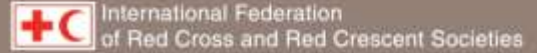




Emergency Appeal Revision

Peru: Floods



Revised Appeal n°	MDRPE012	35,000 people to be assisted	Appeal launched 23 March 2017
Glide n°	FL-2017-000014-PER	399,768 Swiss francs DREF allocated	Revision no. 2 issued 26 September 2017
		2,348,442 Swiss francs current Appeal budget	Appeal ends 23 March 2018
		716,974 Swiss francs funding gap	

This second revised Emergency Appeal seeks **2,348,442 Swiss francs** (reduced from 4,740,589 Swiss francs) to enable the **International Federation of Red Cross and Red Crescent Societies (IFRC)** to support the **Peruvian Red Cross (PRC)** to deliver humanitarian assistance to some **35,000 people** (reduced from 50,000 people) over 12 months with a focus on the following sectors: health; water, sanitation and hygiene (WASH); shelter and settlement; disaster risk reduction (DRR); and National Society capacity building. The operation also includes unconditional cash transfer programming (CTP) component to assist 1,000 households. The current funding gap is 716,974 Swiss francs. Major changes to this revised operation include scaling up actions in WASH (particularly latrine construction and community water projects), health (health promotion and psychosocial support) and shelter (provision of more temporary shelters). Details are available in the Emergency Plan of Action (EPoA) [here](#).

The disaster and the Red Cross Red Crescent response to date

- **31 January 2017:** Heavy rains and storms, associated with a coastal phenomenon of the El Niño Southern Oscillation (ENSO), cause flooding and other associated phenomena (strong winds, hailstorms, thunderstorms). The PRC volunteers and staff, with the support of International Movement components in country, were mobilised to support the communities and to conduct damage and needs assessments.
- **16 March 2017:** Faced with extensive floods and landslides on Peru's northern coast, the Peruvian Government declares a state of emergency in 11 departments.
- **24 March 2017:** The IFRC launches an [Emergency Appeal](#) for 3,997,679 Swiss francs to assist 50,000 people, which included 399,768 Swiss francs from the IFRC Disaster Relief Emergency Fund (DREF) allocated on 22 February 2017.
- **25 March 2017:** First charter plane sent by the Regional Logistics Unit (RLU) in Panama with 34 tonnes of humanitarian aid arrives in Peru.
- **6 April 2017:** An [Emergency Appeal Revision](#), with a full Emergency Plan of Action, issued for 4,740,589 Swiss francs to support 50,000 people for 12 months.
- **27 April 2017:** [Operations update no. 1](#) published.
- **10 July 2017:** [Operations update no. 2](#) published.
- **26 September 2017:** The IFRC issues revised Emergency Appeal no.2 for 2,348,442 Swiss francs to assist 35,000 people.



The Peruvian Red Cross has started the building of the transitional shelters. Source: PRC

The operational strategy

Situation

According to National Institute for Civil Defence (INDECI), a total of 1.7 million people were affected by the El Niño Southern Oscillation (ENSO), which began affect Peru since November 2016. Between January and March 2017, heavy rainfall, floods and landslides in the coastal departments (Tumbes, Piura, Lambayeque, La Libertad, Ancash, Lima and Ica) and the mountain department of Cajamarca, affected 438,113 houses of which 38,728 collapsed and 27,365 were uninhabitable. As of 17 August 2017, INDECI reported that Piura was the most affected department with 528,651 affected people, which is followed by La Libertad: 465,940; Lambayeque: 183,946; and Ancash 150,737.

Summary of response to date

In the first five months of this emergency, the PRC, the IFRC and other Movement components successfully provided essential humanitarian support to the affected population in Ancash, La Libertad, Lambayeque, Lima, Piura and Tumbes. More than 400 PRC volunteers in the affected departments and the capital city of Lima have participated in all phases of the emergency response since the start of the operation.

The highlights of the emergency phase include: the distribution of non-food items (NFI) to at least 12,226 families, and reaching 3,786 people with health promotion activities including the distribution of 5,504 household repellents and 6,644 spiral repellents. Psychosocial support was provided to 2,967 children and adolescents and 2,346 adults. This operation provided access to 851,082 litres of purified water, distributing 5,009 jerry cans, 3,150 hygiene kits and 504 community cleaning kits, as well as training volunteers in WASH. Additionally, the PRC, with IFRC support, distributed 5,008 tarpaulins, 2,367 kitchen kits, non-standard shelter kits and 4,744 clothing packets. Furthermore, the PRC distributed 2,129 food kits, composed of locally-donated food. Restoring Family Links (RFL) support was provided for 88 cases, which entailed telephone calls, hotline calls, messages and search requests.

The IFRC, as global shelter cluster lead agency for natural disasters, deployed a shelter coordination team to support the government of Peru and engage in inter-agency discussions regarding emergency shelter.

The International Committee of the Red Cross (ICRC) supported the RFL and costs related to the deployment of PRC volunteers to the affected areas. The ICRC also provided communication support for the Movement response to this emergency, as well as coordination in protection and health issues.

The German Red Cross completed two bilateral emergency response projects in early August in Piura. These projects distributed 2,500 buckets and chlorine bleach; 2,500 hygiene kits; 3,600 long-lasting insect-treated nets; 1,230 mattresses; 650 kitchen kits; community first aid equipment; and five water bladders. These distributions were complemented with health promotion activities and a CTP for 420 families.

The Spanish Red Cross supports the PRC through two bilateral projects. The project in Huarney (Ancash) will distribute 500 cold weather kits, 1,200 hygiene kits and build 12 temporary shelter modules. The project in Lambayeque will support 400 households with cash transfers, distribute buckets for the treatment of safe water and cleaning kits, in addition to health promotion activities.

Needs assessment

Health

Vector-borne diseases and diseases associated with lack of access to clean and safe water have been escalated. Currently, 90.1 per cent of dengue cases are located in Piura, La Libertad, Ica, Tumbes and Ancash. On 17 August, the Government of Peru declared a 90-day health emergency in Tumbes, Piura, Lambayeque, La Libertad, Ancash and Ica to increase the prevention of dengue, Zika and chikungunya. Acute diarrheal diseases and acute respiratory infections in children have increased in Piura. Faced with the complete and partial destruction of their homes, displacement and loss of livelihoods, interruption of daily activities and uncertainty about their future, adults and children have a range of emotions that require differentiated psychosocial support.

Water, sanitation and hygiene promotion

While the flood-level water volume has subsided, contaminated water sources remain a problem. In collective centres, hand washing, shower facilities and sanitation stations do not always have the necessary maintenance and support to enable healthy hygiene practices. This situation also exists in homes that have reduced access to clean and safe water.

Shelter and Settlement (including non-food items)

The disaster affected 438,113 homes; a total of 13,101 people continue to reside in 63 collective centres in La Libertad, Lambayeque, Lima and Piura departments. A large portion of destroyed areas were located along the

embankments of waterways with insufficient or eroded channels or slopping, natural watercourses and dry gullies that had been rerouted or occupied for private interests (economic activities and human settlements) and dam reservoirs that had overflowed. Many of the destroyed and severely damaged homes were made of non-reinforced traditional construction techniques.

Shelter cluster coordination

The IFRC in-country support to shelter coordination ended in late August, but the shelter cluster continues. The technical guidance of the shelter cluster in issues of safer construction and legal matters regarding land tenure issues is still needed throughout the reconstruction phase.

Disaster risk reduction

Community-based actions to foster increased disaster risk reduction is required in the flood-affected regions. Given the multiple hazards in the target areas, particular emphasis on strengthening community capacities is necessary.

National Society capacity building

The facilities of the PRC branches in Huarmey (Ancash department), Trujillo (La Libertad department) and Piura and Paita (Piura department) were affected by the floods. The PRC requires technical support and guidance to strengthen its operational capacity, which includes internal processes and resource mobilization.

Beneficiary Selection

Guided by the Fundamental Principles and the Code of Conduct for International Red Cross and Red Crescent Movement and NGOs in Disaster Relief, the following criteria have been established for the people to be reached in this operation:

- Female-headed households (i.e. widows, divorced or separated, women without income);
- Households that have not received any substantial humanitarian assistance from the government and/or other organizations;
- Households with one or more members with a disability;
- Households lacking available coping mechanisms and are in conditions of structural vulnerability;
- Households composed of vulnerable occupational groups and/or marginalized populations.

Overall objective

Ensure that at least 35,000 people affected by the floods in the departments of Ancash, La Libertad, Lambayeque, Lima, Piura, and Tumbes receive appropriate assistance in a timely, effective, and efficient manner and that they are provided with the necessary support to recover with increased disaster resilience.

This operation aims to reach eight target communities in Lambayeque and Piura with transitional shelters, latrines and specific community-based risk reduction and health promotion and psychosocial support activities. Psychosocial support activities will also be conducted in La Libertad. An unconditional CTP component will also be implemented.


Further details of the operational strategy are available in the Emergency Plan of Action.


Coordination and partnerships


The PRC works closely with the authorities at both national and local levels. The American Red Cross, German Red Cross and the Spanish Red Cross that have a presence in Peru, immediately coordinated with the National Society following the onset of the heavy rains.


The PRC and the Movement have established functional coordination in different sectors such as shelter; water, sanitation and hygiene promotion; health; and food security. The PRC, with IFRC support, participates in government-led national and department level meetings, as well as those with non-governmental organizations. According to the UN Office for the Coordination of Humanitarian Affairs (OCHA), 30 international and national institutions are working in Piura, which include UN agencies, international institutions and NGOs. The largest quantity of people has been reached in health, food security, temporary shelter and water, sanitation and hygiene.


Proposed sectors of intervention


 Health
Outcome 1: The immediate and medium-term risks to the health of at least 15,000 people in the targeted departments are reduced
Output 1.1: First aid and health promotion is provided to at least 15,000 people in the targeted departments
<p>Activities completed:</p> <ul style="list-style-type: none"> • Provision of first aid • Provide pre-hospital health care, and referral (if needed), for people in extreme vulnerability <p>Activities planned and ongoing:</p> <ul style="list-style-type: none"> • Two first aid workshops per community (brigades or community teams) • Training workshops for volunteers on Community Based Health and First Aid (CBHFA), first aid, Epidemic Control for Volunteers (ECV) and Participatory Hygiene and Sanitation Transformation (PHAST) • Two community-based disease prevention (CBHFA, ECV and PHAST health strategies) events for each of the eight target communities
Output 1.2: Affected children, adolescents and other groups in situation of extreme vulnerability and people involved in the response receive psychosocial support (PSS)
<p>Activities completed:</p> <ul style="list-style-type: none"> • PSS workshops for people involved in the operation <p>Activities planned and ongoing:</p> <ul style="list-style-type: none"> • PSS workshops for volunteers • PSS for children and adolescents • PSS for persons in situation of extreme vulnerability • Purchase, design and printing of psychosocial materials


 Water, sanitation and hygiene promotion
Outcome 2: Access to safe water, which meets Sphere and World Health Organization (WHO) standards in terms of quantity and quality, is provided to at least 7,575 households
Output 2.1: Purification and distribution of water for at least 7,000 households
<p>Activities completed:</p> <ul style="list-style-type: none"> • Acquisition and use Kit 5 for 5,000 people • Acquisition and use Kit 2 for 2,000 people • Acquisition and installation of water purification supplies • Acquisition, installation and distribution of water through three bladders <p>Activities planned and ongoing:</p> <ul style="list-style-type: none"> • Acquisition and distribution of 6,000 jerrycans and 1,700 buckets • Implementation of community water micro projects, which improve access to water sources
Output 2.2: Adequate sanitation, which meets Sphere standards in terms of quantity and quality, is provided to at least 575 households
<p>Activities planned and ongoing:</p> <ul style="list-style-type: none"> • Construction and installation of 575 latrines
Output 2.3: At least 3,500 households have information, knowledge and products for safe handling of water and hygiene
<p>Activities completed:</p> <ul style="list-style-type: none"> • Purchase and distribution of 3,150 hygiene kits <p>Activities planned and ongoing:</p> <ul style="list-style-type: none"> • Workshops in hygiene promotion for volunteers • Workshops in hygiene promotion for communities • Implementation of 500 hand-washing stations
Output 2.4: Community cleaning and hygiene campaigns are conducted in affected departments
<p>Activities planned and ongoing:</p> <ul style="list-style-type: none"> • Community cleaning campaigns • Acquisition and distribution of community cleaning kits

 Shelter and settlements (including household non-food items)
Outcome 3: The immediate needs of target population on non-food items (NFIs) and shelter are met

Output 3.1: 5,000 households are reached with essential non-food items
Activities completed: <ul style="list-style-type: none"> Acquisition and distribution of 2,501 kitchen kits Activities planned and ongoing: <ul style="list-style-type: none"> Acquisition and distribution of 9,400 tarpaulins
Output 3.2: 500 most vulnerable households within the target population have access to transitional shelter assistance
planned and ongoing: <ul style="list-style-type: none"> Contribute to PRC's plan for the construction of 500 temporary shelters
 Shelter Cluster Coordination
Outcome 4: The shelter response of humanitarian actors is strengthened through enhanced leadership, coordination and accountability
Output 4.1: Timely, predictable, and widely accessible shelter coordination services are provided to humanitarian shelter actors
Activities completed: <ul style="list-style-type: none"> Support service delivery of humanitarian shelter actors Support the development and implementation of the shelter strategy
Output 4.2: Shelter coordination services in Peru provide a platform to integrate disaster risk reduction into the shelter response of humanitarian actors
Activities completed: <ul style="list-style-type: none"> Monitor and evaluate the humanitarian shelter response Support advocacy on behalf of the shelter cluster Build national capacity in preparedness and contingency planning

 Livelihoods; Nutrition; Food security
Outcome 5: Food insecurity of the affected population is reduced
Output 5.1: 2,000 households have sufficient food, based on Sphere standards, to ensure food security
Activities completed: <ul style="list-style-type: none"> Distribute food packs to 2000 affected families
Outcome 6: Affected small business owners and entrepreneurs recover their livelihoods
Output 6.1: Small business owners and entrepreneurs are supported with a cash transfer programme
completed: <ul style="list-style-type: none"> Conduct a cash feasibility study

 Restoring Family Links
Outcome 7: Contacts are re-established and maintained between family members separated by the disaster, within and outside the affected areas
Output 7.1: People in affected areas and their relatives outside these areas have access to appropriate means of communication to re-establish and maintain contact with loved ones
Activities completed: <ul style="list-style-type: none"> Attention in RFL cases for the affected population, particularly children and the elderly, and especially those at risk of being unattended Dissemination of key messages on services available and follow up

 Disaster Risk Reduction
Outcome 8: Communities are better prepared to mitigate and respond to disasters
Output 8.1: At least eight communities have the knowledge and tools to better mitigate and respond to disasters
Activities planned and ongoing: <ul style="list-style-type: none"> Eight training sessions for community brigades (one per community)

- Training workshop for PRC volunteers on community preparedness
- Conduct drills and simulations in eight target communities
- Awareness-raising and preparedness - dissemination of key messages in communities



National Society Capacity Building

Outcome 9: The operation is supported through the protection and promotion of the National Society's development, capacities and future sustainability

Output 9.1: Movement-wide emergency response effort led by the PRC and with the support of the IFRC, ICRC and PNSs

Activities completed:

- Equip emergency operations centre

Activities planned and ongoing:

- Provide support in repairing damaged branches
- Provide staffing support to the PRC to support its emergency response, recovery and reconstruction activities
- Support to PRC management team and staff, including involvement in trainings
- Coordination meetings
- Implementation of branch organizational capacity assessments
- National Intervention Team training (logistics and general)

In addition to the sectors above, the operation will be underpinned by a commitment to quality programming that involves:

- Continuous and detailed assessments and analysis to inform the design and ongoing implementation of the programme
- Ongoing process of adjustment based on these assessments
- The establishment of mechanisms to facilitate two-way communication with, and ensure transparency and accountability to, disaster-affected people
- Management and delivery of the programme will be informed by appropriate monitoring and evaluation

The detailed plan of action under quality programming is as follows:

Quality programming/ Areas common to all sectors

Outcome 10: Communities and people in the targeted areas have access to timely, accurate and reliable information that enable them to access services, prevent diseases and act on health, safety and well-being issues and engage with the PRC and other Movement components to influence and guide decisions

Output 10.1: Community Engagement and Accountability is strengthened in all operation interventions

Activities planned and ongoing:

- Development of visual material for public communication and community engagement
- Development of tools for community engagement and accountability

Outcome 11: An integrated management and support system is used for the implementation of the operation

Output 11.1: The monitoring of the operation is informed by a comprehensive monitoring and evaluation system

Activities completed:

- Development of a monitoring and evaluation plan for this operation

Activities planned and ongoing:

- Hiring of National Society staff to support the operation (communication, resource mobilization, finance, operation coordinator, etc.).
- Deployment of Regional Intervention Team members
- Monitoring visits by the IFRC
- Lessons learned workshop

Outcome 12: The most vulnerable households receive unconditional financial support for self-prioritized activities

Output 12.1: 1,000 households receive unconditional cash transfers (in two instalments)

Activities planned and ongoing:

- Training for PRC volunteers in CTP and open data kit (ODK)
- Registration of beneficiaries in accordance with the study
- Creation and publication of materials for CTP
- Cash transfer to 1,000 households

- Entrance, monitoring and exit surveys on CTP use

Programme support services

To ensure effective and efficient technical coordination, the following programme support functions will be put in place: **human resources, logistics and supply chain; information technology (IT); information management (IM); communication; security; planning, monitoring, evaluation, and reporting (PMER); partnerships and resource development; finance and administration; legal and risk management.** More details will be made available in the Emergency Plan of Action.

 **Budget**

See attached IFRC Secretariat budget ([Annex 1](#)) for details.

Jagan Chapagain
Under Secretary General
Programmes and Operations Division

Elhadj As Sy
Secretary General

Reference documents

Click here for:

- [Appeal budget](#)
- [DREF operation](#)
- [Emergency Appeal](#)
- [Emergency Appeal Revision](#)
- [Operations update no. 1](#)
- [Operations update no. 2](#)

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How we work

All IFRC assistance seeks to adhere to the **Code of Conduct** for the International Red Cross and Red Crescent Movement and Non-Governmental Organizations (NGO's) in Disaster Relief and the **Humanitarian Charter and Minimum Standards in Humanitarian Response (Sphere)** in delivering assistance to the most vulnerable. The IFRC's vision is to inspire, **encourage, facilitate and promote at all times all forms of humanitarian activities** by National Societies, with a view to **preventing and alleviating human suffering**, and thereby contributing to the maintenance and promotion of human dignity and peace in the world.

The IFRC's work is guided by Strategy 2020 which puts forward three strategic aims:



Save lives.
protect livelihoods,
and strengthen recovery
from disaster and crises.



Enable **healthy**
and **safe** living.



Promote **social inclusion**
and a culture of
non-violence and peace.

EMERGENCY APPEAL

26/09/2017

MDRPE012- Perú Floods

Budget Group	Multilateral Response	Inter-Agency Shelter Coord.	Bilateral Response	Appeal Budget CHF
Shelter - Relief	271,969		11,087	283,056
Shelter - Transitional	0			0
Construction - Housing	0			0
Construction - Facilities	0			0
Construction - Materials	9,969			9,969
Clothing & Textiles	11,479		11,479	22,957
Food	0			0
Seeds & Plants	0			0
Water, Sanitation & Hygiene	340,980		13,883	354,864
Medical & First Aid	9,969			9,969
Teaching Materials	185,056			185,056
Utensils & Tools	117,941		16,482	134,422
Other Supplies & Services	1,006		14,875	15,881
Emergency Response Units	0			0
Cash Disbursements	249,217			249,217
Total RELIEF ITEMS, CONSTRUCTION AND SUPPLIES	1,197,585	0	67,805	1,265,391
Land & Buildings	0			0
Vehicles	0			0
Computer & Telecom Equipment	7,285			7,285
Office/Household Furniture & Equipment	0			0
Medical Equipment	0			0
Other Machinery & Equipment	0			0
Total LAND, VEHICLES AND EQUIPMENT	7,285	0	0	7,285
Storage, Warehousing	8,399			8,399
Distribution & Monitoring	122,319			122,319
Transport & Vehicle Costs	62,186	129		62,315
Logistics Services	37,898			37,898
Total LOGISTICS, TRANSPORT AND STORAGE	230,802	129	0	230,931
International Staff	225,891	17,523		243,414
National Staff	46,468			46,468
National Society Staff	51,014			51,014
Volunteers	74,839			74,839
Other Staff Benefits	4,313			4,313
Total PERSONNEL	402,525	17,523	0	420,048
Consultants	12,710	41,675		54,384
Professional Fees	0			0
Total CONSULTANTS & PROFESSIONAL FEES	12,710	41,675	0	54,384
Workshops & Training	72,270			72,270
Total WORKSHOP & TRAINING	72,270	0	0	72,270
Travel	57,521	6,757		64,278
Information & Public Relations	26,983	23		27,005
Office Costs	7,872	27		7,899
Communications	10,615	661		11,276
Financial Charges	4,313			4,313
Other General Expenses	831			831
Shared Office and Services Costs	37,446	1,753		39,199
Total GENERAL EXPENDITURES	145,581	9,221	0	154,801
Partner National Societies	0			0
Other Partners (NGOs, UN, other)	0			0
Total TRANSFER TO PARTNERS	0	0	0	0
Programme and Services Support Recovery	134,469	4,456	4,407	143,332
Total INDIRECT COSTS	134,469	4,456	4,407	143,332
Pledge Earmarking & Reporting Fees				0
Total PLEDGE SPECIFIC COSTS	0	0	0	0
TOTAL BUDGET	2,203,226	73,003	72,213	2,348,442
Available Resources				
Multilateral Contributions	1,491,791	71,872	67,805	1,631,468
Bilateral Contributions				0
TOTAL AVAILABLE RESOURCES	1,491,791	71,872	67,805	1,631,468
NET EMERGENCY APPEAL NEEDS	711,435	1,131	4,408	716,974