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Emergency Plan of Action operation update

Ethiopia: Floods DREF

 International Federation
of Red Cross and Red Crescent Societies

DREF n° MDRET018	GLIDE n° FL-2017-000139-ETH
Operations update n° 1; 20/12/2017	Timeframe covered by this update: 22 nd September- 14 th December 2017
Operation start date: 22 nd September, 2017	Operation timeframe: 5 months including 2 months extension with this Operations Update (New end date 23 February 2018)
Overall operation budget: CHF 265,328.47	
N° of people being assisted: 2103 HHs (10,515 people)	
Red Cross Red Crescent Movement partners currently actively involved in the operation: Austrian Red Cross, Canadian Red Cross, Finnish Red Cross, ICRC, IFRC, Netherlands Red Cross, Swiss Red Cross and Spanish Red Cross.	
Other partner organizations actively involved in the operation: IOM, International Rescue Committee, National Disaster Risk Management Commission and UNICEF.	

Summary of major revisions made to emergency plan of action:

Through this Operations Update, Ethiopia Red Cross Society (ERCS) seeks to extend the operational timeframe by an additional two months (New end date: 23 February 2018) to enable completion of procurement of Emergency Shelter/NFI kits. ERCS also seeks approval to reallocate **27,773.41 Swiss francs** planned for the “Inception workshop”, “monitoring and distribution” and “transportation” budget lines to offset the projected over expenditure under ES/NFI procurement caused by increase in prices on the local market.

It should be highlighted that the assistance to beneficiaries has been provided using NS pre-positioned stocks and the pending procurements will enable the ERCS to replenish the distributed items. The first activity which is not done as per the plan is the inception workshop which was planned to be conducted in Oromia and Afar regions. The planned inception workshop was not conducted since ERCS directly conducted the distribution considering the urgency of the need for ES/NFIs for the displaced people.

A. Situation analysis

Description of the disaster

In Ethiopia, rainfall attributed to the Kiremt rains, which began on 8 September 2017 has led to extensive flooding. The Ambeira zone in Afar region, and special zones surrounding Addis Ababa (the capital), Jima, South-east Shewa, and South-west Shewa in the Oromia region have been worst affected by the rains and flooding. It is estimated that a total of 18,628 households (HHs) (93,140 people) have been affected, of which 7,270 HHs (36,350 people) have been displaced.

In the background of the recent floods, the situation has been complicated further by an escalation in the civil unrest along the Oromo and Somali border, which stretches more than 1,000km. Ethnic clashes have led to the displacement of more than 45,000 HHs (225,000 people) from Oromia and Somali regions, including into the neighbouring Hareri region. The floods and conflict has affected in the same areas in Oromia and Somali regions therefore creating a complex situation.

Summary of current response

Overview of Host National Society

The Ethiopian Red Cross Society (ERCS) is present across all 11 regions and 33 zones of the country. It has a pool of 168 Branch Disaster Response Team (BDRT) and 16 National Disaster Response Team (NDRT). The ERCS Afar, Oromia and Somali branches have deployed BDRTs and NDRTs to conduct emergency needs assessments and distributions of essential shelter (ES) / non-food items (NFIs) to 2,383 HHs (11,915 people) that have been displaced by the flooding in Jima, South-western and Special zones of Oromia zone, utilizing UNICEF stored items in ERCS warehouse with the agreement to replenish the items once the procurement of the DREF items is completed. The ERCS has also distributed of ES/NFIs to 7651 HHs (38,255 people) that have been displaced due to civil unrest in Oromia and Somali region in collaboration with ICRC. ERCS ambulances were also providing evacuation and first aid services to those that have been wounded. In addition, ERCS is the main source of information in the national ES/NFI cluster, the assessment results are being shared to the cluster so that partners in the cluster would be able to respond to the disaster if they have resources available.

Overview of Red Cross Red Crescent Movement in country

The International Federation of Red Cross and Red Crescent Societies (IFRC) provides technical support to the ERCS through its East Africa and Indian Ocean Islands (EAIOI) Country Cluster Office, in Nairobi, Kenya. On 18 September 2017, an alert was issued using the IFRC Disaster Management Information System (DMIS), which indicated the intention of the ERCS to request international assistance to the floods through an allocation from the Disaster Relief Emergency Fund (DREF).

The International Committee of the Red Cross (ICRC) has a delegation in Ethiopia, which has been supporting ERCS with its response to the populations affected by displacement from Oromia and Somali regions. The ICRC has contributed ES/NFIs for 7651 HHs (38,255 people) displaced in Somali and Oromia conflict displaced people along with emergency medical materials to treat the wounded.

The ERCS is supported by seven Partner National Societies (PNS) including the Austrian Red Cross, Canadian Red Cross, Danish Red Cross, Finnish Red Cross, Netherlands Red Cross, Spanish Red Cross and Swiss Red Cross. The Canadian Red Cross and ICRC have been supporting the ERCS with the strengthening of the BDRT/NDRT capacity, which has been utilized for this response. A Movement coordination meeting was convened on 14 September 2017 to discuss the prevailing flood and civil unrest situations. The PNS are continuing to monitor the situation, and are looking to avail complementary assistance to ERCS once a more detailed assessment has been completed.

Overview of non-RCRC actors in country

The overall response is led by the National Disaster Risk Management Coordination Commission (NDRMCC) which is a government structure above the Disaster Risk Management Food Security Services (DRMFSS) of the Ministry of

Agriculture. Sector task forces have been established at national, regional, zonal and *woreda*¹ level with the participation of all stakeholders including the NS. ERCS sends technical coordinators from ERCS national headquarters (NHQ) Disaster Preparedness and Response Department to participate in their respective clusters (health, nutrition, NFI and WASH) to allow for enhanced visibility of RC Movement activities and support coordination with non-Movement partner and the ERCS response.

Other actors involved in the response include IOM, International Rescue Committee (IRC) and UNICEF.

- After the launching of the floods appeal, the International Organization for Migration (IOM) was able to respond to the Afar flood by providing full ES/NFI kits for 500 displaced households based on the assessment results shared by the Ethiopian Red Cross Society (ERCS). The distribution was done by ERCS volunteers in Afar region. In addition, so far IOM has contributed with ES/NFIs and cash for 3,834 HHs (19,170 people) displaced due to the civil unrest in Oromia region in which the distribution was conducted through ERCS.
- IRC has contributed ES/NFIs for 1,311 HH (6,555 people) displaced due to the civil unrest in West Harerghe, Oromia region.
- UNICEF has contributed ES/NFIs for 2,383 HHs (11,915 people) due to the flooding in Oromia region, and these have been distributed as part of the initial response by ERCS which need to be replenished by the flood DREF.

Needs analysis and scenario planning

According to the ERCS rapid emergency needs assessments, a total of 18,628 households (HHs) (93,140 people) have been affected by the floods. This comprises 10,601 (HHs) (53,005 people) in Oromia and 8,027 HHs (40,125 people) in Afar region. It is reported that approx. 7,270 HHs (36,350 people) have been displaced, as the major impact has been the destruction of homes, which has forced the population to seek shelter in public buildings including police stations, religious institutions and schools. According to the Ethiopian Federal Shelter/NFI cluster, emergency shelter and household items have been highlighted as the key humanitarian need in the immediate aftermath of the floods. Since the needs of the displaced people was very immediate, there was an agreement to use the existing assessment results instead of conducting additional assessment which was planned in this project. After securing the budget of for the flood DREF, ERCS dispatched the UNICEF ES/NFI items which was stored in ERCS warehouse in order to avoid the delays which will be created by the procurement process. The plan is to replace the items after the completion of the procurement. The planned inception workshop was not conducted since ERCS directly conducted the distribution considering the urgency of the need for ES/NFIs for the displaced people.

B. Operational strategy and plan

Overall Objective

Immediate survival needs of the disaster-affected population are met through the provision of essential emergency relief and shelter assistance, targeting a total of 2,103 displaced HHs (approx. 10,515 people) in Ethiopia, for a period of three months.

Proposed strategy

The proposed strategy aims to support the ERCS provide a total of 2,103 displaced HHs (approx. 10,515 people) with immediate emergency relief assistance. Initially, the DREF operation planned to accomplish the following activities:

- Conduct inception and dissemination workshop at regional levels with beneficiary representative and stakeholders prior to the implementation of the activities planned in the operation as a government requirement to ensure that the resources are effectively allocated and utilised. A total of 65 people will participate (15 in Afar and 50 from

¹ Subdivisions (districts) of Ethiopia

Oromia regions). This activity was not done according to the plan since the situation of the emergency did not allow to conduct such workshops in the area. The beneficiaries and concerned government authorities as well as the stakeholders were briefed about the project during the distribution.

- Government bodies conduct a detailed emergency needs assessment in Afar, Oromia, Hareri and Somali regions to establish the scale of the needs of both the flood and civil unrest affected population; and the interventions required. This will be led by the ERCS NDRT/BDRTs who will work with the government using a standardized methodology which will focus on the following sectors: Food security, livelihoods & nutrition, WatSan, Health and care, and Relief/Shelter. It is expected that the results of the assessment will inform the updating of the EPoA for the response to the floods in Afar and Oromia through the DREF; and mobilization of other resources from other Movement partners if needed for the response to the civil unrest along the Oromo/Somali border. To this effect, the DREF operation will be focused on the response to the floods, but will support the coordination of Movement assistance to support the response to the civil unrest. The initial assessment results which were used to develop this document were used as a tool to respond to the needs. The reason additional assessments were not conducted is that an agreement was reached within ERCS to use the existing resources of other partners to respond to the needs immediately. Since the response was provided immediately after the launching of the DREF, there was no need to conduct additional assessments assuming the results would remain the same and the beneficiaries are reached on timely basis.
- Conduct a training for volunteers on ES/NFI shelter distribution techniques (Target: 40 volunteers; 10 from Afar, and 30 Oromia regions).
- Procurement of ES/NFIs which have been distributed to 2,103 HHs Afar and Oromia regions. Please refer to “Table 2” for a breakdown of the items that will be procured. The procurement process of the ES/NFIs was started soon after the DREF operation was launched. All items listed in the plan were announced for bidders. A technical committee was established and the technical evaluation was done according to the criteria set. The winners are awarded, and the delivery of items are expected.
- Conduct an After-Action Review (ARR) of the operation in collaboration with the Canadian Red Cross, including a lesson learnt workshop, and post distribution beneficiary satisfaction survey (BSS). The post distribution monitoring and beneficiary satisfaction survey is expected to be conducted within the coming month.

Operational support services

Human resources

The DREF operation will require personnel, which includes the following staff and volunteers in order to complete the remaining planned activities

- DM staff who will facilitate the implementation of the operation for the extension period.
- NDRT/BDRT trained volunteers and staffs who will support the post distribution monitoring and beneficiary satisfaction survey.
- Staff from logistics who will facilitate the completion of the procurement process of the ES/NFIs.

Logistics and supply chain

- Procurement plans – The procurement of ES/NFIs distributed to the affected population is underway locally in accordance with the ERCS procurement and supply chain manual and in line with IFRC procurement requirement.
- Warehouse and storage – ES/NFIs will be replenished once the procurement is completed.

Information technologies (IT)

The cost of airtime allocated to the BDRT and NDRTs involved in the implementation of the DREF is budgeted in this operation.

Communications

The distribution was communicated through the respective local Medias. Moreover, the assistances provided were posted on a national newspaper (Ethiopian Herald) being one of the immediate response provided for the needy.

Security

All BDRT/NDRTs involved in the response have been trained on the ICRC Safer Access Framework; and seek opportunities to promote the acceptance of the RC emblem and principles by the affected population. ES/NFI distribution sites were selected that mitigate any safety or security risk to the staff, volunteers and beneficiaries. As far as the DREF project is concerned, there were no security problems encountered by ERCS staff and volunteers during the implementation of this operation.

Planning, monitoring, evaluation, & reporting (PMER)

At the end of the operation, an After-Action Review will be conducted in collaboration with the Canadian Red Cross which will include lessons learnt workshop, and beneficiary satisfaction survey. This will be done in accordance with the methodologies prepared under the Strengthening Emergency Response Capacity in Africa (SERA) initiative, and in collaboration with ERCS HQ Quality Assurance and PMER department.

C. Detailed Operational Plan

Programming / Areas Common to all Sectors

Areas Common to all sectors			
Outcome 1 Continuous and detailed assessment and analysis is used to inform the design and implementation of the operation	Outputs		% of achievement
	Output 1.1: Emergency needs assessments are carried out in consultation with beneficiaries to inform the preparation/revision of the Emergency Plan of Action.		20%
Activities	Is implementation on time?		% progress (estimate)
	Yes (x)	No (x)	
Conduct inception and dissemination workshop		x	0%
Conduct detailed emergency needs assessments in affected areas to inform preparation of the EPoA.		x	0%
Update the EPoA based on results of emergency needs assessments.		x	0%
Participate in coordination meetings with key stakeholders	x		100%
Conduct After Action Review of the operation		x	0%
Progress towards outcomes			

- The Inception Meeting was not conducted due to time constraints, however, during the distributions information concerning the DREF that is planned activities, duration of the operation, intervention areas and budget were communicated to the beneficiaries and to the local authorities.
- While providing the assistance, the initial assessment results were used as a reference since the intervention was started not long after the initial assistance.
- As the inception workshop was not held, ERCS therefore requests to reallocate the unused funds from inception workshop to procurement of NFIs due to increase in prices on the local market.
- During the reporting period, planning and follow up meetings were held with the government and humanitarian NGOs involved in the response.
- The After-Action Review is planned to be conducted at the end of the DREF operation.

Shelter and settlements

Needs analysis:

The rapid emergency needs assessment that was carried out identified a total of 18,628 households (HHs) (93,140 people) that had been affected by the floods. This comprised 10,601 HHs (53,005 people) in Oromia and 8,027 HHs (40,125 people) in Afar region. It was reported that approx. 7,270 HHs (36,350 people) had been displaced, as the major impact was the destruction of homes, which has forced the population to seek shelter in public buildings including police stations, religious institutions and schools. According to the Ethiopian Federal Shelter/NFI cluster, emergency shelter and household items were highlighted as the key humanitarian need in the immediate aftermath of the floods. The ERCS provided assistance to 2,103 displaced HHs (approx. 10,515 people) against the total affected i.e. 6,009 HHs (30,004 people) in need.

Through this Operation Update, ERCS requests for a timeframe extension to complete the planned activities that have not been completed. It should be noted that the lifesaving activities were carried out with ERCS resources however, the replenishment of NFI distributed is still in the progress.

Population to be assisted:

The DREF targeted and supported a total of 2,103 displaced HHs (approx. 10,515 people) in Ethiopia, for a period of three months.

Shelter and settlements

Outcome 2 : Immediate relief and shelter needs of the target population in disaster-affected areas of Ethiopia are met, over a period of three months	Outputs	% of achievement
	Output 2.1 Target families are provided with NFIs and emergency shelter items (Target: 2,103 HHs 10,515 people).	56%

Activities	Is implementation on time?		% progress (estimate)
	Yes (x)	No (x)	
Identification and registration of HHs to receive ES/NFI assistance	x		100%
Conduct training of volunteers on ES/NFI distribution techniques (Target: 40 volunteers)		x	0%
Procure ES/NFIs and replenish the distributed items.	x		80%
Distribute ES/NFIs to affected population (Target: 2,103 HHs (10,515 people)	x		100%
Conduct post distribution monitoring beneficiary satisfaction survey		x	0%

Progress towards outcomes

- The identification and registration of beneficiaries was done by ERCS staff and volunteers together with the local authorities. While doing beneficiary identification priorities were given to the most vulnerable households, female headed households and people with disabilities.
- All the staff in ERCS HQ were occupied by emergency response activities and it was not possible to facilitate the training for volunteers on ES/NFI distribution as such, it was instead decided to deploy the BDRT trained volunteers to assist the distribution.
- The procurement process of NFIs for 2103 HHs is underway. ERCS has received and reviewed the bids from suppliers and the NS is expecting delivery of the procured NFIs by February 2018. It should be noted that the cost of the NFIs has increased and the NS will be unable to procure the planned items due to budgetary constraints. As such, ERCS is therefore requesting through this Operations Update, to reallocate the unused funds from Headquarter monitoring and volunteer training to procurement of NFIs due to increase in prices. This reallocation would allow the NS to move **27,773.41 Swiss francs** from the inception workshop budget line to the procurement budget line. The below table shows the price changes on the local market:

No	Item type	Number	DREF budget		Current market price		Variance
			Unit Price	Total Price	Unit Price in \$	Total Price in \$	
1	Plastic sheet 4m x 5m (2 per HH)	4206	11.9	50,051.40	10.7	44,864.00	-5,187.40
2	Blankets, 1.60m x 2.20m (2 per HH)	4206	8.99	37,811.94	10.4	43,773.56	5,961.62
3	Jerry cans, plastic 20 litres (1 per HH)	2103	4.66	9,799.98	3.3	6,854.22	-2,945.76
4	Jerry cans, plastic 10 litres (1 per HH)	2103	1.62	3,406.86	1.5	3,092.19	-314.67

5	Washing basin, 45cm diameter (1 per HH)	2103	15	31,545.00	4.9	10,281.33	-21,263.67		
6	Mats, plastic 2m x 2.5m (1 per HH)	2103	5.47	11,503.41	4.8	10,032.09	-1,471.32		
7	Cups, 300ml (2 per HH)	4206	0.71	2,986.26	0.6	2,328.88	-657.38		
8	Jug, plastic 3 litre (1 per HH)	2103	3.47	7,297.41	16.0	33,663.58	26,366.17		
9	Cooking pot, aluminium 7 litre (1 per HH)	2103	8.81	18,527.43	6.5	13,708.44	-4,818.99		
10	Ladles, aluminium 125ml (1 per HH)	2103	1.26	2,649.78	4.4	9,268.78	6,619.00		
11	Rope, polypropylene 20m roll (10 per HH)	21030	0.3	6,309.00	1.3	27,993.27	21,684.27		
12	Plate, metal 24cm (2 per HH)			4206	1.35	5,678.10	0.6	2,413.00	-3,265.10
13	Mosquito net, insecticide treated	4206	2.73	11,470.91	4.4	18,537.56	7,066.65		
Total				199,037.48	69.3	226,810.89	27,773.41		

- UNICEF Emergency Shelter/Non-Food Items (ES/NFI) items were dispatched to the flood affected areas of Oromia region and distribution was conducted by ERCS staffs and trained volunteers.
- The beneficiary satisfaction survey is planned to be conducted in January 2018

D. BUDGET

Given the NFIs high costs on the local market, the total operation budget is expected to increase. To avoid this change in operation budget, there is a need to reallocate unused funds from Inception workshop budget line to procurement budget line. Indeed, the planned inception workshop was not conducted since ERCS directly conducted the distribution considering the urgency of the need for ES/NFIs for the displaced people. As such, the savings made from not conducting this activity would be of great use to the increased cost of NFIs, and would avoid an overall budget increase of the operation.

The completed budget should be transferred by the FedBudget template by IFRC Secretariat staff <https://fednet.ifrc.org/en/resources/support/finance1/systems-access/FedBudget>

Reference documents



Click here for:

Previous Appeals and updates Emergency Plan of Action (EPoA)

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All IFRC assistance seeks to adhere to the **Code of Conduct** for the International Red Cross and Red Crescent Movement and Non-Governmental Organizations (NGO's) in Disaster Relief and the **Humanitarian Charter and Minimum Standards in Humanitarian Response (Sphere)** in delivering assistance to the most vulnerable. The IFRC's vision is to inspire, **encourage, facilitate and promote at all times all forms of humanitarian activities** by National Societies, with a view to **preventing and alleviating human suffering**, and thereby contributing to the maintenance and promotion of human dignity and peace in the world.

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Save lives,
protect livelihoods,
and strengthen recovery
from disaster and crises.



Enable **healthy**
and **safe** living.



Promote social inclusion
and a culture of
non-violence and peace.