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Emergency appeal Uganda: Population Movement

 International Federation
of Red Cross and Red Crescent Societies

Appeal n° MDRUG038

40,000 people to be assisted

Appeal launched 26 August 2016

Glide n° OT-2016-000087-UGA

658,782 Swiss francs current Appeal budget

Appeal ends February 2017 (six months)

This Emergency Appeal seeks a total of **658,782** Swiss francs to enable the International Federation of Red Cross and Red Crescent Societies (IFRC) to support the **Uganda Red Cross Society (URCS)** to deliver urgent assistance and support to some **40,000 refugees in Bidibidi camp for six months**, with a focus on the following sectors: **water, sanitation, hygiene promotion, emergency shelter and health**. The planned response reflects the current situation and information available at this time of the evolving operation, and will be adjusted based on further developments and more detailed assessments.

Details are available in the Emergency Plan of Action (EPoA) [<click here>](#)

The disaster and the Red Cross Red Crescent response to date

July 2016: In the month following an escalation of violence in South Sudan, 80,354 people have crossed into Uganda at a rate of approximately 2,592 people per day. Crossings are occurring at Elegu, Arua, Kiriandongo, Moyo and Lamwo.

27 July 2016: Inter-agency meeting where the Office of the Prime Minister (OPM) and UNHCR called upon agencies to urgently mobilize resources and capacities to respond to the refugee humanitarian situation in West Nile.

2 Aug 2016: Bidibidi camp opens in Yumbe District to alleviate overcrowding in other camps. The Red Cross is focusing its response efforts here. Services and facilities available in Bidibidi settlement are extremely under resourced and not sufficient to meet the basic needs of the current and projected refugees. URCS, UNHCR and other agencies working in Bidibidi settlement are helping to address urgent basic needs in terms of water and sanitation, health and shelter. There is a high concern of a cholera outbreak from neighbouring settlements into the new camp, as suspected cholera cases have been recently reported.

16 Aug 2016: 8,982 refugees are registered at Bidibidi. UNHCR is projecting this number to increase to 40,000 by December 2016.

26 August 2016: IFRC issues an Emergency Appeal for **658,728** Swiss Francs targeting 40,000 refugees in Bidibidi Settlement.



Uganda Red Cross volunteers registering South Sudanese refugees at the reception center in Bidibidi.
Photo: IFRC

The operational strategy

Needs assessment

According to the needs identified by an inter-agency assessment and a field visit undertaken by URCS and IFRC, the immediate needs of the refugee population are in the areas of water, sanitation, hygiene promotion, health, and emergency shelter.

Water, sanitation and hygiene promotion

The availability of water in the camp remains a concern with only 10 litres available per person per day (pppd), far below the Sphere standards of 15 litres pppd. These figures are projected to further drop, as the new refugees keep on arriving in the camp. A survey carried out by UNICEF and the District Water Office on boreholes in and around the Bidibidi settlement identified a total of six boreholes that are in need of rehabilitation. Access to proper sanitation facilities is low in Bidibidi settlement and does not meet the Sphere standards. Currently, one communal latrine (of two stances) serves 125 refugees. Open defecation is a common practice in the refugee settlement particularly close to water sources such as streams, with some refugees reportedly using this water for their personal use which increases the risk of spread of waterborne diseases. Women and adolescent girls lack enough items to hygienically and appropriately manage their menstrual flows, with only one disposable pad being distributed per family, which is part of UNHCR's Non Food Item (NFI) distribution.

Shelter

Based on the current demographics, 87% of the refugees are female and children and 40% have been classified as People with Specific Needs (PSNs) or approximately 3,200 families. This group includes persons with serious health conditions, single women, female-headed households with large young families, older persons and Persons With Disabilities (PWDs). There is a significant lack of skills in building shelters, especially among these vulnerable groups, thus the urgent need to provide construction support to these groups. There is also need to provide longer-term shelter materials as the current structures are temporary and weak. The wet season has begun and will bring significant rain increasing the risks of potential health concerns, especially if these families continue to live in inadequate shelter.

Health

There have been reported cases of malaria in the camp which could worsen due to the current wet season. Furthermore, there is low immunization coverage among the refugees and a weak surveillance system to detect outbreaks. The case management capacity is low as there is only one health post (run by Real Medicine Foundation) with limited staff, that is supporting the entire refugee population including the projected influx.

Beneficiary selection

As of 16 August 2016, a total of 8,982 refugees have been registered at Bidibidi Settlement. UNHCR is projecting this number to increase to 40,000 by December 2016. As such, beneficiary selection will be based on this projection and will target the most vulnerable which include women, children and PSNs. Based on UNHCR's current demographics, 87% of the refugees are female and children and 40% have been classified as PSNs (approximately 3,200 families) which includes persons with serious health conditions, single women, female-headed households with large young families, older persons and Persons With Disabilities (PWD) while 3% of the total population are elderly.

In view of the current and estimated influx of refugees in Bidibidi, URCS plans to reach 305 households of the most vulnerable households with shelter targeting specific houses identified as having PSN's who will be identified during registration. For the sanitation component 7,750 people (155 communal double latrines, based on one latrine per 25 people) will be assisted and 40,000 people will be provided with water, hygiene promotion and health services.

Overall objective

Immediate survival and basic needs of South Sudanese refugees are met through the provision of essential emergency water and sanitation, health and hygiene promotion and provision of emergency shelter to 40,000 people (8,000 families) living in Bidibidi settlement for a period of six months.

Overview of Host National Society

Uganda has been hosting refugees since the early 1990s. Uganda has hosted refugees from South Sudan, Democratic Republic of Congo, Rwanda, Tanzania, Somalia, Ethiopia, Eritrea and Burundi. By the end of June 2016, Uganda was hosting 512,623 refugees from across the Great Lakes Region.

In light of the current influx, URCS has provided emergency First Aid and referrals of 68 casualties including 10 referrals to Gulu and Adjumani hospitals. Additionally, URCS has also deployed 20 volunteers who have supported registration of new arrivals and preparation of hot meals at Elegu and Moyo reception centres. Following the agreed coordination structure, URCS has been mandated to provide water, sanitation and hygiene, emergency shelter construction and reception management in Bidibidi site. URCS with support from German Red Cross has constructed communal emergency shelters (four shelters, 100 people per shelter), 70 blocks of communal latrines and bathing shelters of two stances. Hygiene promotion activities are ongoing both at reception centre and the main settlement through 26 URCS volunteers. A WatSan Kit 5¹ has been deployed and installed with a minimum capacity of 75,000 litres to support at least 5,000 people.

Overview of International Red Cross and Red Crescent Movement in country

URCS has remained the country's key strategic humanitarian agency with good working relationship and collaboration with the Government of Uganda (GOU) through the OPM, IFRC, ICRC and Partner National Societies (PNSs) present in country.

IFRC's East Africa and Indian Ocean Islands (EAIOI) Country Cluster Support Team (CCST) and the Regional Office for Africa in Nairobi are supporting URCS under this Emergency Appeal (EA). In August 2016, IFRC deployed an Operations delegate and WASH advisor from the EAIOI CCST to work with URCS to identify the priority needs and response actions in Bidibidi settlement to inform proposed activities in the Emergency Plan of Action (EPoA).

URCS is conducting Restoring Family Links activities in partnership with and support from ICRC in all reception and settlement camps with the new surge of refugees through the registration of affected persons and re-establishing family links in Yumbe, Adjumani, Moyo, Arua and Kiryandongo districts. URCS, supported by ICRC, has recruited and trained seven Restoring Family Links (RFL) volunteer assistants. URCS will focus on exchange of Red Cross Messages (RCM), telephone services, identification and registration of Unaccompanied Minors (UAMs) and emergency tracing.

German Red Cross and Belgium Flanders Red Cross are supporting URCS in their Disaster Risk Reduction (DRR), health and emergency operations. The German Red Cross has been working in Adjumani, Soroti and Kotido with refugees for the past three years in DRR programming. Following the recent influx of refugees, they have been supporting the immediate needs related to the current response in Adjumani and Bidibidi.

Overview of non-RCRC actors in country

OPM and UNCHR are coordinating the influx of refugees and a joint assessment involving the UN Agencies and other Humanitarian actors was conducted in early July 2016 in Bidibidi Settlement in Yumbe district, Palorinya in Moyo district, Pagarinya in Adjumani and Kiryandongo. The objective of the assessment was to identify land for settling the incoming refugees. OPM officially requested international support from the Humanitarian Actors to assist with the humanitarian efforts. The transportation of refugees from the entry points to the established reception centres and to the designated camps is being facilitated by the UNHCR, while

¹ WatSan Kit 5 is designed for the treatment and distribution of water for small populations up to 5,000 people as well as provide limited first response sanitation.

World Food Program (WFP) is procuring and coordinating the distribution of food. OPM is working on the registration of the refugees alongside URCS.

The following WASH agencies are involved in Bidibidi settlement response: URCS, UNICEF, OXFAM, Welt hunger hilfe, Samaritans Purse. UNHCR, African Initiatives for Relief & Development, URCS are responding to shelter in the camp, while UNFPA, UNHCR, IRC, RMF, UNICEF are responding to health needs.

Proposed sectors of intervention

	<h3>Water, sanitation and hygiene</h3>
<p>Outcome 1: Immediate reduction in risk of waterborne and water related diseases in targeted communities</p>	
<p>Output 1.1: Daily access to safe water which meets Sphere and WHO standards in terms of quantity and quality is provided to target population</p>	
<p>Activities planned:</p> <ul style="list-style-type: none"> • Procurement and installation of one T-75m3 uPVC tank • Rehabilitation of 4 boreholes in the settlement • Replenishing WatSan Kit 5 consumables (water treatment chemicals) and tools • Ensure maintenance of functional and rehabilitated boreholes as well as hand pumps through training of Water User Committees and community based hand pump mechanics • Procurement and distribution of 5,000 Jerry cans 	
<p>Output 1.2: Adequate sanitation which meets Sphere standards in terms of quantity and quality is provided to 7,750 people</p>	
<p>Activities planned:</p> <ul style="list-style-type: none"> • Construction of 155 communal latrines (of two stances each) and bath shelters in consultation with community committees to support decisions on design • Support household latrine construction using sanitation tool kits and participatory community activities using Participatory Hygiene and Sanitation Transformation in Emergencies (PHASTer) methodology to improve immediate knowledge related to the spread of disease and improved hygiene practices • Procurement and installation of 100 ltr Garbage Collection Containers 	
<p>Output 1.3: Hygiene promotion activities which meet Sphere standards in terms of the identification and use of hygiene items provided to target population</p>	
<p>Activities planned:</p> <ul style="list-style-type: none"> • Train volunteers in Personal Hygiene and Sanitation Education (PHASE) and PHASTer tools, to improve and monitor longer term changes in behaviour related to hygiene • Carrying out hygiene promotion and community based surveillance in communities and schools • Procure and distribute soaps and install handwashing points • Procure and distribute 2,400 Menstrual Hygiene Management (MHM) kits 	



Health

Outcome 2: The immediate risks to the health of affected populations are reduced

Output 2.1: Target population is provided with rapid medical management of injuries and diseases

Activities planned:

- Train volunteers in emergency First Aid
- Provide First Aid at the reception centre and in the settlement

Output 2.2: Community-based disease prevention and health promotion is provided to the target population

Activities planned:

- Train volunteers in community based health and First Aid (reproductive health) and community engagement
- Carry out community based surveillance and regular community health promotion activities
- Distribute 1,200 Mama kits to support antenatal needs of expectant women in the camp

Output 2.3: Epidemic prevention and control measures carried out

Activities planned:

- Distribution of long lasting insecticidal nets
- Conduct community sensitization on epidemic prevention and involve community members in carrying out control measures
- Mobilization and sensitisation for Immunization against all vaccine immunize-able diseases and defaulter follow up for vaccination



Shelter (including Household non-food items)

Outcome 3: The target population have temporary shelter and settlement that will remain adequate until durable solutions are achieved

Output 3.1: Persons with specific needs will be supported to construction temporary shelter

Activities planned:

- Train 20 volunteers in Participatory Approach to Safe Shelter Awareness (PASSA)
- Procure transitional shelter items (poles, nails, hammers, wheelbarrows, Hoes, Axe, Spade, Machete, Sisal, rope, tools/fixings) for 305 families
- Mobilize community members and 20 trained volunteers to support the construction of homes for 305 families
- Provide energy saving cooking stoves in house construction
- Identify and support elderly and persons with a disability with construction of household sanitation facilities and water tap stands
- Hold regular community meetings to demonstrate and share learning with community members on shelter construction



National Society capacity building

Outcome 4: Capacity of the Ugandan Red Cross Society to respond to the emergency situation and needs of the affected population is strengthened

Output 4.1: Adequate protection is given to staff and volunteers involved in the response to the of the EA operation

Activities planned:

- Procure IT equipment (four computers, one printer, one photocopier)
- Procure Visibility materials (T-shirts, Caps, Banners)
- Procure URCS flags bearing logos for visibility
- Procure URCS reflector jackets for staff and team leader volunteers
- Procure two Motorcycles and Protective Gear for camp settlement



Quality programming

Quality programming (areas common to all sectors)

Outcome 5: Continuous and detailed assessment and analysis is used to inform the design and implementation of the operation

Output 5.1: Initial needs assessment are updated following consultation with communities

Activities planned:

- Inception workshop with branch, staff and key volunteers
- Set up a feedback mechanism with community members, including having community representatives.
- Facilitation for volunteers to carry out baseline, end line and beneficiary satisfaction surveys.

Output 5.2: The Emergency Plan of Action is updated and revised as necessary to reflect needs.

Activities planned:

- EPoA revision workshop.
- Lessons Learned Workshop.

In addition to interventions outlined in this proposed strategy, ICRC will provide complementary support to URCS in scaling up RFL activities which are not detailed in this plan.

Programme support services

Logistics and supply chain

Whenever available in quantity and quality, national procurement will be prioritised as the sourcing mechanism for the operation. The National Society has a warehouse in Arua district, which is close to the Bidibidi settlement. 4x4 vehicles from the URCS will support the transport needs of relief teams as well as for small quantities of some goods. For the large procurements, it is planned to rent a truck for the movement of goods from its main warehouse to the camp.

IFRC's Global Logistics Network using the Regional Logistics Unit for Africa in Nairobi, the logistics hub in Dubai and the procurement team in Geneva is ready to support with the following activities: a) technical review of procurement files over 50,000 Swiss francs, construction materials and/or medical items; b) coordinating across the Federation the mobilisation of relief items, including in-kind donations, by maintaining and sharing the mobilisation table with relevant parties; c) mobilisation of relief items from regional stockpiles and/or suppliers

with existing framework agreements. All donors interested in supporting in kind are requested to coordinate with IFRC Regional Logistics Unit in Nairobi.

Communications

URCS will maintain a flow of timely and accurate information between the field and other major stakeholders for operational updates, fundraising and advocacy. In this respect, URCS will produce press releases, news stories while at the same time proactively engage with media to highlight the needs of the refugees and to profile the response of the URCS. This will be vital for fundraising, accountability, awareness of URCS work to maintain a strong profile of emergency operations. During the response operation, communication between the refugees and URCS structures, media and partners will be maintained with the aim of ensuring a quality operation, feedback, accountability and transparency.

Security

Security management is a vital element of the operation to ensure security of personnel, assets and programmes. Uganda police and Uganda People's Defence Forces are currently assisting at the refugee camps ensuring peace and order. The situation remains stable and there have been no serious security concerns issues. URCS will be continuously monitoring the security environment and respond to changes in the threat and risk situation, if any, by implementing adequate risk reduction measures. This includes measures related to safety-related threats and risks, e.g. road traffic accidents, fire safety, and health-related concerns. All personnel must complete the respective IFRC Stay Safe courses; Stay Safe Personal security is mandatory for all personnel and Stay Safe Security Management is mandatory for all managers. Multiple agencies are supporting in the area of protection and a working group which is being predominantly lead by UNICEF and Save the Children.

Planning, Monitoring, Evaluation, & Reporting (PMER)

A robust monitoring and supervision system will be employed to track the outputs and outcomes of interventions. The operation is planned for 6 months and the situation will be reviewed accordingly. The operation will regularly be monitored by technical and management staff from both headquarters and branch levels, as well as local branch governing boards. All funding support shall be reported against in accordance with the MOUs, Framework agreements, during and at the end of the operation.

Administration and Finance

Uganda Red Cross Society has strengthened the finance department that utilizes finance procedure approved by the Central Governing Board. The Secretary General is responsible for all finance transactions in consultation with the Director Finance. URCS conducts annual audits undertaken by reputable audit firms supported by the Internal Audit Directorate, the audit reports are made available to the board and partners. URCS has experience in managing big operations like the Northern Uganda Relief Operation (2002 – 2010) supported by various Red Cross partners like Netherlands Red Cross, German Red Cross, Swedish Red Cross, Danish Red Cross and donors like OFDA, USAID, DFID and ECHO.

URCS is on a working advance system. Financial returns will be reported according to URCS accounting system. The accounting journals will be sent monthly to the IFRC EAI/OI cluster office finance unit for verification and accounting. Financial procedures and monitoring will be put in place to ensure proper reporting and accountability. The IFRC EAI/OI cluster office finance unit as well as operations manager delegate will provide support to the URCS to ensure the activities are reported in accordance with the budget.

€ Budget

See attached IFRC Secretariat budget (Annex 1) for details.

Garry Conille
Under Secretary General
Programmes and Operations Division

Elhadj As Sy
Secretary General

For further information, specifically related to this operation please contact:

In Uganda:

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In the IFRC

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For IFRC Resource Mobilization and Pledges support:

- **In IFRC Regional Office for Africa:** Fidelis Kangethe, Partnerships and Resource Development Coordinator; Nairobi; Telephone: +254-714-026229; email: fidelis.kangethe@ifrc.org

For In-Kind donations and Mobilization table support:

- **IFRC Regional Office for Africa Logistics Unit:** Rishi Ramrakha, Head of Regional Logistics Unit; Telephone: +254733888022; fax: +254-202712777; email: rishi.ramrakha@ifrc.org

For Performance and Accountability support (planning, monitoring, evaluation and reporting enquiries)

- **In IFRC Regional Office for Africa:** Robert Ondrusek, PMER Coordinator; Telephone: +254-731-067277; email: robert.ondrusek@ifrc.org

How we work

All IFRC assistance seeks to adhere to the **Code of Conduct** for the International Red Cross and Red Crescent Movement and Non-Governmental Organizations (NGO's) in Disaster Relief and the **Humanitarian Charter and Minimum Standards in Humanitarian Response (Sphere)** in delivering assistance to the most vulnerable. The IFRC's vision is to inspire, **encourage, facilitate and promote at all times all forms of humanitarian activities** by National Societies, with a view to **preventing and alleviating human suffering**, and thereby contributing to the maintenance and promotion of human dignity and peace in the world.

The IFRC's work is guided by Strategy 2020 which puts forward three strategic aims:



Save lives,
protect livelihoods,
and strengthen recovery
from disaster and crises.



**Enable healthy
and safe living.**



**Promote social inclusion
and a culture of
non-violence and peace.**

APPEAL UGANDA POPULATION MOVEMENT - SOUTH SUDAN CRISIS

Budget Group		Multilateral Response	Inter-Agency Shelter Coord.	Bilateral Response	Appeal Budget CHF
500	Shelter - Relief	94,424			94,424
501	Shelter - Transitional	0			0
502	Construction - Housing	0			0
503	Construction - Facilities	814			814
505	Construction - Materials	0			0
510	Clothing & Textiles	0			0
520	Food	0			0
523	Seeds & Plants	0			0
530	Water, Sanitation & Hygiene	168,208			168,208
540	Medical & First Aid	41,270			41,270
550	Teaching Materials	2,006			2,006
560	Utensils & Tools	11,629			11,629
570	Other Supplies & Services	0			0
571	Emergency Response Units	0			0
578	Cash Disbursements	0			0
Total RELIEF ITEMS, CONSTRUCTION AND SUPPLIES		318,350	0	0	318,350
580	Land & Buildings	0			0
581	Vehicles	10,175			10,175
582	Computer & Telecom Equipment	20,300			20,300
584	Office/Household Furniture & Equipment	0			0
587	Medical Equipment	0			0
589	Other Machinery & Equipment	0			0
Total LAND, VEHICLES AND EQUIPMENT		30,475	0	0	30,475
590	Storage, Warehousing	2,616			2,616
592	Distribution & Monitoring	218			218
593	Transport & Vehicle Costs	31,662			31,662
594	Logistics Services	0			0
Total LOGISTICS, TRANSPORT AND STORAGE		34,496	0	0	34,496
600	International Staff	84,000			84,000
661	National Staff	3,042			3,042
662	National Society Staff	52,608			52,608
667	Volunteers	23,377			23,377
Total PERSONNEL		163,026	0	0	163,026
670	Consultants	1,116			1,116
750	Professional Fees	1,047			1,047
Total CONSULTANTS & PROFESSIONAL FEES		2,163	0	0	2,163
680	Workshops & Training	20,827			20,827
Total WORKSHOP & TRAINING		20,827	0	0	20,827
700	Travel	17,500			17,500
710	Information & Public Relations	7,771			7,771
730	Office Costs	2,326			2,326
740	Communications	7,610			7,610
760	Financial Charges	9,872			9,872
790	Other General Expenses	0			0
799	Shared Office and Services Costs	4,158			4,158
Total GENERAL EXPENDITURES		49,237	0	0	49,237
830	Partner National Societies	0			0
831	Other Partners (NGOs, UN, other)	0			0
Total TRANSFER TO PARTNERS		0	0	0	0
599	Programme and Services Support Recovery	40,207			40,207
Total INDIRECT COSTS		40,207	0	0	40,207
597/8	Pledge Earmarking & Reporting Fees	0			0
Total PLEDGE SPECIFIC COSTS		0	0	0	0
TOTAL BUDGET		658,782	0	0	658,782
Available Resources					
Multilateral Contributions					0
Bilateral Contributions					0
TOTAL AVAILABLE RESOURCES		0	0	0	0
NET EMERGENCY APPEAL NEEDS		658,782	0	0	658,782