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Emergency appeal operation update

Philippines: Typhoon Haima

 International Federation
of Red Cross and Red Crescent Societies

Emergency appeal n° MDRPH022	GLIDE n° TC-2016-000110-PHL
Operation update n° 2 (<i>revised plan of action</i>)	Date of issue: 12 May 2017
Reporting period: 19 October 2016 to 31 March 2017	Operation timeframe: 19 Oct 2016 to 31 July 2017
Appeal budget (<i>revised</i>): CHF 1,818,879	Appeal coverage: CHF 1,190,076 (65 percent)
N° of people targeted: 31,100 (<i>revised</i>)	N° of people assisted: 31,100 (6,220 families)

This update reduces the appeal budget from CHF 2,007,914 to CHF 1,818,879 <[Click here for revised budget](#)> to align the plan with financial resources anticipated to be mobilized, agreed implementation approaches and activities achievable within the timeframe. In view of the reduction in budget, corresponding revisions have been made to the Emergency Plan of Action. <[Details are available in the Revised Plan of Action](#)>

Appeal History

13 September 2016: Typhoon Meranti (local name Ferdie) batters Batanes, in northern Philippines.

16 October: Typhoon Sarika (local name Karen) makes landfall over Baler, Aurora, packing winds of 150 km per hour and gusts of up to 210 kph. It traverses North Luzon with some destruction.

17 October Haima brews in the Pacific as a Severe Tropical Storm.

18 October: PRC deploys advance teams to Nueva Viscaya and Tuguegarao City prior to the Typhoon Haima's landfall, with additional teams placed on high alert at the headquarters.

19 October: IFRC approves a 48,659 Swiss franc DREF allocation for an imminent crisis to enable PRC launch a timely response in the aftermath of Typhoon Haima.

Typhoon Haima makes landfall over municipality of Peñablanca in Cagayan Province, packing strong winds of up to 225 kph near its centre and gusts of up to 315kph. Typhoon Haima leaves a substantial humanitarian impact.

20 October: Volunteers and staff in affected areas start to assess the extent of the damage. They also serve hot meals and provided psychosocial support in evacuation centres.

21 October: IFRC launches and Emergency Appeal, at the request of PRC, seeking 2,994,770 Swiss francs to deliver assistance to 20,000 people affected by Typhoon Haima.

20 December: Emergency Appeal revision is issued, with the budget reduced to 2,007,914 Swiss francs.



Following Haima, PRC, supported by IFRC, dispatched non-food items from warehouses to assist households affected by the typhoon. Sleeping kits, hygiene kits, jerry cans and tarpaulins were provided for immediate relief to the affected population. **Photo: PRC/IFRC**

The situation

On 19 October 2016, Typhoon Haima (locally known as Lawin) made landfall in Peñablanca, Cagayan province (north east coast of Luzon) as a super typhoon with winds of up to 225 kilometres per hour (kph) and gusts of up to 315 kph. The typhoon moved west across the Cordillera Administrative Region (CAR) before exiting to the sea west of the Philippines. In its wake, 14 people were dead while 4 were injured. Almost 540,000 households or more than 2.4 million people were also affected in 4,500 communities across 5 regions.

Most affected were the provinces of Cagayan and Isabela, in the east coast of the Philippines. Provinces in CAR were also severely affected. According to the Department of Social Welfare and Development (DSWD), more than 270,000 houses were damaged, of which 42,324 (16 per cent) were totally destroyed. Of the damaged houses, more than 73 per cent was concentrated in Cagayan and Isabela. The typhoon also damaged agriculture assets, amounting to more than 200 million Swiss francs.

Red Cross and Red Crescent action

PRC monitored Typhoon Haima through its operations centre that functions 24/7 and disseminated advisories from the Philippine Atmospheric, Geophysical and Astronomical Services Administration (PAGASA) and the National Disaster Risk Reduction and Management Council (NDRRMC) to chapters in areas that were likely to be affected. Trained and well-equipped staff and volunteers were deployed in advance closer to areas likely to be affected. In addition, relief supplies, portable power generators and fuel were readied and dispatched to affected areas in the aftermath.

To support PRC preparedness work, IFRC approved a CHF 48,659 [DREF allocation for an imminent crisis](#), partly enabling the National Society to be on the ground responding to the immediate needs before Haima's landfall. An Emergency Appeal was then launched at the request of the National Society to support 20,000 people over 10 months.

Red Cross assistance

PRC has mobilized at least 175 staff and 1,013 volunteers to support the response to Typhoon Haima, with IFRC deploying four of its personnel (1 programme delegate, 2 field officers and 1 logistics officer) to support the National Society's teams in implementation.

PRC has provided food items to 4,660 households, non-food relief items to 8,261 households and tarpaulins to 6,369 households in six affected provinces. A total of 10,901 people have been reached with hygiene promotion.

Table 1. Breakdown of relief activities carried out by PRC

Activity	Reached/accomplished
Distribution of potable water	800 households
Hygiene Promotion	10,901 individuals
Provision of hot Meals, bread, biscuits	8,297 individuals
Psychosocial Support	800 individuals
Item distributed	Reached
Food packs (2 to 3-day ration)	4,660 households
Sleeping Kits	8,261 households
Hygiene Kits	7,513 households
Jerry Cans	7,292 households
Tarpaulins	6,369 households

Coordination and partnerships

Overview of Red Cross Red Crescent Movement in country

The PRC works with the IFRC and the International Committee of the Red Cross (ICRC) as well as American Red Cross, Australian Red Cross, British Red Cross, Canadian Red Cross, Finnish Red Cross, German Red Cross, Japanese Red Cross Society, The Netherlands Red Cross, Norwegian Red Cross, Spanish Red Cross, Swiss Red Cross, Taiwan Red Cross Organization and Qatar Red Crescent Society in-country. Some of these in-country partners, such as the Swiss Red Cross, have supported the PRC response to Typhoon Haima on bilateral basis.

The American Red Cross, British Red Cross, Canadian Red Cross Society, Finnish Red Cross, Japanese Red Cross Society, Norwegian Red Cross, Red Cross of Monaco, Swedish Red Cross and The Netherlands Red Cross have contributed towards the Emergency Appeal that IFRC launched on behalf of PRC. <[Click here for donor response](#)>

The Red Cross Society of China and the Singapore Red Cross – which do not have presence in the Philippines – have provided direct, bilateral, support to the PRC's Typhoon Haima response.

Movement Coordination

There was a strong Movement coordination mechanism in place prior to Typhoon Haima, and as subsequently PRC continues to organize regular meetings with all Movement partners to update them about the situation, needs, actions and plans regarding the response. Since the typhoon's landfall, at least five such meetings have been held.

Coordination with public authorities and local actors

As auxiliary to the public authorities, PRC maintains a strong relationship with government bodies through participation or collaboration with (i) the National Disaster Risk Reduction and Management Council (NDRRMC); (ii) the provincial, municipal and barangay (village) disaster risk reduction and management councils; and (iii) the local government units defined in the Disaster Risk Reduction and Management Act from 2010.

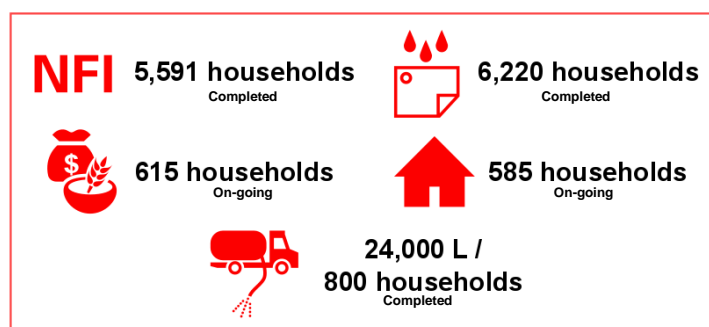
PRC participates in NDRRMC meetings and coordinates with the Department of Social Welfare and Development (DSWD), and Department of Health, and the NDRRMC at provincial, municipal and barangay levels. PRC has assigned dedicated personnel who continue to represent the National Society in NDRRMC meetings.

Inter-agency coordination

At country level, PRC and IFRC consistently participate in meetings of the Humanitarian Country Team (HCT) held both during disasters and non-emergency times. PRC and IFRC are involved in relevant cluster information sharing, planning, and analysis at all levels while IFRC supports PRC coordination efforts through representation in other relevant clusters as required. Furthermore, IFRC supported activities relating to the Shelter Working Group by deploying three shelter technical specialists, including the IFRC Shelter and Settlements Coordinator for Asia Pacific, who supported the DSWD in various aspects of the shelter cluster.

Operational implementation

Snapshot of IFRC emergency appeal support to the PRC Plan of Action for Typhoon Haima



Health
Outcome 1. The immediate and medium-term risks to the health of affected population are reduced
Output 1.1. Psychosocial needs of the affected populations are met

Progress towards outcome

1.1 Psychosocial support

- In the relief phase, psychosocial support was provided to 800 individuals. Specific activities undertaken included counselling for adults and art and play therapy for children.

1.2 Prevention of mosquito-borne diseases

- 10,304 mosquito nets were distributed to 5,152 families (two nets per family).
- Activities in this regard will continue under the water, sanitation and hygiene (WASH) sector

Water, sanitation and hygiene
Outcome 2. The immediate reduction in risk of waterborne and water-related diseases in targeted communities
Output 2.1. Daily access to safe water which meets Sphere and WHO standards in terms of quantity and quality is provided to target population
Output 2.2. Hygiene-related goods which meet Sphere standards are provided to the target population
Output 2.3. Hygiene promotion activities which meet Sphere standards in terms of identification and use of hygiene items provided to target population
Outcome 3. Sustainable reduction in risk of waterborne and water related diseases in targeted communities
Output 3.1. Knowledge, attitude and practice of hygiene is improved in target population

Progress towards outcomes

2.1 Access to safe water

- PRC distributed 24,000 litres of safe drinking water to the benefit of 800 households (4,000 people) in two barangays – Batong Labang and San Antonio – in the municipality of Ilagan in Isabela province.
- Two water systems – one each in two communities – will be rehabilitated.

2.2 Provision of hygiene-related goods


- A total of 4,995 families have been provided with water storage containers, while hygiene kits have been provided to 5,591 households.

2.3 Hygiene promotion linked to provision of hygiene-related goods

- Hygiene promotion by PRC has benefited different communities, with at least 10,901 people reached in the provinces of Aurora, Bulacan, Cagayan, Ilocos Norte, Kalinga and Mountain Province.
- Of the total number reached, IFRC supported hygiene promotion activities for 7,070 people.

3.1 PHASTER

- No update at this stage. Activities will cover the two communities to be supported in rehabilitating water systems.

	<h2>Livelihoods; Nutrition; Food security</h2>
Outcome 4. Economic security of the affected people is restored	
Output 4.1. Target households have restored income-generating activities	
Output 4.2. Affected community groups have restored livelihoods after receiving working capital sufficient to resume income generating activities	

Progress towards outcome

4.1 Household livelihood assistance

Household livelihood assistance (HLA) will be provided via conditional cash grants of PHP 10,000 (CHF 203) to each selected household to restart income generating activities. So far, PRC had selected 615 households (230 in Cagayan, 385 in Isabela) to receive HLA. Registration of the people to be assisted is being conducted using the Open Data Kit (ODK) – a mobile data collection tool.


The selected households have submitted proposals which have been vetted by PRC technical staff, to determine their feasibility, prior to approval. Pertinent government agencies, such as the Department of Agriculture are also being tapped to provide technical support to the households. Most of the proposals received are for (re)starting small-scale livestock businesses. Orientation of selected households has been completed while market analysis is underway.



Orientation of HLA beneficiaries in Tumaini, Isabela. Photo: PRC

4.2 Community-managed livelihood projects

- No update at this stage.

	<h2>Shelter (including Household non-food items)</h2>
Outcome 5. The immediate household, shelter and settlement needs of the target population are met	
Output 5.1. Target populations are provided with essential household (non-food) items	
Output 5.2. Target populations are provided with emergency shelter materials (tarpaulins)	
Outcome 6. Affected households have recovered safer shelter and gained awareness and skills on safer shelter	
Output 6.1. Affected households whose houses were damaged have repaired or retrofitted back better	

Progress towards outcomes

5.1 Non-food items

- IFRC supported the provision of blankets to 4,757 households, mosquito nets to 5,152 households, plastic mats to 5,228 households, hygiene kits to 5,591 households and jerry cans to 4,995 households.

5.2 Emergency shelter assistance

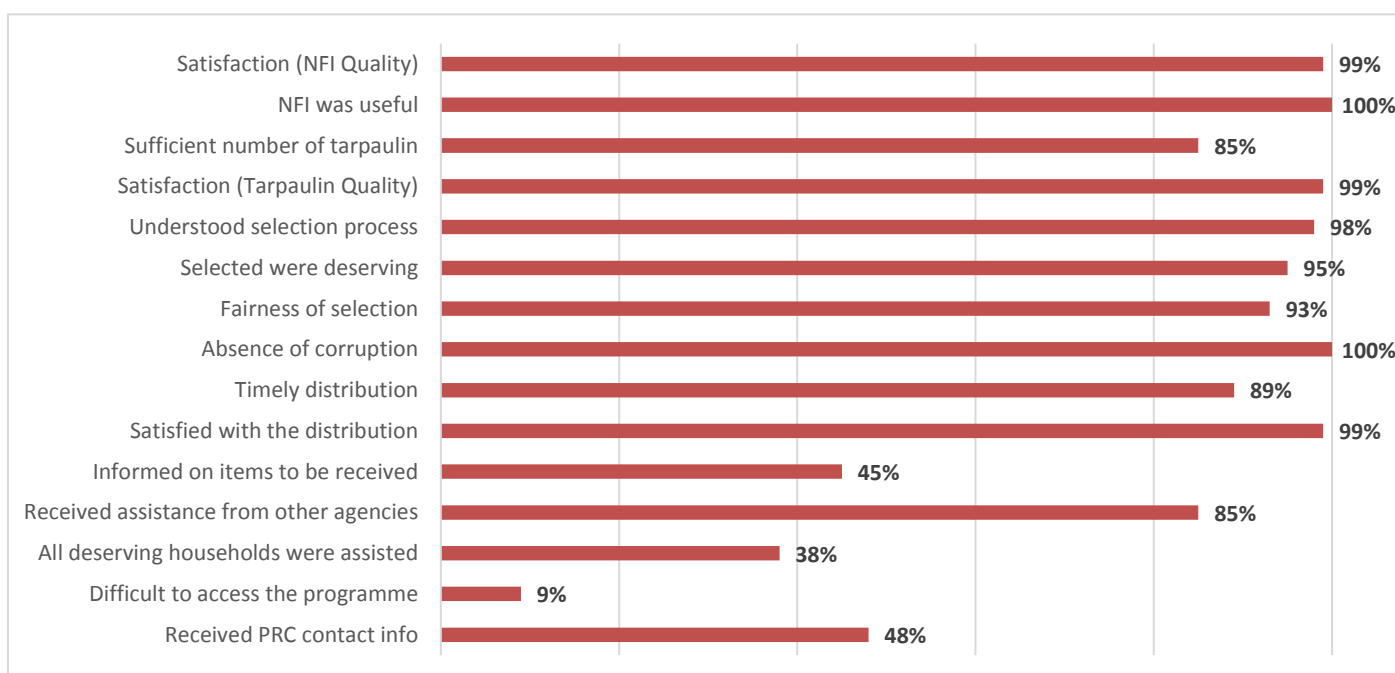
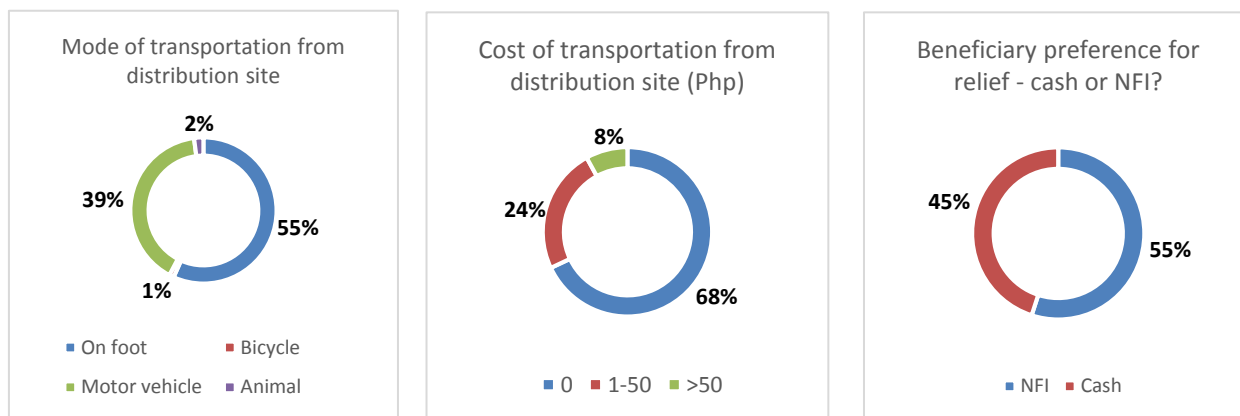
- To address immediate shelter needs, 6,220 households were provided with tarpaulins.
- Done alongside distribution of tarpaulins was the provision of IEC materials on the use of tarpaulins.

Table 2. Households reached with non-food items (supported by IFRC)

Province	Blanket	Mosquito net	Plastic mat	Hygiene kit	Jerry can	Tarpaulin
Abra	500	400	400	600	400	0
Apayao	371	671	671	571	581	671
Cagayan	1,881	1,881	1,957	2,320	1,914	2,671
Isabela	1,805	1,900	1,900	1,900	1,900	2,378
Kalinga	200	300	300	200	200	200
Mt. Province	0	0	0	0	0	300
Total	4,757	5,152	5,228	5,591	4,995	6,220

Post-distribution monitoring and survey

A few weeks after the distribution, a survey was conducted to gauge the perception of the beneficiaries with regards the quantity, quality and usefulness of the relief items, as well as the efficiency, fairness, and accessibility of the distribution process. The post-distribution monitoring survey was conducted in Cagayan and Isabela, reaching 322 beneficiaries (8 per cent). Of the respondents, 55 per cent were males and 45 per cent females. Most the respondents were 36 – 59 years old (57 per cent) and 18 – 35 years old (25 per cent). Furthermore, 97 per cent of the respondents had damaged shelters, while 80 per cent of them had their livelihoods adversely affected by Haima (63 per cent with destroyed crops).



6.1 Shelter repair assistance

The Shelter Repair Assistance (SRA) to be provided by PRC comprises of cash grant, 10 CGI sheets, labour support and orientation on build back safer principles. In previous operations, PRC provided 10,000 Philippine pesos to beneficiaries to support them in purchasing the materials. However, due to difficulties in accessing materials and generally increased cost, PRC has determined that the amount needs to be increased to 15,000 Philippine pesos. This amount is complemented with CGI sheets (purchased internationally) to ensure quality roofing. CGI sheets have already been distributed to beneficiary households in Cagayan and Isabela.



PRC staff and volunteers from Cagayan Chapter unload and inspect CGI sheets before distributing to beneficiaries. **Photo: PRC**

PRC provided orientation to heads of selected households and carpenters to ensure that the eight key messages in rebuilding safer are followed. The eight key messages were used as the basic principles to develop the IEC materials such as flip charts, booklets and banners that were distributed for carpenter training and beneficiary orientation sessions. Banners were posted in the community (barangay) halls. A Red Cross shelter engineer also trained staff and volunteers to guide and monitor the repairs. The engineer also selected and trained local carpenters to work on the project. The trained carpenters conducted detailed damage assessments with each household. Based on the damage assessment, the carpenter and the household member will develop a list of materials they need to repair the shelter and incorporate the appropriate 'build back safer' key messages. The carpenters, together with PRC staff and/or volunteers will also monitor the shelter repairs, ensuring commitment to standards and timeframes.

A cash feasibility assessment is being undertaken to determine whether suppliers in the area have the capacity to provide the quantity and quality of materials required for shelter repair. Once the materials are delivered, the carpenters and household members will undertake repair works, combining the new and salvaged/existing materials.

As of this reporting period, PRC has completed selection of households to receive assistance, and have registered them. A total of 585 households (211 in Cagayan, 374 in Isabela) have been selected to receive assistance by end May.

	Disaster risk reduction
Outcome 7. Communities' resilience to disasters is strengthened	
Output 7.1. Target communities have improved knowledge and skills to assess risk, plan and implement disaster risks management measures	

Progress towards outcome

7.1 Disaster risk reduction

- No update as of this stage.

	National Society capacity enhancement
Outcome 8. National Society capacity to deliver on programmes and services in future disasters strengthened	
Output 8.1. Capacity of PRC headquarters and chapters to respond to disasters is strengthened	

Progress towards outcome

8.1 National Society capacity enhancement

- As well as supporting assessments and implementation, IFRC personnel with extensive practical experience are resource persons to provide coaching and mentoring to PRC chapter staff and volunteers participating in implementation of activities under this operation.
- IFRC has rented an office space in Tuguegarao City, Cagayan. Once the office closes, IT and office equipment will be handed over to the PRC Cagayan Chapter.

Operational support services

Human resources

At least 175 staff and 1,013 volunteers of PRC have been mobilized to support the operation. They include personnel deployed from the national headquarters as well as other chapters which have not been affected.

To support the communications and media relations aspects of the operation, the IFRC country office deployed its communications officer, together with a professional photographer, to North Luzon. Furthermore, a communications delegate was deployed from the IFRC Country Cluster Support Team (CCST) in Bangkok to augment media relations and communications needs on the ground. Collectively, the communications personnel supported PRC in providing updates to the public using various media platforms.

In early November, an information management delegate – mobilized as [Surge Information Management Support \(SIMS\)](#) and seconded by the Netherlands Red Cross – was deployed to provide in-country surge support to the operation for one month. At the same time, one member of the Regional Disaster Response Team (RDRT) – seconded by the Hong Kong branch of the Red Cross Society of China – was deployed to support the operation for one month.

Logistics and supply chain

Logistics activities aim to effectively manage the supply chain, including procurement, customs clearance, fleet, storage and transport to distribution sites in accordance with the operation's requirements and aligned to IFRC's logistics standards, processes and procedures. Logistics support for this operation has been provided through strong capacity of the PRC logistics built over the last years and an experienced IFRC in-country logistics team, supported by IFRC logistics delegate. The IFRC Regional Logistics Unit (RLU) in Kuala Lumpur is extending technical support to PRC and the IFRC Country office as needed.

As there were sufficient stocks of relief items prepositioned across various National Society warehouses, NFIs required for immediate relief phase were released to meet the needs in the affected areas. All in-country transportation of relief items has utilized PRC existing fleet although in some cases additional trucks have been hired. PRC, through IFRC support, also hired two drivers (one each in Cagayan and Isabela) to support the early recovery operations.

Procurement of items for replenishment has been partially undertaken and will be completed during the remainder of operation timeframe. PRC and the IFRC Country Office team deemed it appropriate to review the National Society's prepositioning strategy to harmonize the quantity and quality of stocks with projected needs. This exercise takes into consideration that after Typhoon Haiyan, PRC significantly increased the volume of its preparedness stocks. However, since then, the scale of disasters that have affected the country has not resulted in a corresponding increase in needs, leaving most of the items in warehouses for many months, with little or no rotation of stocks. Considering that some items – such as toothpaste, which are a component of the hygiene kits – have a limited shelf life and insurance premiums for large stocks, in addition to warehousing space, have cost implications, stocking of large quantities with little or no rotation is not cost-effective. In this context, not all items released from prepositioned stocks will be replenished in the quantities released.

Therefore, while IFRC released 9,514 blankets (for 4,757 families), 5,591 hygiene kits, 9,990 jerry cans (for 4,995 families), 10,304 mosquito nets (for 5,152 families), 10,456 sleeping mats (for 5,228 families) and 12,440 tarpaulins (for 6,220 families), this operation will cover the replenishment of 1,500 10-litre jerry cans (for 750 families), 9,100 mosquito nets (for 4,500 families), and 21,000 tarpaulins (for 10,500 families). In addition, only 7,200 CGI sheets will be replenished. Blankets and sleeping mats (with local specification, suitable for local context) have been sourced locally by PRC with support of the IFRC in-country logistics team based in Manila. Other standard IFRC items – hygiene kits, jerry cans, mosquito nets and tarpaulins – have been sourced internationally via the IFRC RLU in Kuala Lumpur.

Information management

A need was identified in boosting support in facilitating the collection, collation, analysis and dissemination of relevant multi-sectoral data and information. In early November, an IM Delegate was deployed to provide in-country surge support to the operation for at least one month. The delegate was supported remotely by SIMS roster members of the British Red Cross.

Communications

PRC and IFRC communications teams have taken measures to ensure that Red Cross preparedness and response efforts around Typhoon Haima were effectively communicated amongst key public audiences. The communications specialists deployed to support PRC in the response phase ensured the production of high quality audio-visual materials for use in their publicity efforts. The various stories and articles issued are available at <http://www.ifrc.org/en/what-we-do/where-we-work/asia-pacific/philippine-national-red-cross/> while audio-visual material can be downloaded at IFRC's audio-visual resources database - <https://av.ifrc.org/index.jspx>.

Community engagement and accountability

Selection of households to benefit from recovery is community-led, via barangay recovery committees.

Planning, monitoring, evaluation, and reporting (PMER)

Reporting on the operation has so far been done in accordance with the IFRC minimum reporting standards. Regular monitoring of activities is being carried out by the operation team, including post-distribution surveys. It is based on continuous analysis of the situation that this operations update is revising the plan of action.

Administration and finance

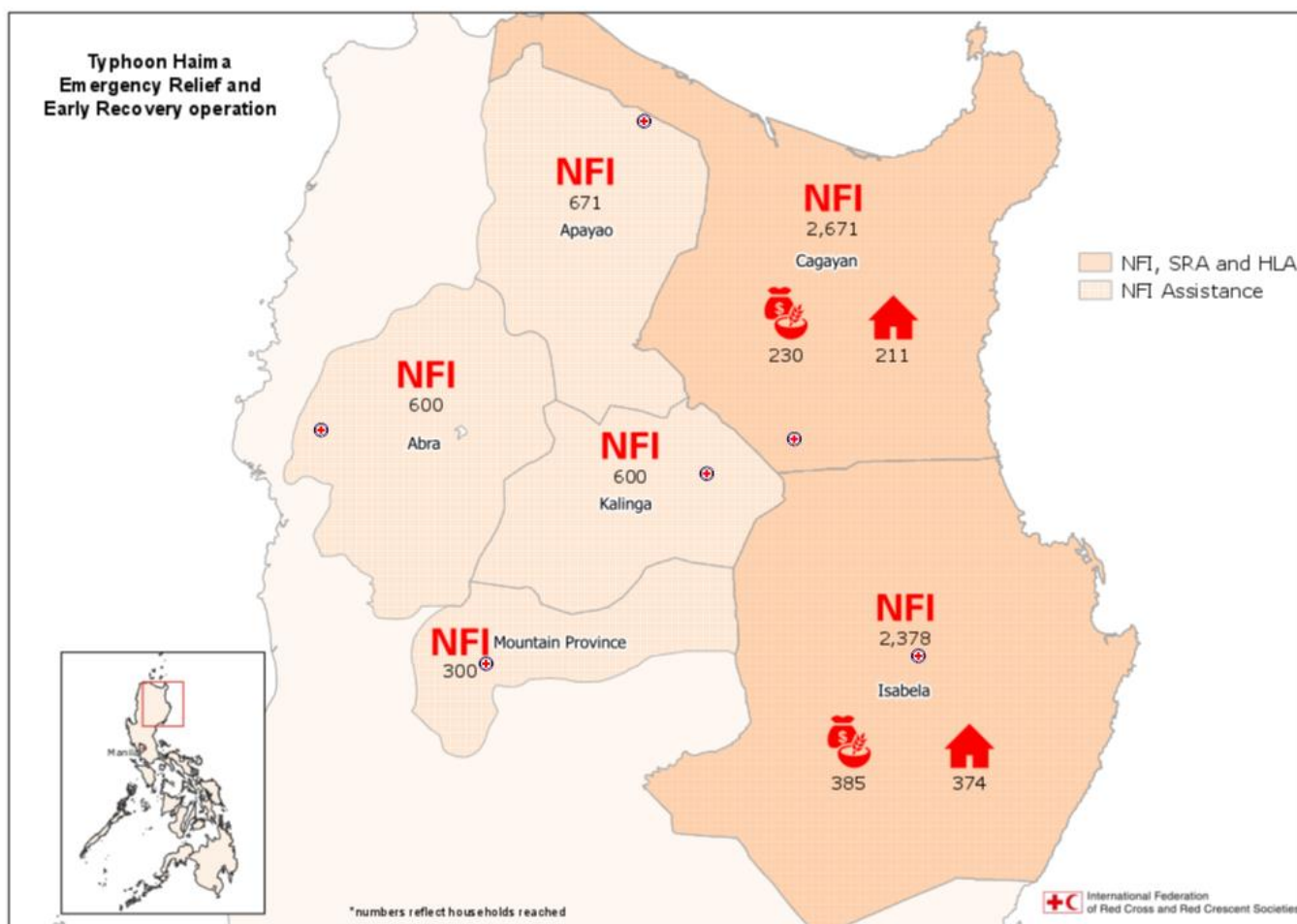
The IFRC Country Office continues to provide PRC – which is on the working advance system – with necessary support including the review and validation of budgets, bank transfers, and technical assistance on justification of expenditures.

Funding situation

So far, hard pledges towards the appeal amounting to CHF 1,190,076 (65 per cent of appeal) have been received from American Red Cross, British Red Cross, Canadian Red Cross Society (from Canadian government), Finnish Red Cross, Japanese Red Cross Society, Norwegian Red Cross, the Netherlands Red Cross (from the Netherlands government), Red Cross of Monaco and Swedish Red Cross. On behalf of PRC, the IFRC would like to thank these partners for their response to the appeal.

Considering that most humanitarian actors have received very limited funding for planned interventions, PRC – as auxiliary to public authorities and the nation's leading national humanitarian organization with a vast grassroots presence – is playing a key role in aiding, especially in the shelter sector. In view of significant humanitarian needs on the ground, PRC and IFRC welcome further contributions, especially to support affected families to refurbish their homes and to recoup livelihoods.

IFRC operational areas



€ Budget

This update reduces the appeal budget from CHF 2,007,914 to CHF 1,818,879 to align the plan with financial resources anticipated to be mobilized, agreed implementation approaches and activities achievable within the timeframe See attached [Revised Budget](#) (Annex 1) for details.

Reference documents



Click here for:

- [Emergency Appeal](#)
- [Emergency Plan of Action \(EPoA\)](#)
- [Donor Response](#)
- [Revised Emergency Plan of Action #1](#)
- [Revised Emergency Appeal #1](#)
- [Revised Emergency Plan of Action #2](#)

Contact Information

For further information specifically related to this operation please contact:

In Philippine Red Cross

- ✓ Atty. Oscar Palabyab, secretary general; phone: +63 2 790 2300; email: secgen@redcross.org.ph
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For queries on resource mobilization and pledges:

- ✓ Please send all pledges for funding to zonerm.asiapacific@ifrc.org

For logistics and supply chain management queries:

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- ✓ Susil Perera, senior officer, response and recovery; email: susil.perera@ifrc.org

How we work

All IFRC assistance seeks to adhere to the **Code of Conduct** for the International Red Cross and Red Crescent Movement and Non-Governmental Organizations (NGO's) in Disaster Relief and the **Humanitarian Charter and Minimum Standards in Humanitarian Response (Sphere)** in delivering assistance to the most vulnerable. The IFRC's vision is to inspire, **encourage, facilitate and promote at all times all forms of humanitarian activities** by National Societies, with a view to **preventing and alleviating human suffering**, and thereby contributing to the maintenance and promotion of human dignity and peace in the world.

The IFRC's work is guided by Strategy 2020 which puts forward three strategic aims:



Save lives.
protect livelihoods,
and strengthen recovery
from disaster and crises.



Enable **healthy**
and **safe** living.



Promote **social inclusion**
and a culture of
non-violence and **peace**.

REVISED EMERGENCY APPEAL

12/05/2017

MDRPH022 Philippines : Typhoon Haima

Budget Group	Appeal Budget CHF
Shelter - Relief	387,330
Shelter - Transitional	307,150
Construction - Facilities	40,000
Clothing & Textiles	25,659
Seeds & Plants	30,000
Water, Sanitation & Hygiene	26,600
Medical & First Aid	1,200
Ustensils & Tools	3,675
Other Supplies & Services	86,200
Cash Disbursements	194,900
Total RELIEF ITEMS, CONSTRUCTION AND SUPPLIES	1,102,714
Computer & Telecom Equipment	9,000
Office/Household Furniture & Equipment	4,000
Total LAND, VEHICLES AND EQUIPMENT	13,000
Storage, Warehousing	6,000
Dsitribution & Monitoring	11,300
Transport & Vehicle Costs	92,845
Logistics Services	21,000
Total LOGISTICS, TRANSPORT AND STORAGE	131,145
International Staff	108,000
National Staff	32,400
National Society Staff	56,419
Volunteers	44,875
Total PERSONNEL	241,694
Consultants	20,000
Total CONSULTANTS & PROFESSIONAL FEES	20,000
Travel	25,000
Information & Public Relations	26,790
Office Costs	9,900
Communications	16,600
Financial Charges	5,400
Other General Expenses	13,500
Shared Support Services	102,125
Total GENERAL EXPENDITURES	199,315
Programme and Supplementary Services Recovery	111,011
Total INDIRECT COSTS	111,011
TOTAL BUDGET	1,818,879
Available Resources	
Multilateral Contributions	1,190,876
TOTAL AVAILABLE RESOURCES	1,190,876
NET EMERGENCY APPEAL NEEDS	628,003