.2: Target population in the flood-affected areas is provided with improved (Target: 929 families / 4,235 people)												
Activities planned	1	2	3	4	5	6	7	8	9	10	11	12

construction of temporary shelters by volunteers												
Output 4.2: Children aged 6 months to 10 years have adequate clothing (Target: 805 children)												
Activities planned	1	2	3	4	5	6	7	8	9	10	11	12
Weeks												
Distribution of clothing (Target: 16 bales) to 805 children												

Contact information

For further information specifically related to this operation please contact:

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- **IFRC Regional Logistics Unit:** Rishi Ramrakha, phone: +254 733 888 022; email: rishi.ramrakha@ifrc.org

For Resource Mobilization and Pledges:

- **In IFRC Africa:** Fidelis Kangethe, Partnerships and Resource development Coordinator, Nairobi; mobile:+254 (0) 714 026 229; email: fidelis.kangethe@ifrc.org

For Performance and Accountability (planning, monitoring, evaluation and reporting):

- **IFRC Africa:** Robert Ondrusek, PMER Coordinator; Nairobi; phone: +254 731 067277; email: robert.ondrusek@ifrc.org

How we work

All IFRC assistance seeks to adhere to the Code of Conduct for the International Red Cross and Red Crescent Movement and Non-Governmental Organizations (NGOs) in Disaster Relief and the Humanitarian Charter and Minimum Standards in Disaster Response (Sphere) in delivering assistance to the most vulnerable.

The IFRC's vision is to inspire, encourage, facilitate and promote at all times all forms of humanitarian activities by National Societies, with a view to preventing and alleviating human suffering, and thereby contributing to the maintenance and promotion of human dignity and peace in the world.

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Saving lives, changing minds.



The IFRC's work is guided by Strategy 2020 which puts forward three strategic aims:

1. Save lives, protect livelihoods, and strengthen recovery from disaster and crises.
2. Enable healthy and safe living.
3. Promote social inclusion and a culture of non-violence and peace.

DREF OPERATION

09/08/2016

Burkina Faso: Floods (MDRBF013)

Budget Group	DREF grant budget	Expenditure CHF
Shelter - Relief	42,322	42,322
Shelter - Transitional	0	0
Construction - Housing	0	0
Construction - Facilities	0	0
Construction - Materials	0	0
Clothing & Textiles	0	0
Food	0	0
Seeds & Plants	0	0
Water, Sanitation & Hygiene	37,157	37,157
Medical & First Aid	3,897	3,897
Teaching Materials	0	0
Utensils & Tools	51,272	51,272
Other Supplies & Services	0	0
Emergency Response Units	0	0
Cash Disbursements	0	0
Total RELIEF ITEMS, CONSTRUCTION AND SUPPLIES	134,649	134,649
Land & Buildings	0	0
Vehicles Purchase	0	0
Computer & Telecom Equipment	0	0
Office/Household Furniture & Equipment	0	0
Medical Equipment	0	0
Other Machinery & Equipment	0	0
Total LAND, VEHICLES AND EQUIPMENT	0	0
Storage, Warehousing	0	0
Distribution & Monitoring	0	0
Transport & Vehicle Costs	8,332	8,332
Logistics Services	0	0
Total LOGISTICS, TRANSPORT AND STORAGE	8,332	8,332
International Staff	14,000	14,000
National Staff	0	0
National Society Staff	1,636	1,636
Volunteers	13,080	13,080
Total PERSONNEL	28,716	28,716
Consultants	0	0
Professional Fees	0	0
Total CONSULTANTS & PROFESSIONAL FEES	0	0
Workshops & Training	3,705	3,705
Total WORKSHOP & TRAINING	3,705	3,705
Travel	3,000	3,000
Information & Public Relations	763	763
Office Costs	750	750
Communications	1,250	1,250
Financial Charges	1,000	1,000
Other General Expenses	0	0
Shared Support Services	0	0
Total GENERAL EXPENDITURES	6,763	6,763
Programme and Supplementary Services Recovery	11,841	11,841
Total INDIRECT COSTS	11,841	11,841
TOTAL BUDGET	194,005	194,005