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Emergency Plan of Action Operation Update 1

Democratic Republic of the Congo: Floods and Cholera in Kinshasa

 International Federation
of Red Cross and Red Crescent Societies

DREF n° MDRCD024		GLIDE n° FL-2018-000004-COD	
Operation update n° 1; 10 April 2018		Operation start date: 22 January 2018 Operation timeframe: 4 months (New end date: 22 May 2018)	
Overall operation budget: CHF 388,606	Request for second allocation: CHF 47,662	Initial budget: CHF 340,944	
Budget Holder/project Manager IFRC: Josuane Flore TENE, DCPRR Coordinator for Central Africa Cluster		NS point of Contact: Moise Kabongo Ngalula, DRC RC Director for Disaster Management	
N° of people being assisted: Initial target 5,544 people ¹ , New target: 1,939,843 people, (increased by 1,934,299 people)			
Red Cross Red Crescent Movement partners currently actively involved in the operation: IFRC, DRC RC, Swedish Red Cross			
Other partner organizations actively involved in the operation: Netherlands Embassy in the DRC, Médecins du Monde, Médecins Sans Frontières			

Summary of major revisions made to emergency plan of action:

The DREF operation initially targeted 9 communes of Kinshasa affected by flooding and cholera, namely Galiema, Bandalungwa, Selembao, Masina, Limete, Kalamu, Bumbu, Kimbaseke and Ndjili. During the first two-months of the implementation, 14 new cases of cholera were notified in 7 new communes of Kinshasa, including Maluku II, Kokolo, Nsele, Badara, Kasavubu, Kinshasa (Kisoke 40 street) and Kinsenso, with at least 1 cholera case registered in each of these communes. While the distribution of relief items to the initially planned families, including kitchen sets and sanitation kits and community surveillance and awareness activities have already taken place, there is a need to intensify cholera response activities in these newly affected communes. The number of people targeted now extends to the entire populations of the 6 new cholera affected communes, estimated at about 1 939 843 people who will purely be targeted with sensitisation activities. The actual number of people reached will be provided in subsequent updates and reports on this operation.

Given the changing cholera situation, this Operation Update seeks one (1) month timeframe extension (new end date: 22 May 2018) to carry out the minimum response activities planned in the new communes, including the training of 60 new volunteers (10 in each commune) and 6 supervisors (1 in each commune) on sensitization, sanitation and distribution techniques, provision of sanitation materials (racks with handles, wheelbarrows, soap, bleach, 15-litre sprayers, shovels with handles, 25-litre plastic buckets, boots, gloves, mufflers, and megaphones), and sanitation activities. These volunteers will conduct cholera sensitisation and prevention in the various communes affected. An RDRT with strong WASH background is also needed to support the implementation of these additional activities, especially to facilitate the training and the sensitisation campaign. The new operational strategy implies new costs that were not anticipated in the original DREF plan.

¹ This is the number of direct beneficiaries of the operation. The activities planned for the extension are targeting the entire populations of 10 new communes of Kinshasa, and the actual number of people reached will be provided in reports.

The Operations Update is also requesting an additional **CHF 47,662** to cover planned additional activities. This will bring the total DREF budget to **CHF 388,606**.

A. SITUATION ANALYSIS

Description of the disaster

In early January 2018, heavy rains occurred in Kinshasa, causing serious flooding that destroyed 465 houses, claimed 51 lives, leaving 15,743 inhabitants (2,624 households) homeless and with no basic needs. The disaster was further compounded by a cholera outbreak in 9 communes of Kinshasa. By then, 359 cases and 26 deaths were registered in Kinshasa, on the basis of 300 cases and 16 deaths in the Binza Meteo health area alone (Ngaliema commune), 10 cases and 7 deaths in Kitambo commune, 37 cases and 3 deaths in Limete commune, 8 cases in Bumbu commune, and 4 cases in Bandal commune. This DREF operation was initially launched to distribute emergency relief to affected people and implement life-saving cholera response activities.

In the course of the operation, the implementing team was faced with an upsurge of new cholera cases in both areas already responding to the outbreak as well as additional communes that were not initially affected. The following table shows a distribution of new cholera cases in Kinshasa as of week 10 of 2018:

Cholera notification table in Kinshasa as of week 10 of 2018

Health zone	Health area	Cases notified	Deaths
LIMETE	INDRUTRIEL III	5	0
	INDRUTRIEL I	1	0
MALUKU II	MONACO	6	0
KINGABWA	KIWANUKA	3	0
LINGWALA	CAMPS KOKOLO	3	0
NSELE	BIBWA	2	0
MASINA 1	PETRO CONGO	2	0
BUMBU	AV LUBUBANO	1	0
KASA-VUBU	AV FORCE 49	1	0
KINSHASA	AV KISOKE 40	1	0
KISENSO	AV KISANTU II	1	0
TOTAL		26	0

Note: Yellow lines indicate communes with an upsurge of cases over the past 2 months. Light grey lines indicate newly affected communes over the past 2 months.

This operation update no. 1 is requesting a one-month timeframe extension and an additional DREF allocation of CHF 47,662 to enable the DRC RC carry out cholera response activities in affected communes.

Summary of current response

Overview of Host National Society

Under the DREF operation, the DRC RC has been able to train 150 Red Cross volunteers on sensitisation and cholera surveillance techniques, sensitise 423,506 people on cholera transmission methods and prevention techniques, disinfect 2,728 houses of cholera-affected people, and distribute 924 relief items (including kitchen kits and sanitation kits).

The 150 trained volunteers, adding to the 60 that will be trained with the requested additional DREF allocation, will form the National Society' strongest asset to conduct cholera response activities in Kinshasa.

Overview of Red Cross Red Crescent Movement in country

The IFRC has supported the deployment of an RDRT member, a WASH specialist, who has assisted the DRC RC with the implementation of activities planned for one month. A one-month extension of this RDRT member also forms part of the request for the second allocation. Presently, the IFRC has a Logistics delegate in Kinshasa to support the National Society; and the Yaoundé Cluster Office has also deployed a Finance Officer and Communications Officer to DRC to help the NS with the implementation of the operation.

The Swedish Red Cross had pre-positioned relief items for 600 households in Kinshasa since 2017. This stock was used to assist the first batch of people affected while the DREF documents were being prepared.

Movement coordination meetings are held on a monthly basis to exchange information, update operational strategies and solicit support for National Society's efforts in disaster/crisis response.

Overview of non-RCRC actors in country

The Central Government of the DRC put in place an inter-ministerial crisis committee. Members of that committee include the Ministry of Social Affairs, Ministry of Health, and the Kinshasa provincial government.

The central government covered the costs and any other activities associated with the burial of the corpses of those who died as a result of the disaster. This central government is also finding ways to relocate the populations from high risk places to safer places where they can settle at ease. The government declared a two-day national mourning, and the Prime Minister visited affected localities to sympathise with affected populations.

Needs analysis and scenario planning

Needs analysis

The initial DREF allocation targeted 924 households in 9 communes of Kinshasa. Continuous assessment and monitoring of the situation has revealed new cholera cases in 6 additional communes of Kinshasa. The operation is now targeting the entire populations of the *communes affected by cholera*. The following table indicates an estimate of the number of inhabitants of the 6 newly affected communes of Kinshasa²:

Communes	Population ³
Maluku II	613,871.00
Nsele	614,846.00
Kasa-Vubu	140,530.00
Kinshasa	139,188.00
Kisenso	314,607.00
Lingwala	116,801.00
Total	1,939,843.00

There is the need to extend cholera prevention and response activities to those new communes, and this will require a one-month extension of the operation timeframe, as well as an increase of CHF 47,662 in the budget. The additional allocation is sought to respond to new cholera affected people. Planned activities include training of additional Red Cross volunteers, cholera prevention and sensitisation, cholera surveillance and referral of cases to nearest health centres.

Operation Risk Assessment

Since 2017, tensions are perceptible in the DRC following disagreement on the electoral calendar in the country. In the recent past, this has led to civil unrest, which at times prevented the implementation of humanitarian aid activities. This operation is assuming that such tensions will not occur before the end of the operation. Should this happen however, the National Society will prevent Red Cross volunteers from going to the streets under dangerous circumstances.

B. OPERATIONAL STRATEGY

Proposed strategy

Originally, the operation was planned to support affected people to rebuild their houses. This strategy has been abandoned as Government does not want those people to remain in those risky areas. Building of shelters will likely be considered in the future when these populations will have been moved to a safer place by Government.

The planned 150 volunteers have already been trained to carry out WASH activities. However, since the epidemic has spread to new localities, there is a need to train more volunteers on WASH activities and cholera management. These volunteers will conduct sensitisation and cholera prevention activities, as well as cholera surveillance and referral of suspected cases to nearest health centres. 10 volunteers will be assigned to each of the 6 communes. They will be

² DRC RC will continue activities in the other communes that were initially affected, but to a lesser extent as focus will be on the newly affected communes. Thus, the new target is the populations of the 6 newly affected communes of Kinshasa.

³ The figures in this table were provided by the territorial administrators of each commune.

working 3 days per week until the end of the operation, and each volunteer is expected to cover about 20 households per day.

C. DETAILED OPERATIONAL PLAN



Shelter and NFIs distribution

People reached: 5,544

Male: 3,490

Female: 2,054

Outcome 1: Communities in disaster and crisis affected areas restore and strengthen their safety, well-being and longer-term recovery through shelter and settlement solutions

Indicators:	Target	Actual
# households provided with emergency shelter and settlement assistance	924	875 ⁴

Output 1.1: Short, medium and long-term shelter and settlement assistance is provided to affected households

Indicators:	Target	Actual
# households provided with emergency shelter and settlement assistance	924	NA ⁵

Progress towards outcomes

The distribution of non-food items such as kitchen sets, blankets, buckets, jerrycans and sanitation kits was organised from 6 to 11 March 2018 in the 9 communes targeted by the operation. During the distribution, some of the beneficiaries were absent. Another round of distribution will be planned before the end of the operation. So far, 875 households out of the 924 planned have been served as shown in the following table:

COMMUNES	Households		Achievement rate
	Planned	Served	
BANDAL	131	124	95
BUMBU	326	319	98
KALAMU	73	72	99
KIMBANSEKE	28	27	96
MASINA	85	80	94
NDJILI	11	11	100
NGALIEMA	105	82	78
SELEMBAO	165	160	97
TOTAL	924	875	95 %

Each of the households served received 1 kitchen kit, 2 blankets, 2 matts, 1 bucket, 1 jerry can and sanitation kits. The planned 2,772 tarpaulins will be distributed at a later time, before the end of the operation. This is because the tarpaulins did not arrive in Kinshasa on time for the planned distribution.



Health

People reached: 5,544

Male: 3,490

Female: 2,054

⁴ During the distribution, some of the beneficiaries were absent. Another round of distribution will be planned before the end of the operation.

⁵ The strategy to provide shelter assistance was canceled following government's wish to move affected people to safer neighborhoods in the future.

Outcome 1: Vulnerable people's health and dignity are improved through increased access to appropriate health services		
Indicators:	Target	Actual
# of people reached with community-based epidemic prevention and control activities	5,544	5,544
Output 1.1: Communities are provided by NS with services to identify and reduce health risks		
Indicators:	Target	Actual
# of communal committees equipped with first aid kits	9	9
# of mosquito nets distributed	2,772	2,772
Output 1.2: Communities are supported by NS to effectively detect and respond to infectious disease outbreaks		
Indicators:	Target	Actual
# of people reached with community-based epidemic prevention and control activities	5,544	5,544
Progress towards outcomes		
Some 150 Red Cross volunteers have been trained on cholera case management, and cholera control activities have been implemented in the 9 affected communes initially targeted in Kinshasa. These activities were implemented in an integrated manner with WASH activities. In addition, insecticide treated mosquito nets have been distributed to affected 924 households to help prevent the spread of malaria (3 mosquito nets per household). Moreover, 18 first aid kits have been purchased and distributed to the 9 communes targeted, on the basis of 2 kits per commune.		

 <p>Water, sanitation and hygiene People reached: 5,544 Male: 3,490 Female: 2,054</p>		
Outcome 1: Vulnerable people have increased access to appropriate and sustainable water, sanitation and hygiene services		
Indicators:	Target	Actual
# of people reached by WASH activities	5,544	5,544
Output 1.1: Continuous assessment of water, sanitation, and hygiene situation is carried out in targeted communities		
Indicators:	Target	Actual
# of Red Cross volunteers trained on how to carry out WASH activities	150	150
Output 1.2: Daily access to safe water which meets Sphere and WHO standards in terms of quantity and quality is provided to target population		
Indicators:	Target	Actual
# of people with access to an improved water source	5,544	5,544
Output 1.3: Hygiene promotion activities which meet Sphere standards in terms of the identification and use of hygiene items provided to target population		
Indicators:	Target	Actual
# of people reached by hygiene promotion activities	5,544	5,544
Progress towards outcomes		

One hundred fifty Red Cross volunteers have been trained on WASH activities, including sanitation, hygiene promotion and home-based water treatment. Those trained volunteers disinfected 924 flooded houses, and contributed, alongside with the affected people, to the cleaning of gutters to facilitate the drainage of rain waters. Hygiene promotion and sanitation activities are underway in targeted 9 communes. The populations are briefed on how to prevent cholera, and on how cholera is transmitted. The objective of this particular activity is to contribute to stopping the spread of cholera. In addition, the populations are trained on how to wash hands safely with soap. As planned, 83,160 aqua tab tablets have been distributed to affected people for home-based water treatment (90 tablets per household, 1 tablet for every 20 liters of water). In addition, information, education and communication aids have been developed and put at the disposal of trained Red Cross volunteers to facilitate hygiene promotion activities. All the activities in this area of focus are planned and implemented in line with SPHERE standards. 60 new volunteers will be mobilized for sensitization in the 6 newly affected communes of Kinshasa.



Disinfection of a latrine in Kinshasa. Photo by DRC RC.

Strategies for Implementation

Outcome SFI 2.1: Effective and coordinated international disaster response is ensured

Indicators:	Target	Actual
Number of RDRTs deployed	1	1

Output 2.1.1: Effective response preparedness and NS surge capacity mechanism is maintained

Indicators:	Target	Actual
Number of surge staff deployed to support the operation	1	1

Output S2.2.5: Shared services in areas such as IT, logistics and information management are provided

Indicators	Target	Actual
Number of monitoring missions conducted	1	1

Progress towards outcomes

An RDRT with WASH profile has been deployed to support the implementation of the operation for one month. A Finance Officer was also deployed to support DRC RC with financial follow-up of the operation.

Outcome SFI 3.1: The IFRC secretariat, together with National Societies uses their unique position to influence decisions at local, national and international levels that affect the most vulnerable.

Indicators:	Target	Actual
Number of communication material produced		

Output 3.1.1: IFRC and NS are visible, trusted and effective advocates on humanitarian issues

Indicators:	Target	Actual
Number of radio broadcast/documentary film produced		

Output 3.1.2: IFRC produces high-quality research and evaluation that informs advocacy, resource mobilization and programming

Indicators:	Target	Actual
Number of lessons learned workshop conducted	1	0

Progress towards outcomes

The IFRC Communications officer in Yaoundé travelled to Kinshasa to support the NS with communications activities relating to this operation. Please click on [this link](#)⁶ to read a web story that was published on this operation on the IFRC website. Photos and short videos have also been published on [twitter](#)⁷ Earlier on, the Central Africa [Newsletter](#)⁸ indicated planned activities to respond to cholera and floods in DRC as a whole, and Kinshasa in particular. Moreover, 3,000 leaflets, 2,000 posters and 180 aprons for volunteers were provided to facilitate sensitization activities. With this revision, the WASH RDRT will be extended for 1 month.

D. BUDGET

This operations update is requesting CHF 47,662 increasing the overall budget from CHF 340,944 to CHF 388,606. For more details, please see attached budget.

DREF

10 April 2018

DRC: Kinshasa Floods and Cholera

Budget Group		DREF Grant in CHF
500	Shelter - Relief	111,989
501	Shelter - Transitional	0
502	Construction - Housing	0
503	Construction - Facilities	0
505	Construction - Materials	0
510	Clothing & Textiles	40,109
520	Food	0
523	Seeds & Plants	0
530	Water, Sanitation & Hygiene	10,447
540	Medical & First Aid	25,225
550	Teaching Materials	1,287
560	Utensils & Tools	28,930
570	Other Supplies & Services	0
571	Emergency Response Units	0
578	Cash Disbursements	0
Total RELIEF ITEMS, CONSTRUCTION AND SUPPLIES		217,988
580	Land & Buildings	0
581	Vehicles	0
582	Computer & Telecom Equipment	0
584	Office/Household Furniture & Equipment	0
587	Medical Equipment	0
589	Other Machinery & Equipment	0
Total LAND, VEHICLES AND EQUIPMENT		0
590	Storage, Warehousing	3,081
592	Distribution & Monitoring	0
593	Transport & Vehicle Costs	6,055
594	Logistics Services	3,838
Total LOGISTICS, TRANSPORT AND STORAGE		12,974

⁶ <http://media.ifrc.org/ifrc/2018/03/28/horror-destroying-slowly-learning-drc-floods-prevent-future-tragedies/>

⁷ <https://twitter.com/search?q=%40IFRCAfrica%20%2F%20%40rickimira2&src=typd>

⁸ <https://mailchi.mp/08390d03409a/ifrc-central-africa-update-november-january-2017-issue-441823>

600	International Staff (RDRT WASH)	16,080
661	National Staff	0
662	National Society Staff	2,845
667	Volunteers	72,486
669	Other Staff Benefits	0
Total PERSONNEL		91,411
670	Consultants	0
750	Professional Fees	0
Total CONSULTANTS & PROFESSIONAL FEES		0
680	Workshops & Training	23,136
Total WORKSHOP & TRAINING		23,136
700	Travel	4,830
710	Information & Public Relations	6,493
730	Office Costs	2,525
740	Communications	3,517
760	Financial Charges	2,015
790	Other General Expenses	0
799	Shared Office and Services Costs	0
Total GENERAL EXPENDITURES		19,380
830	Partner National Societies	0
831	Other Partners (NGOs, UN, other)	0
Total TRANSFER TO PARTNERS		
599	Programme and Services Support Recovery	23,718
Total INDIRECT COSTS		23,718
TOTAL BUDGET		388,606

Reference documents



Click here for:

- Previous Appeals and updates
- Emergency Plan of Action (EPoA)

For further information, specifically related to this operation please contact:

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How we work

All IFRC assistance seeks to adhere to the **Code of Conduct** for the International Red Cross and Red Crescent Movement and Non-Governmental Organizations (NGO's) in Disaster Relief and the **Humanitarian Charter and Minimum Standards in Humanitarian Response (Sphere)** in delivering assistance to the most vulnerable. The IFRC's vision is to inspire, **encourage, facilitate and promote at all times all forms of humanitarian activities** by National Societies, with a view to **preventing and alleviating human suffering**, and thereby contributing to the maintenance and promotion of human dignity and peace in the world.

The IFRC's work is guided by Strategy 2020 which puts forward three strategic aims:



Save lives,
protect livelihoods,
and strengthen recovery
from disaster and crises.



Enable **healthy**
and **safe** living.



Promote social inclusion
and a culture of
non-violence and peace.