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Emergency Plan of Action Operation Update

Chad: Food Security Crisis

 International Federation
of Red Cross and Red Crescent Societies

DREF n° MDRTD015	GLIDE n° OT-2017-000114-TCD
Date of issue: 10 November 2017	Timeframe covered by this update: 11 August to 20 October 2017
Operation start date: 11 August 2017	Operation timeframe: 11 August to 11 November 2017 (extended two months until 11 January 2018)
Operations Manager: Romain S. Guigma, Country Cluster Team	Point of contact: Anne Leclerc, Head of Sahel Cluster
Overall operation budget: CHF 233,017	N ° of people being assisted: 12,350
Red Cross Red Crescent Movement partners currently actively involved in the operation: ICRC, IFRC, Belgian Red Cross and French Red Cross	
Other partner organizations actively involved in the operation: The permanent Inter-State Committee for Drought Control in the Sahel (CILSS), The Global Alliance for Resilience Initiative (AGIR)	

Summary of main revisions made to Emergency Plan of Action (EPoA):

The Chad has experience with long-running violence associated with armed opposition groups, although usually not in the direct area of intervention for this DREF. The region, which shares boundary with Nigeria recently experienced in late September early October 2017 a worsening of the security situation. Indeed, following security incidents in as a precautionary measure, authorities (Prefect, Governors), recommended humanitarian actors to suspend their field activities for a few weeks to allow them to address security issues. Although operations have resumed activities on 10 October, this caused a slowdown and delays in the food security relief activities (distribution of food vouchers, nutrition screening and WASH activities). Compounding, temporary shortage in the availability of food in the markets also caused delays in the implementation of activities. Finally, a lessons-learned workshop that aims at analysing the successes, challenges, best practices of the operation, scheduled for late November 2017, has been postponed until December 2017.

Considering the above reasons, **this operation update is being issued to request a two-month extension until 11 January 2018**, to complete all planned activities.

A. SITUATION ANALYSIS

Description of the disaster

Chad contains pockets of severe food insecurity with population facing serious nutritional issues. In March, according to the latest [Cadre Harmonisé](#) ¹

- About 13,102 people were in *Emergency* (phase 4);
- An estimated 367,218 people in four districts were in *Crisis* (phase 3). These vulnerable people and among them, the poorest needed food, affordable basic commodities, rehabilitation and nutrition, health and other livelihood assistance and capacity-building for resilience;

¹ [Cadre Harmonisé](#) (or [harmonized framework](#)), is an analytical tool implemented at country level that complements the balance sheet (*national production, planned imports and available food aid and food reserves, and compare them to consumption*) by classifying the current and projected food-security situation on a standard scale across the region. The standard scale is based on some elements of the [Integrated Food Security Phase Classification \(IPC\)](#). There are 16 countries currently implementing the *Cadre Harmonisé*: Burkina Faso, Cape Verde, Chad, Gambia, Ghana, Guinea-Conakry, Ivory Coast, Mali, Mauritania, Niger, Togo and Senegal.

- An estimated 1,886,800 people in 18 districts were in *Stress* (phase 2). These people need support to build resilience, develop their livelihoods and keep severe malnutrition at acceptably low levels.

Projected figures showed a worsening projected situation with more than 897,408 people in Crisis or Emergency situation (Phase 3 to 5) from June to August.

Period March-May 2017									
DISTRICTS/ REGIONS	Total number of people in zone assessed	Phase 1: minimal		Phase 2 -stressed		Phase 3 -Crisis		Phase 3 to 5	
		Number of people	%	Number of people	%	Number of people	%	Number of people	%
CHAD	13 005 810	10 738 689	83	1 886 801	15	367 218	3	380 320	3

Period June-August 2017									
DISTRICTS/ REGIONS	Total number of people in zone assessed	Phase 1		Phase 2		Phase 3		Phase 3 to 5	
		Number of people	%	Number of people	%	Number of people	%	Number of people	%
CHAD	13 005 810	9 507 126	73	2 601 276	20	861 293	7	897 408	7

Source Harmonized framework for analysis and identification of food-insecure and food-insecure areas and food security in the Sahel and West Africa (CH) - Chad.; [CILSS, March 2017](#)

Humanitarian efforts of the government and its partners were not able to curb the progression of the difficulty of accessing food.

Some factors are compounding the crisis.

- The ongoing economic crisis in Chad continues to maintain seasonal demand for cereals at low levels compared with a normal year and this on almost all cereal markets, despite their normal functioning.
- The closure of the Libyan border (between 5 January and 28 February 2017) had a stronger negative impact on the markets for the BET region², Wadi Fire, Ouaddai, Bahr El Gazel and Kanem. Compared to a normal year, these markets experience a real increase in the prices of manufactured food products.
- The conflictual situation in the Lake Chad Region and Northern Nigeria is causing population movement along with insecurity since the affected population cannot produce enough to feed themselves and meet their basic needs
- Flooding has been experienced in this region, although it is an isolated issue and with minor consequences. Floods are alternated by droughts (10 to 15 days). These two hazards affect crops and destroy plantations (corn, groundnut etc.) which are harvested during the lean period as an alternative food item, while pending the large harvests between the end of October and November.

The Permanent Interstate Committee for Drought Control in the Sahel (CILSS)³, a surveillance agency for food security in Sahel, [reported in September](#) that in terms of rainfall, although a surplus to normal situation predominated overall in the Sahel until 31 August, pockets of water deficit were still observed in Chad. Looking ahead to the rest of the season, rainfall is expected to exceed the 1981-2010 average over the West and Central Sahel but a rainfall deficit is forecasted for some countries among which Chad which should experience Food security issues.

In view of this food crisis, food aid, accompanied by strong actions for better nutritional and livelihood protection, is required. Considering that the food and nutritional situation is periodic (lean season), the Red Cross of Chad (CRC) with the support from the IFRC Sahel Country Cluster Support Team (Sahel Cluster) and the IFRC Niger Country Cluster, have made a commitment to work upstream (preparation) and downstream (post-response) to better understand the food insecurity problem and provide adequate short and long-term interventions. The support from this Disaster Response Emergency Fund is geared towards responding to the emergency in the vulnerable groups identified and to start the foundation for detailed assessments to feed in stronger planning for a four-year program, based on a preparedness and resilience approach.

Summary of current response

Overview of Host National Society

The Red Cross of Chad has extensive experience in managing Food and Nutrition crisis. Since the food crisis of 2004/2005, the National Society has been building up its operational capacity in managing operations. In addition to this operational experience, the CRC has diversified its response strategies and tools, for example with the use of the cash transfer modality to respond to crises when feasible. There is also the systematic involvement of communities in operations. The CRC has successfully managed food security and nutritional operations in the last few years (2005, 2008, 2011-2012, 2015 and 2017)

² Borkou-Ennedi-Tibesti Region

³ CILSS Rapport : Concertation Régionale sur la Sécurité Alimentaire et nutritionnelle au Sahel et en Afrique de l'Ouest, Conakry, Guinée, 18-20 Septembre 2017

The following activities give an overview of the actions already undertaken by the National Society under this DREF regarding the food security operation:

- A total of 12,350 beneficiaries have been selected among whom, 3,971 children and 1,659 pregnant and lactating women;
- Training of 30 NDRTs (12 female and 18 male);
- Twelve contracts have been signed with financial institutions and shops;
- As of 7 November 2017, a total of 9,143 (3,564 children, 1,208 pregnant and lactating women, 4,371 adults) out of the 12,350 target beneficiaries have already benefited from food vouchers and already received their food stuffs.

Overview of Red Cross Red Crescent Movement in country

- **IFRC:** For the implementation of this DREF operation, IFRC through the Sahel Cluster provides technical support and has already deployed a Regional Disaster Response Team (RDRT) member to support the National Society. At the regional level, a monitoring and coordination plan is established to support the Red Cross of Chad.
- **ICRC:** works in Chad in some specific areas, particularly in conflict zones. There is a cooperation agreement between the ICRC and the National Society
- The **French Red Cross** is well established in the country and supports the CRC in the implementation of projects and programs as well as in strengthening food security, nutrition and the livelihoods sector.

Movement Coordination

Red Cross Movement coordination meetings are held regularly, bringing together the Partner National Societies (PNS), the ICRC, the CRC and the deployed RDRT to support the implementation of the operation.

Overview of non-Red Cross Red Crescent (RCRC) actors in country

Between January and June 2017, the Chad Red Cross' partners have worked together with the Food Security Cluster to reach around 1,027,763 people through relief activities.

Needs analysis and scenario planning

Needs analysis

Considering the analysis of the harmonized framework⁴, which is globally worrying regarding food security and nutrition, food distribution actions have been planned to be carried out for 861,300 vulnerable people, among whom 12,350 are directly targeted within this DREF operation. Each beneficiary would receive food assistance, through conditional cash transfer vouchers' modality, to cover the estimated caloric requirements of 2100 kcal per person per day. The operation plans to provide a complete and balanced food assistance for 30 days per person. Water, Sanitation and Hygiene (WASH) is also a priority, as there is a close relationship between nutrition and WASH.

Capacity building

Capacity building is part of the objectives to achieve both at local and national levels. At local level, the operation has set up community management structures which have been fully involved in the beneficiaries' selection. At the national level, refresher training sessions for volunteers and National Disaster Response Teams (NDRT) members on Food Security, Nutrition and Livelihoods have been conducted.

Beneficiary Selection

Beneficiaries have been identified and selected upon the agreed criteria based on the Household Economy Assessment (HEA). The selection has been done through a participatory approach with the collaboration of the Red Cross of Chad's branches, local administrative authorities, the community members, the heads of agriculture and livestock ministry's national departments, health services, the food security and livelihood agents and other partners.

Operation Risk Assessment

Chad is experiencing attacks from armed groups and the country remains permanently on alert. This situation has caused delays in the implementation of activities. However, even though the operational areas are not at risk, preventive actions are taken to mitigate insecurity. Attention has been paid on the reinforcement of security rules and measures to ensure a smooth implementation of activities

⁴ Analytical tool implemented at country level that complements the balance sheet (national production, planned imports and available food aid and food reserves, and compare them to consumption) by classifying the current and projected food-security situation on a standard scale across the region. The standard scale is based on some elements of the Integrated Food Security Phase Classification (IPC).

B. OPERATIONAL STRATEGY

Proposed strategy

The overall objective of this operation is to provide food and preventive nutrition activities for 1,900 households and enable the affected population to survive and meet its immediate needs during the lean season (July to October 2017). The strategy that has been proposed includes the following:

- Continuous needs assessments and analysis: The Terms of Reference of the in-depth assessments as well as the related tools are being finalized, the in-depth assessments are scheduled and will be hopefully carried in early November 2017. They are geared towards helping to better defining the food security program and considering the short and longer-term aspects.
- Response to the immediate food and non-food needs of 12,350 people (1,900 households), in the Wave District in *Gouri Rural*, *Doum* and *Kouloudia* sub-prefectures. Food assistance through the distribution of food vouchers is being provided to the 12,350 targeted beneficiaries. Nutrition and health / wash activities have been planned to accompany the food assistance.
- Protection of the livelihoods of households: this aspect will be fully integrated in the four-year Community-based Resilience Program.

Communities

Throughout this operation, beneficiaries are considered as full stakeholders. Community management committees have been set up and responsibilities formally established to carry out activities (community targeting, implementation, monitoring, coordination participation). This should foster full ownership of the program by the communities and transfer of competences at the community level. While implementing the operation plan, communities are involved, and implementing agents execute a competence transfer plan to enable community empowerment and prepare them for the recovery phase.

Host National Society

Regarding the host National Society, the following three things are considered with this operation:

- Decentralization of coordination and full strengthening of the capacities of branches
- Strengthening local committees or branches (human resources, equipment, etc.)
- More leadership for the National Society

IFRC

Throughout the implementation of this DREF, the IFRC focus is on providing adequate capacity building support to the Red Cross of Chad's members. It supports the operational implementation as well. Additionally, it aims at ensuring a more effective monitoring system and improving the coordination of the response, both internally and with external partners. IFRC provides support in trainings, resource mobilisation for longer-term programming and ensures the overall quality of the operation.

Operational support services

Human resources

The Red Cross of Chad has competent experienced staff and volunteers in responding to food insecurity/nutrition as well as in responding to floods. As for the long-term programming, the National Society has experience and has capitalized on the lessons learned from the operations implemented in the past. In short, the National Society has qualified staff ready to react when needed.

Logistics and supply chain

Most of the operation consist of cash transfers, which reduces the mobilization of transportation, storage or purchases of food items. However, this also entails a good logistic planning through the following activities:

- Evaluation of potential suppliers at local level with delivery protocols and payment terms established: a total of 17 providers have been selected;
- Warehousing and storage is managed directly by suppliers identified for food delivery;
- The mobilisation of two vehicles to support the National Society in the monitoring of the activities.

Communications

Communication, advocacy and community awareness materials are being developed to make visible the relief actions of both the Red Cross of Chad and the IFRC through the production and realization of articles, press releases,

testimonies, leaflets, photos and videos to be published in coming days. Emphasis is also placed on advocacy for protection, dignity, rights and respect for communities.

Information Technologies (ITs)

Currently, the target areas of the operation are covered by telephone networks and have a good internet connection. However, at the local level, Chad Red Cross branches do not have sufficient computer equipment to support operations.

Planning, monitoring, evaluation, & reporting (PMER)

A monitoring and evaluation plan has been developed to ensure the smooth running of the activities. A lessons-learned workshop will be organized in late December 2017 to analyze the successes, challenges, best practices and recommendations to be captured and applied in future programs and emergency appeals. Currently, a weekly report is prepared and shared by the RDRT. A Joint Task Force meeting has been set up and serves as a framework for sharing information on the ongoing activities as well as the related challenges.

Administration and finance

The Red Cross of Chad has a finance and accounting department. Additionally, IFRC financial staff is working closely with the CRC to ensure the proper use of financial resources, in accordance with the MoU signed between the National Society and IFRC.

C. DETAILED OPERATIONAL PLAN

Early warning and preparedness for Emergency Response	
Outcome 1: Evaluations and coordination are ensured in the implementation of the operation	
Output 1.1: The food and nutritional situation is determined, and recommendations are made	
Planned activities	Implementation (%)
Rapid evaluation in the vulnerable pockets	100%
In-depth evaluation of the food and nutritional situation	0%
Final evaluation of the Operation	0%
Output 1.2: Strengthening internal and external coordination	
Planned activities	Implementation (%)
Communication and visibility on the Operation	60%
Internal coordination meetings	60%
Participation in Food Security and Nutrition Cluster meetings	60%
Participation in Country and regional meetings	25%
Progress towards outcomes	
<ul style="list-style-type: none"> Rapid assessments in areas classified at risk have been carried out, to instruct the development of the Plan of Action for this DREF. Communication, advocacy and community awareness materials are being developed to ensure the visibility of relief actions of both the Red Cross of Chad and the IFRC The deployed RDRT already participated to the RDRT training held in Bamako in August 2107. He also participates in the Food Security Cluster meetings with partners in country: French Red Cross, WFP, ACTED, CARE, ALIMA. 	
<i>The remaining activities:</i>	
<ul style="list-style-type: none"> In-depth evaluation of the food and nutritional situation: The in-depth assessments are scheduled to happen in early November 2017. The Terms of Reference as well as the related tools are being finalized. Final evaluation of the Operation: A lessons-learned workshop will be organized in December 2017 to analyse the successes, challenges, best practices and recommendations to be captured and applied in future programs and Emergency Appeals. 	

Capacity building of the National Society	
Outcome 2: The technical capacities of Chad Red Cross to meet emergencies and implement Food Security, Nutrition and Livelihoods are strengthened	
Output 2.1: The Capacity building of the National Society to meet emergencies and implement Nutrition and Livelihoods program is realized	
Planned activities	Implementation (%)
Training of 20 Volunteers on CTP/CBA and targeting/screening techniques	100%
Re-training of 20 volunteers and 10 staff members on Food security /Nutrition and livelihood (NDRT)	100%
Re-training of 20 Volunteers on targeting/screening techniques	100%
Progress towards outcomes	
<p>The capacity building of the National Society was enhanced through the training of 30 NDRTs (12 female and 18 male) Additionally Two supervisors and 60 volunteers among whom four women and 58 men, were trained on targeting methodology and assessments' tools. A total of 54 village committees were also set up and involved in the household economy assessment (HEA). IFRC sent a vehicle at the National Society as support.</p>	

Food security, nutrition and livelihoods	
Outcome 3: Food and nutritional assistance to the most vulnerable people of Waye department is provided during the lean period (August - September 2017)	
Output 3.1: Food assistance for 12,350 vulnerable people is provided through conditional cash transfer (vouchers)	
Planned activities	Implementation (%)
Community Information (authorities, stakeholders)	100 %
Process of community management structures	100 %
Feasibility analysis on support tools	100 %
Targeting beneficiaries	100 %
Obtaining distribution materials	100 %
Identification and contracting with the financial institutions and shops	100 %
Preparation of distribution tools	100 %
Food distribution of foodstuffs (cash transfer, vouchers) for one month	74%
Post Distribution Monitoring	0%
Mid-term evaluation of the intervention	0%
Output 3.2: Community-based prevention and care-taking of acute/severe malnutrition are assured	
Planned activities	Implementation (%)
Routine screening	50%
Referencing and counter- referencing of severely malnourished children	50%
Monitoring of malnourished children cases	50%
Sensitization of caretakers on key health/nutrition practices	50%
Promotion of exclusive breastfeeding and adequate supplementary feeding	25%
Management of early screening by mothers (PBM approach)	25%
Community discussions and awareness	20%
Progress towards outcomes	

- The identification and selection of beneficiaries have been completed. A total of 12,350 beneficiaries have been targeted among whom 3,971 children and 1,659 pregnant and lactating women.
- The identification/contracting with financial institutions and shops has been effective and has resulted to the signature of 12 contracts
- The distribution of vouchers is ongoing. Indeed, the distribution activities have been scheduled to take place from 28 October to 15 November 2017. As of 7 November 2017, a total of 23 villages have already been reached through distribution of food vouchers.
- As of 7 November 2017, a total of 9,143 (3,564 children, 1,208 pregnant and lactating women, 4,371 adults) out of the 12,350 target beneficiaries have benefited from food vouchers and already received their food stuffs
- Community-based nutrition sensitization committees were set up. Their role consist on:
 - helping in the identification of beneficiaries
 - sharing information on distribution dates with communities
 - supporting community mobilization.
 - helping in the organization of targeting or distribution activities
 - playing an interface role between Red Cross teams, the local authorities and the communities.
- Meetings have been held with the health centres and practitioners regarding detection and referencing of acute malnutrition cases

Water, Sanitation and Hygiene promotion

Outcome 3.2: The communities' health status is improved

Output 3.2.1: Water-borne and food hygiene related diseases are reduced in 3000 households

Planned Activities	Implementation (%)
Development of a community-based surveillance system	20%
Treatment/decontamination of water in households	20%
Promotion of hygiene	25%
Training of CBS, ECV and Wash volunteers	100%

Progress towards outcomes

The training of 20 Red Cross volunteers on Community Based Surveillance and Epidemic Control for Volunteers has been conducted.

Reference documents



Click here for:

- Previous Appeals and updates
- Emergency Plan of Action (EPoA)

For further information, specifically related to this operation please contact:

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How we work

All IFRC assistance seeks to adhere to the **Code of Conduct** for the International Red Cross and Red Crescent Movement and Non-Governmental Organizations (NGO's) in Disaster Relief and the **Humanitarian Charter and Minimum Standards in Humanitarian Response (Sphere)** in delivering assistance to the most vulnerable. The IFRC's vision is to inspire, **encourage, facilitate and promote at all times all forms of humanitarian activities** by National Societies, with a view to **preventing and alleviating human suffering**, and thereby contributing to the maintenance and promotion of human dignity and peace in the world.

The IFRC's work is guided by Strategy 2020 which puts forward three strategic aims:



Save lives,
protect livelihoods,
and strengthen recovery
from disaster and crises.



Enable **healthy**
and **safe** living.



Promote **social inclusion**
and a culture of
non-violence and **peace**.

Disaster Response Financial Report

MDRTD015 - Chad - Food Crisis

Timeframe: 11 Aug 17 to 11 Nov 17

Appeal Launch Date: 11 Aug 17

Interim Report

Selected Parameters

Reporting Timeframe	2017/8-2017/10	Programme	MDRTD015
Budget Timeframe	2017/8-2017/11	Budget	APPROVED
Split by funding source	Y	Project	*
Subsector:	*		

All figures are in Swiss Francs (CHF)

I. Funding

	Raise humanitarian standards	Grow RC/RC services for vulnerable people	Strengthen RC/RC contribution to development	Heighten influence and support for RC/RC work	Joint working and accountability	TOTAL	Deferred Income
A. Budget		233,017				233,017	
B. Opening Balance							
Income							
<u>Other Income</u>							
<i>DREF Allocations</i>		233,017				233,017	
C4. Other Income		233,017				233,017	
C. Total Income = SUM(C1..C4)		233,017				233,017	
D. Total Funding = B + C		233,017				233,017	

* Funding source data based on information provided by the donor

II. Movement of Funds

	Raise humanitarian standards	Grow RC/RC services for vulnerable people	Strengthen RC/RC contribution to development	Heighten influence and support for RC/RC work	Joint working and accountability	TOTAL	Deferred Income
B. Opening Balance							
C. Income		233,017				233,017	
E. Expenditure		-168,578				-168,578	
F. Closing Balance = (B + C + E)		64,439				64,439	

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Split by funding source	Y	Project	*
Subsector:	*		

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III. Expenditure

Account Groups	Budget	Expenditure					TOTAL	Variance
		Raise humanitarian standards	Grow RC/RC services for vulnerable people	Strengthen RC/RC contribution to development	Heighten influence and support for RC/RC work	Joint working and accountability		
	A					B	A - B	
BUDGET (C)						233,017	233,017	
Relief items, Construction, Supplies								
Water, Sanitation & Hygiene	870							870
Cash Disbursement	130,421							130,421
Total Relief items, Construction, Sup	131,291							131,291
Land, vehicles & equipment								
Medical Equipment			715			715		-715
Total Land, vehicles & equipment			715			715		-715
Logistics, Transport & Storage								
Transport & Vehicles Costs	3,062		775			775		2,287
Logistics Services	3,690							3,690
Total Logistics, Transport & Storage	6,752		775			775		5,977
Personnel								
International Staff	24,500		2,031			2,031		22,469
National Staff	90							90
National Society Staff	16,875							16,875
Volunteers	75							75
Total Personnel	41,540		2,031			2,031		39,509
Workshops & Training								
Workshops & Training	20,840		1,810			1,810		19,030
Total Workshops & Training	20,840		1,810			1,810		19,030
General Expenditure								
Travel	11,900		-742			-742		12,642
Information & Public Relations	210		313			313		-103
Office Costs	2,940							2,940
Communications	2,820							2,820
Financial Charges	502		262			262		241
Total General Expenditure	18,372		-168			-168		18,540
Operational Provisions								
Operational Provisions			163,127			163,127		-163,127
Total Operational Provisions			163,127			163,127		-163,127
Indirect Costs								
Programme & Services Support Recove	14,222		288			288		13,934
Total Indirect Costs	14,222		288			288		13,934
TOTAL EXPENDITURE (D)	233,017		168,578			168,578		64,438
VARIANCE (C - D)			64,438			64,438		

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Split by funding source	Y	Project	*
Subsector:	*		

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IV. Breakdown by subsector

Business Line / Sub-sector	Budget	Opening Balance	Income	Funding	Expenditure	Closing Balance	Deferred Income
BL2 - Grow RC/RC services for vulnerable people							
Disaster management	233,017		233,017	233,017	168,578	64,439	
Subtotal BL2	233,017		233,017	233,017	168,578	64,439	
GRAND TOTAL	233,017		233,017	233,017	168,578	64,439	