



DREF Operation	Operation n° MDRRU021 Glide n° FL-2017-000052-RUS
Date of issue: 23 May 2017	Date of disaster: 10-15 May 2017 – flooding continues
Operation manager: Dr Davron Mukhamadiev Head of IFRC Regional Representation in Russia Email: davron.mukhamadiev@ifrc.org	Point of contact (name and title): Anastasia Teneta, Specialist of International Department Russian Red Cross, Disaster Preparedness Coordinator Email: international@redcross.ru
Operation start date: 11 May 2017	Expected timeframe: 3 months 11 May 2017 - 11 August 2017
Overall operation budget: 119,184 CHF	
Number of people affected: 1,600 people (1,045 families) – may increase further	Number of people to be assisted: 1,600 people (1,045 families)
Host National Society presence: The Russian Red Cross Society (RRCS) has a regional branch in Tyumen and a local branch in Ishim city. The following staff and volunteers are mobilized for this relief operation: three Local Disaster Response Teams (LDRTs) from Tyumen, Ishim, and Moscow, five disaster management staff and 25 volunteers from the regional level and two disaster management staff from the Russian Red Cross Headquarters.	
Red Cross Red Crescent Movement partners actively involved in the operation: IFRC Regional Representation in Russia	
Other partner organizations actively involved in the operation: Affected local authorities, the Russian Ministry of Emergency Situations (EMERCOM) and its divisions in the affected regions.	

A. Situation analysis

Description of the disaster

Between **10 and 15 May 2017**, the destruction of the dam in the district of Ishim (Tyumen region) and water spills across the Ishim river caused **massive flooding throughout Tyumen region**, in particular, around the **town of Ishim**. The dam was destroyed due to the huge amount of melting snow and the discharge of water from the reservoir near the city of Petropavlovsk in Kazakhstan. Currently, the level of water is increasing approx. 50 centimetres per day. On 15 May, the water level on Ishim river has reached the critical point of 971 cm at Ishim city.

According to data received from the affected local governments, EMERCOM, and the regional and local Russian Red Cross Society branches, the flooding has resulted in the following damages:

Ishim district (Tyumen region)

The total **number of affected families** in Ishim district is to date **1,045**. More than **130 houses are waterlogged and damaged** and **41 houses fully destroyed**. A total of **6,608 garden plots** are also under water and damaged. Some of them are seasonal country houses, while some are people's permanent residence. In addition to **household items** (furniture, appliances, clothing, footwear, utensils, documents, cash savings, etc.), many of the **food stocks and crops** have also been destroyed as people were storing them in their houses. These were the main and/or only source of food and livelihood for many of these people. Much of the **local infrastructure**, including **25kms of road**, as well as **electricity lines, gas pipe lines** and the **water supply system** have also been damaged and the airfield of the DOSAAF Aviation Sports Club with ten aircrafts has been flooded.

Residents are increasingly stressed by the ongoing situation. The local authorities started the evacuation of people from the disaster-struck area on boats on 11 May 2017. As of now, a total of **584 people** has been **evacuated**, including **153 children**. The great majority of people (over 400 persons) has found shelter at relatives while some 160 people have been accommodated in temporary shelters. (A more accurate calculation is not possible until the deployment of an assessment and monitoring team from Moscow to the affected areas). Three residents who cannot move independently have been evacuated by EMERCOM staff to the city hospital.

Local authorities have covered the urgent food and hygiene needs of people for the coming two to three weeks. It is planned that through this DREF operation, the RRCS will cover the **remaining food and hygiene needs for a longer period, approx. two to three months**. Evacuated people will be required to stay in temporary shelters until their houses are repaired or rebuilt, also for an estimated two to three months. The total capacity of the 13 accommodation centres in Ishim district is 2,084 beds in case of future needs.

As a result of the flooding, there is a risk of outbreak of infectious diseases. Adults and children have already been vaccinated against Hepatitis A at the temporary shelters and the flooded zones.



Evacuation of people from their houses on boat by RRCS staff and volunteers. *Photo: Russian Red Cross Society*

Abatsky district (Tyumen region)

On 11 May 2017, the massive flooding **disrupted the road connection with seven villages**: Maksimov, Burdin, Vodolazov, Firsov, Efimov, Bokov, Likhachev. The level of the water has reached 1,128cm. A total of 194 houses in six settlements are under the threat of flooding, the authorities have therefore **evacuated 65 people**, among them **32 children**. Five people have been placed in temporary shelter, while the rest stay with relatives. Three temporary shelters with a total capacity of 105 people have been set up in the district in case of future need.

Vikulovsky district (Tyumen region) and future projections

Vikulovsky district is also **under threat**. Due to continuing heavy rains, the water is moving towards the direction of the district and the flooding of new areas is expected. The **second wave of flooding** is coming from Kazakhstan where the Ishim river originates. A **disaster of an even greater scale** is expected with the data being updated every day.

Due to the **limited access to clean water**, local authorities have evacuated people to safe places and are providing them with clean water. Upon the request of the IFRC and RRCS, the Coca Cola company is delivering drinking water to the affected population to mitigate the risk of water-borne diseases.

Summary of the current response

Overview of Host National Society

From the first days of the disaster, the **Tyumen regional branch** and the **Ishim local branch of the RRCS** have been providing assistance to the local authorities and emergency agencies. A total of **seven RRCS staff and 30 RRCS volunteers** are involved in the initial needs assessment, and are assisting the Local Emergency Commissions and EMERCOM divisions in evacuating people to safe places. The Tyumen regional branch has been using own funds to date to provide assistance and also announced the collection of funds to help affected people. They have distributed food and non-food items, including stew cans, milk powder and bed linen sets. The HQ of the RRCS and the IFRC Regional Representation in Russia requested 10,000 litres of water from the Coca-Cola company.

The local RRCS branches in the disaster-affected areas have previous experience in disaster response and health and care during the annual spring floods. This current massive flooding in Tyumen region is however the greatest such event in the history of flood observation. The branches closely cooperate with the local EMERCOM sections based on the existing cooperation agreement. The RRCS's disaster management coordinator is in close contact with the local RRCS branches and informs the IFRC office on the ongoing situation accordingly. A monitoring team of the RRCS's Moscow HQ will deploy to the affected areas to help organize the effective assistance to beneficiaries and implementation of appropriate procurement processes.

The local authorities in Ishim district consider the RRCS branches as their main partner for providing assistance and specifically requested their assistance with humanitarian relief (the request letter is available upon request).

In all its regular activities, the RRCS places a strong emphasis on increasing the local population's awareness in disaster-prone areas on how to mitigate the risks and consequences of disasters, e.g. through moving to safe areas and constructing houses in accordance with safety standards.

Overview of Red Cross Red Crescent Movement in country

The IFRC Secretariat has a Regional Representation in Russia, based in Moscow, which provides technical and advisory support to the Russian Red Cross Society at HQ level in its capacity-building programs and in disaster situations. The Regional Representation ensures an overall coordination with the RRCS and ICRC to render effective assistance to the affected population. The ICRC has a Regional Delegation in Moscow and also provides capacity-building support in the field of emergency preparedness and response, first aid and dissemination of humanitarian values and fundamental principles.

Movement Coordination

Movement Coordination in Russia is regulated by a Movement Coordination Agreement signed between the Russian Red Cross Society, the IFRC and the ICRC. The agreement provides a solid base for overall coordination in case of disasters and delegates the leading role to the RRCS. The Movement Coordination mechanism functions at the leadership level through ad-hoc meetings between the RRCS, the IFRC and the ICRC. There are annual joint planning meetings organized by the IFRC and the ICRC with participation of the RRCS's HQ and branches, as relevant.

Overview of non-RCRC actors in country

There are no international agencies or UN organizations operating in Russia apart from the RCRC Movement actors. The Ministry of the Russian Federation for Civil Defence, Emergencies and Elimination of Consequences of Natural Disasters (EMERCOM) is the leading state agency that provides complex response in case of disasters and other emergency situations. The Russian Red Cross cooperates with the Russian EMERCOM based on a cooperation agreement that identifies the role of parties in case of disaster events. The representatives of the Russian Red Cross Society branches are members of the State Emergency Commissions at federal and regional levels and coordinate their disaster response activities with the relevant regional divisions of EMERCOM. Members of the «Centrospas» and the «Lider» unit are working in the Tyumen region.

Needs analysis, beneficiary selection, risk assessment and scenario planning

Representatives of the local RRCS branches and the local authorities conducted a **rapid joint assessment** in the disaster-affected areas. In the coming two weeks, a **more detailed assessment** will also be conducted involving representatives of beneficiaries and other stakeholders.

Based on the assessments, the RRCS branches and authorities will prepare a list of beneficiaries as per the mutually agreed selection criteria. Following verification of the list, the required items will be procured, transported and distributed among the selected beneficiaries.

A detailed list of the **affected infrastructure** and **number of people** can be seen in the table below: ¹

Damages	Tyumen region		Total
	Ishim district	Abatsky district	
# of settlements	13	7	20
# of houses	130	2	132
# of garden plots	6,608	270	6,878
# of affected people	1,600		1,600
<i>out of whom:</i> children	173	32	205
elderly	93	0	93
# of schools	0	0	0
# of social and medical facilities (hospitals, kindergartens)	0	0	0
length of roads (km)	25	2	27
size of land (hectare)	6,000	4,000	10,000
volume of harvest (tons)	2,000	0	2,000

As revealed by the assessments that have taken place to date, the **immediate food, non-food and shelter assistance** to be provided by the RRCS is vital to alleviate suffering and meet the respective needs of people affected by the disaster. Currently, people receive some basic assistance with means of living from the local authorities. The authorities will focus on the **rehabilitation of destroyed houses** and paying **compensations** to affected people. This type of assistance may require a longer time frame however (at least two to three months). The joint assessment has shown that a lot of houses, stocks of cooking and heating materials, cooking utensils, bedding and clothes have been fully destroyed, damaged or lost. Kitchen gardens and surrounding crop fields have also been damaged.

¹ Information provided by the Russian Red Cross Society branch, regional authorities and EMERCOM divisions in disaster areas as of 15 May 2017.

So far, a total of some **1,600 people** has been affected, out of whom **649** have been evacuated in the three affected districts. Some families refused to leave their partly destroyed houses and being evacuated. For most families who have lost their houses, life cannot return to normal until the coming few months and rebuilding or renovation of their homes.

The main humanitarian priorities include **food, non-food items and hygiene kits**, support in **debris removal and sanitation/hygiene promotion**. The Russian Red Cross Society will focus on addressing the **food and non-food needs**, as well as **hygiene kits** and the **promotion of hygiene awareness** for the **1,045** most affected families (approx. **1,600 people**). It is important to raise the population's awareness of water-borne diseases to immediately ask for medical help in case of need. Due to the nature of the event, the affected population, in particular, women, elderly and children, are at the risk of negative psychological and/or social stressor effects. Assessment and preventive actions, such as **psychosocial support** and **first aid**, based on individual needs, will help to prevent long-lasting health problems. These activities will be carried out by the RRCS from its own resources. Due to the difficult economic situation in the regions affected by the disaster, the consequences of the floods cannot be handled from local resources only. The RRCS's assistance is therefore necessary to meet the essential food, non-food and hygiene needs of beneficiaries during the coming two to three months which this DREF operation intends to cover.

Selection of beneficiaries

Targeted beneficiaries will be selected based on the results of the assessments and mutually agreed selection criteria, as detailed above. The RRCS will pay **special attention** to elderly people, women and children, low-income and large families, families headed by women (including widows), disabled people as they belong to the most-at-risk groups when a disaster strikes. **Factors** that will be considered during the selection of beneficiaries include level of vulnerability, socio-economic status, family size and type of head of household (female or male) and being most-at-risk. The IFRC Regional Representation in Russia will support the RRCS in all phases of the operation, including identification of beneficiaries.

Risk Assessment

No significant risks and security concerns have been identified that would potentially affect the operations. The only risk factor is the **difficult access** to the affected area due to the destruction of many of the road links. The affected area is located more than 2000kms from Moscow, and the distance between Tyumen and Ishim districts is also 400kms. The RRCS expects to receive assistance from EMERCOM in enabling access and the deployment of relief assistance, staff and volunteers to the affected areas.



Non-food items being distributed by the Tyumen branch to respond to the effects of the disaster immediately.

Photo: Russian Red Cross Society

B. Operational strategy and plan

Overall objective

This DREF operation seeks to **ensure the survival and meet the immediate needs of 1,045 families (approx. 1,600 people)** affected by the massive flooding through the **provision of basic food and non-food items, including hygiene kits** (food parcels, bed linen sets, blankets, pillows, hygiene kits, means of disinfection, clothes for low-income families) and **hygiene promotion**. The DREF funds will also be used for the **replenishment of non-food items** that have already been distributed as immediate assistance from the regional Tyumen branch of the RRCS.

Proposed strategy

Since the onset of the massive flooding, the Russian Red Cross Society's branch staff and volunteers have been actively participating in the relief response in the affected areas. The operation has a strong **relief focus**, providing the affected population with essential household items. Relief items are being distributed in close coordination with the authorities and other actors. The following types and quantities of **relief items will be procured for distribution and replenishment under this DREF operation**:

Item	Distribution	Replenishment	Total
Food parcels (1 per family, based on SPHERE minimal standards, one-off distribution)	985	60	1,045
Hygiene kits (1 kit per family, one-off distribution)	985	60	1,045
Household items (blanket and pillow, 1 set per person)	1,600	0	1,600
Bed linen (1 set per person)	1,530	70	1,600
Household means for disinfection of houses	1,045	0	1,045

The composition of the hygiene kits and the food parcels will be as follows:²

Composition of hygiene kits		Composition of food parcels	
Towel (70x140 cm)	1 piece	Sugar	2 kg
Toilet soap	1 piece	Wheat flour	4 kg
Soap	2 pieces	Vegetable oil	2 x 0.9 litres
Shampoo	0.4 l	Noodles	1 kg
Toilet paper	2 rolls	Tea	0.2 kg
Tooth paste	0.1 kg tube	Canned beef	4*0.5 kg
Tooth brush	3 items	Canned fish	8*0,25 kg
Sponge	1 item	Oat flakes	2 kg
Detergent 0.5 kg	0.5 kg	Condensed canned milk with sugar	2 x 0.4 kg
Items of feminine hygiene	2 packs	Buckwheat	2 kg
Napkins	1 pack	Rice	2 kg

In addition, **clothes** – including 100 pairs of socks, 250 pairs of gloves and second-hand clothes – as well as **children's toys** – including 100 balls, 80 kites, 50 clockwork toys – are being considered by the **Tyumen regional branch** of the RRCS as **own contribution** to the humanitarian assistance (not funded by this DREF operation).

All the above relief items will be purchased in the local markets following RRCS and IFRC standard tender procedures.

Operational support services

Human resources

The Russian Red Cross Society will mobilize its **Local Disaster Response Teams** from each branch in the affected areas. The LDRT members, 30 trained and equipped volunteers will be led by RRCS HQ and field staff. One dedicated coordinator and finance officer will work in both the Tyumen regional and Ishim local RRCS branch. At HQ level, an operation coordinator and a finance officer will be recruited specifically for this operation. A Regional Disaster Response Team will also be deployed to assist the RRCS in the distribution of relief items and follow-on post-distribution monitoring. Volunteers will be fully insured as per IFRC standards. The IFRC Regional Representation will provide overall technical support to the RRCS throughout the implementation of the operation as well as in communications and reporting.

Logistics and supply chain

Relief items will be procured locally as available per each respective branch as per RRCS and IFRC local procurement procedures. All supporting documentation (minimum of three quotes, approved LSRs, comparative bid analysis and contracts) will be duly kept and archived. All procurement files equalling or exceeding CHF 50,000 will be validated by the IFRC's logistics management. The IFRC Regional Representation and the regional logistics and procurement coordinator based in Budapest will provide the required technical support during local procurement.

Information technology (IT)

The RRCS HQ will maintain regular communication with its field branches through electronic means as well as mobile telephone network, and in case of reports and pictures, through internet.

Communications

A press release will be disseminated in English and Russian through the local media and the RRCS website. Photos of the operational activities will be both provided to the media and posted on the RRCS website. The RRCS field staff and volunteers will be available for media interviews with prior coordination with the RRCS focal point as required.

The IFRC Regional Representation will continue to support the National Society in improving its communications capacities and developing appropriate communications materials and tools. It will also support the RRCS in advocating with the government and policy-makers for better preparedness and response to natural disasters. The IFRC will feature

² The contents of the food parcels and hygiene kits are adapted for Russia based on the previous DREF operations.

media stories, human interest stories and key messages on the RRCS response and remaining needs on its international website.

Planning, monitoring, evaluation, & reporting (PMER)

The RRCS, the IFRC's Regional Representation and the IFRC Regional Office for Europe will continuously monitor the implementation of activities and control the quality of the relief items before procurement and distribution. In addition, the National Society in cooperation with the IFRC regional disaster management team will oversee all operational, implementation, monitoring, evaluation and reporting aspects of the operation through its country-wide network of branches and volunteers. The responsibility for day-to-day monitoring of the operation will be of the RRCS local branches.

The affected areas will also be visited by joint IFRC and Russian Red Cross Society monitoring teams. This will help to identify and, where possible and required, resolve any problems. The situation in the field will be reported on through daily reports and monthly progress reports. Reports will provide necessary information on the progress of the operation, any changes in the situation during the reporting period, and any particular problems, constraints or unmet needs.

At the end of the operation, a 'lessons learned' exercise will be conducted jointly by the RRCS and the IFRC to ensure that all operational experience and lessons from both the preparedness work and the response phase are captured and utilized and contribute to developing the RRCS, the IFRC and partners' capacities. The 'lessons learned' workshop will include staff and volunteers who participated in the operation.

The operation is expected to be completed by 11 August 2017, three months after which a final report will be published on the IFRC website.

Administration and Finance

The RRCS will ensure the proper use of financial resources in accordance with the conditions set out in the Memorandum of Understanding signed between the National Society and the IFRC. The IFRC will also ensure that financial resources will be fully managed according to all IFRC standards and DREF guidelines.

Contact information

For further information specifically related to this operation please contact:

Russian Red Cross Society:

- Rasia Lukuttsova, President of Russian RC
phone: +7 495 126 7571; email: mail@redcross.ru
- Alexander Kudakaev, Head of DM department of Russian Red Cross
phone: + 7 985 761 66 31; email: kudakaev@redcross.msk.ru
- Anastasia Teneta, Specialist of International Department Russian Red Cross, Disaster Preparedness Coordinator
phone: +7 926 555 99 68; email: n.teneta@mail.ru , international@redcross.ru

IFRC Regional Representation in Russia:

- Dr Davron Mukhamadiev, Regional Representative
phone: + 7 495 126 15 66; email: davron.mukhamadiev@ifrc.org

IFRC Regional Office for Europe:

- Ruben Romero, Disaster Management Coordinator
phone: +36 1 888 45 05; email ruben.romero@ifrc.org

IFRC Secretariat Geneva

- Susil Perera, Senior Officer, Response and Recovery
phone: +41 22 730 4947; email: susil.perera@ifrc.org



Click here

1. Click [here](#) to see the budget
2. Click [here](#) to return to the title page

How we work

All IFRC assistance seeks to adhere to the [Code of Conduct](#) for the International Red Cross and Red Crescent Movement and Non-Governmental Organizations (NGOs) in Disaster Relief and the [Humanitarian Charter and Minimum Standards in Humanitarian Response \(Sphere\)](#) in delivering assistance to the most vulnerable. The IFRC's vision is to inspire, **encourage, facilitate and promote at all times all forms of humanitarian activities** by National Societies, with a view to **preventing and alleviating human suffering**, and thereby contributing to the maintenance and promotion of human dignity and peace in the world.

The IFRC's work is guided by Strategy 2020 which puts forward three strategic aims:



Save lives.
protect livelihoods,
and strengthen recovery
from disaster and crises.



Enable **healthy**
and **safe** living.



Promote social inclusion
and a culture of
non-violence and **peace**.

Emergency shelter and household items

Many homes have been damaged by the massive flooding. The population has lost almost all of their belongings, including bedding and clothing. The affected population needs bedding sets and basic food assistance. **1,600** people will be targeted under this component.

Outcome 1: The Russian Red Cross Society distributed non-food assistance to affected population under national coordination mechanism.																	
Output 1.1: 1,600 beneficiaries (1,045 families) receive basic emergency non-food items (blankets, pillows, bed linen)																	
Activities planned	Week	1	2	3	4	5	6	7	8	9	10	11	12	13	14	15	16
Conduct detailed emergency needs assessments		■	■														
Prepare lists of beneficiaries together with local authorities			■	■													
Conduct monitoring of beneficiary lists			■	■													
Procure selected items				■	■	■											
Transport and distribute items to beneficiaries					■	■	■	■									
Control supply movements from point of dispatch to end user				■	■	■	■	■	■	■	■	■	■				
Monitor the relief activities and provide reporting on relief distributions							■	■	■								

Food security, nutrition and livelihoods

Outcome 1: The Russian Red Cross distributed supplementary food assistance to affected population under national coordination mechanism.																	
Output 1.1: 1,600 beneficiaries (1,045 families) receive supplementary food parcels.																	
Activities planned	Week	1	2	3	4	5	6	7	8	9	10	11	12	13	14	15	16
Conduct detailed emergency needs assessment		■	■														
Identification of families to receive food assistance			■	■													
Conduct monitoring of beneficiary lists			■	■													
Local procurement, transportation and distributions of food parcels (one per family)				■	■	■	■	■	■	■	■	■	■				
Control supply movements from point of dispatch to end user				■	■	■	■	■	■	■	■	■	■				
Monitor the relief activities and provide reporting on food relief distributions							■	■	■	■	■	■	■				

DREF OPERATION

21/05/2017

MDRRU021 Massive flood in the Tyumem region of Russia

Budget Group	DREF Grant Budget CHF
Shelter - Relief	
Shelter - Transitional	
Construction - Housing	
Construction - Facilities	
Construction - Materials	
Clothing & Textiles	48,000
Food	18,810
Seeds & Plants	
Water, Sanitation & Hygiene	15,675
Medical & First Aid	
Teaching Materials	
Utensils & Tools	
Other Supplies & Services	4,180
Cash Disbursements	
Total RELIEF ITEMS, CONSTRUCTION AND SUPPLIES	86,665
Land & Buildings	
Vehicles	
Computer & Telecom Equipment	
Office/Household Furniture & Equipment	
Medical Equipment	
Other Machinery & Equipment	
Total LAND, VEHICLES AND EQUIPMENT	0
Storage, Warehousing	
Distribution & Monitoring	1,500
Transport & Vehicle Costs	1,500
Logistics Services	
Total LOGISTICS, TRANSPORT AND STORAGE	3,000
International Staff	5,000
National Staff	
National Society Staff	9,200
Volunteers	3,795
Total PERSONNEL	17,995
Consultants	
Professional Fees	
Total CONSULTANTS & PROFESSIONAL FEES	0
Workshops & Training	2,000
Total WORKSHOP & TRAINING	2,000
Travel	
Information & Public Relations	
Office Costs	750
Communications	1,350
Financial Charges	150
Other General Expenses	
Shared Office and Services Costs	
Total GENERAL EXPENDITURES	2,250
Partner National Societies	
Other Partners (NGOs, UN, other)	
Total TRANSFER TO PARTNERS	0
Programme and Supplementary Services Recovery	7,274
Total INDIRECT COSTS	7,274
TOTAL BUDGET	119,184