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Emergency appeal revision Philippines: Typhoon Nock – Ten

 International Federation
of Red Cross and Red Crescent Societies

Revised Emergency Appeal n° MDRPH023	7,315 people to be assisted	Appeal issued 29 December 2016
Glide n° TC-2016-000134-PHL	249,803 Swiss francs advanced from DREF	Revision n° 1 issued 07 August 2017
	982,098 Swiss francs Appeal budget	Appeal ends 31 December 2017
	76,361 Swiss francs funding gap	

This Revised Emergency Appeal is seeking **982,098 Swiss francs** (reduced from 1,600,392 Swiss francs) to enable the **International Federation of Red Cross and Red Crescent Societies (IFRC)** to support the **Philippine Red Cross (PRC)** in delivering assistance and support to **7,315 people** (reduced from 20,000 people) affected by Typhoon Nock-Ten over **12 months** (extended from nine months). The operation will focus on health; water, sanitation and hygiene (WASH); shelter; livelihoods; disaster risk reduction (DRR) and National Society capacity building. The revision is to allow for the alignment of the plan with financial resources anticipated to be mobilized, agreed implementation approaches and activities achievable within the timeframe. The planned response reflects the current situation and information available at this time of the evolving operation.

<[Details are available in the Revised Emergency Plan of Action \(EPoA\)](#)>

The disaster and Red Cross Red Crescent response to date

- 25 December 2016:** Typhoon Nock-Ten makes landfall in Catanduanes with 185 kph winds and gustiness of up to 255 kph.
- 26 December:** PRC deploys teams and drones to the affected areas for rapid assessment. Nock-Ten moved southwest and traversed across the Bicol Region before passing southern Luzon.
- 28 December:** IFRC approves a [DREF allocation](#) of 249,803 Swiss francs to enable PRC to launch a timely response in the aftermath of Typhoon Nock-Ten.
- 29 December:** IFRC launches an [Emergency Appeal](#) for 1,600,392 Swiss francs to support 20,000 people over 9 months.
- 18 January 2017:** [Operations Update 1](#) is published.
- 02 August 2017:** IFRC issues revised Emergency Appeal for 982,098 Swiss francs to assist 7,315 people.



A woman receives the cash grant provided to support the early recovery interventions of households in Bato, Catanduanes. (Photo: PRC/IFRC)

The operational strategy

Situation

On 25 December 2016, Typhoon Nock-Ten (locally Nina) made landfall as a Category 3 typhoon over the province of Catanduanes. It headed west, making seven landfalls in the Bicol region and Region IV-B before heading out to the sea

through Occidental Mindoro. The typhoon affected more than two million people in 15 provinces and displaced at least 500,000 people who were pre-emptively evacuated by the Philippine government.

The typhoon caused damaged to more than 300,000 houses, of which more 75,000 were totally destroyed. Most affected by the typhoon were the provinces of Albay, Camarines Sur, Catanduanes and Marinduque. In addition to damage to shelters, livelihood activities were also severely affected by the typhoon. More than 100 million Swiss francs worth of agricultural assets were damaged. In Catanduanes, which is the world's largest producer of abaca fibres, thousands of households were affected as their abaca crops were damaged. Farmers and agriculture experts estimate that the abaca industry can only recover in 3 to 5 years.

The response to date

During the relief phase, PRC, with support of its chapter staff and volunteers and the IFRC:

- Established 23 welfare desks
- Provided psychosocial support to 1,733 people
- Distributed 479,260 litres of potable water
- Provided hot meals to 5,027 people
- Provided food packs to 1,983 households
- Conducted detailed assessments in five provinces with significant needs in shelter and livelihoods reported
- Provided sleeping kits to 4,673 households, jerry cans to 4,888 households and hygiene kits to 4,402 households
- Reached 1,938 people with hygiene promotion
- Provided tarpaulins to 4,617 households
- Provided solar lamps to 1,075 households
- Provided unconditional cash grants to 982 households

Needs assessments

The analysis below has been informed by the PRC multi sectoral teams which undertook detailed recovery assessments in January 2017 in the provinces of Albay, Camarines Sur, Marinduque and Catanduanes, and prepared an overall PRC Plan of Action for the response.

Shelter: Most of the damaged shelter in the affected areas are made of light weight structures, usually of timber or bamboo with Corrugated Galvanized Iron (CGI) sheets or nippa palm roofs. Shelter repair assistance will target the province of Catanduanes, wherein most of the affected shelters are located.

Livelihoods: Heavy losses were recorded in the province of Catanduanes. Primarily, the abaca industry, of which the province is the world's largest producer, has been severely affected. There is a need to provide households with livelihood support so they can diversify livelihood options as high value crops such as abaca will take years before being ready for harvest.

Health: With homes and livelihoods severely affected, families also become susceptible to health risks such as mosquito-borne and water-borne diseases. Relief items were provided to affected households with hygiene kits and mosquito nets to help prevent spread of diseases. Psychosocial support was provided to the affected population, as well as volunteers and staff of Red Cross.

Water and Sanitation: Damage to water facilities and contamination of water sources were reported during the initial aftermath of the typhoon. PRC provided water and water storage units to the affected households to ensure access to safe water.

Community preparedness and DRR: Community-based disaster risk management projects will be rolled out to support improvement of community resilience. The National Society aims to improve disaster response and mitigation of disaster risks in the communities by providing training and orientation to community members, who are at the frontlines of these preparedness and risk reduction activities. Through the Red Cross 143 programme (where volunteers are in place to enhance the overall capacity of the PRC to prepare for and respond in disasters), community members will be tapped to be positioned as first responders and advocates of disaster risk management through appropriate training. The shelter repair assistance project, through interventions which promote the application of safer building techniques, will also provide longer-term impact by improving the resilience of houses.

The IFRC also continues to work with the National Society in advocating and supporting the advancement of legal and regulatory frameworks to further improve delivery of humanitarian assistance, both from an international and domestic perspective.

National Society institutional preparedness and capacity building: There is a need to allocate resources to strengthen and further improve institutional preparedness of PRC, both in the headquarters and chapters/branches. These include essential office equipment, disaster preparedness stocks and training for members of the Red Cross

Action Teams. It is also important to support the improvement of the technical capacity of the affected chapters. This programming approach is in line with PRC Strategy 2017-2021 as well as in conformity with the IFRC Governing Board's recommendation that 10 percent of funds mobilized through an Emergency Appeal be dedicated for disaster risk reduction and preparedness measures

Beneficiary selection

The PRC ensures that interventions are aligned with its own as well as the IFRC minimum standard commitments to gender and diversity in emergency programming, for example by targeting women-headed households, pregnant or lactating women, men and boys made vulnerable by the disaster, families that have not received any or sufficient assistance from the Government or other organizations, those belonging to the socially vulnerable households, and those who lack relevant resources to cope with basic humanitarian needs on their own. These groups are considered according to level of impact.

Coordination and partnerships

The PRC works with the IFRC and ICRC as well as American, Australian, British, Canadian, Finnish, German, Japanese, The Netherlands, Norwegian, Spanish, Swiss and Qatar Red Cross and Red Crescent Societies in-country.

Three meetings of all Movement partners have been held. In the latest meeting, PRC invited all the partners to participate in a teleconference held to update the wider Movement counterparts – especially those without presence in the Philippines – about the situation, needs, action and plans with regard to Typhoon Haima. During the teleconference, the leadership of PRC reiterated the approach of having a 'One Movement Plan' so as to reach more together.

In addition to coordinating with Movement partners, PRC has assigned dedicated personnel to represent the National Society in National Disaster Risk Reduction and Management Council (NDRRMC) meetings. The IFRC and PRC participate in meetings of the Humanitarian Country Team (HCT). Furthermore, IFRC is supporting the Department of Social Welfare and Development (DSWD) in activities relating to the Shelter Working Group. In readiness to fulfil the IFRC role as co-convenor of the shelter cluster, a fraction of this appeal's budget is a provision for the deployment of a shelter coordination team if a request for the same is received.




Overall objective

This operation aims to assist 7,315 people affected by Typhoon Nock-Ten with appropriate immediate and medium-term assistance in a timely, effective, and efficient manner, as well as accompany them to recover from the impact of the typhoon and increase their resilience to future shocks.

Due to low appeal coverage, the original proposed interventions are revised in consultation with PRC. Priority will be given to the most vulnerable households identified in the target municipalities, as well as vulnerabilities of individual or specific groups. Furthermore, as households have generally been able to repair their homes, the target for shelter repair is significantly reduced. However, continuous assessments have also determined a still significant need to provide livelihood assistance to enable affected households in Catanduanes, especially abaca fibres, to cope with the losses caused by Nock-Ten.

The PRC will coordinate with barangay recovery committees to identify and validate the most vulnerable beneficiaries for the most appropriate interventions. The use of the cash will be prominent in the recovery phase, through shelter and livelihoods interventions.

Proposed sectors of intervention

	<h3>Health¹</h3>
<p>Outcome 1 The immediate and medium-term risks to the health of affected population are reduced</p>	
<p>Output 1.1 Psychosocial needs of the affected populations are met</p>	
<p>Activities planned:</p> <ul style="list-style-type: none"> • Conduct guided workshops and sport/recreational activities for children, facilitate psycho-education group sessions for adults and refer those with special psychological needs to professional practitioners • Reproduce and distribute Information Education Communication(IEC) materials on psychosocial support and child protection through the established welfare desks at the affected provinces • Conduct peer support sessions and organize 'rest and recreation' and team building activities for staff and volunteers 	
	<h3>Water, sanitation and hygiene ²</h3>
<p>Outcome 2 The immediate reduction in risk of waterborne and water-related diseases in targeted communities</p>	
<p>Output 2.1 Daily access to safe water which meets Sphere and WHO standards in terms of quantity and quality is provided to target population</p>	
<p>Activities planned:</p> <ul style="list-style-type: none"> • Conduct sessions on household water treatment alongside distribution of jerry cans • Mobilize two WatSan kit 5 to distribute water to affected population • Collaborate with relief sector in providing safe water storage to the affected population 	
<p>Output 2.2 Hygiene-related goods which meet Sphere standards are provided to the target population</p>	
<p>Activities planned:</p> <ul style="list-style-type: none"> • Distribute safe water storage containers (jerry cans) to 1,500 families • Distribute hygiene kits to 1,500 families 	
<p>Output 2.3 Hygiene promotion activities which meet Sphere standards in terms of identification and use of hygiene items provided to target population</p>	
<p>Activities planned:</p> <ul style="list-style-type: none"> • Mobilize existing community health volunteers to participate in basic hygiene promotion activities • Undertake hygiene promotion activities alongside distribution of hygiene kits to 1,500 families 	
	<h3>Livelihoods; Nutrition; Food security</h3>
<p>Outcome 3 The immediate food and essential needs of households affected by Typhoon Nock-Ten are met</p>	
<p>Output 3.1 Unconditional cash grant assistance is provided to the target population³</p>	
<p>Activities planned:</p> <ul style="list-style-type: none"> • Identify, register, verify and mobilize beneficiaries for distributions • Engage a suitable cash remittance service provider with a network in affected areas • Distribute unconditional cash grants to 1,000 households • Conduct post-distribution monitoring survey 	
<p>Outcome 4 Economic security of the affected households is restored</p>	
<p>Output 4.1 Affected communities have restored livelihoods after receiving working capital sufficient to resume income generating activities</p>	
<ul style="list-style-type: none"> • Meetings with the barangay recovery committees for the selection of 950 households and three community groups 	

¹ Removed Output 1.2: Community-based disease prevention and health promotion that was in the initial Appeal

² Removed Output 3.1: Rehabilitation of water sources; and Output 3.2: Hygiene promotion through PHAST approach that were under WASH in the initial Appeal

³ Reduced target from 2,000 to 1,000 households

- Selection and training of chapter and community volunteers (Red Cross 143 programme) for livelihood (looking at agriculture and fisheries)
- Definition of livelihood groups and calculation of support by livelihood group (grant amount coupled with livelihood orientation and guidance on livelihoods recovery)
- Provide 950 households with conditional cash grants worth up to PHP 10,000 (CHF 200) corresponding to their livelihood proposals
- Provide three communities with conditional cash and/or inputs (worth CHF 6,000) for establishing livelihood projects
- Undertake monitoring to ensure that households supported have resumed or re-established livelihoods



Shelter (including Household non-food items)

Outcome 5 The immediate household, shelter and settlement needs of the target population are met.

Output 5.1 Target populations are provided with essential household (non-food) items

Activities planned:

- Dispatch essential household items from warehouses to affected areas
- Select 1,500 families per set criteria and prepare lists of families to be assisted
- Distribute essential household items to 1,500 families

Output 5.2 Target populations are provided with emergency shelter materials (tarpaulins)

Activities planned:

- Dispatch emergency shelter items from the warehouses to affected areas
- Select 1,500 families per set criteria and prepare lists of people to be assisted
- Distribute emergency shelter items to 1,500 families
- Reproduce IEC materials on the best use of tarpaulins and distribute them to the 1,500 families

Outcome 6. Affected households have recovered safer shelter and gained awareness and skills on safer shelter⁴

Output 6.1 Affected households whose houses were damaged have repaired or retrofitted back better

Activities planned:

- Identify 250 households that will receive shelter repair assistance and register them for assistance
- Provide selected households with orientation on the programme and guidance on safer shelter construction techniques
- Provide the selected households with CGI sheets and conditional cash grants for obtaining shelter materials
- Mobilize carpenters and masons to support target households in repairing using building back better and safer principles
- Organize awareness sessions for carpenters, masons and community members on building back better and safer principles
- Undertake monitoring to ensure that assisted households have undertaken shelter repair works



Disaster risk reduction

Outcome 7 Communities' resilience to disasters is strengthened

Output 7.1 Target communities have improved knowledge and skills to assess risk, plan and implement disaster risks management measures

Activities planned:

- Organize community Red Cross143 volunteers for community work
- Coordinate with Barangay Recovery Committees to provide training on DRR to the barangay committee members and/or school staff
- Provide first aid kits for barangay committees and schools

⁴ Reduced target from 1,000 to 250 households



National Society capacity building

Outcome 8 National Society capacity to deliver on programmes and services in future disasters strengthened

Output 8.1 Capacity of PRC headquarters and chapters to respond to disasters is strengthened

Activities planned:

- Support strengthening of Red Cross Action Teams (RCAT) and Red Cross 143 volunteers
- Support equipping of RCAT and Red Cross 143 volunteers
- Monitoring and evaluation of the RCAT and the Red Cross 143 volunteers
- Support training and capacity building in assessments
- Support improvement of regional capacity for prepositioning stocks and equipment

Programme support services

To ensure effective and efficient technical coordination, the following programme support functions will be put in place: **human resources, logistics and supply chain; information technology (IT); communication; security; planning, monitoring, evaluation, and reporting (PMER); partnerships and resource development; and finance and administration; legal and risk management.** More details are in the Revised Emergency Plan of Action.



Budget

The Emergency Appeal budget is 982,098 Swiss francs.

See attached [IFRC Secretariat budget](#) (Annex 1) for details.

Jagan Chapagain
Under Secretary General
Programmes and Operations Division

Elhadj As Sy
Secretary General

Reference documents



Click for:

- [Emergency Appeal \(original\)](#)
- [Revised Emergency Plan of Action \(RPoA\)](#)
- [Operations Update 1](#)
- [Donor Response](#)

Contact information

For further information, please contact:

In Philippine Red Cross, Manila:

- ✓ Atty. Oscar Palabyab, secretary general; phone: +63 2 790 2300; email: secgen@redcross.org.ph
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For resource mobilization and pledges:

- ✓ Please send all inquiries on pledges to zonerm.asiapacific@ifrc.org

For in-kind donations:

- ✓ Riku Assamaki, Logistics Coordinator, Regional Logistics Unit; email: riku.assamaki@ifrc.org

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How we work

All IFRC assistance seeks to adhere to the **Code of Conduct** for the International Red Cross and Red Crescent Movement and Non-Governmental Organizations (NGO's) in Disaster Relief and the **Humanitarian Charter and Minimum Standards in Humanitarian Response (Sphere)** in delivering assistance to the most vulnerable. The IFRC's vision is to inspire, **encourage, facilitate and promote at all times all forms of humanitarian activities** by National Societies, with a view to **preventing and alleviating human suffering**, and thereby contributing to the maintenance and promotion of human dignity and peace in the world.

The IFRC's work is guided by Strategy 2020 which puts forward three strategic aims:



Save lives,
protect livelihoods,
and strengthen recovery
from disaster and crises.



Enable **healthy**
and **safe** living.



Promote **social inclusion**
and a culture of
non-violence and **peace.**

Budget**REVISED EMERGENCY APPEAL**

07/08/2017

MDRPH023 Philippines: Typhoon Nock Ten

Budget Group	Appeal Budget CHF
Shelter - Relief	38,880
Shelter - Transitional	39,305
Construction - Facilities	10,000
Clothing & Textiles	29,310
Water, Sanitation & Hygiene	37,500
Medical & First Aid	900
Utensils & Tools	6,900
Other Supplies & Services	1,000
Cash Disbursements	327,556
Total RELIEF ITEMS, CONSTRUCTION AND SUPPLIES	491,351
Vehicles Purchase	17,000
Computer & Telecom Equipment	2,250
Office/Household Furniture & Equipment	650
Total LAND, VEHICLES AND EQUIPMENT	19,900
Storage, Warehousing	1,200
Distribution & Monitoring	10,550
Transport & Vehicle Costs	37,760
Logistics Services	12,000
Total LOGISTICS, TRANSPORT AND STORAGE	61,510
International Staff	72,000
National Staff	39,280
National Society Staff	44,323
Volunteers	31,403
Total PERSONNEL	187,005
Consultants	15,000
Professional Fees	3,500
Total CONSULTANTS & PROFESSIONAL FEES	18,500
Workshops & Training	71,405
Total WORKSHOP & TRAINING	71,405
Travel	10,000
Information & Public Relations	5,171
Office Costs	12,000
Communications	1,450
Financial Charges	2,500
Other General Expenses	2,500
Shared Support Services	38,209
Total GENERAL EXPENDITURES	71,830
Pledge Reporting Fees	700
Programme and Supplementary Services Recovery	59,898
Total INDIRECT COSTS	60,598
TOTAL BUDGET	982,098
Available Resources	
Multilateral Contributions	905,737
TOTAL AVAILABLE RESOURCES	905,737
NET EMERGENCY APPEAL NEEDS	76,361