

www.ifrc.org
Saving lives,
changing minds.

Emergency Plan of Action (EPoA) Vietnam: Typhoon Doksuri

 International Federation
of Red Cross and Red Crescent Societies

DREF operation n° MDRVN015	Glide n° TC-2017-000131-VNM
Date of issue: 25 September 2017	Date of disaster: 15 September 2017
Overall operation budget: CHF 236,580	
Operation start date: 22 September 2017	Expected timeframe: Two months (30 November 2017)
Operation manager (IFRC): Hung Ha Nguyen, CSR Manager, Bangkok CCST	Point of contact in Viet Nam Red Cross: Nguyen Thi Thu Ha, Director of DM department
Total number of people affected: 691,900 people	Number of people to be assisted: 13,930 people (3,600 households)
Host National Society presence (n° of volunteers, staff, branches): Viet Nam Red Cross Society (VNRC) is one of the leading humanitarian actors in Viet Nam. It has more than four million members and boasts a network of branches in all 63 provinces and major cities down to district and commune levels. It has at least 15,000 staff, of which around 220 are at the headquarters and the rest in the branches. There is one national disaster response team (NDRT) and 31 provincial disaster response team (PDRT) located in disaster-prone provinces to enhance timely response in the event of emergencies. The VNRC has 4,472,102 Red Cross members and 425,776 Red Cross volunteers.	
Red Cross Red Crescent Movement partners actively involved in the operation: The VNRC is working with the International Federation of Red Cross and Red Crescent Societies (IFRC) in this operation. Presently, only German Red Cross (GRC) have indicated interest in supporting the operation bilaterally.	
Other partner organizations actively involved in the operation: The Department of Natural Disaster Prevention and Control (DNDPC) has monitored the flood and guided preparedness and response accordingly. On 18 September, the government body People's Aid Coordinating Committee (PACCOM) called for a coordination meeting with all relevant stakeholders in Viet Nam to appeal for assistance to affected population.	

A. Situation analysis

Description of the disaster

Typhoon Doksuri tore a destructive path across Central Viet Nam on Friday, 15 September 2017, as a Category 1 typhoon with maximum sustained winds of 135 kph (wind gust up to 185 kph), flooding hundreds of thousands of homes, whipping off roofs and knocking out power in the six provinces of Thanh Hoa, Nghe An, Ha Tinh, Quang Binh, Quang Tri and Thua Thien Hue. According to the Central Steering Committee for Natural Disaster Prevention and Control (CCNDPC), at least 14 people were killed, 112 injured and four others missing after Doksuri swept through Viet Nam on Friday and Saturday. The typhoon, the tenth to hit Viet Nam this year, caused widespread rainfall of between 100-250mm in provinces from Thanh Hóa to Thừa Thiên-Huế and left 1.3 million people without power.



A damaged house in Quang Trach, Quang Binh
(Photo: VNRC)



Some parts of Ha Tinh province were inundated
(Photo: VNRC)

The following table summarizes the impact of the disaster according to the Department of Natural Disaster Prevention and Control (DNDPC).

#	Province	Human loss			Impacts on shelter			Crop and Production Damages	
		# of dead	# of missing	# of injured	House destroyed	Unroofed/partially damaged	Houses inundated	# of rice crop inundated (ha)	# of other crops inundated (ha)
1	Thanh Hoa	2			48	2	357	1,858	1,055
2	Nghe An	3		1		725		380	2,348
3	Ha Tinh	3		9	20	69,112	4,699	1,000	4,194
4	Quang Binh	2	4	89	1,065	79,462	5,850		
5	Quang Tri	-		10	18	2,221	17	49	361
6	Thua Thien-Hue	1		3	54	1,057			87
7	Hoa Binh	3						50	25
Total		14	4	112	1,205	152,579	10,923	3,337	8,070

The typhoon has caused severe damage not only to private properties but also to community infrastructure such as schools, public buildings, and river and sea dykes among others.

Summary of the current response

Overview of Host National Society

National Disaster Response Teams (NDRTs) and four Provincial Disaster Response Teams (PDRTs) were active and deployed to the four most affected provinces of Nghe An, Ha Tinh, Quang Binh, and Quang Tri to assist the local chapters to evacuate people to safer places before the typhoon hit as well as coordinate with local chapters to prepare for emergency response. These teams have also actively been involved in the relief distribution and needs assessment after the typhoon.

The Viet Nam Red Cross headquarters has released its pre-positioned stock and emergency response funds to provide initial support to the affected population. Resource mobilization is on-going in order to continue with its emergency operation and the future recovery program. Refer to the table below for further details on VNRC actions and support to people affected by Typhoon Doksuri.

Provinces	Cash for essential commodities ¹ (million Dong)	House repair tool kits	Tarpaulin	Household kits
Thanh Hoa	150			
Nghe An	109			
Ha Tinh	426.2	250	10	7
Quang Binh	553.8	350		3
Quang Tri	154			
Thua Thien-Hue	162			
Total	1,555	600	10	10



VNRC team visiting an unroofed house in Ky Anh district, Ha Tinh (Photo: Nguyen Vinh Hoa)



Distributing relief items at an evacuation centre in Ha Tinh. (Photo: VNRC)

¹ Cash grants of VND 3 million/HH with dead member; VND 3 million/HH having house totally damaged; VND 1 million/HH having house badly damaged

Overview of Red Cross Red Crescent Movement in country

IFRC team members in Hanoi include a delegate seconded by the Republic of Korea National Red Cross to coordinate a community resilience project funded by the Korea International Cooperation Agency (KOICA) and several technical and support team members. In addition to IFRC, there are several Partner National Societies with presence in the country. These include American Red Cross, French Red Cross, German Red Cross, Norwegian Red Cross, Italian Red Cross and Swiss Red Cross. They mainly support VNRC in implementing middle to longer-term programmes.

Movement Coordination

VNRC has been sharing the information and keeping IFRC and Partner National Societies informed of the situation, progress made and the needs on the ground. The National Society called for a meeting with all partners on Monday 18 September to launch a National Appeal and advocate for funding contributions toward affected people in the central part of the country. As a result, German RC has been considering its support to some affected households in Quang Binh with cash transfer for shelter recovery.

Overview of non-RCRC actors in country

VNRC has participated in the central level coordination meeting convened by the Central Committee for Natural Disaster Prevention and Control (CCNDPC) before and after the typhoon to update the information on the response at national level. At provincial, district and communal levels, VNRC is also part of local level meetings.

On 18 September 2017, the People's Aid Coordinating Committee (PACCOM) officially convened a meeting of the Disaster Management Working Group (DMWG) to collect information and coordinate the assessment and response efforts to avoid overlap. Two joint assessment teams (JATs) were set up and deployed to the two provinces of Ha Tinh and Quang Binh from 20 to 23 of September to gather more information on early recovery phase needs. VNRC headquarters is not joining the team but PDRTS in the two provinces will.

Needs analysis, beneficiary selection, risk assessment and scenario planning

VNRC carried out a rapid assessment in four provinces on 16 September 2017. The assessment team used a participatory approach for data collection, ensuring the involvement of communities. The rapid assessment team submitted their initial findings on 17 September 2017 and analysis was immediately undertaken by VNRC headquarters.

Based on the collected data, the main impacts of the typhoon have been observed to be shelter and livelihoods. The rice crop in the Central area of Viet Nam had been harvested before the typhoon made landfall, however, during the floods, many families lost all their rice stock. Additionally, thousands of hectares of vegetable and other crops have also been lost. The Government of Viet Nam has confirmed rice support to all affected families for a period of three months. In the meantime, the local governments have also decided to provide cash grants for families with houses affected during the typhoon (around VND 20 million/family with house totally damaged; VND 10-13 million/family with houses damaged from 80%; and VND 6.5 million/family with houses damaged from 50%). It's difficult for families to rebuild their houses only with government assistance as the minimum cost for house reconstruction in rural areas is 50 million VND/house. The government does not have plans to support families with lower levels of damage to their houses. Families affected also have additional needs, especially for the new school year, as well as food.

VNRC has been distributing and will be further supporting shelter kits and cash to be the priority needs at this stage. As well as the needs identified, VNRC based its proposed response on the capacity of its branches and previous experience in implementing similar interventions.

VNRC targets the 3,600 households categorized as poor or near-poor as per national standards to be assisted through this DREF allocation.

Beneficiary selection

Based on the impact of the disaster, identified urgent needs, and the capacity of its branches in the affected areas, VNRC will target the most vulnerable poor households that have been severely affected by the typhoon. While livelihood sources lost and/or houses severely damaged will be considered the most important/must have criteria for beneficiary selection, the following criteria will be taken into account during the process of prioritization:

- Categorized as poor and near poor²
- Lost or seen a decrease in labour opportunities, such as those who work in rice fields, aquaculture, but currently have no work due to disrupted production as a result of the typhoon;
- Not received support or have received insufficient support from other organizations;

² According to Decision 59/2015/QĐ-TTg dated 19 November 2017, in terms of income, families are classified as poverty if income is VND 700,000/person/month in rural and VND 900,000/person/month in urban settings, and as near poverty if income is VND 1,000,000/person/month in rural and VND 1,300,000/person/month in urban.

- Been verified to be headed by single women, of family members with a disability, or pregnant and lactating women, or with abandoned children.

Basing on importance, each of the above-mentioned criteria will be given 1-2 points and support will be provided to those having the highest scores.

Beneficiary selection will be coordinated with local authorities and other stakeholders to ensure there is no overlapping. To avoid duplication and to ensure the maximum area is covered, VNRC will ensure interventions are taking place in different locations as the number of affected households across the affected area is quite high from the figures provided in the table above. Cash distributions will be focused on the six worst affected communes of two districts in the two provinces while shelter kits will be distributed in areas where there are greater needs for shelter solutions.

Risk Assessment

A large number of families have been affected by the typhoon and it is challenging to categorize the level of damages to shelter, which may lead to difficulties in the selection of beneficiaries. VNRC headquarters will closely monitor and provide technical support to the provincial chapters and at the same time work closely with local government in the beneficiary selection process to ensure the process is accountable and transparent for the affected communities.

The mechanism for a cash transfer program through a financial intermediary (ie banks, post offices) has not yet been developed for VNRC. For this DREF, the cash in hand/envelope will be applied. To ensure accountability, the procedure and requirement for personal identity documents (household registration book, ID card, signature/finger print) must be strictly followed. VNRC has strong experience in ensuring the money goes to the right beneficiaries.

B. Operational strategy and plan

Overall objective

This DREF operation aims to meet the immediate needs of 13,930 people (3,600 most vulnerable affected households) through the provision of unconditional cash and shelter kits.

Proposed strategy

The key focus of the operation will be cash distribution and the provision shelter kits. VNRC has good experience in both areas. The following are the main activities related to this operation:

- Provision of unconditional cash to 700 most affected households to meet their prioritised household needs in six worst affected communes of Ha Tinh and Quang Binh (three communes each);
- Distribution of shelter kits to 2,900 affected households.

The primary geographical areas of focus under this operation will be Ha Tinh and Quang Binh provinces, these are the same two provinces that VNRC has experience working in recently for Emergency Appeal MDRVN014 related to floods. The typhoon directly hit six provinces and some others have been affected by the torrential rains caused by the typhoon. VNRC has selected the above two provinces since they are the most affected.

A kick-off meeting and beneficiary selection training will be organized at the provincial level where targeted districts will be invited to participate. This will ensure everyone involved is aware of the beneficiary selection criteria, process and the objectives of the project in order to help mitigate risks associated with cash distribution. PDRTs will support the process as needed. In addition, shelter kit technical training will be provided to VNRC volunteers in targeted districts in order for them to be able provide instructions to beneficiaries both during and after the distribution.

This operation is expected to be implemented over two months, and will therefore be completed by end of November 2017.

Operational support services

Human resources

VNRC staff and volunteers will be deployed for this operation. Costs related to the transportation of staff and volunteers to operational implementation areas, as well as their communications costs, will be covered by this DREF allocation. However, volunteer insurance is covered by VNRC outside of this DREF operation.

The staff that IFRC retains in Viet Nam will support VNRC in this operation with technical support from the Country Cluster Support Team (CCST) in Bangkok and the IFRC Asia Pacific regional office (APRO) in Kuala Lumpur, if required.

One member of the RDRT will be deployed within the context of promoting peer-to-peer cooperation and learning among National Societies in Asia Pacific. The RDRT member will work with the VNRC designated person and the IFRC team in country.

Logistics and supply chain

Logistics activities aim to effectively manage the supply chain, including, procurement, customs clearance, fleet, storage and transport to distribution sites in accordance with the operation's requirements and aligned to IFRC's logistics standards, processes and procedures.

The procurement of shelter kits should be done by the IFRC AP Operational Logistics, Procurement and Supply Chain Management (OLPSCM) department in Kuala Lumpur and shipment made to Da Nang Port. VNRC will facilitate all the necessary formalities to clear the stock, transport and distribute to affected populations. IFRC country office will support the NS with the transportation and distribution planning of STKs.

IFRC AP OLPSCM will extend its technical support to the NS and IFRC Vietnam country office as per needed.

Communications

The IFRC communication team in Viet Nam and Bangkok will support the VNRC in publicity efforts through the production of audio-visual materials, including photos and/or videos. This will ensure that the wider Red Cross membership has immediate access to high quality audio-visual materials for use in their publicity efforts. Steps are also being taken to highlight VNRC's preparedness and response measures via social media platforms and through direct engagement with local and international media.

Gender, diversity and protection

All activities will be implemented in line with VNRC and IFRC commitment to take into account gender and diversity, including by targeting households headed by single women, of family members with a disability, of pregnant and lactating women, or with abandoned children. This will be done in accordance with the *IFRC minimum standard commitments to gender and diversity in emergency programming*.

Planning, monitoring, evaluation, and reporting (PMER)

Reporting on the operation will be done in accordance with the IFRC minimum reporting standards. One update will be issued during the operations timeframe and a final report within three months of the end of the operation. Monitoring mechanism will be set up to ensure that progress over the course of the operation can be tracked and adjustments made where necessary, including based on feedback from people being assisted.

Administration and Finance

IFRC, through its finance units, provides the necessary operational support for review, validation of budgets, bank transfers, and technical assistance to National Societies on procedures for justification of expenditures, including the review and validation of invoices. Most National Societies, including VNRC, have been supported for many years by the IFRC and are accustomed to these financial procedures. The IFRC finance and administration team in Hanoi and support service coordinator of CCST Bangkok will provide the needful technical support in line of DREF guidelines.

Food security, nutrition and livelihoods

Needs analysis: The typhoon damaged nearly 154,000 houses and submerged 10,923 others which led to the loss/damage of commodities of a large number of families despite the fact that many of them had moved their assets to the shelves at roof level. There is a big need for cash to buy household utensils and other commodities (students books and notebooks, complementary foods, etc).

Population to be assisted: 700 families (accounting for 4.2% of affected communities) of only poor and near-poor households affected by the typhoon in the 2 provinces of Ha Tinh and Quang Binh will be provided with cash grants to address their immediate household needs. Cash support will be categorized in three levels (i) CHF 23 for single family; (ii) CHF 45 for families with two members; and (iii) CHF 70 for families with three members and above. The target communes will be identified later on, by coordinating with local governments and organizations working in Viet Nam.

Outcome 2: The immediate household needs of the target population are met.									
Output 2.1: Multipurpose cash grant assistance is provided to 700 most affected households									
Activities planned	Week/ Month	1	2	3	4	5	6	7	8
Planning, development of instruction materials, beneficiary communication tools (such as poster, hotlines), and provided instruction to provinces		x	x						
Kick- off meeting and beneficiary selection training		x	x	x					
Beneficiaries selection and verification				x	x				
Cash distribution to beneficiaries						x	x		
Evaluation of beneficiary satisfaction				x	x	x	x		
Beneficiary Communication				x	x	x	x		
Monitoring		x	x	x	x	x	x	x	x
Reporting								x	x

Quality programming

Needs analysis: An RDRT (Shelter or Cash Transfer Programming) will be deployed to provide surge capacity for VNRC during this operation. The operation will also support local communications to enhance VNRC's visibility as well as provide information to communities on the selection criteria on local television.

Outcome 3: Continuous assessments, analysis and community feedback are used to inform the design and implementation of the operation									
Output 3.1: Additional assistance is considered where appropriate and incorporated into the plan									
Activities planned	Week/ Month	1	2	3	4	5	6	7	8
3.1.1 Ensure adjustment to initial plans are informed by continuous assessment of needs and community feedback		x	x	x	x	x	x	x	x
3.1.2 Deployment of Regional Disaster Response Team (RDRT) for Shelter and/or CTP				x	x				
3.1.3 Communication support to VNRC for enhancing the National Society's response actions		x	x	x	x	x	x	x	x

D. Budget

DREF OPERATION

25/09/2017

MDRVN015

Vietnam: Typhoon Doksuri

Budget Group	DREF Grant Budget CHF
Shelter - Relief	150,800
Cash Disbursements	38,636
Total RELIEF ITEMS, CONSTRUCTION AND SUPPLIES	189,436
Distribution & Monitoring	8,308
Logistics Services	8,540
Total LOGISTICS, TRANSPORT AND STORAGE	16,848
National Society Staff	2,727
Total PERSONNEL	2,727
Workshops & Training	3,636
Total WORKSHOP & TRAINING	3,636
Travel	6,293
Information & Public Relations	2,536
Communications	482
Financial Charges	182
Total GENERAL EXPENDITURES	9,493
Programme and Services Support Recovery	14,439
Total INDIRECT COSTS	14,439
TOTAL BUDGET	236,580

ASSUMPTIONS AND RISKS TABLE TEMPLATE

Assumptions and risks table

ASSUMPTIONS & RISKS	LIST IF SPECIFIC AFFECTED SECTORS OR STATE 'ALL'	Likelihood	Impact	CAN CONTROL; MITIGATE / INFLUENCE; OR ONLY FACTOR-IN
Risk of continuous rain affecting the access to remote communities and thus delaying the distributions	ALL	M	H	Difficult to mitigate as most of the operations timeline falls under the monsoon season. However careful planning by the provincial offices and use of local drivers with good knowledge of the roads could fasten some processes while ensuring optimum security for the teams

Reference documents



Click here for:

- [DREF Budget](#)
- [Map](#)

Contact information

For further information related to this operation please contact:

Viet Nam Red Cross Society

- Dr. Tran Quoc Hung, Vice President
phone: +84 92 259 1011
- Dr. Nguyen Thi Thu Ha, Director of Disaster Management at thuha.vnrc@gmail.com

IFRC Country Cluster Support Team, Bangkok

- Marwan Jilani, Head of CCST; phone: +662 661 820;
email: marwan.jilani@ifrc.org
- Hung Ha Nguyen, CSR Manager; phone: +66 2661 8201;
email: hungha.nguyen@ifrc.org

Asia Pacific Regional Office, Kuala Lumpur

- Martin Faller, Deputy Director; email: martin.faller@ifrc.org
- Nelson Castano, head of disaster and crisis; email: nelson.castano@ifrc.org
- Nicole Robicheau, operations coordinator; email: nicole.robicheau@ifrc.org

For communications enquiries:

- Rosemarie North, communications manager; email: rosemarie.north@ifrc.org

For resource mobilization and pledges:

- Sophia Keri, Resource Mobilization in Emergencies Coordinator;
email: sophia.keri@ifrc.org

For In-Kind donations and Mobilization table support:

- Riku Assamaki, regional logistics coordinator; email: riku.assamaki@ifrc.org

For Planning, Monitoring, Evaluation and Reporting (PMER) queries

- Clarence Sim, PMER Manager, email: clarence.sim@frc.org

IFRC Geneva

- Susil Perera, senior officer, response and recovery;
phone: +41-2-2730-4947; email: susil.perera@ifrc.org
- Christina Estrada, Operations Quality Assurance Senior Officer;
email: christina.estrada@ifrc.org

How we work

All IFRC assistance seeks to adhere to the **Code of Conduct** for the International Red Cross and Red Crescent Movement and Non-Governmental Organizations (NGOs) in Disaster Relief and the **Humanitarian Charter and Minimum Standards in Humanitarian Response (Sphere)** in delivering assistance to the most vulnerable. The IFRC's vision is to inspire, **encourage, facilitate and promote at all times all forms of humanitarian activities** by National Societies, with a view to **preventing and alleviating human suffering**, and thereby contributing to the maintenance and promotion of human dignity and peace in the world.

The IFRC's work is guided by Strategy 2020 which puts forward three strategic aims:



Save lives,
protect livelihoods,
and strengthen recovery
from disaster and crises.



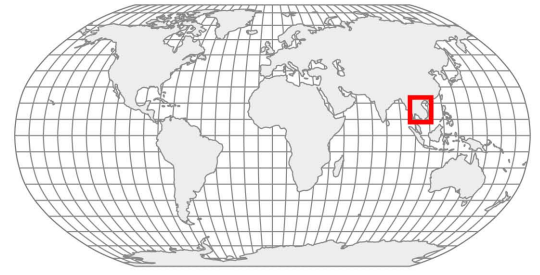
Enable **healthy**
and **safe** living.



Promote **social inclusion**
and a culture of
non-violence and **peace**.



International Federation of Red Cross and Red Crescent Societies
Fédération internationale des Sociétés de la Croix-Rouge et du Croissant-Rouge
Federación Internacional de Sociedades de la Cruz Roja y de la Media Luna Roja
الاتحاد الدولي لجمعيات الصليب الأحمر والهلال الأحمر



Vietnam, Typhoon Doksuri: DREF

22 September 2017 • MDRVN015 • TC-2017-000131-VNM



The maps used do not imply the expression of any opinion on the part of the International Federation of the Red Cross and Red Crescent Societies or National Societies concerning the legal status of a territory or of its authorities.
Map data sources: OCHA, ICRC, IFRC

0 100 200 300 400 km

