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Emergency Plan of Action (EPoA)

Russian Federation: Floods in Krasnodar Krai

 International Federation
of Red Cross and Red Crescent Societies

DREF Operation n° MDRRU025	Glide n° 2018-000360-RUS
Date of issue: 12 November 2018	Expected timeframe: 11 November 2018 – 11 March 2019 (4 months)
Category allocated to the disaster or crisis: yellow	
DREF allocated: CHF 185,622	
Total number of people affected: 11,300	Number of people to be assisted: 2,600
Host National Society presence: The Russian Red Cross Society (RRC), HQ and regional branch in Krasnodar region with five staff and 30 volunteers	
Other partner organizations actively involved in the operation: Ministry of Emergency Situations (EMERCOM), Regional government	

A. Situation analysis

Description of the disaster

Due to heavy rains and storms starting on 24 October 2018, a total of 2,545 houses of Krasnodar Krai (region) of Russia were flooded, affecting tens of thousands of people. With over 200,000 inhabitants living in the disaster-hit areas, the governor of Krasnodar Krai declared a state of emergency on 25 October. The local authorities started the response and relief operation immediately and 600 people were evacuated from the flooded houses.

According to the Ministry of the Russian Federation for Civil Defence, Emergencies and Elimination of Consequences of Natural Disasters (EMERCOM), 29 communities in Krasnodar Krai (Tuapse district, Apsheron district and Sochi district) have been affected by floods. Six people are reported dead. The rail and road connections have been disrupted. Some people have completely lost their houses and will need to rebuild from scratch, while other people have their houses partially destroyed, and will need support with refurbishment. 2,545 houses are officially [reported](#) to be damaged, affecting 7,314, people.

The final estimation of the scale of damage and the final number of casualties is still in progress.

In addition to the above, according to the estimations of the RRC, at least 4,000 people need support but are unaccounted for yet: their houses were not damaged, but agricultural land or livestock was affected. Additionally, there are displaced people from Ukraine and those who do not have a status of permanent residence, but just live in the affected area. These people will also require support in restoring their households. Thus, in total, the estimated number of people affected by the floods is 11,300.



Flooded area in Krasnodar Krai, 27 October 2018.
Photo: RRC



Flooded area in Krasnodar Krai, 27 October 2018.
Photo: RRC

Summary of the current response

Overview of Host National Society

Starting from 25 October, the RRC is continuously monitoring the situation and remain in constant contact with the EMERCOM and local authorities. Right after the disaster, the RRC provided relief assistance using the supply stored in their emergency stocks and organised collection of food and hygiene items. On the same day, the Russian Red Cross (RRC) posted a [field report](#) on the IFRC GO platform.

The RRC branch in Apsheron has distributed 70 sets of bedding and 35 blankets from its emergency stocks. In Krasnodar Krai, the RRC have already collected and distributed food items (put together in 100 food parcels) and 1 MT of the donated second-hand clothes. The RRC also distributed 10 MT of drinking water donated by Coca-Cola. Collection of clothes, food and non-food items is ongoing in the regional RRC Krasnodar Branch. On-site assessment is being conducted by the local Red Cross branches in cooperation with the EMERCOM and local authorities. The RRC HQ staff will join the regional branches during further phases (pre-distribution assessment, distribution, monitoring).

Overview of Red Cross Red Crescent Movement in country

The IFRC Country Cluster Office for Russia, Belarus and Moldova, based in Moscow, provides technical and advisory support to the RRC at HQ level in disaster response and capacity-building. The Country Cluster Office also ensures overall coordination with the RRC and the ICRC to deliver effective and coordinated assistance to affected populations. The ICRC's Regional Delegation in Moscow provides capacity-building support to the RRC in emergency preparedness and response, first aid and dissemination of humanitarian values and fundamental principles.

Red Cross Red Crescent Movement Coordination is ensured by a Movement Coordination Agreement signed between the RRC, the IFRC and the ICRC. The agreement provides a solid base for overall coordination in case of disasters and delegates the coordination lead role to the RRCS. The Movement Coordination mechanism functions at the leadership level through ad-hoc meetings between the RRCS, the IFRC and the ICRC. There are annual joint planning meetings organized by the IFRC and the ICRC with participation of the RRCS's HQ and branches, as relevant.

Overview of non-RCRC actors in country

EMERCOM is the leading state agency that provides complex response in case of disasters and other emergency situations. Financial assistance to the affected population is provided through the local social protection agencies. EMERCOM deals primarily with engineering tasks: pumping water, building temporary dams, annihilating dead livestock and poultry, etc.

The Russian Red Cross cooperates with the Russian EMERCOM on the basis of the cooperation agreement that identifies the role of parties in case of disasters. Representatives of the RRC branches are members of the State Emergency Commissions at federal and regional level and coordinate their disaster response activities with the relevant regional divisions of EMERCOM.

The local authorities and EMERCOM established six temporary accommodation facilities to accommodate the evacuated population. In total, around 600 people were evacuated. As of 3 November, 139 people remain in the facilities, including 46 children. Many people returned to their houses or stay with their friends and relatives.

During the recovery phase, the authorities will focus on the renovation of the destroyed houses and payment of compensations, which may take approximately two to three months. The affected persons receive a payment from the state in the amount of 10,000 Roubles (approx. CHF 130). If the property has been partially lost, the payment is 50,000 Roubles (approx. CHF 750). If the property is completely lost, the compensation equals to 100,000 Roubles (approx. CHF 1,500). Vaccination started to prevent the possible spread of infectious diseases.

Cola-Cola in Russia donated 10 MT of drinking water to be distributed to the affected population. The water was delivered to the affected area at Coca-Cola expense, as per global partnership agreement for disasters.



RRCS volunteers assisting residents in Apsheron district of Krasnodar Krai Region. Photo: RRC

Needs analysis, beneficiary selection, risk assessment and scenario planning

Representatives of the local RRC branches and the local authorities conducted a rapid joint assessment in the disaster-affected areas. People whose houses were destroyed completely, require all kind of possible support: food, water, clothes, accommodation, hygiene items, bed linen and blankets, psycho-social support. The needs of those whose houses were partially damaged or whose houses remained safe, but the livestock and fields were affected, vary. These people need food, water, hygiene items and bedding. The majority of people living in the area did not have insurance for their property because the insurance rates are too high.

The total number of affected people is 11,300 (see the “Description of disaster” section). Since the peak of the floods was on 26 October, the number of affected people is not likely to change significantly. Based on the previous experience, the RRC can estimate that around 25% of the affected population (i.e. 2,600 people) will require support from the RRC, including the support provided within the DREF operation. During the first week of November 2018, a more detailed assessment has been conducted involving representatives of beneficiaries and other stakeholders. Based on the assessments, the RRC branches and authorities are going to prepare a list of beneficiaries as per the mutually agreed selection criteria.

This DREF operation will focus on five main categories of beneficiaries who belong to the most-at-risk groups when a disaster strikes:

- older people;
- female-headed households¹;
- families with low-income;
- large families;
- people with disabilities;
- persons with undefined legal status in the area (e.g. displaced persons from Ukraine who live in the flooded area).

The pre-selection of beneficiaries is based on the previous experience of the RRC and is defined by the level of vulnerability. However, the socio-economic status of the beneficiaries will be also considered when composing the final lists of beneficiaries of the operation. Such lists will be drafted together with the local authorities and EMERCOM who have the detailed information about the inhabitants of the area.

In total, within the operation, 1,200 most-vulnerable households, mostly in extreme poverty, are planned to be supported (around 2,600 individuals, 2–3 persons per household) pending the detailed assessment results. RRC estimates that, out of the 2,600 individuals, 50 per cent lost their home completely, 30 per cent had their houses damaged, 10 per cent incurred significant loss of property (livestock, crops), and 10 per cent are not receiving compensation from the state.

On 29 October, the EMERCOM [reported](#) that in 20 settlements the water supply is damaged because of floods. EMERCOM is taking water samples to check for possible infections, cleaning the flooded wells (67 as of 2 November), implementing immunization and distributing drinking and technical water. Due to the risk of water-borne and infectious diseases, as well as the stressor effects of such disaster events, particularly on children, older people and women, the RRC’s hygiene promotion, first aid and psychosocial support remains highly relevant in all three districts of Krasnodar region. The authorities report minor damage of toilets in rural area, not many cases of well contamination and minor to the water stations that will be repaired in the coming days. Drinking water has already been delivered to those who needed it and the authorities will completely resolve the water delivery issue within the first week of November.

Currently, according to EMERCOM’s forecast, a repetition of floods is not expected in the area. There are no significant risks or security concerns that could potentially affect the implementation of the operation. The only risk factor is the difficult access to the affected areas as many of the roads have been destroyed. The RRC is expecting EMERCOM’s assistance in accessing the affected areas and deploying its relief assistance including manpower.

¹ A family where several generations might live together, but there are no men supporting the household. E.g. a woman, her daughter and her granddaughter. Such families have low income and experience difficulties in coping in time of crisis.

B. Operational strategy and plan

Overall objective

The operation aims to provide immediate assistance to cover the needs of 2,600 most vulnerable people affected by the massive floods in Krasnodar Krai over four months.

Proposed strategy

The operation will have a strong relief focus providing the affected population with items of basic needs. The RRC staff and volunteers already were mobilized and will continue to actively participate in the response, both supporting the activities of the local authorities and EMERCOM units as well as implementing regular RRC activities. All distributions are and will continue to be undertaken in close on-the-ground coordination with all stakeholders involved. Therefore the operational strategy of this DREF operation is complementary to the support EMERCOM and other actors are providing to the affected population.

The RRC identified the needs of the 2,600 most vulnerable people affected by floods as follows:

- 1,200 complementary food parcels (1kg sugar, 2kg flour, 1l oil, 0.5kg pasta, 0.1 kg tea, 2x0.5kg canned meat, 2x0.5kg canned fish, 1kg oatmeal, 0.4kg condensed milk, 1kg buckwheat and 1kg rice) – one parcel per household is sufficient for one month;
- 1,200 complementary hygiene kits (towels, toilet soap, utility soap, shampoo, toilet paper, toothbrushes, toothpaste, washcloth, washing powder, sanitary towels) – one kit per household sufficient for one month for three people;
- 500 packages of diapers for children and adults (the proportion between children and adults is to be identified during the on-field needs assessment) – two packages per person;
- 2,600 sets of bed linen – one per person;
- 2,600 sets of bedding (blanket and pillow) – one set per person;
- 1,200 bottles with means for cleaning and disinfection – one per household.

According to the forecast of the local authorities, within the next two weeks, the majority of the evacuated families will already have returned to their houses. Thus, the distribution will be carried out at their place of residence by the RRC staff and volunteers with the participation of local authorities.

The role of the Russian Red Cross is currently defined as:

- provision of goods of primary necessity (food and hygiene parcels, water and bedding) to the most vulnerable persons affected;
- monitoring of the situation in the flooded area together with the EMERCOM;
- distribution of means for cleaning and disinfection to the flooded houses.

The RRC will use the infrastructure available in the region: the local authorities will provide warehouse to store parcels before distribution and EMERCOM will support the delivery of aid to the affected areas.

The assistance provided by the Red Cross will be complement the support that the government is providing.

Operational support services

Human resources

The operation will be coordinated by the RRC HQ disaster response department and Krasnodar Krai branch staff in their areas of responsibility. One disaster management coordinator and finance officer in Krasnodar Krai will be allocated to support the response; on the RRC HQ level, a disaster management operations coordinator, a logistics assistant and a financial officer will be allocated to coordinate, manage and monitor the response. In total, five staff will be involved in implementation of the operation. 30 volunteers are deployed to support the operation. The volunteers will receive full insurance coverage as per IFRC standards.

The IFRC Country Cluster Office will be providing the ongoing technical support with the implementation including human resources.

A Regional Disaster Response Team will also be deployed to assist the RRC with the distributions and post-distribution monitoring visits.

Logistics and supply chain

Relief items will be purchased locally, subject to availability of markets and in accordance with the standard procurement procedures of the RRC and the IFRC. All accompanying documentation (at least three quotes approved by LSRs, a comparative BID analysis) will be properly stored and archived. All purchase files that are equal to or exceed CHF 50,000 will be confirmed by the IFRC Logistics unit. The IFRC Regional Office for Europe and the Global coordinator for logistics and procurement in Budapest will provide technical support for procurement procedures.

The distributions will start on week 8 of the operation and will end on week 12.

Information technologies (IT)

The RRC HQ continues to maintain regular communication with its field branches through electronic means of communication, mobile network, and via internet.

Communications

The RRC will be carrying out active communication activities to provide up-to-date information about the flood situation, the forecasts as well as relief activities undertaken. News articles, press releases, photos and fundraising announcements will be uploaded on the RRC [website](#) and shared with the media. The RRC field staff and volunteers will be available for media interviews with prior coordination with the RRC communications focal point. A press-conference will be organized by the RRC to report on the operation.

The IFRC Country Cluster Office continues to support the RRCS in building its communications capacities and developing compelling communications tools. A field visit of IFRC Communications Officer, accompanied by a professional photographer is planned to support RRC in content gathering and the organization of the press conference. As an outcome of the field visit, the IFRC will feature human interest stories related to the RRC flood relief response and needs on its website IFRC.org and IFRC Europe Twitter account.

Planning, monitoring, evaluation, & reporting (PMER)

There is a regular reporting scheme in place, with the RRC regional branches submitting a weekly report each Friday to the RRC HQ in Moscow about the activities implemented and the flood situation in their respective region. The RRC will provide weekly updates on the implementation of the operation to the IFRC, as well as a final report on the operation. Monitoring visits to the affected areas will be organized by the RRC and the IFRC. A Lessons Learned Workshop will be organized to evaluate the results of the operation, share the challenges and best practices and develop recommendations for future similar operations.

Administration and Finance

The RRC will ensure proper use of financial resources in accordance with the conditions set out in the Memorandum of Understanding signed between the RRC and the IFRC. The IFRC will ensure that all allocated financial resources are managed in full compliance with respective IFRC standards and DREF guidelines.



Livelihoods and basic needs

People targeted: 2,600

Male:1000

Female:1600

Requirements (CHF): 26,900

Needs analysis: Currently around 11,300 people are affected by floods in Krasnodar Krai. The RRC identified the needs of 2,600 people living in the affected area as the most urgent. The representatives of the local RRC branches and the local authorities conducted a rapid joint assessment in the disaster-affected areas. People whose houses were destroyed completely, require all kind of possible support: food, water, clothes, accommodation, hygiene items, bed linen and blankets, psycho-social support. The needs of those whose houses were partially damaged or whose houses remained safe, but the livestock and fields were affected, vary. These people need food, water, hygiene items and bedding.

Population to be assisted: 2,600 people living in 1,200 households are estimated to be the most vulnerable, whose access to basic food items is of a concern. The RRC will distribute 1,200 food parcels among them.

P&B Output Code	Livelihoods and basic needs Output 1.2: Basic needs assistance for livelihoods security including food is provided to the most affected communities	2,600 people reached with food parcels																
		Activities planned Week	1	2	3	4	5	6	7	8	9	10	11	12	13	14	15	16
AP008	Detailed Assessment of needs of the affected population	x	x	x	x													
AP008	Local procurement of emergency items				x	x	x	x										
AP008	Coordination with local emergency departments and local authorities	x	x	x	x	x	x	x	x	x								
AP008	Food parcels distribution								x	x	x	x	x					
AP008	Monitoring of beneficiaries and distribution				x	x	x	x	x	x	x	x	x					
AP008	Setting up the distribution points				x	x												
AP008	Monitoring of procurement and supply chain, post-distribution monitoring, and reporting											x	x	x	x	x	x	

Strategies for Implementation

Requirements (CHF): 39,293

P&B Output Code	S1.1: National Society capacity building and organizational development objectives are facilitated to ensure that National Societies have the necessary legal, ethical and financial foundations, systems and structures, competences and capacities to plan and perform																
	Output S1.1.4: National Societies have effective and motivated volunteers who are protected																
	Activities planned / Week	1	2	3	4	5	6	7	8	9	10	11	12	13	14	15	16
AP040	Ensure that volunteers are insured	x	x	x	x												
AP040	Provide complete briefings on volunteers' roles and the risks they face		x	x	x	x											
AP040	Ensure volunteers are aware of their rights and responsibilities		x	x	x	x	x	x	x	x	x	x	x				
AP040	Ensure volunteers' safety and wellbeing		x	x	x	x	x	x	x	x	x	x	x				
AP040	Ensure volunteers are properly trained		x	x	x	x											
AP040	Ensure volunteers' engagement in decision-making processes of respective projects they implement		x	x	x	x	x	x	x	x	x	x	x				
P&B Output Code	Output S1.1.7: NS capacity to support community-based disaster risk reduction, response and preparedness is strengthened																
		Activities planned / Week	1	2	3	4	5	6	7	8	9	10	11	12	13	14	15
AP002	The coordination workshop and LLW/evaluation at the end of the operation	x	x	x	x									x	x	x	x
	Press-conference to provide information about the implementation of the operation is organized													x	x	x	x

P&B Output Code	Outcome S2.1: Effective and coordinated international disaster response is ensured																	
	Output S2.1.1: Effective response preparedness and NS surge capacity mechanism is maintained																	
	Activities planned / Week	1	2	3	4	5	6	7	8	9	10	11	12	13	14	15	16	
AP046	Deployment of RDRT mission to support the distribution of relief items					x	x	x	x	x	x	x						
	Activities planned / Week	1	2	3	4	5	6	7	8	9	10	11	12	13	14	15	16	
AP053	Communications work	x	x	x	x	x	x	x	x	x								
P&B Output Code	Output S4.1.3: Financial resources are safeguarded; quality financial and administrative support is provided contributing to efficient operations and ensuring effective use of assets; timely quality financial reporting to stakeholders																	
		Activities planned Week	1	2	3	4	5	6	7	8	9	10	11	12	13	14	15	16
AP064	Finance work	x	x	x	x	x	x	x	x	x	x	x	x	x	x	x	x	
AP065	Administration work	x	x	x	x	x	x	x	x	x	x	x	x	x	x	x	x	
P&B Output Code	Output S4.1.4: Staff security is prioritised in all IFRC activities																	
		Activities planned Week	1	2	3	4	5	6	7	8	9	10	11	12	13	14	15	16
AP066	Security	x	x	x	x	x	x	x	x	x	x	x	x					

Budget

The total budget of this DREF operation is CHF 185,622. Please [click here](#) to see the detailed budget.

Click here

1. [Click here](#) to see the map of the operation.
2. [Click here](#) to return to the title page.

Contact information

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How we work

All IFRC assistance seeks to adhere to the [Code of Conduct](#) for the International Red Cross and Red Crescent Movement and Non-Governmental Organizations (NGOs) in Disaster Relief and the [Humanitarian Charter and Minimum Standards in Humanitarian Response \(Sphere\)](#) in delivering assistance to the most vulnerable. The IFRC's vision is to inspire, **encourage, facilitate and promote at all times all forms of humanitarian activities** by National Societies, with a view to **preventing and alleviating human suffering**, and thereby contributing to the maintenance and promotion of human dignity and peace in the world.

The IFRC's work is guided by Strategy 2020 which puts forward three strategic aims:



Save lives.
protect livelihoods,
and strengthen recovery
from disaster and crises.



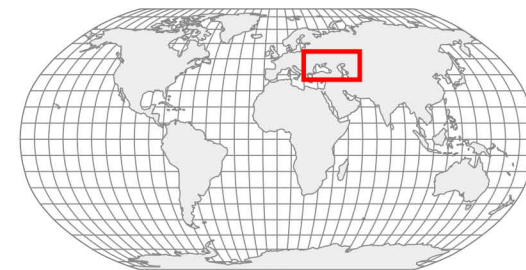
Enable **healthy**
and **safe** living.



Promote **social inclusion**
and a culture of
non-violence and **peace.**

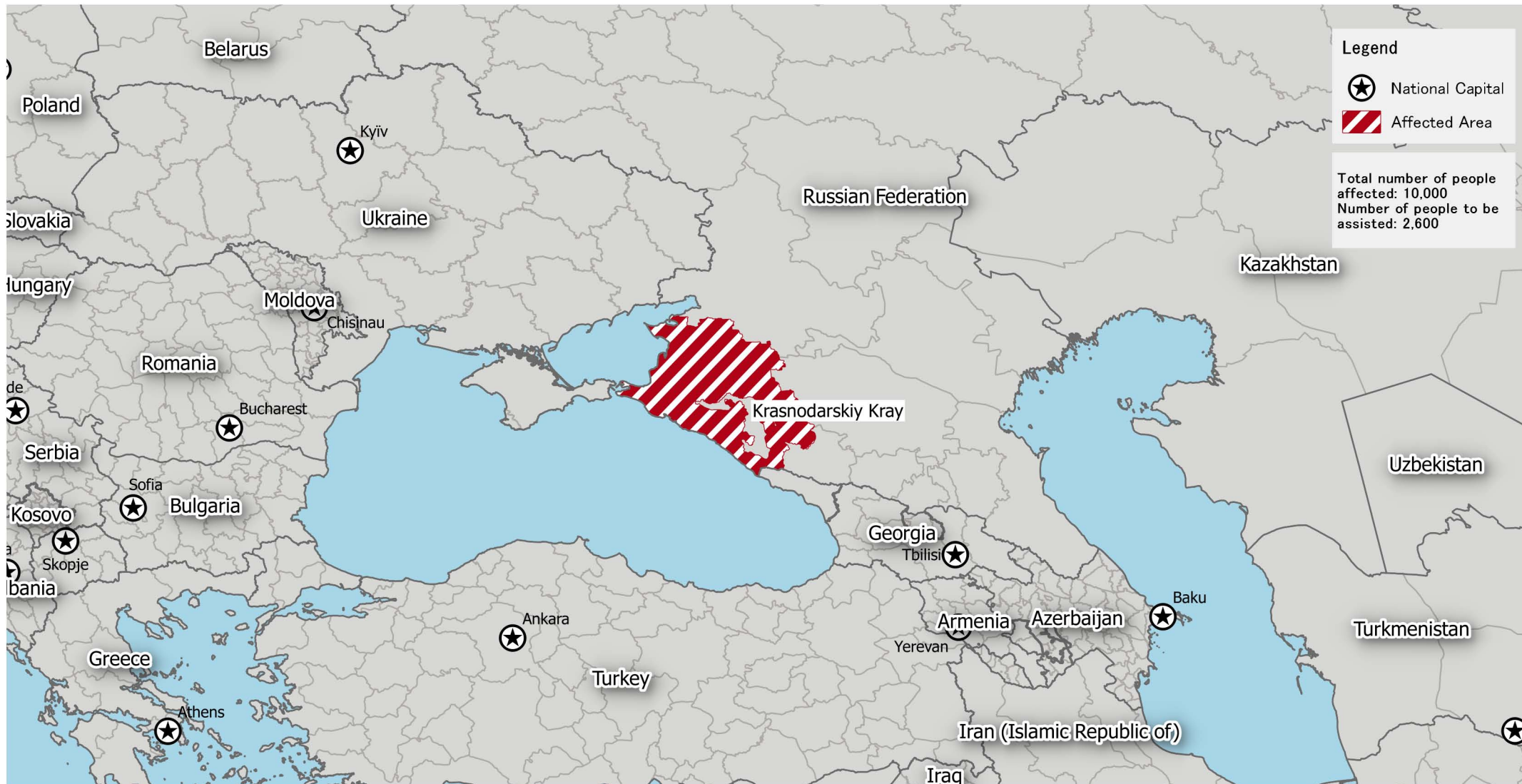


International Federation of Red Cross and Red Crescent Societies
Fédération internationale des Sociétés de la Croix-Rouge et du Croissant-Rouge
Federación Internacional de Sociedades de la Cruz Roja y de la Media Luna Roja
الاتحاد الدولي لجمعيات الصليب الأحمر والهلال الأحمر



Russia, Flood Krasnodar Krai: Disast Relief Emergency Fund

12 November • Appeal Code MDRRU025 • Glide Number 2018-000360-RUS



The maps used do not imply the expression of any opinion on the part of the International Federation of the Red Cross and Red Crescent Societies or National Societies concerning the legal status of a territory or of its authorities. Map data sources: DEVINFO, International Federation



DREF Operation

Russia: Floods

MDRRU025

Budget Group		Multilateral Response	Appeal Budget CHF
500	Shelter - Relief	0	0
501	Shelter - Transitional	0	0
502	Construction - Housing	0	0
503	Construction - Facilities	0	0
505	Construction - Materials	0	0
510	Clothing & Textiles	78,000	78,000
520	Food	26,400	26,400
523	Seeds & Plants	0	0
530	Water, Sanitation & Hygiene	27,600	27,600
540	Medical & First Aid	0	0
550	Teaching Materials	0	0
560	Ustensils & Tools	0	0
570	Other Supplies & Services	0	0
571	Emergency Response Units	0	0
578	Cash Disbursements	0	0
Total RELIEF ITEMS, CONSTRU		132,000	132,000
580	Land & Buildings	0	0
581	Vehicles	0	0
582	Computer & Telecom Equipment	0	0
584	Office/Household Furniture & Eq	0	0
587	Medical Equipment	0	0
589	Other Machinery & Equipment	0	0
Total LAND, VEHICLES AND EC		0	0
590	Storage, Warehousing	0	0
592	Dsitribution & Monitoring	5,100	5,100
593	Transport & Vehicle Costs	1,200	1,200
594	Logistics Services	0	0
Total LOGISTICS, TRANSPORT		6,300	6,300
600	International Staff	10,000	10,000
661	National Staff	0	0
662	National Society Staff	11,400	11,400
667	Volunteers	1,545	1,545
669	Other Staff Benefits	0	0
Total PERSONNEL		22,945	22,945
670	Consultants	0	0
750	Professional Fees	0	0
Total CONSULTANTS & PROFE		0	0
680	Workshops & Training	3,000	3,000
Total WORKSHOP & TRAINING		3,000	3,000
700	Travel	4,800	4,800
710	Information & Public Relations	1,900	1,900
730	Office Costs	2,000	2,000
740	Communications	1,348	1,348
760	Financial Charges	0	0
790	Other General Expenses	0	0
799	Shared Office and Services Costs	0	0

	Total GENERAL EXPENDITURE	10,048	10,048
		0	0
830	Partner National Societies	0	0
831	Other Partners (NGOs, UN, other)	0	0
	Total TRANSFER TO PARTNERS	0	0
599	Programme and Services Support	11,329	11,329
	Total INDIRECT COSTS	11,329	11,329
	TOTAL BUDGET	185,622	185,622
	Available Resources		
	Multilateral Contributions		0
	Bilateral Contributions		0
	TOTAL AVAILABLE RESOURCE	0	0
	NET DREF NEEDS	185,622	185,622