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DREF operation update Myanmar: Floods



DREF n° MDRMM007	GLIDE n° FL-2016-000058-MMR
DREF operation update n° 2	Period covered by this update: 1 September to 31 October 2016
Date of issue: 16 November 2016	Operation start date: 18 August 2016
Amount allocated from DREF: CHF 317,098	N° of people assisted: Approximately 12,500 (2,575 families)
Host National Society presence (n° of volunteers, staff, branches, etc.): Myanmar Red Cross Society (MRCS) has one national head office and 334 branches with 30,000 active volunteers and 321 staff.	
Red Cross Red Crescent Movement partners actively involved in the operation (if available and relevant): IFRC, ICRC, Danish Red Cross, Qatar Red Crescent	
Other partner organizations actively involved in the operation: UN OCHA, Save the Children, WFP, government departments of Relief and Resettlement Department, General Administration Department.	

Revisions to the emergency plan of action:

This operations update informs a one-month no-cost timeframe extension to the DREF operation. With the extension, the operation will complete by 31 December 2016. The extension will enable the completion of the cash disbursement and some community awareness sessions in West Bago.

A. Situation analysis

Description of the disaster

Floods brought by monsoon rains that have been pounding parts of Myanmar since late July 2016 affected a number of townships in Sagaing, Mandalay, Bago, Ayeyarwady, Magway and Yangon region and to some extent, Kachin State. According to figures released by the Relief and Resettlement Department (RRD) on 9 August, at least 377,000 people were displaced from their homes in the six states, with Magway being the most affected area – where some 60,000 people have been displaced. Five people died – two in Sagaing, two in Kachin and one in Yangon. Many schools remained closed across affected areas as floodwater gradually moved south towards the Ayeyarwady Delta.

Over the weeks that followed the initial flooding, it was clear that the swelling of rivers would recede fairly quickly. The Myanmar Red Cross Society (MRCS) and the International Federation of Red Cross and Red Crescent Societies (IFRC) have monitored the situation closely until water levels went back to normal. All the temporary shelters were closed by 28 August, with affected people gradually returning to their villages.

In response to the floods, state and local governments led the response, sandbagging vulnerable areas along river banks and providing food, water, relief items, cash and shelter materials to affected people. The government's emergency operations centre was not activated and the response is mostly being managed at the state/regional level using existing resources. The government is coordinating with the Red Cross Red Crescent, civil society organizations and other actors who are providing relief supplies including food, water and oral rehydration salts.

By Early October, the rains have lessen in intensity and the water level of previously flooded rivers has started to recede. Once the flooding subsided, the affected people started returning back to their homes and the needs for non-food items and shelter drastically reduced.

Summary of current response

In order to address the needs of affected people, MRCS launched its operational response plan aiming to cover five regions with 21 townships. The International Federation of Red Cross and Red Crescent Societies (IFRC), upon request of the MRCS, allocated CHF 317,098 from the [disaster relief emergency fund \(DREF\)](#) on 19 August to support the National Society response plan aimed at meeting the immediate humanitarian needs affected populations. Under the DREF operation, thus far MRCS has assisted approximately 10,455 people (2,091 families) with hygiene parcels. A minor adjustments within budget lines was made to the DREF operation through the [DREF update](#) issued on 4 October. The revision is mainly trigger by reducing needs for hygiene parcels and an increased focus on unconditional cash grants to enable the affected people to quickly recover and return to home.

Table 1: Distribution of non-food and hygiene-related items by MRCS

Item	Quantity	Item	Quantity
Blankets	880	Kitchen sets*	6
Dignity kits*	344	Mosquito nets	933
Drinking water (water bottle 1 litre)	24,500	Oral rehydration salts	7,600
Family kits*	78	Rope	190
Hygiene parcels* (funded by the DREF)	2,091	Shelter toolkits	43
Hygiene kits*	448	Tarpaulins	1,151
Jerry cans	1,774	Water purification tablets	38,605

*refer to [Annex 1](#) for list of items in kit

Learning from last year's floods operation, MRCS was well aware of the need to invest sufficient resources and head-start in advocacy work with the local authorities and administration as well as the affected communities. However this process took longer than expected as the intervention was in new areas which were not affected by last year's floods. MRCS assessed the needs of the affected communities as recommended by the authorities, followed by relevant advocacy and preparations work with various stakeholders. The process in most of the intervention areas was fairly smooth, with the exception of West Bago where the preparation and advocacy required more time to complete.

The MRCS EOC activated at the onset of the floods was running on a weekly basis until mid-October. After which the EOC was put on standby and operation was carried out following the non-emergency operating procedures of MRCS.

Movement Coordination

A Movement coordination meeting had been organized on 8 August, and daily updates provided to the Movement partners. MRCS and IFRC have worked jointly to assess the data that has come in and based on this, developed this operational plan. So far, the International Committee of the Red Cross (ICRC) is indirectly supporting through the organizational development (OD) department with visibility material for volunteers and other contributions. They are standing by ready to discuss special requests and provide (RFL) disaster tracing support.

In the case of expansion into States and Regions where they have an operational presence, further support and joint operations are foreseen. Partner National Societies (PNS) present in Myanmar are also invited to further support the MRCS response plan with funds and their existing capacity in Myanmar. The overall MRCS response plan including bilateral support will be drafted and made available at a later date. DRC has already committed USD 20,000 in support of the MRCS operation as has the Qatar Red Crescent.

Coordination with other stakeholders

MRCS and IFRC have been regularly sharing information and updates with RRD and UNOCHA. UNOCHA is utilizing MRCS data in triangulating figures of affected and needs.

At the township and state level, MRCS is regularly working in coordination with the local authorities especially General Administration Department (GAD). IFRC, on behalf of MRCS, has represented in most of the Humanitarian Country Team (HCT) meetings.

B. Operational strategy and plan

Overall Overview

The original overall objective was to ensure that the immediate needs of the 10,000 flood-affected families were met through provision of emergency relief items and safe drinking water over a three-month period. To this end, 2,091 families received hygiene parcels while they were still in shelters.

Due to the evolving situation, where floodwaters have receded and people have moved back to their homes, the objective is to ensure that the **urgent needs of at least 12,875 flood-affected people (2,575 families) are met through the provision of hygiene parcels and unconditional cash.**

Proposed strategy

The distribution of 2,091 hygiene parcels targeted displaced households in affected communities across Sagaing, Mandalay, Magway, Bago and Ayeyarwady), covering mainly families that were accommodated in temporary sites such as schools, monasteries and churches.

Moving forward, and as informed by assessments¹, MRCS will now aim to provide 2,575 most vulnerable households with unconditional cash transfers worth MMK 100,000 (CHF 85) per household for them to cover the most basic household needs. The value of the cash package is based on the minimum wage of MMK 3,000 per day – translating to MMK 90,000 per month – plus an extra MMK 10,000. The extra amount has been included based on lessons from the 2015 floods intervention.

Logistics and supply chain

Implementation of activities in areas of intervention will rely on existing logistics capacity of MRCS in country. All relief item procurement related to this DREF will be following IFRC standards procurement procedures and will be done according to procurement plan.

MRCS warehousing capacity is sufficient for current plan and will not require additional capacity. All transportation needs, both for relief items and staff, will be handled with MRCS current vehicle fleet or, when needed, with commercial transportation systems.

IFRC's regional logistics unit (RLU) in Kuala Lumpur will provide the technical support to the NS and IFRC Myanmar delegation, as per needed.

C. Detailed Operational Plan

Food security, nutrition and livelihoods

Needs analysis: Over the weeks that followed the initial flooding, it was observed that the swelling of rivers would recede fairly quicker than earlier projected. With floodwater having receded, all temporary shelters were closed on 28 August and affected people have returned to their villages. Cash transfers are, therefore, deemed the most appropriate to support the affected people to meet urgent household needs and to quickly get back on their feet as they return to their homes.

Population to be assisted: Approximately 2,575 families will be provided with unconditional cash transfers. The households may be a different caseload from those that received hygiene parcels although there may be possible overlaps. Selection of households to be assisted will be based on the selections criteria developed during the 2015 floods response.

Outcome 1: Immediate needs of the disaster affected population are met	Outputs		% of achievement
	Output 1.1 Unconditional cash transfers are provided to the target population		15%
Activities	Is implementation on time?		% progress (estimate)
	Yes (x)	No (x)	
Conduct rapid emergency needs and capacity assessments	x		100%
Develop beneficiary targeting strategy and registration system to deliver intended assistance	x		70%
Conduct awareness/information sessions with appropriate CEA messages among targeted population	x		70%

¹ Market survey was also conducted to ensure that markets were functioning and access to the market is available.

Disburse cash to 2,575 households	x		70%
Post-distribution monitoring	x		not started
Progress towards outcomes			
The preparatory work is completed and the negotiations with local authorities is near completion. The selection of cash transfer programme (CTP) intervention areas were selected during mid-October. The cash disbursement and some community awareness sessions in West Bago is expected to another 6 weeks to complete.			

Water, sanitation, and hygiene promotion

Needs analysis: In the initial phase, it was projected that there would be a greater need for hygiene-related non-food items and safe water. However, as floodwater receded quicker than projected and all temporary shelters were closed on 28 August, cash transfers are deemed the most appropriate to provide further support the affected people, including in prioritizing the household items they need. As such, no further distribution of items will be done.

Population to be assisted: Approximately 2,091 families will be provided with hygiene parcels.

Outcome 2: Immediate reduction in risk of waterborne and water related diseases in targeted communities	Outputs		% of achievement
	Output 2.1: Hygiene-related goods (NFIs) are provided to the target population		100%
Activities	Is implementation on time?		% progress (estimate)
	Yes (x)	No (x)	
Distribute hygiene kits	x		100%
Progress towards outcomes			
A total of 2,091 hygiene parcels have been distributed mainly to families that were accommodated in temporary sites such as schools, monasteries and churches, in conjunction with the distribution hygiene promotion messages were distributed. The only in-kind items to be charged to this DREF operation are the 2,091 hygiene parcels already distributed. Other activities under this sector were removed from the DREF and their budget lines were allocated to other activities. This revision was approved and reflected in the previous DREF update.			

Quality programming

Outcome 3: Continuous and detailed assessment and analysis is used to inform the design and implementation of the operation	Outputs		% of achievement
	Output 3.1 Needs assessments are conducted and response plans updated according to findings		100%
Activities	Is implementation on time?		% progress (estimate)
	Yes (x)	No (x)	
Mobilize staff and volunteers for assessments (including Movement Partners' resources)	x		100%
Undertake assessments to determine specific needs of beneficiaries	x		100%
Develop detailed response plans with activities that will meet identified beneficiary needs	x		100%
	Outputs		% of achievement
	Output 3.2 Additional assistance is considered where appropriate and incorporated into the plan		100%
Activities	Is implementation on time?		% progress (estimate)

		Yes (x)	No (x)	
Ensure that any adjustments to initial plans are informed by continuous assessment of needs		x		100%
		Outputs		% of achievement
		Output 3.3: Mechanisms are in place to facilitate two-way communication with and ensure transparency and accountability to disaster-affected people		0%
Activities		Is implementation on time?		% progress (estimate)
		Yes (x)	No (x)	
Provide appropriate information, including on the scope and content of projects, to disaster-affected people		x		ongoing
Ensure that affected people can deliver feedback on the programmes and report any complaints, in confidence, and that such are actioned by MRCS and its partners		x		ongoing
		Outputs		% of achievement
		Output 3.4: Management and delivery of the operation is informed by an appropriate monitoring and evaluation system		0%
Activities		Is implementation on time?		% progress (estimate)
		Yes (x)	No (x)	
Develop and utilize an appropriate M&E system to support monitoring of the operation progress		x		ongoing
Conduct one lessons-learnt workshop		x		not started
Progress towards outcomes				
MRCS and IFRC continue to monitor the practice of cash disbursement to ensure that it is being done in accordance to the SOP and that the target people have access to the assistance and feedback mechanism.				

Reference documents



Click here for:

[Emergency Plan of Action \(EPoA\)](#)

[DREF update 1](#)

[Interim Financial](#)

Contact information

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How we work

All IFRC assistance seeks to adhere to the **Code of Conduct** for the International Red Cross and Red Crescent Movement and Non-Governmental Organizations (NGO's) in Disaster Relief and the **Humanitarian Charter and Minimum Standards in Humanitarian Response (Sphere)** in delivering assistance to the most vulnerable. The IFRC's vision is to inspire, **encourage, facilitate and promote at all times all forms of humanitarian activities** by National Societies, with a view to **preventing and alleviating human suffering**, and thereby contributing to the maintenance and promotion of human dignity and peace in the world.

The IFRC's work is guided by Strategy 2020 which puts forward three strategic aims:



Save lives.
protect livelihoods,
and strengthen recovery
from disaster and crises.



Enable **healthy**
and **safe** living.



Promote social inclusion
and a culture of
non-violence and peace.

Annex 1

1. Dignity Kit

No	Item Description	Quantity
1	Panties	1 Piece
2	Sanitary Napkin	1 Packet
3	T Shirt	1 Piece
4	Female Longyi	1 Piece
5	Bra (Lady Inner Wear)	1 Piece
6	Nail Clipper 3"	1 Piece
7	Rubber Slipper	1 Piece
8	Hair Brush or Comb	1 Piece
9	Shampoo	5 Sachets
10	Soap Bar	1 Bar
11	Bag (Dignity Kit)	1 Bag

2. Family Kit

No	Item Description	Quantity
1	Tarpaulin	2 Sheets
2	Blanket, woven	2 Pieces
3	Mosquito Net, LLIN	1 Piece
4	Male Longyi	1 Piece
5	Female Longyi	1 Piece
6	Boy Shirt	1 Piece
7	Boy Short Pant	1 Piece
8	Girl Blouse	1 Piece
9	Girl Skirt	1 Piece
10	Nylon Rope	1 Piece
11	Hammer	1 Piece
12	Kitchen Set	1 Box
13	Plastic Container Box	1 Box

3. Hygiene Kit

No	Item Description	Quantity
1	Bucket 20 Litres with Tap	1 Piece
2	Bucket with cover, 5 Gallon	1 Piece
3	Nail Clipper 3"	1 Piece
4	Sanitary Napkin	2 Packets
5	Tooth Brush	5 Pieces
6	Tooth Paste	5 Pieces
7	Towel	5 Pieces
8	Bath Soap	5 Pieces
9	Soap Cup	5 Pieces
10	Laundry Soap	5 Bars
11	Tissue Roll	3 Rolls
12	Napkin	2 Pieces
13	Detergent Powder	1 Packet
14	Shampoo	1 Bottle
15	Plastic Cup for drinking	2 Pieces
16	Hair Brush or Comb	1 Piece
17	Mirror	1 Piece
18	Water Purification Tablet	3 Strips
19	Disposable Razor	5 Pieces

4. Hygiene Parcel

No	Item Description	Quantity
1	Sanitary Napkin	1 Packet
2	Tooth Brush	5 Pieces
3	Tooth Paste	1 Piece
4	Towel	5 Pieces
5	Bath Soap	1 Piece
6	Laundry Soap	1 Bar
7	Tissue Roll	2 Rolls
8	Detergent Powder	1 Packet
9	Plastic Cup for drinking	2 Cups
10	Hair Brush or Comb	1 Piece
11	Cardboard Cartoon Box	1 Box

5. Kitchen Set

No	Item Description	Quantity
1	Steel Mug	4 Pieces
2	Steel Plate	4 Pieces
3	Steel Spoon	4 Pieces
4	Cooking Pot 9" with cover	1 Set
5	Frying Pan with cover	1 Set
6	Cardboard Cartoon Box	1 Box

Disaster Response Financial Report**MDRMM007 - Myanmar - Floods**

Timeframe: 18 Aug 16 to 30 Nov 16

Appeal Launch Date: 18 Aug 16

Interim Report

Selected Parameters			
Reporting Timeframe	2016/8-9	Programme	MDRMM007
Budget Timeframe	2016/8-11	Budget	APPROVED
Split by funding source	Y	Project	*
Subsector:	*		

All figures are in Swiss Francs (CHF)

I. Funding

	Raise humanitarian standards	Grow RC/RC services for vulnerable people	Strengthen RC/RC contribution to development	Heighten influence and support for RC/RC work	Joint working and accountability	TOTAL	Deferred Income
A. Budget		317,098				317,098	
B. Opening Balance							
Income							
Other Income							
<i>DREF Allocations</i>		317,098				317,098	
C4. Other Income		317,098				317,098	
C. Total Income = SUM(C1..C4)		317,098				317,098	
D. Total Funding = B + C		317,098				317,098	

* Funding source data based on information provided by the donor

II. Movement of Funds

	Raise humanitarian standards	Grow RC/RC services for vulnerable people	Strengthen RC/RC contribution to development	Heighten influence and support for RC/RC work	Joint working and accountability	TOTAL	Deferred Income
B. Opening Balance							
C. Income		317,098				317,098	
E. Expenditure		-712				-712	
F. Closing Balance = (B + C + E)		316,386				316,386	

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Selected Parameters			
Reporting Timeframe	2016/8-9	Programme	MDRMM007
Budget Timeframe	2016/8-11	Budget	APPROVED
Split by funding source	Y	Project	*
Subsector:	*		

All figures are in Swiss Francs (CHF)

III. Expenditure

Account Groups	Budget	Expenditure					TOTAL	Variance
		Raise humanitarian standards	Grow RC/RC services for vulnerable people	Strengthen RC/RC contribution to development	Heighten influence and support for RC/RC work	Joint working and accountability		
	A					B	A - B	
BUDGET (C)						317,098		
Relief items, Construction, Supplies								
Water, Sanitation & Hygiene	12,000						12,000	
Cash Disbursement	218,875						218,875	
Total Relief items, Construction, Sup	230,875						230,875	
Logistics, Transport & Storage								
Distribution & Monitoring	18,000						18,000	
Transport & Vehicles Costs	4,325						4,325	
Total Logistics, Transport & Storage	22,325						22,325	
Personnel								
National Society Staff	7,800						7,800	
Volunteers	10,275						10,275	
Total Personnel	18,075						18,075	
General Expenditure								
Travel	24,000		657			657	23,343	
Communications	2,200		10			10	2,190	
Financial Charges	270		2			2	268	
Total General Expenditure	26,470		669			669	25,801	
Indirect Costs								
Programme & Services Support Recovt	19,353		43			43	19,310	
Total Indirect Costs	19,353		43			43	19,310	
TOTAL EXPENDITURE (D)	317,098		712			712	316,386	
VARIANCE (C - D)			316,386			316,386		