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Emergency appeal Ecuador: Earthquake

 International Federation
of Red Cross and Red Crescent Societies

Revised Appeal n° MDREC012	85,324 people (21,331 families) to be assisted in the recovery and reconstruction phases	Appeal launched 22 April 2016
Glide n° EQ-2016-000035-ECU	405,778 Swiss francs DREF allocated	Revision n° 1 issued 11 November 2016
	15,085,628 Swiss francs current Revised Appeal budget	Appeal ends 21 August 2017 (increased from 12 to 18 months in this Revised Appeal)
	6,007,077 Swiss francs funding gap	

This revised Emergency Appeal seeks **6,007,077 Swiss francs** with a revised appeal budget of 15,085,628 Swiss francs to enable the **International Federation of Red Cross and Red Crescent Societies (IFRC)** to support the **Ecuadorian Red Cross (ERC)** to deliver assistance and support to **85,324 people** with a focus on health; water, sanitation and hygiene promotion; shelter; livelihoods, food security, nutrition; disaster risk reduction; and National Society capacity building. In direct coordination with the ERC, the IFRC is revising this emergency appeal and increasing the operation's timeframe from 12 to 18 months and reducing the operation's original budget that was 18,350,836 Swiss francs. The budget has been reduced based on the prioritization of activities assessed according to current scenarios and the resources available through the response to the appeal to date.

Further details are available in the [Emergency Plan of Action \(EPoA\)](#). Click [here](#) for the revised budget.

The disaster and the Red Cross Red Crescent response to date

16 April 2016, a 7.8-magnitude earthquake (Richter scale) struck off the coast of northern Ecuador at 6:58 pm local time. The Ecuadorian government declared a state of emergency with a red alert in six provinces: Manabí, Esmeraldas, Santo Domingo, Los Ríos, Santa Elena and Guayas. The area of Pedernales (Manabí province) was declared a disaster zone.

18 April 2016: The IFRC allocated 405,778 Swiss francs from its Disaster Relief Emergency Fund (DREF) to provide humanitarian aid to 40,000 people. The Ecuadorian government expanded the State of Exception, which enabled all international organizations not registered with the State to deliver humanitarian aid within the country.

20 April 2016: First plane chartered by IFRC – GLS America with 64 tonnes of humanitarian aid arrived in Ecuador.

22 April 2016: [Emergency Appeal](#) was launched for 18,350,836 Swiss francs to support 100,000 people for 12 months.

10 May to 24 June 2016: [Operations update no. 1](#) , [Operations update no.2](#) and [Operations update no.3](#) issued.

10 November 2016: IFRC issues revised Emergency Appeal for approximately 15 million Swiss francs to assist 85,234 people and extend actions until August 2017.



The Ecuadorian Red Cross, with IFRC support, provided clean and safe water to earthquake-affected areas. Source: ERC.

The operational strategy

Six months following the 16 April 2016 earthquake, the ERC is dedicated to providing recovery assistance that responds to the humanitarian needs of the affected populations in the provinces of Manabí and Esmeraldas. The human toll of this disaster is registered as 668 deaths, eight missing people and 6,274 people with severe injuries. More than 230,000 people were wounded and more than one million people were directly or indirectly affected by the earthquake. Approximately 35,000 homes are classified as destroyed or damaged and 140,000 people lack adequate housing. The government initially declared a state of emergency in six provinces which was extended until mid-December in the provinces of Esmeraldas and Manabí. The severe aftershocks of 19 May and 10 July in the same provinces produced further humanitarian needs, particularly for increased actions in psychosocial support and community-based disaster risk reduction.

Needs assessment

The changes outlined in this revised appeal are the result of a three-pronged process. The National Society established an internal coordination process in which the national headquarters worked with its provincial boards to establish the aims of this plan. Second, this revised appeal responds to the recommendations of the real time evaluation, conducted by a three-person team in Ecuador from 10 to 18 July. Lastly, this plan has been created with the active participation of the Spanish Red Cross and the IFRC. This plan establishes revised lines of action for the recovery and reconstruction phases that will continue until 15 August 2017. It additionally builds upon the progress made by the Ecuadorian Red Cross to date, particularly the successful response actions during the emergency phase and the ongoing actions in the recovery phase.

Summary of progress to date

During the first six months following the earthquake, this operation has **reached a total of 106,745 people (21,349 families)**. The following provides some of the achievements during this period.

The ERC, with the support of the participating National Societies and the IFRC, has distributed:



- 6,481 people received pre-hospital care
- 46,356 people received primary health care attention through the emergency medical unit and the health bus
- 21,748 people (children and adults) received psychosocial support
- 284,422 litres of safe and clean water was provided
- 2,667,475 litres of water was chlorinated
- 17,886 families were reached with hygiene promotion activities
- 740 families received cash transfers to support their livelihoods recovery
- 946 cases of restoring family links were successfully resolved

The Ecuadorian Red Cross mobilized **765 volunteers**, and often more than once, during the emergency phase and start of the recovery actions.

Beneficiary selection

The operation will focus on at least 19 communities, which includes the collective centres (shelters and informal settlements) located in these communities and four canton capitals. In the Esmeraldas provinces, six locations (5 communities and Muisne canton capital) in the cantons of Muisne, Quinindé and Atacames cantons have been identified. In the Manabí province, two communities and the canton capital in Pedernales canton, seven communities and the canton capital in Jama canton, four communities and the canton capital in Sucre canton and one community in San Vicente canton.


ERC will ensure that interventions are aligned with its own as well as the IFRC minimum standard commitments to gender and diversity in emergency programming, for example by targeting women-headed households, pregnant or lactating women, men and boys made vulnerable by the disaster, households that have not received any or sufficient assistance from the government or other organizations, those belonging to the socially vulnerable households, and those who lack relevant resources to cope with basic humanitarian needs on their own. These groups will be considered according to level of impact.


Overall Objective


At least 21,331 earthquake-affected families (85,324 people) are supported during the recovery and reconstruction phases in the areas of community health; water, sanitation and hygiene promotion; shelter, Livelihoods, food security and nutrition; disaster risk reduction and National Society capacity building.

During the recovery and reconstruction phases, the Ecuadorian Red Cross will implement an integrated community-based approach. Reconstruction has the opportunity to reduce vulnerabilities and increase resilience for future hazards. These planned actions go beyond the reconstruction of the infrastructure destroyed or the replacement of lost assets; the aim is to strengthen communities, by making them more resilient, healthy and sustainable through interconnected and complementary actions.


Proposed sectors of intervention

	Search and Rescue
Outcome 1: Mortality and morbidity are reduced through search and rescue activities.	
Output 1.1: Search and rescue activities are implemented in the emergency area.	
This outcome was completed during the emergency phase.	


	Health
Outcome 2: The health risks generated by the emergency are reduced through the provision of curative and preventive health services and psychosocial support.	
Output 2.1: A primary health care-oriented programme prevents further mortality and morbidity of the affected population.	
This activity was completed during the emergency phase.	
Output 2.2: Psychosocial support is provided to the affected population, ERC staff and volunteers.	
Activities planned: <ul style="list-style-type: none"> • Psychosocial support to volunteers and caregivers • Training of trainers for ERC volunteers in psychosocial support and social cohesion activities in the affected communities • Implementation of psychosocial support and social cohesion activities in the affected communities • Implementation of violence prevention actions in communities, collective centres and informal settlements • Coordination and partnership with the Ministry of Public Health for detection, notification and referral of cases requiring additional care 	
Outcome 3: Affected communities strengthen their capacities in prevention, promotion and health self-care	
Output 3.1: Community committees are created, trained and equipped and implement health prevention and promotion activities in their communities.	
Activities planned: <ul style="list-style-type: none"> • Creation and strengthening of community committees in health and family planning • Acquisition and distribution of materials for community health brigades 	
Output 3.2: The affected population has access to information and actively participates in health prevention and promotion activities	
Activities planned: <ul style="list-style-type: none"> • Health prevention and promotion activities in communities • Roll-out community based health and first aid (CBHFA) approach, including sexuality topics, in communities 	


	Water, Sanitation and Hygiene Promotion
Outcome 4: The risk of waterborne and water-related diseases has been reduced through the provision of safe water and	


adequate sanitation and hygiene promotion
Output 4.1: 1,000 families receive safe drinking water
Activities planned: <ul style="list-style-type: none"> • Water distribution in the affected communities • Replenishment of consumables and maintenance of the water treatment units used in the emergency phase
Output 4.2: 20,000 families participate in sanitation and hygiene promotion activities
Activities planned: <ul style="list-style-type: none"> • Awareness-raising activities in water and sanitation management • Cleaning campaigns and hygiene promotion
Outcome 5: Affected population has safer access to water and sanitation and increased knowledge of good environmental practices and vector control
Output 5.1 Targeted communities have sustained access to safe and clean water that complies with international standards.
Activities planned: <ul style="list-style-type: none"> • Community brigades and ERC volunteers receive materials for water-quality control (equipment to measure water quality, protection equipment, etc.) • Contribution to water-supply infrastructure for communities that currently receive access through ERC actions • Monitor water quality, sanitation and hygiene promotion in targeted communities
Output 5.2: Targeted communities understand and practice appropriate hygiene habits and good environmental practices
Activities planned: <ul style="list-style-type: none"> • Participatory Hygiene And Sanitation Transformation (PHAST) training for ERC personnel • Training for community committees on water security, hygiene, sanitation, vector control and environmental care • Activities implemented by community committees in hygiene promotion, sanitation and environmental protection • Activities in hygiene promotion and good environmental practices implemented by the ERC
Output 5.3: Targeted communities understand and implement vector-control activities to prevent Zika, dengue and others and health promotion
Activities planned: <ul style="list-style-type: none"> • Baseline survey • Endline survey • Tools and equipment acquisition and distribution for environmental sanitation and vector control • Educational talks to communities on vector control and health promotion
Output 5.4: Targeted communities improve their access and use of sanitation infrastructure.
Activities planned: <ul style="list-style-type: none"> • Evaluation and technical study in co-coordination with other institutions • Contribution to sanitation facilities for ERC-built homes • Contribution to improved community sanitation facilities


 Shelter (including Household non-food items)
Outcome 6: Humanitarian actors' shelter response is strengthened through enhanced leadership, coordination and accountability.
Output 6.1: Timely, predictable and widely-accessible shelter coordination services are provided to humanitarian shelter actors.
This output was completed during the first six months of the operation.
Outcome 7: The immediate shelter and settlement needs of the targeted population are met.
Output 7.1: Essential household items are provided to the targeted population.
This output was completed during the emergency phase.
Output 7.2: Targeted population provided with emergency shelter assistance and families receive materials and tools to reinforce (winterize) temporary shelters
Activities planned: <ul style="list-style-type: none"> • Procurement and distribution of shelter relief items • Training in emergency shelter construction for ERC volunteers • Distribution of materials and tools to winterize emergency household and collective shelters in formal and informal settlements • Guidance on shelter issues to community members • Monitoring and evaluation of emergency shelter assistance

Outcome 8: The targeted population has safe and adequate shelter.
Output 8.1: Shelter assistance provided to at least 500 families to obtain durable solutions, upgrades or reinforcement of their housing to meeting minimum international standards.
Activities planned: <ul style="list-style-type: none"> • Analysis, coordination, design and beneficiary selection • Shelter assistance for more adequate solutions to 500 families through access to materials, tools and technical advice • Community meetings for shelter recovery
Output 8.2: Orientation/ awareness-raising sessions on safer shelter provided to target communities
Activities planned: <ul style="list-style-type: none"> • Training in “build back better” approach in targeted communities • Training on disability-inclusive shelter to ERC volunteers and roll-out to communities • Orientation on safe construction (dissemination material, roll-out to communities, etc.) • Participatory Approach for Safe Shelter Awareness (PASSA) training for volunteers and interagency actors • PASSA tools implemented in targeted communities
Outcome 9: Advocacy and assistance in housing, land and property is provided at the national, local and community levels.
Output 9.1: Communities and public authorities with improved knowledge to implement housing, land and property rights regulations.
Activities planned: <ul style="list-style-type: none"> • Capacity building on housing, land and property for the working group • Production and printing of manuals • Training of trainers for ERC volunteers, partners and local authorities on Housing Land and Property (HLP) rights • Roll-out HLP actions in targeted communities • Improve the legal security around land tenure in coordination with local partners • Advise the Ecuadorian government in the improvement of its legal framework for integrated disaster risk management

 Livelihoods; Nutrition; Food security
Outcome 10: Livelihoods are protected, restored and strengthened and negative coping strategies in the affected population are reduced.
Output 10.1: Cash transfer programme is implemented for 740 families during the emergency phase.
Most of this output was conducted during the first six months of the operation. Activities planned: <ul style="list-style-type: none"> • Cash transfer programme to complement housing assistance
Outcome 11: Targeted communities strengthen their productive livelihoods.
Output 11.1: 2,000 vulnerable families in the targeted communities strengthen or diversify their livelihoods.
Activities planned: <ul style="list-style-type: none"> • Community and/or group business plans to support livelihoods • Development of livelihoods projects for each targeted community and/or group (including people in collective centres or informal settlements) • Implementation of livelihoods projects • Partnership with local stakeholders

 Restoring Family Links
Outcome 12: Family links are restored whenever people are separated from or do not have news of their loved ones due to the disaster.
Output 12.1: Attention in restoring family links cases.
Activities planned: <ul style="list-style-type: none"> • Communication to restore family links • Search for missing persons • Procurement of equipment (cell phones, computer equipment and Wi-Fi services)

 Disaster Risk Reduction
Outcome 13: Affected communities are prepared and sufficiently resilient, in coordination with local authorities, to respond

to future earthquakes and other disasters.
Output 13.1: Earthquake-prone households, communities have sufficient preparedness to respond to the emergency and reduce risks.
<p>Activities planned:</p> <ul style="list-style-type: none"> • Vulnerability and Capacity Assessments in targeted communities • Methodology materials for implementation of community activities • Preparation of family response plans in targeted communities • Design of evacuation plans and contingency plans at local and community levels • Community preparedness workshops • Community activities on risk reduction (fairs, open houses, home visits). • Community drills • DRR education, information and communication for communities • DRR mitigation projects • Creation and training for community preparation brigades • Equipment for the community brigades (first aid kits, uniforms, loudspeakers, etc.) • Community equipment for the early warning and evacuation system (signage, maps, indications) • Review and creation of materials on tsunamis and earthquakes for the communities • Training for members of local governments' emergency operations centres • Studies to identify areas of risk at the town (parish) and canton levels
Output 13.2: ERC reviews its response mechanism and strengthens its response capacity
<p>Activities planned:</p> <ul style="list-style-type: none"> • Response equipment and material for ERC branches • Strengthening of branch emergency operations centres • Revision of the ERC response plan at national and branch levels • National-level simulation exercise for response plan • ERC rescue team workshop in two affected areas • ERC rescue team equipment provided in two affected areas
 <h2>National Society Capacity Building</h2>
Outcome 14: National Society preparedness for future disasters and capacity to deliver sustainable programming and services are strengthened.
Output 14.1: The ERC is prepared to re-deploy the Emergency Medical Unit (EMU) used during the emergency phase.
<p>Activities planned:</p> <ul style="list-style-type: none"> • Plan and implement the capacity building process for ERC staff and volunteers to run the emergency medical unit • Activities for coordination and collaboration with Ministry of Public Health and other institutions and organizations with regards to the EMU • Replenishment of the EMU equipment and consumables
Output 14.2: ERC has a clear evaluation of its organizational capacity weaknesses and challenges at national and branch level, especially in the affected areas
<p>Activities planned:</p> <ul style="list-style-type: none"> • Analysis of the operative logistics structure • Plan and implement the logistics requirements • Logistics plan for this operation and future responses • Implementation of logistics plan
Output 14.3: Increased skillsets available for the National Society and its affected branches to respond to current and future disasters and deliver programmes and services.
<p>Activities planned:</p> <ul style="list-style-type: none"> • Leadership training for governance body • Technical training in organizational management (resource mobilization) to staff and volunteers in branches • National Intervention team training in logistics • National Intervention team training in water, sanitation and hygiene promotion • Training in management and administration of emergency operations centres (MACOE) • Training in ODK and Mega V • Training in PMER in emergency

- Training of trainers in community-based health and first aid (modules 1 to 8)
- ERC participation in regional trainings/ events

Output 14.4: ERC has increased material capacity available to respond to current and future disasters, deliver programmes and services

Activities planned:

- Office furniture for 5 branches
- IT materials for 5 branches
- IT system for quality and PMER management
- Essential visibility and protective equipment for staff and volunteers (uniforms, vests, polo shirt, etc.)
- Four IFRC vehicles
- Contribution to repair of affected ERC branches' IT relay equipment
- Purchase and activation of 3 satellite phones

Output 14.5: ERC has improved organizational systems and processes in place to respond to current and future disasters and deliver programmes and services

Activities planned:

- Organisational Capacity and Assessment and Certification (OCAC) process (general training)
- Branch Organisational Capacity Assessment (BOCA process in branches in affected areas)
- Technical support for creation and implementation of organizational development plan through missions by OD coordinator and peer-to-peer experts
- Local resource mobilization workshops
- Hiring of consultant for resource mobilization plan and initiatives
- Post-emergency volunteer management and evaluation workshop and public recognition of volunteers
- Print volunteering management and organizational development materials
- Lessons learned workshop with volunteers and national volunteering event
- Technical support to provincial branches in volunteer management
- Case study development by the Learning Unit
- Sustainable peer-to-peer capacity-building model between branches for future disasters, programmes and services



Quality Programming/ Areas Common to All Sectors

Outcome 15: Communities and families are engaged in a meaningful dialogue to promote risk reduction, healthy behaviours, anxiety reduction, dispel rumours and foster psychosocial recovery

Output 15.1: Targeted communities have the capacity to communicate with the ERC and participate in decisions and actions planned for implementation by the ERC in their communities.

Activities planned:

- Create and implement a Knowledge, Attitude and Practice) KAP study and beneficiary surveys
- Create and implement feedback monitoring system in targeted communities
- Establish dialogue platforms
- Train ERC volunteers in feedback management
- Evaluations of the accuracy of tools used

Outcome 16: Effective communication with all stakeholders

Output 16.1: Targeted communities have access to information that enables them to make decisions, improve their well-being and implement recommended practices.

Activities planned:

- Communications campaigns for dissemination of key messages from different sectors (health, shelter, DRR, etc.)
- Creation of graphic materials, videos and other EIC materials
- Development of community engagement and accountability (CEA) campaign
- Text message communication system

Output 16.2: Effective public relations with all stakeholders

Activities planned:

- Communication plan and implementation
- Creation of radio spots for key messages and campaign
- Creation of materials to support resource mobilization efforts and communication with donors

- Creation of videos (at least 6)
- Development and printing of graphic materials and layout
- Basic communication equipment for provincial branches
- Communication equipment for national support (3 kits)
- Social media campaign
- Develop a micro-website

Outcome 17: Continuous assessment and analysis is used to inform the design and implementation of the operation

Output 17.1: Needs assessments, operation management and operational security and safety

Activities planned:

- Rapid needs assessment
- Continued detailed needs assessment and monitoring
- Development and implementation of monitoring and evaluation tools
- Improved information management systems for quality and development management
- National monitoring room activation for daily reporting
- Rental space for installation of a antenna in the operational area - security coverage for the affected provinces for a year
- Radio communication equipment for the 20 branches in the operation area and base camp at Pedernales
- Basecamp management and maintenance after three months
- Security and safety plan updated and implemented in the 3 operational sites
- Security and safety printing materials

Programme support services

To ensure effective and efficient technical coordination, the following programme support functions will be put in place: **human resources, logistics and supply chain; information technology (IT); communication; security; planning, monitoring, evaluation, and reporting (PMER); partnerships and resource development; and finance and administration.** More details are in the [Emergency Plan of Action](#).

€ Budget

See attached IFRC Secretariat revised budget ([Annex 1](#)) for details.

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Click here

1. **Revised Emergency Appeal budget [below](#)**
2. **Click [here](#) to return to the title page**

How we work

All IFRC assistance seeks to adhere to the Code of Conduct for the International Red Cross and Red Crescent Movement and Non-Governmental Organizations (NGO's) in Disaster Relief and the Humanitarian Charter and Minimum Standards in Disaster Response (Sphere) in delivering assistance to the most vulnerable.

The IFRC's vision is to inspire, encourage, facilitate and promote at all times all forms of humanitarian activities by National Societies, with a view to preventing and alleviating human suffering, and thereby contributing to the maintenance and promotion of human dignity and peace in the world.

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The IFRC's work is guided by Strategy 2020 which puts forward three strategic aims:

1. Save lives, protect livelihoods, and strengthen recovery from disaster and crises.
 2. Enable healthy and safe living.
 3. Promote social inclusion and a culture of non-violence and peace.
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EMERGENCY APPEAL
MDREC012 - Ecuador Earthquake

11/11/2016

Budget Group	Multilateral Response	Inter-Agency Shelter Coord.	Bilateral Response	Appeal Budget CHF
500 Shelter - Relief	544,463	0		544,463
501 Shelter - Transitional	29,647	0		29,647
502 Construction - Housing	0	0		0
503 Construction - Facilities	177,885	0		177,885
505 Construction - Materials	1,136,487	0		1,136,487
510 Clothing & Textiles	474,686	0		474,686
520 Food	39,530	0		39,530
523 Seeds & Plants	0	0		0
530 Water, Sanitation & Hygiene	1,868,819	0		1,868,819
540 Medical & First Aid	227,199	0		227,199
550 Teaching Materials	780,109	0		780,109
560 Utensils & Tools	1,076,741	0		1,076,741
570 Other Supplies & Services	860,667	0		860,667
571 Emergency Response Units		0	1,572,533	1,572,533
578 Cash Disbursements	278,686	0		278,686
Total RELIEF ITEMS, CONSTRUCTION AND SUPPLIES	7,494,919	0	1,572,533	9,067,452
580 Land & Buildings	0	0		0
581 Vehicles	125,310	0		125,310
582 Computer & Telecom Equipment	137,762	0		137,762
584 Office/Household Furniture & Equipment	120,665	0		120,665
587 Medical Equipment	0	0		0
589 Other Machinery & Equipment	136,232	0		136,232
Total LAND, VEHICLES AND EQUIPMENT	519,970	0	0	519,970
590 Storage, Warehousing	109,696	0		109,696
592 Distribution & Monitoring	220,153	0		220,153
593 Transport & Vehicle Costs	440,166	681		440,848
594 Logistics Services	247,573	0		247,573
Total LOGISTICS, TRANSPORT AND STORAGE	1,017,587	681	0	1,018,269
600 International Staff	830,130	49,193		879,323
661 National Staff	94,872	12,260		107,132
662 National Society Staff	672,885	0		672,885
667 Volunteers	171,659	0		171,659
669 Other Staff Benefits	24,706	0		24,706
Total PERSONNEL	1,794,252	61,453	0	1,855,705
670 Consultants	117,636	4,785		122,421
750 Professional Fees	343,120	0		343,120
Total CONSULTANTS & PROFESSIONAL FEES	460,757	4,785	0	465,541
680 Workshops & Training	519,819	0		519,819
Total WORKSHOP & TRAINING	519,819	0	0	519,819
700 Travel	300,823	12,597		313,421
710 Information & Public Relations	301,427	0		301,427
730 Office Costs	70,166	1,226		71,392
740 Communications	49,017	0		49,017
760 Financial Charges	18,243	0		18,243
790 Other General Expenses	6,918	0		6,918
799 Shared Office and Services Costs	53,711	0		53,711
Total GENERAL EXPENDITURES	800,305	13,823	0	814,129
830 Partner National Societies	0	0		0
831 Other Partners (NGOs, UN, other)	0	0		0
Total TRANSFER TO PARTNERS	0	0	0	0
599 Programme and Services Support Recovery	819,495	5,248		824,743
Total INDIRECT COSTS	819,495	5,248	0	824,743
597/8 Pledge Earmarking & Reporting Fees				0
Total PLEDGE SPECIFIC COSTS	0	0	0	0
TOTAL BUDGET	13,427,105	85,990	1,572,533	15,085,628
Available Resources				
Multilateral Contributions	7,445,828	60,190		7,506,018
Bilateral Contributions			1,572,533	1,572,533
TOTAL AVAILABLE RESOURCES	7,445,828	60,190	1,572,533	9,078,551
NET EMERGENCY APPEAL NEEDS	5,981,277	25,800	0	6,007,077