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Emergency Appeal Paraguay: Floods

 International Federation
of Red Cross and Red Crescent Societies

Revised Appeal n° MDRPY018	24,560 people (4,912 families) to be assisted	Appeal launched 27 January 2016
Glide n° FL-2016-000171-PRY	205,097 Swiss francs DREF allocated	Revision n° 1 issued 22 September 2016
	1,144,516 Swiss francs current Revised Appeal budget	Appeal ends 31 December 2016 (increased two months in this Revised Appeal)
	198,568 Swiss francs funding gap	

This revised Emergency Appeal seeks **198,568 Swiss francs** with a revised appeal budget of 1,144,516 Swiss francs to enable the **International Federation of Red Cross and Red Crescent Societies (IFRC)** to support the **Paraguayan Red Cross (PRC)** to deliver assistance and support to **24,560 people** with a focus on health; water, sanitation and hygiene; livelihoods, nutrition and food security; disaster risk reduction; National Society capacity building; building a culture of non-violence and peace (protection) and quality programming. In direct coordination with the PRC, the IFRC is revising this emergency appeal and increasing the operation's timeframe from 10 to 12 months and reducing the operation's original budget of 2,084,871 Swiss francs. The budget has been reduced based on the prioritization of activities assessed according to current scenarios and the resources available through the response to the appeal to date.

Further details are available in the [Emergency Plan of Action \(EPoA\)](#). Click [here](#) for the revised budget.

The disaster and the Red Cross Red Crescent response to date

- December 2015:** Intense storms and substantial rainfall, linked to the El Niño affected 27,290 families (136,450 people) in 10 departments in Paraguay.
- 24 December 2015:** 155,097 Swiss francs allocated from the IFRC's Disaster Relief Emergency Fund (DREF) to support the delivery of immediate relief assistance.
- 8 January 2016:** The escalating situation in other parts of the country resulted in a request for an additional 50,000 Swiss francs from the DREF reaching a total of 205,097 Swiss francs.
- 27 January 2016:** Emergency Appeal launched for 2,084,871 Swiss francs to reach 24,560 people.
- 22 September 2016:** IFRC issues a revised Emergency Appeal with a revised appeal budget of 1,144,516 Swiss francs and increased timeframe of 12 months to reach 24,560 flood-affected people.



Paraguayan Red Cross volunteers conduct psychosocial support actions. Source: PRC

The operational strategy

Needs assessments and beneficiary selection

New developments have made it necessary to revise the PRC's intervention strategy to strengthen the transition from response actions to community preparedness and the ability of the affected population in San Pedro, Asunción

and Ñeembucú departments to return to their homes in conditions of safety and with increased resilience. The El Niño phase has now ended and a weak La Nina phase has begun. As such, rain levels have decreased and response actions require modifications. While many people remain in situations of vulnerability, this is no longer due only to displacement, but rather to their inability to return to their homes that were affected by the floods.

Taking in to account the changing needs of the affected people, a feasibility study for the implementation of a Cash Transfer Programme (CTP) was undertaken in San Pedro and Ñeembucú to support livelihoods recovery. A CTP is also planned in Asunción for the State-led multi-institutional initiative “Operation Return”¹.

An assessment was conducted that found the need to implement water, sanitation and hygiene promotion-related actions in San Pedro, as well as those previously planned for Ñeembucú and Asunción. Increased coverage of assistance will be provided for 1,214 families in Asunción who have already received humanitarian support. This assistance corresponds to recently identified needs in the areas of psychosocial support, emergency health and water, sanitation and hygiene promotion.

There have been cases of injuries mainly in Asunción, which occurred during the displacement; as a result, PRC personnel have provided first aid care and made medical referrals for people residing in temporary shelters. Children and adolescents have been exposed to high levels of social stress and tension, further compounding their personal losses and difficulty in understanding the situation and adapting to it.

People’s livelihoods have been severely affected in Asunción, San Pedro and Ñeembucú’s San Pedro. The floods and other rain-related events have limited the performance of income-generating activities for many families, thereby putting their food security and the fulfilment of their health needs and other basic requirements at risk. In Asunción, a large part of the affected population is poorly remunerated or work independently as day labourers or in the informal economy, where they predominately labour in recycling, fishing, small businesses or as labourers, carpenters, electricians, gardeners, cosmetologists and domestic workers.

Lastly, there is a need to conduct Vulnerability and Capacity Assessments (VCAs) to implement disaster risk reduction interventions, to establish and strengthen protection committees in the building a culture of non-violence and peace (protection), design a disaster response plan and strengthen the PRC’s headquarters and branches to prepare and respond to future disasters.

Summary of response to date

The PRC has assisted a total of 2,045 families in San Pedro and Asunción through food security, water, sanitation and hygiene promotion actions, as well as through emergency health actions focused on psychosocial support, as explained below:

- The PRC distributed 32kg food kits to 1,045 families in San Pedro (municipalities of Chore, Villa del Rosario, Antequera and San Pedro del Ycuamandyú).
- Hygiene kits and 20-litre jerry cans were delivered to 600 families residing along riverbanks in the San Pedro department.
- In San Pedro, 3,066 (1,056 men and 2,010 women) in 21 communities received psychosocial support, hygiene promotion focused on hand-washing, as well as lectures on first aid, sexual and reproductive health and proper water management and handling.
- In Asunción, a total of 2,813 people in seven locations where 24 communities had converged participated in community awareness-raising activities lectures on water, sanitation and hygiene promotion. These same people also benefitted from recreational and psychosocial support activities.
- A feasibility study for the implementation of cash transfer programming was conducted as well as water and sanitation assessments as previously mentioned.

Overall objective

To support 4,912 families (24,560 people) in the departments of San Pedro, Asunción and Ñeembucú to strengthen access to basic services, prepare for future flood risks and strengthen resilience.

¹ Two principal needs for the applicability of the CTP were identified following the flooding; the first was the recovery of livelihoods in the departments of Ñeembucú and San Pedro, and the second was the applicability of the CTP in the delivery of materials to improve the temporary shelters. While all of the available funds for the proposed strategies have yet to be confirmed, there was an advance in the realization of three feasibility studies in the affected departments, with the support of a mobilized RIT and a livelihoods National Intervention Team (NIT) member.

The operation will help PRC to build capacity in health, water, sanitation and hygiene, livelihoods, nutrition and food security, disaster risk reduction, National Society capacity building, building a culture of non-violence and peace (protection), and quality programming.

Coordination and partnership

From the onset of the emergency the IFRC country coordinator and the Pan-American Disaster Response Unit (PADRU) have maintained direct communication with the Paraguayan Red Cross. Two Regional Intervention Team (RIT) members in water and sanitation and livelihoods were deployed for one month each in support of this operation. The IFRC's emergency shelter officer travelled to the country to support assessment efforts in the most affected provinces and to support the development of this Emergency Appeal. The PRC has also been well supported by the ICRC.



The PRC's Disaster and Crisis Prevention, Response and Recovery (DCPRR) department is reporting on and coordinating support with International Movement of the Red Cross components in the country, particularly the Swiss Red Cross and the ICRC.

The municipalities in the affected areas are providing humanitarian aid and conducting general logistics support actions, especially in the provision of guidance and maintenance of constant communication with respective departmental Emergency Operations Centres (EOCs) to monitor operational aspects and receive feedback from the affected population. The National Society has been cooperating and coordinating with national and departmental-level State institutions and other organizations since early December 2015.

Proposed strategy

This operation will reduce the negative impact that the loss of livelihoods, food security, health, and water and sanitation has had on the affected population; it will also provide disaster risk reduction expertise to support communities in their medium to long-term recovery process. The response strategy will be based on need and the complementarity of the local response.

Proposed sectors of intervention

 Health
Outcome 1: The immediate risks to the health of 4,912 affected families are reduced in San Pedro, Asunción and Ñeembucú
Output 1.1: Community-based disease prevention and health promotion is provided to 4,912 affected families who have information and materials in San Pedro, Asunción and Ñeembucú
Activities planned: <ul style="list-style-type: none"> • Community health promotion sessions • Dissemination of key messages for social media
Output 1.2: 4,912 affected families in San Pedro Asunción and Ñeembucú have access to psychosocial support
Activities Planned: <ul style="list-style-type: none"> • Psychosocial support campaign • Referral system for people requiring psychological care
Output 1.3: 4,912 affected families in Asunción provided with first aid care
Activities planned: <ul style="list-style-type: none"> • Provide first aid treatments
 Water, sanitation and hygiene
Outcome 2: The immediate reduction and longer term of water related diseases in 4,912 affected families the target population in San Pedro, Asunción and Ñeembucú, through of the prioritizing response actions, rehabilitation and preparation.

Output 2.1: Hygiene promotion activities, which meet Sphere standards, are provided to the entire 4,912 affected families in San Pedro, Asunción and Ñeembucú
<p>Activities planned:</p> <ul style="list-style-type: none"> • Distribution of cleaning kits and personal hygiene kits • Maintenance and repair of 15 sanitary units already installed in the collective centres and the installation of 23 additional sanitary units in Asunción. • Installation of latrines, technical guidance and support for their construction and maintenance in the affected communities in San Pedro
Output 2.2: Daily access to safe water which meets Sphere and WHO standards in terms of quantity and quality is provided to 2,814 households in San Pedro, Asunción and Ñeembucú
<p>Activities planned:</p> <ul style="list-style-type: none"> • Repair of a community water treatment plant in the Poroto community in San Pedro • Improvement of the water distribution system in Picada and Narajahai communities in San Pedro
Output 2.3: 1,953 affected families in Ñeembucú benefit from safe water through the Red Cross distribution system and purification (bladders, and water filters), and 2,214 affected families in Asunción are provided with chlorine tablets
<p>Activities planned:</p> <ul style="list-style-type: none"> • Community workshops on community water treatment • Acquisition and distribution of water treatment materials for the affected households in Asunción and San Pedro

Livelihoods; Nutrition; Food security

Outcome 3: 2,053 affected families in San Pedro and Ñeembucú receive a monthly food kit for two months to support food security.
Output 3.1: 2,053 families receive food kits
<p>Activities Planned:</p> <p>All activities under this output have been completed</p>
Outcome 4: 1,045 families have reactivated their livelihoods and agricultural production in San Pedro and have more resilient livelihoods
Output 4.1: 1,045 families receive funding through the cash transfer programme to reactivate their livelihoods
<p>Activities planned:</p> <ul style="list-style-type: none"> • Conduct a market study/identification and selection of programme suppliers • Training for families on how to use the CTP • Implementation of the CTP programme for 1,045 families in San Pedro
Output 4.2: 1,045 families improve their capacities to protect their livelihoods
<p>Activities planned:</p> <ul style="list-style-type: none"> • Conduct a market study/identification and selection of suppliers for tools and materials to be delivered to beneficiaries. • Training for families on livelihoods protection actions • Accompaniment for families in livelihoods protection activities to be implemented

Building a culture of non-violence and peace (protection)

Outcome 5: Increased community-based protection measures, particularly the response to domestic violence, have contributed to decreasing expressions of violence in collective shelters and among the population who have returned to their homes in Asunción.
Output 5.1 The population affected by floods that is located in temporary collective centres in Asunción has access to information and is organized to maintain their safety and integrity
<p>Activities planned:</p> <ul style="list-style-type: none"> • Community-level vulnerability assessment in protection • Creation and strengthening of community-based protection committees • Dissemination of key messages for social media

Disaster risk reduction

Outcome 6: The communities of San Pedro, Asunción and Ñeembucú are prepared and resilient enough to respond to flooding through proper coordination with local authorities.

Output 6.1 Families, communities and municipalities at risk of flooding have the required level of preparedness to respond to the emergency and reduce their risks

Activities planned:

- VCA training workshops for local staff
- Conduct VCAs in the targeted communities
- Workshop for local staff on disaster preparedness including family level preparedness
- Training for community brigades on preparedness and response
- Equipping of community brigades

National Society capacity building

Outcome 7: The Paraguayan Red Cross' capacity to deliver on programmes and services in future disasters is strengthened

Output 7.1: National and local PRC response teams are prepared to respond to floods and emergencies

Activities planned:

- Design and preparation of the response plan
- Strengthening of headquarters and branch Emergency Operation Centres (EOCs)
- EOC course for National Society staff and volunteers

Output 7.2: PRC branches in the flood-affected local and regions have improved facilities

Activities planned:

- Renovate damaged office building(s)
- Provide essential office equipment to branches



Quality programming

(areas common to all sectors)

Outcome 8: Continuous and detailed assessment and analysis are used to inform the design and implementation of the operation.

Output 8.1: Initial needs are updated following consultation with beneficiaries

Activities planned:

- Emergency rapid assessment by branches, national headquarters and the IFRC
- Prepare a multi-sectorial plan of action
- Perform a detailed assessment of damage for affected communities

Output 8.2: The management of the operation is informed by a comprehensive monitoring and evaluation system

Activities planned:

- Mobilization of RITs (water and sanitation and livelihoods)
- Monitoring of the operation by the IFRC
- Beneficiary satisfaction survey
- Lessons learned workshop
- Final evaluation of the operation

Output 8.3: Mechanisms are in place to facilitate two-way communication with and ensure transparency and accountability to disaster-affected people

Activities planned:

- Prepare and disseminate press releases and beneficiary stories
- Video and photo coverage of the operation / Beneficiary stories

€ Budget

See attached IFRC Secretariat revised budget ([Annex 1](#)) for details.

Garry Conille
Under Secretary General
Programmes and Operations Division

Elhadj As Sy
Secretary General

Reference documents



Click here for [DREF Operation Report; Revised Emergency Plan of Action \(EPoA\)](#) for the Appeal; and [Operations Update no. 1](#)

For further information specifically related to this operation please contact:

In the Paraguayan Red Cross:

- Carlos Escobar Goiburu, President in functions of the Paraguayan Red Cross, email: presidencia@cruzroja.org.py

In the IFRC country cluster support team in Buenos Aires:

- Alexandre Claudon, IFRC head of country cluster team for Argentina, Brazil, Chile, Paraguay and Uruguay; email: alexandre.claudon@ifrc.org

In the IFRC regional office for the Americas, Panama (+507 317-3050):

- Inigo Barrera, head of Disaster and Crisis Prevention, Response and Recovery Department; email: ci.barrena@ifrc.org
- Stephany Murillo, regional senior logistics and mobilization officer; email: stephany.murillo@ifrc.org
- Priscila Gonzalez, planning, monitoring and reporting team coordinator; email: priscila.gonzalez@ifrc.org
- Diana Medina, communications coordinator; email: diana.medina@ifrc.org
- Alejandra Van Hensbergen, relationship management senior officer; email: alejandra.vanhensbergen@ifrc.org

In Geneva

- Susil Perera, senior officer response and recovery; +41 (0)22 7304947; susil.perera@ifrc.org

How we work

All IFRC assistance seeks to adhere to the **Code of Conduct** for the International Red Cross and Red Crescent Movement and Non-Governmental Organizations (NGO's) in Disaster Relief and the **Humanitarian Charter and Minimum Standards in Humanitarian Response (Sphere)** in delivering assistance to the most vulnerable. The IFRC's vision is to inspire, **encourage, facilitate and promote at all times all forms of humanitarian activities** by National Societies, with a view to **preventing and alleviating human suffering**, and thereby contributing to the maintenance and promotion of human dignity and peace in the world.

The IFRC's work is guided by Strategy 2020 which puts forward three strategic aims:



Save lives,
protect livelihoods,
and strengthen recovery
from disaster and crises.



Enable **healthy**
and **safe** living.



Promote **social inclusion**
and a culture of
non-violence and **peace**.

APPEAL OPERATION

22-Sep-16

MDRPY018 - Paraguay Floods

Budget Group	Multilateral Response	Inter-Agency Shelter Coord.	Bilateral Response	Appeal Budget CHF
Shelter - Relief	0			0
Shelter - Transitional	0			0
Construction - Housing	0			0
Construction - Facilities	0			0
Construction - Materials	0			0
Clothing & Textiles	0			0
Food	64,289			64,289
Seeds & Plants	0			0
Water, Sanitation & Hygiene	313,855			313,855
Medical & First Aid	6,987			6,987
Teaching Materials	77,621			77,621
Ustensils & Tools	27,352			27,352
Other Supplies & Services	44,036			44,036
Emergency Response Units	0			0
Cash Disbursements	184,072			184,072
Total RELIEF ITEMS, CONSTRUCTION AND SUPPLIES	718,213	0	0	718,213
Land & Buildings	0			0
Vehicles Purchase	28,477			28,477
Computer & Telecom Equipment	0			0
Office/Household Furniture & Equipment	6,850			6,850
Medical Equipment	0			0
Other Machiney & Equipment	0			0
Total LAND, VEHICLES AND EQUIPMENT	35,327	0	0	35,327
Storage, Warehousing	2,936			2,936
Distribution & Monitoring	20,452			20,452
Transport & Vehicle Costs	25,933			25,933
Logistics Services	3,719			3,719
Total LOGISTICS, TRANSPORT AND STORAGE	53,039	0	0	53,039
International Staff	10,764			10,764
National Staff	10,044			10,044
National Society Staff	95,577			95,577
Volunteers	23,215			23,215
Other Benefits Staff	1,761			1,761
Total PERSONNEL	141,362	0	0	141,362
Consultants	15,070			15,070
Professional Fees	4,110			4,110
Total CONSULTANTS & PROFESSIONAL FEES	19,180	0	0	19,180
Workshops & Training	31,804			31,804
Total WORKSHOP & TRAINING	31,804	0	0	31,804
Travel	17,419			17,419
Information & Public Relations	27,939			27,939
Office Costs	16,245			16,245
Communications	8,612			8,612
Financial Charges	1,468			1,468
Other General Expenses	0			0
Shared Support Services	4,055			4,055
Total GENERAL EXPENDITURES	75,737	0	0	75,737
Programme and Supplementary Services Recovery	69,853	0	0	69,853
Total INDIRECT COSTS	69,853	0	0	69,853
TOTAL BUDGET	1,144,516	0	0	1,144,516
Available Resources				
Multilateral Contributions	945,948			945,948
Bilateral Contributions				0
TOTAL AVAILABLE RESOURCES	945,948	0	0	945,948
NET EMERGENCY APPEAL NEEDS	198,568	0	0	198,568