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Emergency Plan of Action (EPoA) Ethiopia: Floods

 International Federation
of Red Cross and Red Crescent Societies

DREF n° MDRET018	Glide n° FL-2017-000139-ETH
For DREF; Date of issue: 22nd September 2017	Expected timeframe: Three months Expected end date: 8 December 2017
Project Manager/Budget Manager IFRC: Andreas SANDIN-Operation Coordinator This person is responsible for the compliance, reporting and implementation of the operation from IFRC.	National Society Focal Point: Engida Mandefro-Deputy Secretary General- DRM This person is responsible for the compliance, reporting and implementation of the operation from ERCS.
DREF allocated: CHF 269,051	
Total number of people affected: Floods: 18,628 HHs (93,140 people) Civil unrest: 45,000 HHs (225,000 people)	Number of people to be assisted: 2,103 HHs (10,515 people) ¹
Host National Society(ies) presence (n° of volunteers, staff, branches): Ethiopian Red Cross Society (ERCS), has 11 Regional branches, 33 Zones, 80 Districts structures, with 1,300 staff, and over 3,000 grass root committees and 29,331 youth and adult volunteers through the country. A total of 168 BDRTs and 16 NDRTs have also been trained.	
Red Cross Red Crescent Movement partners actively involved in the operation: Austrian Red Cross, Canadian Red Cross, Finnish Red Cross, ICRC, IFRC, Netherlands Red Cross and Spanish Red Cross.	
Other partner organizations actively involved in the operation: IOM, International Rescue Committee, National Disaster Risk Management Commission and UNICEF.	

A. Situation analysis

Description of the disaster

In Ethiopia, rainfall attributed to the kiremt rains, which began on 8 September 2017 has led to extensive flooding. The Ambeira zone in Afar region, and special zones surrounding Addis Ababa (the capital), Jima, South-east Shewa, and South-west Shewa in the Oromia region have been worst affected by the rains and flooding. It is estimated that a total of 18,628 households (HHs) (93,140 people) have been affected from their homes, of which 7,270 HHs (36,350 people) have been displaced.²

In the background of the recent floods, the situation has been complicated further by an escalation in civil unrest along the Oromo and Somali border, which stretches more than 1,000km. Ethnic clashes have led to the displacement of more than 45,000 HHs (225,000 people) from Oromia and Somali regions, including into the neighboring Hareri region. The flood situation is happening in different areas than the conflict, but the capacity of the NS is being overstretched due to the simultaneity of the two disasters.

Summary of the current response

Overview of Host National Society

The Ethiopian Red Cross Society (ERCS) is present at across all 11 regions and 33 zones of the country. It has a pool of 168 Branch Disaster Response Team (BDRT) and 16 National Disaster Response Team (NDRT). The ERCS Afar,

¹ In Ethiopia a ratio of 5 people per HH is followed.

² ERCS Situational Analysis Report and ERCS Oromia Region West Harerge Branch Clan Conflict Rapid Assessment Report at Mieso District

Oromia and Somali branches has deployed BDRTs and NDRTs to conduct emergency needs assessments and distributions of emergency shelter (ES) / non-food items (NFIs) to 1,261 HHs (6,305 people) that have been displaced by the flooding in Jima, South-western and Special zones of Oromia zone, utilizing the National Society's (NS) own internal resources. The ICRC has also begun distributions of ES/NFIs to 3,000 HHs (15,000 people) that have been displaced due to civil unrest in East Harerghe zone in Oromia region in collaboration with ERCS. An assessment is going on in the other part of Oromia. The ICRC's support will be expanded based on the result of the assessment. ERCS ambulances are also providing evacuation and first aid services to those that have been wounded.

The ERCS has previous experience of implementing IFRC operations, including Emergency Appeal (currently the MDRET016 Drought) and DREF (MDRET017 Floods). The ERCS is also a lead agency in the Federal NFI/Shelter cluster. The existing Emergency Appeal focuses on a response to drought and operates in different areas while the DREF focuses on a response to displaced population from floods.

Overview of Red Cross Red Crescent Movement in country

The International Federation of Red Cross and Red Crescent Societies (IFRC) provides technical support to the ERCS through its East Africa and Indian Ocean Islands (EAI/OI) Country Cluster Office, in Nairobi, Kenya. The IFRC EAI/OI operations unit based in Nairobi has continued to provide technical and monitoring support to ERCS on regular basis that include but not limited to Logistics, PMER and financial support. To enhance financial management, the AU- IFRC office in Addis Ababa has oversight and supports ERCS in financial management. There is periodic physical presence of a Senior Disaster Management Officer to work with the Disaster Preparedness and response department and to coordinate with in country Partners (PNSs). The Operation unit has a framework (operations model) that provided extra support to project managers that are responsible for specific countries/ Operations therefore ERCS enjoys the benefited of this arrangement. With additional funding from Australia RC and British RC, the unit will recruit an operations manager to be based in Addis Ababa to support all IFRC operations and enhancing coordination. This will be enhanced by the periodic visit carried out by the cluster management.

On 18 September 2017, an alert was issued using the IFRC Disaster Management Information System (DMIS), which indicated the intention of the ERCS to request international assistance to the floods through an allocation from the Disaster Relief Emergency Fund (DREF).

The International Committee of the Red Cross (ICRC) has a delegation in Ethiopia, which has been supporting ERCS with its response to the populations affected by displacement from Oromia and Somali regions. The ICRC has contributed ES/NFIs for 1,500 HHs (7,500 people) displaced in East Harerghe (as noted above) along with emergency medical materials to treat the wounded.

ERCS in collaboration with ICRC provided 3,000 partial kits for displaced households (15,000 people) due to ethnic conflict in East Harerghe and Hareri regions. ICRC has also provided different medical materials for Hareri hospital and Chinatsen clinic. There is a partnership meeting where ICRC and other partners are attending issues related to emergency crises in the country. ERCS will attend cluster meetings where various humanitarian agencies are participating. ERCS have a plan to conduct a detailed assessment of the needs of the floods affected population. The assessment findings will be used to update the emergency plan of action as well as support resource mobilization efforts from PNSs and other partners.

The ERCS is supported by seven Partner National Societies (PNS) including the Austrian Red Cross, Canadian Red Cross, Danish Red Cross, Finnish Red Cross, Netherlands Red Cross, Spanish Red Cross and Swiss Red Cross. Movement partners are coordinating their response and support to ERCS through regular planning and coordination meetings. The in-country partners including ICRC are collaborating and coordinating in the on-going response to conflict and floods affected communities. A Movement coordination meeting was convened on 14 September 2017 to discuss the prevailing flood and civil unrest situations. The Canadian Red Cross and ICRC have been supporting the ERCS with the strengthening of the BDRT/NDRT capacity, which has been utilized for this response. An assessment is planned whose focus will be on gaps that have been identified with no support from other partners. During the operation, continuous consultative meetings will be held with ERCS, ICRC and in country PNS for coordination, capacity analysis and enhancement, and map out area that support. The PNS are continuing to monitor the situation, and are looking to avail complementary assistance to ERCS once a more detailed assessment has been completed.

Overview of non-RCRC actors in country

The overall response is led by the National Disaster Risk Management Coordination Commission (NDRMCC) which is a government structure above the Disaster Risk Management Food Security Services (DRMFSS) of the Ministry of Agriculture. Sector task forces have been established at national, regional, zonal and woreda level with the participation of all stakeholders including the NS. ERCS sends technical coordinators from ERCS national headquarters (NHQ) Disaster Preparedness and Response Department to participate in their respective clusters (health, nutrition, NFI and WASH) to allow for enhanced visibility of RC Movement activities and support coordination with non-Movement partner and the ERCS response.

Other actors involved in the responses include IOM, International Rescue Committee (IRC) and UNICEF.

- IOM has contributed ES/NFIs for 2,000 HHs (10,000) displaced due to the civil unrest in Moyale zone, Somali region; and these are pending distribution by ERCS.
- IRC has contributed ES/NFIs for 1,311 HH (6,555 people) displaced due to the civil unrest in West Harerghe, Oromia region.
- UNICEF has contributed ES/NFIs for 1,261 HHs (6,305 people) due to the flooding in Oromia region, and these have been distributed as part of the initial response by ERCS (refer to “Overview of the Host National Society” section).

Needs analysis, beneficiary selection, risk assessment and scenario planning

According to the ERCS rapid emergency needs assessments, a total of 18,628 households (HHs) (93,140 people) have been affected by the floods. This comprises 10,601 (HHs) (53,005 people) in Oromia and 8,027 HHs (40,125 people) in Afar region. It is reported that approx. 7,270 HHs (36,350 people) have been displaced, as the major impact has been the destruction of homes, which has forced the population to seek shelter in public buildings including police stations, religious institutions and schools. According the Ethiopian Federal Shelter/NFI cluster, emergency shelter and household items have been highlighted as the key humanitarian need in the immediate aftermath of the floods. The ERCS have provided assistance to 1,261 HHs (6,305 people), leaving a remaining 6,009 HHs (30,004 people) in need.

Table 1: Flood-affected population in need of assistance [as of 19 September 2017]

Region	Zone	Woreda	Number of displaced HHs
Oromia	South-east Shewa	Fentale	236
		Bofa	833
		Adama	54
		Bosset	250
		Metehara	424
		Liben	29
	South-west Shewa	Ilu	2,500
	Special	Sebeta Hawas	460
		Ejera	527
		Tefeki	274
Jima	Jima town	150	
Afar	Ambeira	-	272
Total			6,009

It is expected that there will be needs in the areas of food security, WatSan, as well as health and care, and these will be identified during the completion of a detailed emergency needs assessment that is planned under this operation. The ERCS will ensure that Sphere standards are considered in the implementation of this operation.

As a result of coordination meetings, UNICEF and the Government are responsible for the WASH activities in the area affected by the floods. There is also a WASH cluster at federal and regional level responsible for hygiene kits. IOM is the other UN agency responsible in distribution hygiene kits

Beneficiary selection

Through this DREF operation, 2,103 displaced HHs (approx. 10,515 people) will be targeted in Afar (Ambeira zone) and Oromia regions (Jima, South -west Shewa, South-west Shewa and Special zones), which equates to 35 per cent of the total displaced population. The ERCS will select HHs for assistance through this operation based on the following criteria: elderly, female-headed, people living with disability, as well as those with large numbers of children.

ERCS will ensure that the DREF operation is aligned with the IFRC's commitment to realize gender equality and diversity; by adapting beneficiary selection criteria that targets women headed-households, people with disabilities. Other aspects considered will include advocacy for the prevention of sexual violence and gender-based violence and the protection of children.

B. Operational strategy and plan

Overall objective

Immediate survival needs of the disaster-affected population are met through the provision of essential emergency relief and shelter assistance, targeting a total of 2,103 displaced HHs (approx. 10,515 people) in Ethiopia, for a period of three months.

Proposed strategy

The proposed strategy aims to support the ERCS provide a total of 2,103 displaced HHs (approx. 10,515 people) with immediate emergency relief assistance. This DREF operation will include the following activities:

- Conduct inception and dissemination workshop at regional levels with beneficiary and community representatives in affected areas prior to the implementation of the activities planned in the operation as a government requirement to ensure that the resources are effectively allocated and utilised. A total of 46 people will participate. The workshop will involve selected ERCS volunteers and staff. External partners will attend with their own funding.
- Government bodies Conduct a detailed emergency needs assessment in Afar, Oromia, Hareri and Somali regions to establish the scale of the needs of both the flood and civil unrest affected population; and the interventions required. This will be led by the ERCS NDRT/BDRTs who will work with the government using a standardized methodology will be used which will focus on the following sectors: Food security livelihoods & nutrition, WatSan, Health and care, and Relief/Shelter. It is expected that the results of the assessment will inform the updating of the EPoA for the response to the floods in Afar and Oromia through the DREF; while simultaneously a needs assessments is to be conducted outside the DREF by ICRC in areas of civil unrest along the Oromo/Somali border. To this effect the DREF operation will be focused on the response to the floods, but will support the coordination of Movement assistance to support the response to the civil unrest.
- Conduct a training for volunteers on ES/NFI shelter distribution techniques (Target: 40 volunteers; 10 from Afar, and 30 Oromia regions).
- Procurement/distribute of ES/NFIs that have been distributed to 2,103 HHs Afar and Oromia regions. Please refer to "Table 2" for a breakdown of the items that will be procured.
 - Shelter: Cover kits will be provided (tarps and ropes) to cover emergency shelter needs. In addition, NFIs including kitchen sets will be distributed to support emergency relief items for displaced families,
 - Health: Mosquito nets will be provided to prevent against malaria.
 - As previously mentioned other emergency needs, such as WASH and hygiene are provided by other actors.
- Conduct an After-Action Review (ARR) of the operation in collaboration with the Canadian Red Cross, including a lesson learnt workshop, and post distribution beneficiary satisfaction survey (BSS).

Table 2: ES/NFI kit breakdown

S/no.	Description	Specifications	Unit per HH
1	Plastic sheet	4m x 5m	2
2	Blankets	1.60m x 2.20m	2
3	Jerry can	Plastic 20 litres	1
4	Jerry can	Plastic 10 litres	2
5	Washing basin	45cm diameter, aluminum	1
6	Mats	2m x 2.5m, plastic	1
7	Cup	300ml	2
8	Jug	3ltr, plastic	1
9	Cooking pot	7ltr, aluminum	1
10	Ladles	125ml, aluminum	1
11	Rope	20m roll, polypropylene	10
12	Plate	Metal 24 cm	2
13	Mosquito net	Insecticide treated	2

Operational support services

Human resources

The initial DREF operation will require personnel, which includes the following staff and volunteers:

- A total of two DM staff will be recruited to support the implementation of the operation for a period of three months.
- A total of sixteen staff which includes NDRTs will be mobilized for 10 days to conduct assessments, and support the distribution of NFIs and other activities planned. Each volunteer will receive an incentive, visibility items (polo shirt and cap) as well as an accommodation allowance.
- A total of 40 volunteers (10 in Afar, and 30 in Oromia) will be mobilized to support the distribution of ES/NFIs for a period of five days. Each volunteer will receive an incentive, and visibility items (polo shirt and cap)

Andreas Sandin, Operations Coordinator will be responsible for reporting, implementation and compliance from IFRC. Engida Mandefro, Deputy Secretary General-DRM, will be responsible for reporting, implementation and compliance from ERCS.

Logistics and supply chain

- Procurement plans – ES/NFIs distributed to the affected population will be procured locally in accordance with the ERCS procurement and supply chain manual and in line with IFRC procurement requirement.
- Warehouse and storage – ES/NFIs will be stored at the NHQ warehouse in Addis Ababa prior to despatch to the branches. They will then be stored at the regional branch offices prior to onward distribution at the selected sites. ERCS will ensure that the time/date of distribution is coordinated with the despatch of the ES/NFIs to avoid the need for them to be stored for any longer than necessary and thus reduce any security related risk.
- Transport and fleet needs – the replenishment of mileage costs attributed to transportation to conduct the emergency needs assessments, and distributions have been budgeted in this operation.

Information technologies (IT)

As noted, the cost of airtime allocated to the BDRT and NDRTs involved in the emergency needs assessments will be budgeted in this operation.

Communications

ERCS NHQ communication personnel and regional branch heads and board chairman will ensure the communication of the operation through the local media authority, on the local TV and radio programs, to sensitize the population and promote Red Cross. Photographs and video materials will be shared with the IFRC and relevant PNS to enhance exposure of the ERCS response to international audiences.

Security

All BDRT/NDRTs involved in the response have been trained on the ICRC Safer Access Framework; and will seek opportunities to promote the acceptance of the RC emblem and principles by the affected population. ES/NFI distribution sites will be selected that mitigate any safety or security risk to the staff, volunteers and beneficiaries; while beneficiary selection criteria will also be communicated prior to distributions to minimize disruptions and uncertainty. All ERCS movement to the areas of operation will be subject to the approval of the NS security officer, and involve a briefing and debriefing process.

Planning, monitoring, evaluation, & reporting (PMER)

The ERCS will conduct a one-day inception workshop at branch level to launch the operation. All stakeholders including the representatives of the affected population, pertinent government officials and representatives of the UN agencies and NGOs working in the region will participate in the workshop. In this workshop the planned activities, duration, intervention areas and budget will be communicated to all partners. ERCS logistics, communication, finance, PMER and disaster preparedness and response departments will also be part of the inception workshop to be conducted. Staff assigned to coordinate the operation will undertake routine follow up and monitoring of the distribution planning and implementation at the operation sites. Technical support shall also be given by ERCS HQ Quality Assurance and PMER department.

At the end of the operation, an After-Action Review will be conducted in collaboration with the Canadian Red Cross which will include lessons learnt workshop, and beneficiary satisfaction survey. This will be done in accordance with the methodologies prepared under the Strengthening Emergency Response Capacity in Africa (SERA) initiative, and in collaboration with ERCS HQ Quality Assurance and PMER department.

Administration and Finance

The ERCS Finance Department will be assigned to the operation to ensure the rational use of financial resources in compliance with conditions specified in the Memorandum of Understanding between the NS and the IFRC. The financial management process will be based on ERCS procedures and regulations set by the DREF. This is to be aligned with IFRC procedures' IFRC EAIOI cluster office will provide technical support to ensure that the DREF operation is implemented in accordance with the EPoA and agreed conditions of the DREF.

NB:

The last four weeks will be used for wind up the operation through follow up visits, meeting and reporting.

Budget

	Budget Group	DREF grant budget
500	Shelter - Relief	67,864
501	Shelter - Transitional	0
502	Construction - Housing	0
503	Construction - Facilities	0
505	Construction - Materials	0
510	Clothing & Textiles	37,812
520	Food	0
523	Seeds & Plants	0
530	Water, Sanitation & Hygiene	0
540	Medical & First Aid	11,471
550	Teaching Materials	0
560	Utensils & Tools	81,891
570	Other Supplies & Services	1,052
571	Emergency Response Units	0
578	Cash Disbursements	0
	Total RELIEF ITEMS, CONSTRUCTION AND SUPPLIES	200,090
580	Land & Buildings	0
581	Vehicles Purchase	0
582	Computer & Telecom Equipment	0
584	Office/Household Furniture & Equipment	0
587	Medical Equipment	0
589	Other Machinery & Equipment	0
	Total LAND, VEHICLES AND EQUIPMENT	0
590	Storage, Warehousing	0
592	Distribution & Monitoring	2,227
593	Transport & Vehicle Costs	25,514
594	Logistics Services	2,103
	Total LOGISTICS, TRANSPORT AND STORAGE	29,844
600	International Staff	3,200
661	National Staff	0
662	National Society Staff	4,732
667	Volunteers	7,833
	Total PERSONNEL	15,765
670	Consultants	0
750	Professional Fees	0
	Total CONSULTANTS & PROFESSIONAL FEES	0
680	Workshops & Training	3,000
	Total WORKSHOP & TRAINING	3,000
700	Travel	0
710	Information & Public Relations	0
730	Office Costs	3,182
740	Communications	750
760	Financial Charges	0
790	Other General Expenses	0
790	Shared Support Services	0
	Total GENERAL EXPENDITURES	3,932
599	Programme and Supplementary Services Recovery	16,421
	Total INDIRECT COSTS	16,421
	TOTAL BUDGET	269,051

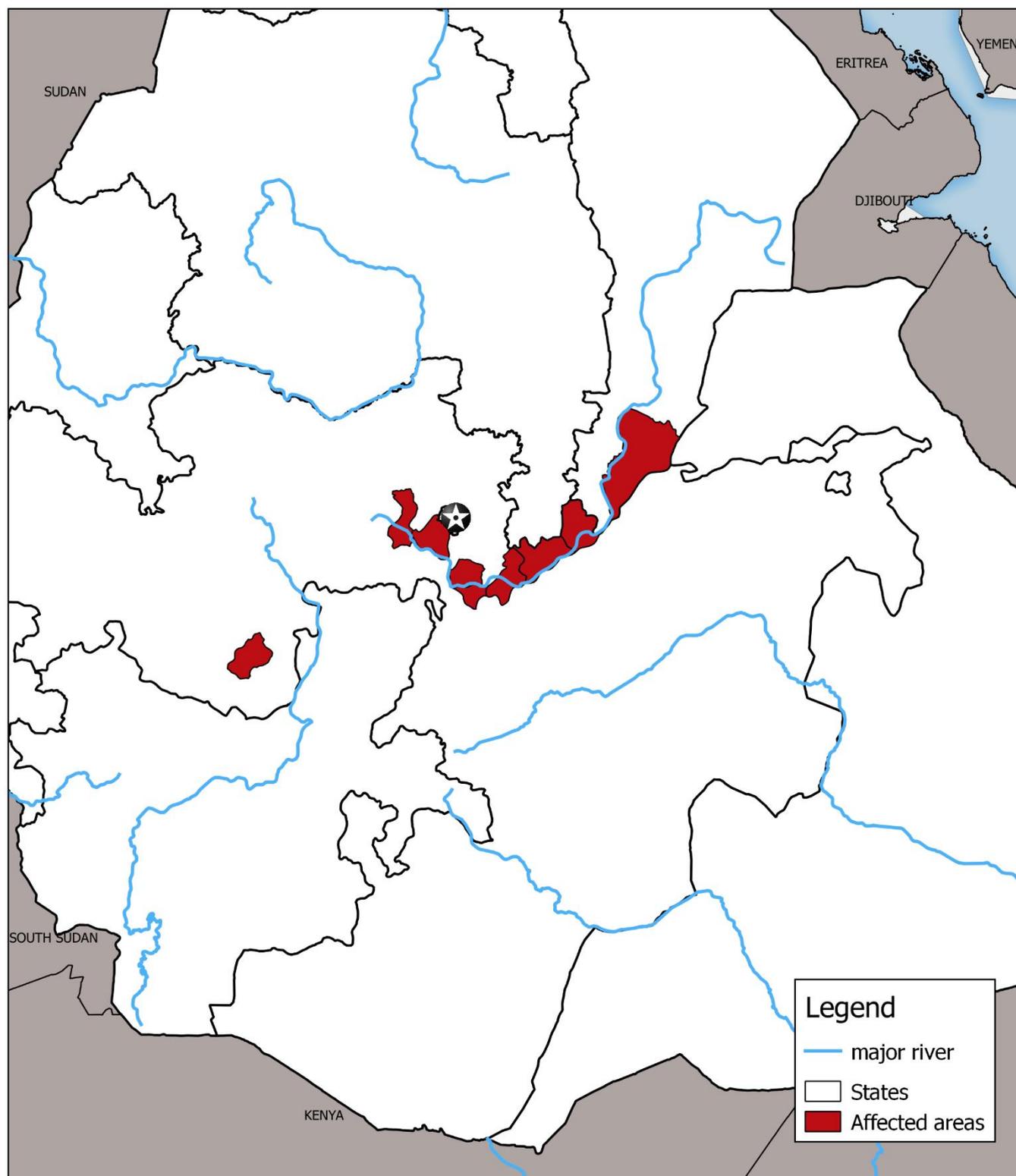


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Ethiopia: Floods and Civil Unrest

22 September 2017 • FL-2017-000139-ETH



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 Map data sources: IFRC, ERCS, GADM

0 80 160 240 320 km



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How we work

All IFRC assistance seeks to adhere to the Code of Conduct for the International Red Cross and Red Crescent Movement and Non-Governmental Organizations (NGOs) in Disaster Relief and the Humanitarian Charter and Minimum Standards in Disaster Response (Sphere) in delivering assistance to the most vulnerable. The IFRC's vision is to inspire, encourage, facilitate and promote at all times all forms of humanitarian activities by National Societies, with a view to preventing and alleviating human suffering, and thereby contributing to the maintenance and promotion of human dignity and peace in the world. The IFRC's work is guided by Strategy 2020 which puts forward three strategic aims:

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