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# Emergency Plan of Action operation update

## Russia: Floods

 International Federation  
of Red Cross and Red Crescent Societies

DREF n° MDRRU020	GLIDE n° FL-2016-000061-RUS
Operations Update n° 1	Timeframe covered by this update: 20 June – 20 September 2016
Date of issue: 24 October 2016	
Operation start date: 20 June 2016	Operation end date: 20 November 2016 (extended by 2 months)
Overall operation budget: CHF 313,133	
N° of people being assisted: 8,096	
Red Cross Red Crescent Movement partners currently actively involved in the operation: Russian Red Cross, ICRC.	
Other partner organizations actively involved in the operation: Local authorities of three republics: North Ossetia, Chechen Republic and Republic of Dagestan, local divisions of Russian EMERCOM.	

### Summary of major revisions made to emergency plan of action:

Due to delays with procurement of relief items, the distribution of the items was not implemented according to the previously planned schedule. With this Operations Update, the timeframe of the operation is extended by two months, i.e. until 20 November 2016 so as to finalize distribution, to implement post-distribution monitoring and the lessons learned workshop. No budget revision is being proposed.

## A. Situation analysis

### Description of the situation

In the period between 4 and 10 June 2016, heavy rains caused severe disasters in the Republic of Dagestan, the Republic of North Ossetia and the Chechen Republic of the Russian Federation in Northern Caucasus. Damages were observed according to the data received from the local governments, EMERCOM and local Russian Red Cross branches.

The situation analysis for the **Republic of Dagestan**, **Republic of North Ossetia** and the **Republic of Chechnya** is unchanged with regard to the information provided in the DREF. Heavy rain and flooding continued until end of June 2016 that not allowed to affected people to return to their houses or repair it. Sporadic raining continued until mid-July, which caused that people could not return to their homes until that date and until temporary shelter solutions, for the standing houses, were gradually built by the end of July and August.

### Summary of current response

#### Overview of Host National Society

Since the first days of the disaster, the local branches of the Russian Red Cross in the Chechen Republic, Dagestan and North Ossetia have been providing assistance to the local authorities and to emergency agencies. More than 50 Russian Red Cross staff and volunteers have been involved in the initial needs assessment, and they assisted the Local Emergency Commissions and EMERCOM divisions in the evacuation of the people to safe places.

The Russian Red Cross branches in Dagestan, Chechen Republic and North Ossetia distributed non-food items (mattresses and pillows, hygiene sets, food parcels and linen) to the families affected from their preparedness stock as follows:

	Regional branch	Mattresses, pillows, blankets	Hygiene sets	Food parcels	Bed linen
1.	Chechen Republic	105	35	-	122
2.	Dagestan	65	62	12	74
3.	North Ossetia	280	-	-	980
4.	<b>Total</b>	<b>450</b>	<b>97</b>	<b>12</b>	<b>1176</b>

Relief items were distributed from the emergency stock of the regional branch set up with IFRC support back in 2013 and replenished by ICRC in 2015-2016.

### Overview of Red Cross Red Crescent Movement in country

This chapter is unchanged with regard to the original DREF EPoA.

### Movement Coordination

This chapter is unchanged with regard to the original DREF EPoA.

### Overview of non-RCRC actors in country

This chapter is unchanged with regard to the original DREF EPoA.

## Needs analysis and scenario planning

This chapter is unchanged with regard to the original DREF.

Around 7,000 people have been affected and they refused to move from their houses. Due to the controversial economic situation in the regions of disaster, the consequences of the floods could not be handled from local resources only. Thus, the Russian Red Cross assistance with supplementary food and non-food items of relief as well as shelter was necessary to cover the basic needs of the beneficiaries. For further information, **detailed data of the affected regions are enclosed in the DREF.**

The main humanitarian priorities included food, non-food items and hygiene kits, support in debris removal and sanitation/hygiene promotion. Due to the fact that most of the people affected by heavy hail, floods and landslides did not want to leave their destroyed houses, it was essential to provide them with plastic sheets and tarpaulins to cover the damaged roofs. The Russian Red Cross focused on addressing the food and non-food needs, as well as hygiene kits and the promotion of hygiene awareness.

### Selection of beneficiaries

The targeted population was primarily those affected by the massive floods. The operation focused on elderly people, women and children as they belong to the most-at-risk groups when a disaster strikes. Beneficiaries within the local population have been identified based on their level of vulnerability (socio-economic status, female-headed households and large family size).

Initially we planned that multi-children family can be composed of 4-5 people and elderly without children as 2 people. Hence 3,5 people per family has been taken as standard. Detailed assessment made during the operation showed that there are many multi-children families or large families including 4-5 people per family. Therefore, necessary adjustments were made to the planning to make proper list of beneficiaries based on this calculation.

As we have highlighted earlier, the Chechen Republic and Dagestan have mostly Muslim population. Due to their traditions and customs, they preferred staying with their relatives and going back home to look after their destroyed houses, this has caused difficulties in the implementation, despite the fact that the local authorities have measures in place for the mitigation of the consequences of seasonal disasters. The local population is rather poor as compared with other parts of Russia, and they cannot afford the construction of modern and safe homes.

Upon result of beneficiary selection in total 1 497 families were provided with assistance, reaching the following total number of beneficiaries:

- North Ossetia – 1,400 families (7,576 people)
- Chechen Republic – 35 families (210 people)
- Republic of Dagestan – 62 families (310 people)

Some food and non-food items was distributed by Russian RC from their local stocks, which were replenished as follows:

	Regional branch	Mattresses, pillows, blankets	Hygiene sets	Food parcels	Bed linen
1.	Chechen Republic	105	35	-	122
2.	Dagestan	65	62	12	74
3.	North Ossetia	280	-	-	980
4.	<b>Total</b>	<b>450</b>	<b>97</b>	<b>12</b>	<b>1,176</b>

The IFRC Regional Representation in Russia has supported the Russian Red Cross technically and financially during the whole project, from the planning phase to the final reporting.

## B. Operational strategy and plan

### Overall objective

The survival and the immediate needs of the population affected by massive floods are secured and met through the provision basic food and non-food items (food parcels, bed linen sets, blankets, pillows, hygiene kits and plastic sheets and tarpaulins to cover the houses with damaged roofs).

In total, the Russian Red Cross assisted **1,497** families (approximately **8,096** people), which is **2,729 people** more than the initially planned **5,467** persons. These people were provided with food and non-food items including beddings and hygiene kits.

**Russian RC distributed food and non-food items from their stocks to be replenished as indicated in the above table.** The distributions have been implemented on the basis of the situation assessment and the beneficiary selection criteria agreed with the local authorities, beneficiary representatives and the emergency commissions of the local governments.

### Proposed strategy

In line with the original proposed strategy, relief items were distributed based on the agreed beneficiary selection criteria and in close coordination with the authorities and other actors.

- Bed linen (1 set per person)
- Household items (1 set per family), containing 3 blankets, 3 pillows and 3 mattresses – 1,562 sets in total
- Supplementary food parcels based on the minimal requirements SPHERE standards (1 per family)
- Hygiene kits (1 per family) – 1,562 kits in total.

The following types and quantity of relief items have been purchased. <sup>1</sup>

Composition of hygiene kits	
Towel (70x140 cm)	1 piece
Toilet soap	1 piece
Soap	2 pieces
Shampoo	0.4 l
Toilet paper	2 rolls
Tooth paste	0.1 kg tube
Tooth brush	3 items
Sponge	1 item
Detergent 0.5 kg	0.5 kg
Items of feminine hygiene	2 packs
Napkins	1 pack

Composition of food parcels	
Sugar	2 kg
Wheat flour	4 kg
Vegetable oil	2 x 0.9 litres
Noodles	1 kg
Tea	0.2 kg
Canned beef	4*0.5 kg
Canned fish	8*0,25 kg
Oat flakes	2 kg
Condensed canned milk with sugar	2 x 0.4 kg
Buckwheat	2 kg
Rice	2 kg

<sup>1</sup> Note: The contents of the food parcels and hygiene kits are adapted for Russia based on SPHERE Standards and used in previous DREF operations.

In addition, the following relief items distributed from Russian RC branches stocks in Dagestan, Chechen Republic and North Ossetia have been replenished:

- Hygiene kits – 97
- Household items (containing 3 blankets, 3 pillows and 3 mattresses) - 150 sets
- Bed linen -1,176
- Tarpaulins -1,300
- Food parcels -12

All relief items have been purchased in the local market based on tender procedures.

## **Operational support services**

### **Human resources**

In addition to the HR involvement detailed in the original DREF in the period of 25 August - 7 September 2016, two RDRT members were deployed. The RDRT representatives from Red Crescent Society of Tajikistan and Red Crescent Society of Kyrgyzstan conducted mission to North Caucasus of Russia, and assisted Russian RC in preparing list of beneficiaries, preparing to distribution of relief items and participation in the distribution.

### **Logistics and supply chain**

All relief items was procured locally and dispatched following Russian Red Cross local procurement procedures.

All supporting documents (minimum 3 quotes, approved LSR, CBA and contract) kept in the files as supporting documents. For all procurement with a total value to or in excess of CHF 50'000, complete file validated by IFRC Logistics management. The International Federation's Regional Representation in Russia and the Regional Logistics/ Procurement coordinator based in Budapest provided the necessary support to the local procurement that done by Russian RC.

**Procurement and delivery of the replenishment of relief items was done with more than three weeks delay due to overload of Logistic Team in Geneva. In this connection whole calendar plan of operation was changed and a timeframe extension until 20 November 2016 is required.**

### **Information technologies (IT)**

The Russian Red Cross HQ maintains regular communication with its field branches through electronic correspondence as well as the mobile telephone network, and in case of reports and pictures, through the internet.

### **Communications**

This chapter is unchanged with regard to the original DREF, the activities planned have been carried out.

### **Planning, monitoring, evaluation, & reporting (PMER)**

The National Society, the IFRC's Office in Moscow and the IFRC Regional Office for Europe is continuously monitoring the implementation of activities and control the quality of the relief items before the procurement and distribution. The responsibility for day-to-day monitoring of the operation is with Russian Red Cross's local branches.

The affected areas will be also visited by joint IFRC and Russian Red Cross monitoring teams. At the end of the implementation of this DREF, a review will be conducted. This review will be a joint effort of the RRC and IFRC to ensure that lessons learned from the preparedness work ahead of the season as well as the response operations are captured and used to further developing the National Society, IFRC and partners' capacities.

A "lessons learned" workshop will be organized at the end of the DREF operation for staff and volunteers involved to the operation.

### **Administration and Finance**

The Russian Red Cross ensures the proper use of financial resources in accordance with the conditions laid down in the project agreement signed between the National Society and the donor. The IFRC ensures that financial resources management takes place according to IFRC standards and DREF guidelines.

## C. Detailed Operational Plan

Quality programming / Areas Common to all Sectors	
<b>Outcome 1. Continuous and detailed assessment and analysis is used to inform the design and implementation of the operation, and lessons learnt are drawn from the implementation.</b>	<b>Outputs</b>
	<b>Output 1.1 Initial and continuous needs assessment are updated following consultation with beneficiaries and responding agencies.</b>
<b>Progress towards outcomes</b>	
<p>Russian RC branches jointly with local authorities conducted initial and systematic needs assessment that allowed to adjust list of beneficiaries, and identify their needs.</p> <p>In August –September 2016 two IFRC/Russian RC monitoring missions took place. During first monitoring visit, Head of IFRC Regional Representation in Russia meet with local authorities of three republics, discussed details of operation and visited affected areas. During second monitoring visit, IFRC/RRC HQ team visited beneficiaries who received assistance from RRC stocks.</p>	
	<b>Output 1.2. Lessons learnt are captured from the operation and incorporated into preparedness planning for coming seasons</b>
<p>Due to more than two weeks delay with procurement, the schedule of distribution of remaining relief items was delayed. However, this has since been completed, with the remainder of the extension timeframe to be used for post-distribution monitoring. The delay also impacted the planned Lessons Learned Workshop , which had to be postponed.</p> <p>Therefore, the extension requested for this operation will allow RRCS to finalize the operation and conduct lessons learned workshop by 20 November.</p>	

## Food security, Nutrition, and Livelihoods

**Outcome 1 The Russian Red Cross distributed supplementary food assistance to affected population under national coordination mechanism.**

### Outputs

**Output 1.1 5,467 beneficiaries (1,562 families) receive supplementary food parcels.**

### Progress towards outcomes

In the reporting period Russian RC branches with IFRC technical support distributed food parcels to the affected population as following:

#	Region\settlement	Quantity
<b>1.</b>	<b>North Ossetia</b>	
1.1.	Vladikavkas city	678
1.2.	Nizjnaya Saniba village	206
1.3.	Verkhnyaya Saniba village	128
1.4.	Gezel village	354
1.5.	Komgaron village	34
	<b>Subtotal</b>	<b>1,400</b>
<b>2.</b>	<b>Dagestan</b>	
2.1	Ce-Vedeno village	<b>35</b>
<b>3.</b>		
3.1	Arkas village	38
3.2	Djengutai village	15
	<b>Sub total</b>	<b>53</b>
	<b>Total</b>	<b>1,488</b>

In addition to these, 12 food parcels were replenished to the stocks of the Regional Branches of Russian RC in **Dagestan**.

Taking into account that number of family members in each family in all three republic was 4-5 people, the estimated total number of people assisted with food parcels was **1,497 families (6,750 people) as planned. a reduction in total number of families reached but a larger total number of people, due to the corrected count of average persons per family.**

## Non-food relief items

**Outcome 1 The Russian Red Cross distributed non-food assistance to affected population under national coordination mechanism.**

### Outputs

**Output 1.1 5,467 beneficiaries (1,562 families) receive basic emergency non-food items (mattresses, blankets, pillows, bed linen)**

#### Progress towards outcomes

In the reporting period Russian RC branches with IFRC technical support distributed non-food items to the affected population as following:

#	Region\settlement	Households items (3 mattresses,3 pillows, 3 blankets)	Bed linen (individually)	Tarpaulins
<b>1.</b>	<b>North Ossetia</b>			
1.1.	Vladikavkas city	648	1,946	-
1.2.	Nizjnaya Saniba village	202	607	150
1.3.	Verkhnyaya Saniba village	112	336	50
1.4.	Gezel village	316	948	-
1.5.	Komgaron village	28	83	-
	<b>Subtotal</b>	<b>1,306</b>	<b>3,920</b>	
<b>2.</b>	<b>Chechen Republic</b>			
2.1	Ce-Vedeno village	40	122	-
<b>3.</b>	<b>Dagestan</b>			
3.1	Arkas village	28	28	-
3.2	Djengutai village	37	37	-
	<b>Sub total</b>	<b>65</b>	<b>65</b>	
	<b>Total</b>	<b>1,411</b>	<b>4,107</b>	

In addition to the above, the following relief items were replenished to Russian RC branches emergency stocks:

**Dagestan:** household items: 65 pcs; bed linen - 62 pcs;

**Chechen Republic:** household items: 35 pcs; bed linen - 122 pcs;

**North Ossetia:** household items: 93 pcs; bed linen - 980 pcs; tarpaulins – 1,300 pcs.

## Water, sanitation, and hygiene promotion

**Outcome 1** The risk of water and sanitation related diseases reduced through provision of access to appropriate sanitation to reduce the risk of infection diseases and hygiene promotion.

### Outputs

**Output 1.1** Provision of hygiene kits to 5,467 people (1,562 families).

#### Progress towards outcomes

Most residents live in unsatisfactory sanitary conditions with limited access to clean water and sanitary. Many people are staying in their damaged homes and do not have proper access to clean water and personal hygiene. So the risk of water borne diseases and epidemics may increase. The affected population did not have adequate hygiene supplies, such as soap, tooth paste/brushes, etc. Under this project following number of beneficiaries provided with hygiene kits containing toilet soap, washing powder, towel, toilet paper, toothpaste and toothbrush, shampoo, and disinfection powder **designed for a one-month period** (the authorities distributed vouchers after the initial period).

#	Region\settlement	Quantity
<b>1.</b>	<b>North Ossetia</b>	
1.1.	Vladikavkas city	678
1.2.	Nizjnaya Saniba village	206
1.3.	Verkhnyaya Saniba village	128
1.4.	Gezel village	354
1.5.	Komgaron village	34
	<b>Subtotal</b>	<b>1,400</b>
<b>2.</b>	<b>Dagestan</b>	
2.1	Ce-Vedeno village	<b>35</b>
<b>3.</b>		
3.1	Arkas village	38
3.2	Djengutai village	15
	<b>Sub total</b>	<b>53</b>
	<b>Total</b>	<b>1,488</b>

In addition to the above, the following items were replenished to Russian RC branches:

**Dagestan** – 74 hygiene kits;

**Chechen Republic** – 35 hygiene kits.

## D. Budget

No changes in the initial budget proposed.

## Contact information

**For further information specifically related to this operation please contact:**

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## How we work

All IFRC assistance seeks to adhere to the **Code of Conduct** for the International Red Cross and Red Crescent Movement and Non-Governmental Organizations (NGO's) in Disaster Relief and the **Humanitarian Charter and Minimum Standards in Humanitarian Response (Sphere)** in delivering assistance to the most vulnerable. The IFRC's vision is to inspire, **encourage, facilitate and promote at all times all forms of humanitarian activities** by National Societies, with a view to **preventing and alleviating human suffering**, and thereby contributing to the maintenance and promotion of human dignity and peace in the world.

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The IFRC's work is guided by Strategy 2020 which puts forward three strategic aims:



**Save lives,**  
protect livelihoods,  
and strengthen recovery  
from disaster and crises.



Enable **healthy**  
and **safe** living.



Promote social inclusion  
and a culture of  
**non-violence** and **peace**.

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