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Emergency Plan of Action Operation Update

Philippines: Typhoon Mangkhut

 International Federation
of Red Cross and Red Crescent Societies

Emergency appeal n° MDRPH029	GLIDE n° TC-2018-000149-PHL
EPoA Operation update n° 2 Date of issue: 21 December 2018	Timeframe covered by this update: 18 September to 16 November 2018
Operation start date: 18 September	Operation timeframe: 12 months and ends on 18 September 2019
Overall appeal budget: CHF 2,691,481	DREF amount allocated: CHF 400,000
N° of people being assisted: 100,000	
Red Cross Red Crescent Movement partners currently actively involved in the operation: The Philippine Red Cross (PRC) is working with the International Federation of Red Cross and Red Crescent Societies (IFRC) in this operation. There are 10 Partner National Societies with presence in the Philippines (more details below). PRC receives bilateral support for this operation from four in-country PNSs – Australian Red Cross, German Red Cross, Spanish Red Cross and Qatar Red Cruescent/	
Other partner organizations actively involved in the operation: Government ministries and agencies including the National Disaster Risk Reduction and Management Council (NDRRMC), Department of Social Welfare and Development (DSWD), the Philippine Atmospheric, Geophysical and Astronomical Services Administration (PAGASA), the Philippine Armed Forces, the Philippine National Police Force and Local Government Units are providing assistance to affected households. PRC has a formal role at the NDRRMC. Inter-Agency Standing Committee (IASC) clusters have been activated in support of the Government. International NGOs – Care International, the Catholic Relief Services, Oxfam, Plan International, UN OCHA and World Vision are also responding.	

- 12 September 2018:** Typhoon Mangkhut (locally known as Ompong) enters the Philippine Areas of Responsibility (PAR).
- 13 September:** PRC enhances its preparedness measures for approaching Typhoon Mangkhut, and dispatches non-food items for 2,000 families from its Subic warehouse to Nueva Vizcaya. IFRC allocates CHF 83,017 from its Disaster Relief Emergency Fund (DREF) to support the National Society's readiness measures.
- 15 September:** Typhoon Mangkhut makes landfall in Baggao, Cagayan, with strong winds destroying houses and flattening farms, and heavy rains which prompted floods and landslides.
- 18 September:** IFRC launches an [Emergency Appeal](#) for CHF 2.7 million, including a DREF start-up loan of CHF 400,000, to support PRC in meeting the humanitarian needs of 100,000 people.
- 17 October:** [Emergency Plan of Action](#) is published.
- 24 October:** [Emergency update 1](#) is published.
- 27 October:** Typhoon Yutu (locally known as Rosita) enters PAR. PRC enhances its preparedness as Yutu approaches the landmass. PRC operation centres start to monitor the typhoon 24/7.
- 30 October:** Typhoon Yutu makes landfall over the town of Dinapigue, Isabela province.
- 14 November:** DSWD reports a total of 78,045 families or 304,072 people were affected by Yutu in 20 provinces. Almost 27,000 houses were also damaged, with 2,758 totally destroyed. Almost PHP 3 billion (CHF 56.78 million) worth of damage to agriculture was also reported.

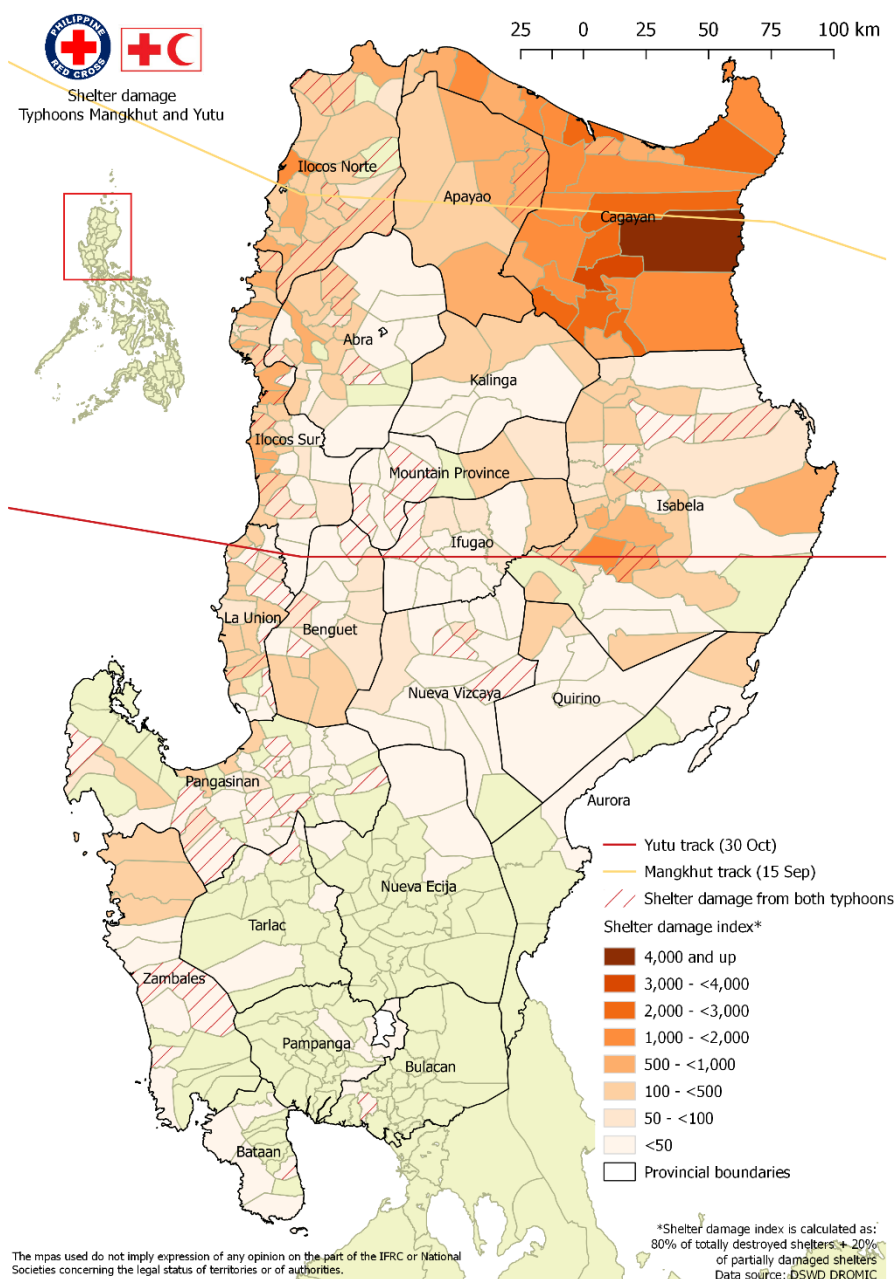
A. SITUATION ANALYSIS

Description of the disaster

Typhoon Mangkhut made landfall in Baggao, Cagayan province at 01:40 of 15 September with maximum sustained winds of 205km/h near the centre and carrying gustiness of up to 255 km/h. Mangkhut exited the Philippine Area of Responsibility (PAR) on the morning of 16 September. The areas most severely impacted by Typhoon Mangkhut are Regions I, II, III and CAR in northern and central Luzon.

Mangkhut affected more than 3.8 million people (more than 900,000 families) across 6,504 barangays in 31 provinces ([DROMIC 6 November](#)), of which 2.5 million people were from Regions I and II. Mangkhut killed 82 people and injured 138. DSWD reports that almost 320,000 houses were damaged by Mangkhut, of which 24,827 were totally destroyed. Cagayan accounted for more than 55 per cent of the damaged shelters and 75 per cent of the totally destroyed ones. The Philippine government also reports damages in infrastructure and agriculture amounting to PHP 26.7 billion (CHF 623 million).

Typhoon Yutu made landfall over Dinapigue, Isabela province (directly south of Cagayan) on 30 October as a category 2 typhoon. Yutu affected more than 567,000 people (more than 136,000 families) in 1,921 barangays in almost 200 municipalities across 5 regions ([DROMIC 18 November](#)). More than 66,165 houses were damaged, of which 6,603 were totally destroyed. More than 90 per cent of the damaged houses were in Isabela. Damage to agriculture is estimated at PHP 2.9 billion (CHF 55 million), of which almost 60 per cent were also reported in Isabela.



Funding situation

Of the CHF 2,691,481 appeal budget, 90 per cent is covered with total contributions of CHF 2,419,604 from the American Red Cross, British Red Cross, China Red Cross - Hong Kong branch, Finnish Red Cross, Japanese Red Cross Society, Marriott International Inc., Red Cross of Monaco, Spanish Government, Swedish Red Cross, Swiss Government, Swiss Red Cross, the Canadian Red Cross Society (from Canadian Government), the Netherlands Red Cross (from Netherlands Government) and the Republic of Korea National Red Cross.

On behalf of Philippine Red Cross, IFRC would like to thank these partners for their immediate response to the Appeal.

Summary of current response

Overview of Host National Society

The table below shows the current scale of the PRC emergency response supported by this Appeal, bilateral contributions and PRC's national appeal.

Table 2. Breakdown support provided by PRC as of 12 November 2018

Area of Focus	Support/Service provided	Reached/Provided	Unit
Shelter	Blankets	4,214	Families
	Sleeping mats	4,201	Families
	Mosquito nets	3,963	Families
	Tarpaulins	3,963	Families
	CGI and shelter toolkits	567	Families
	Tarpaulins and shelter toolkits	3,837	Families
Livelihoods	Biscuits	13,839	People
	Bread	3,665	People
	Food Items	2,637	Families
	Hot Meals	17,667	People
	Multi-purpose cash	2,316	Families
Health	Blood Pressure	438	People
	Blood Units	8	Units
	Doxycycline	2,000	Pieces
	First Aid	13	People
	Health Referral	35	People
	PSS	14,352	People
	Rescued/Assisted	53	People
	Retrieval operation	4	Community
WASH	Bottled Water	171	People
	Clearing operations	19	Community
	Hygiene Kit	4,029	Families
	Hygiene Promotion	11,956	People
	Jerry Cans	4,131	Families
	Water	319,420	Litres
	Water Bladder 5,000	1	Unit
PGI	Play therapy	704	Children
	Welfare Desk	41	Desks
	Welfare Referral	132	People
Migration	RFL Referral	136	People
	Tracing	3	People

Click [here](#) for PRC Github¹

Overview of Red Cross Red Crescent Movement in country

PRC is leading the overall response operation. The PRC works with the IFRC, the International Committee of the Red Cross (ICRC) and 10 Partner National Societies in-country – American Red Cross, Australian Red Cross, Canadian Red Cross, Finnish Red Cross, German Red Cross, Japanese Red Cross Society, The Netherlands Red Cross, Norwegian Red Cross, Spanish Red Cross and Qatar Red Crescent Society.

Movement Coordination

The IFRC country office is supporting PRC in disseminating updates to Movement partners with in-country presence and coordinating with the Asia Pacific Regional Office (APRO) in Kuala Lumpur in accordance with the IFRC Secretariat's Emergency Response Framework. IFRC country office is also coordinating with PNSs and remains in close contact with ICRC on any security-related considerations.

¹ Website storing operation's data.

Overview of non-RCRC actors in country

Coordinating with the authorities

As auxiliary to the public authorities, PRC maintains a strong relationship with government bodies through participation or collaboration with (i) the NDRRMC; (ii) the provincial, municipal and barangay (village) disaster risk reduction and management councils; and (iii) the local government units defined in the Disaster Risk Reduction and Management Act 2010. PRC participates in NDRRMC meetings and coordinates with the DSWD and Department of Health.

PRC attended the Pre-Disaster Risk Assessment (PDRA) meetings convened by the NDRRMC on 10 and 13 September. PAGASA and NDRRMC continuously provided updates including on preparedness measures, stocks of NFIs and other resources; weather forecasts/advisories and gale warnings to regional counterparts and other agencies through formal updates.

Inter-agency coordination

At country level, PRC and IFRC are observers to, and participate in, meetings of the Humanitarian Country Team (HCT) held both during disasters and non-emergency times. PRC and IFRC are involved in relevant government-led cluster information sharing, planning, and analysis at all levels while IFRC supports PRC coordination efforts through representation in other relevant clusters as required. IFRC is Shelter Cluster co-lead with government lead agency Department of Social Welfare and Development (DSWD).

Needs analysis and scenario planning

For this section regarding Typhoon Mangkhut, kindly refer to the [Emergency Appeal](#) and [EPoA](#).

Response to Typhoon Yutu has been informed by PRC assessment teams. Non-food items (sleeping kits, hygiene kits and emergency shelter materials) were amongst the immediate needs identified. PRC is distributing prepositioned stocks, received bilaterally, to the provinces of Isabela and Mountain Province. The appeal is supporting the purchase of some of the contents of the hygiene parcels, as well as the transportation cost (trucking and hauling) of the same.

Needs analysis

For this section, kindly refer to the [Emergency Appeal](#) and [EPoA](#). Priorities were identified as follows: food and non-food items, water, medical and welfare services, and livelihoods support through cash transfer programming.

Targeting

For this section, kindly refer to the [Emergency Appeal](#) and [EPoA](#).

Scenario planning

Possible scenarios are shown in the table below:

Table 3. Scenario planning

Status	Effect/Needs	IFRC response
One or more weather disturbance makes landfall in the country, with additional areas impacted and more extensive damage in already affected communities.	High humanitarian needs	An Emergency Appeal is launched to support relief and recovery activities for affected households
Number of typhoons forecasted by PAGASA - November: 1 or 2 December: 1 or 2 January 2019: 0 or 1 February: low		

B. OPERATIONAL STRATEGY

Proposed strategy

Overall operational objective:

This operation aims to support the needs of 100,000 people of the most vulnerable affected communities by Typhoon Mangkhut for 12 months. This will deliver an accountable operation that meets the needs of the affected population which includes timely and effective emergency relief alongside early recovery and recovery interventions to support the safety, dignity and resilience of affected communities. To ensure efficient implementation of the early recovery interventions, four project staff members will be recruited to support the chapter – one team leader, one shelter officer, one livelihood officer and one admin/finance/logistics officer. These positions will be charged against the appeal budget.

Geographical targeting based on the current consolidation of data from Mangkhut assessments is described in detail in the MDRPH029 Emergency Plan of Action.

The appeal is also covering replacement items in hygiene parcels being provided to Yutu affected households, as well as transportation of pre-positioned stocks to Yutu affected areas. According to assessments conducted by PRC, the provinces of Isabela and Mountain Province are priorities for emergency relief assistance.

C. DETAILED OPERATIONAL PLAN



Shelter

People reached: 8,325

Male: 4,195

Female: 4,130

Outcome 1: Communities in disaster and crisis affected areas restore and strengthen their safety, well-being and longer-term recovery through shelter and settlement solutions

Indicators:	Target	Actual
# of households reached with safe and adequate shelter and settlement	3,000	1,665

Output 1.1: Short, medium and long-term shelter and settlement assistance is provided to affected households

Indicators:	Target	Actual
# of households provided with emergency shelter and settlement assistance	2,000	1,665
# of households (shelter repair assistance) provided with safe, adequate and durable recovery shelter and settlement assistance	1,000	0

Progress towards outcomes



PRC provided non-food items and emergency shelter materials (tarpaulins or corrugated iron sheets) to the typhoon affected families. More than 2,200 houses were destroyed in Baggao municipality, Cagayan, where Mangkhut made landfall.
(Photo: Byron Nonato/IFRC)

In addition to dispatching and distributing non-food items to 1,665 households in Cagayan and Benguet, the appeal also covered cost of transporting ICRC shelter toolkits, and Qatar Red Crescent and Australian Government – DFAT NFI stocks, as well as other operational and monitoring costs.

IFRC also supported the provision of 10 CGI sheets to 567 households as part of the emergency shelter assistance. This was provided as part of the shelter kit which also contained tools, nails and roofing sheets.

Planning, targeting and beneficiary selection for the shelter repair assistance is on-going. Shelter assistance will be provided in the form of conditional cash grants, CGI sheets, technical assistance and labour. Beneficiary selection is planned to be completed before end of 2018.

A market assessment is being conducted in the target areas, supported by an IFRC engineer. The assessment will complement the findings from the Shelter Cluster Rapid market Assessment conducted in October 2018 and inform the final value of the cash grant. The engineer is also supporting the Barangay Recovery Committees (BARECOM) in identifying possible suppliers based on quality and capacity. The communities, through the BARECOM, will select the supplier. BARECOMs are established by PRC as a community-based committee that will oversee early recovery interventions (shelter and livelihood) and act as a channel between the National Society and the community ensuring accountability and transparency in the programme implementation.

With support from the IFRC Geneva and Kuala Lumpur offices, a pilot of an information management solution for cash transfer programmes is being conducted in Cagayan, targeting 24 shelter assistance beneficiaries in Alcala municipality. See *Livelihood and basic needs section for more on Red Rose*.

For shelter cluster coordination, see Output 2.1.6 under Strategies for Implementation 2.

Output 1.2: Technical support, guidance and awareness raising in safe shelter design and settlement planning and improved building techniques are provided to affected households

Indicators:	Target	Actual
# of households provided with technical support and guidance, appropriate to the type of support they receive	3,000	1,665
# of carpenters provided with technical support and guidance, appropriate to the type of support they receive	100	0
# of volunteers provided with technical support and guidance, appropriate to the type of support they receive	20	0

Progress towards outcomes

A session on the eight key messages was provided to household beneficiaries during the distribution of the shelter kits. Furthermore, PRC is preparing booklets and flip charts containing safe shelter messages based on the eight key messages on build back safer shelter from the Shelter cluster. The IEC materials will be used to orient beneficiaries and carpenters, as well as project officers and volunteers who will monitor the shelter assistance programme. Number of carpenters and volunteers will be reported in the next update.



Livelihoods and basic needs

People reached: 5,550

Male: 2,797

Female: 2,753

Outcome 1: Communities, especially in disaster and crisis affected areas, restore and strengthen their livelihoods

Indicators:	Target	Actual
# of targeted households that have enough cash to meet their survival threshold	4,850	2,316

Output 1.2: Basic needs assistance for livelihoods security including food is provided to the most affected communities

Indicators:	Target	Actual
# households provided with multipurpose cash grants to address their basic needs	3,000	2,316

Progress towards outcomes

As part of the relief phase, unrestricted/multipurpose cash grants in the amount of PHP 3,500 (CHF 67) are being distributed to help the affected people prioritize their actual needs. Households who have lost or have severely damaged shelters and with limited capacity to cope were targeted. In some areas, households who lost 90 to 100 per cent of their crops were also selected to prevent them from falling below survival thresholds. Targeting criteria are explained in detail in the emergency plan of action.

Selection criteria were clearly communicated to beneficiaries and non-beneficiaries (with information materials posted in the registration areas), as part of PRC initiatives to further integrate community engagement and accountability (CEA) in emergency operations. A post-distribution monitoring survey is planned to ascertain the impact, effectiveness and acceptability of the cash grant.

The British Red Cross, aside from supporting the appeal with contributions earmarked for the multi-purpose cash grants, are also supporting the real-time evaluation of the cash transfer programme currently being conducted. The results of the evaluation will inform the design of cash transfer interventions for Mangkhut operation, both during the relief and early recovery phases.



A beneficiary with a disability receives her multi-purpose cash grant from PRC. In its selection, PRC targets the most vulnerable of the affected population. (Photo: Perzeus Jay Luna/IFRC)

Table 6. IFRC-supported multi-purpose cash grants

Province	Municipality	Number of beneficiaries	Status	Date
Isabela	Santo Tomas	283	Completed	18-Oct-18
	Santa Maria	250	Completed	18-Oct-18
Kalinga	Tabuk City	570	Completed	26-Oct-18
Cagayan	Allacapan	261	Completed	29-Oct-18
	Aparri	324	Completed	16-Nov-18
	Gonzaga	306	Completed	15-Nov-18
	Lal-lo	322	Completed	16-Nov-18
	Lassam	285	Funded	
Benguet	Bokod	86	On process	
	Buguias	230	On process	
	Tuba	227	On process	
Total		3,144		

Output 1.3: Household livelihoods security is enhanced through food production and income generating activities

Indicators:	Target	Actual
# of households whose livelihoods are restored to pre-disaster level	1,250	0
# of targeted communities (with 600 households) that improve their net income through skill building, improved assets, job creation, etc	10	0

Progress towards outcomes

Planning, targeting and beneficiary selection for the household livelihood assistance is on-going. The assistance is in the form of conditional cash grants, given in two tranches (60 and 40 per cent). Target households are selected with support from the BARECOMs. Selected beneficiaries will propose livelihood activities based on their current skills and marketability. The proposals are approved by PRC based on cost-effectivity and sustainability. So far, 43 beneficiaries from Alcala have been selected.

Red Rose

Red Rose is an information management solution being piloted by IFRC Geneva together with different National Societies. The system is based on mobile-data collection, and online database and dashboard technologies. This is the second pilot of Red Rose in the Philippines (Mayon Volcano DREF, March 2018) and the first pilot for early recovery interventions. PRC is utilizing the system in providing early recovery assistance in the form of conditional cash transfers.

The 43 selected HLA beneficiaries and 21 SRA beneficiaries from Alcala, Cagayan were registered using the Red Rose system. Exit interviews with random sample of the beneficiaries were also conducted using Red Rose. Monitoring of cash distributions, electronic reconciliation and post-distribution monitoring surveys will also be conducted using the software.

**Health**

People reached: 20,734

Male: 10,450

Female: 10,284

Outcome 1: The immediate risks to the health of affected populations are reduced

Indicators:	Target	Actual
# of people reached through NS emergency health management programmes	45,000	20,734

Output 1.1: The health situation and immediate risks are assessed using agreed guidelines

Indicators:	Target	Actual
Health needs are identified as part of the RDANA team's assessment	Yes	Yes

Progress towards outcomes

No update as of reporting. See [Operations Update 1](#).

Output 1.2: Target population is provided with rapid medical management of injuries and diseases

Indicators:	Target	Actual
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# of people provided with first aid	750	13
# of volunteers mobilized to support health related activities	300	To be identified

Progress towards outcomes

No update as of reporting. See [Operations Update 1](#).

Output 1.4: Epidemic prevention and control measures carried out.

Indicators:	Target	Actual
# of people in 10 communities reached with community-based epidemic prevention and control activities	12,000	0
# of mosquito nets distributed to 2,000 families	2,000	1,665
# of volunteers continuously monitor the outbreak situations and report back to the OPCEN for immediate response	80	To be identified

Progress towards outcomes

IFRC will be supporting PRC to conduct disease surveillance in 10 communities. The support includes training of community health volunteers in disease prevention and epidemic control. The community health volunteers will be deployed to selected communities to provide information regarding prevention, surveillance and reporting of incidences of communicable diseases.

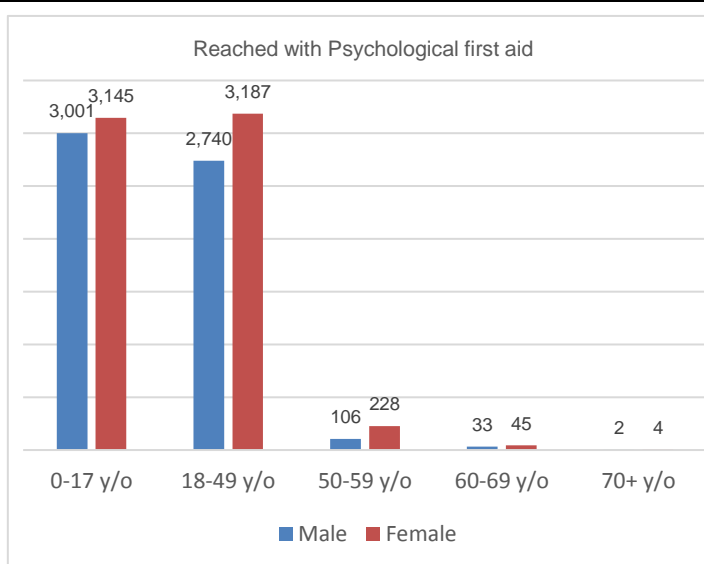
Output 1.5: Psychosocial support provided to the target population

Indicators:	Target	Actual
# of people provided with direct psychosocial support	20,000	12,602 ²

Progress towards outcomes

PRC, through its welfare services department, provided psychosocial support interventions to 20,652 individuals in the affected provinces. Through the welfare desks, trained staff and volunteers were able to provide psychological first aid to 4,641 adults (2,122 males, 2,519 females) by providing welfare support and practical information to people who are visibly distressed. A total of 7,850 children (3,760 males, 4,090 females) were also reached with play activities, socialization and art.

PRC also provided hot meals in evacuation centres during the typhoon – normal practice of the National Society’s welfare services. Hot meals were provided to 15,767 children (7,880 males and 7,887 females) and 10,306 adults (4,889 males and 5,417 females). PRC further referred 136 cases to the DSWD, DOH, and different medical facilities to receive appropriate social and medical assistance.



Furthermore, rescuers – community volunteers, police, and firefighters – from Itogon, Benguet where more than 100 miners were killed by a landslide were also provided with psychosocial support. A total of 311 rescuers (208 male and 103 females) were supported by PRC to manage stress caused during the search and rescue, and later during the retrieval of the bodies of the casualties.



A Philippine Red Cross volunteer conducts play therapy with children affected by Mankghut. (Photo: PRC)

As part of the recovery phase, PRC will be conducting a Psychosocial Support in Emergencies training on 2019 targeting staff and volunteers from the affected chapters to increase the National Society’s capacity to quickly provide support during and following disasters. A two-day rest and recreation activity is planned for late 2018 or early 2019 for PRC staff and volunteers who have been involved in the operation.

Output 1.8: Minimum initial maternal and neonatal health services provided to target population

² Upon verification and validation of figures with the National Society, the number has been reduced than was previously reported.

Indicators:	Target	Actual
# of women in need receive dignity kits	200	Ongoing
# of pregnant and lactating women receive new-born kits	200	Ongoing
Progress towards outcomes		
Informed by further assessments, PRC reduced targets for dignity and new-born kits to 200 people each. IFRC is currently supporting PRC in finalizing procurement, while distribution is planned for late 2018 or early 2019.		
Output 1.9: Target population is reached with Search and Rescue activities		
Indicators:	Target	Actual
# of people supported with search and rescue	300	53
# of water search and rescue teams mobilized	2	2
Progress towards outcomes		
No update as of reporting. See Operations Update 1 .		
Outcome 2: The medium-term risks to the health of affected populations are reduced		
Indicators:	Target	Actual
# of people reached through NS emergency health management programmes	45,000	0
Output 2.1: The health situation and immediate risks are properly assessed		
Indicators:	Target	Actual
Health needs are identified as part of the detailed assessment	Yes	Ongoing
Progress towards outcomes		
No update as of reporting. See Operations Update 1 .		
Output 2.2: Gaps in medical infrastructure of the affected population filled		
Indicators:	Target	Actual
# of barangay health clinics and rural health units provided with screening kit to ensure quality uninterrupted health services at the community level	8	Ongoing
Progress towards outcomes		
IFRC will support PRC in providing health and screening equipment to provide basic health services, specifically screening for vital signs, blood glucose/cholesterol/uric acid, mass index, nutritional status of children and pre-natal conditions, to vulnerable affected communities. Basic first aid equipment and supplies will also be provided to target facilities.		
Output 2.3: Community -based disease prevention and health promotion measures provided.		
Indicators:	Target	Actual
# of people directly reached with community-based disease prevention and health promotion programming	45,000	0
# of people reached by NS with services to reduce relevant health risk factors	3,000	0
Progress towards outcomes		
Community health volunteers will be deployed to conduct awareness raising sessions and to promote key messages regarding leptospirosis, influenza and dengue. This activity is planned for November 2018 to the end of the appeal. Information, education and communication materials (posters and brochures) will also be provided to target households. Deployed volunteers will also receive a PRC membership insurance for one year.		



Water, sanitation and hygiene

People reached: 14,089³

Male: 7,101

Female: 6,988

³ 14,089 is the number of people reached with water in Benguet and Cagayan, 1,237 is the number of people reached with hygiene promotion in Bulacan, Isabela, Kalinga and Mountain Province.

Outcome 1: Immediate reduction in risk of waterborne and water related diseases in targeted communities		
Indicators:	Target	Actual
# of people provided with safe water services that meet agreed standards according to specific operational and programmatic context	15,000	14,089
# of people reached to reduce the risk of waterborne and water related diseases	45,000	20,145
Output 1.1: Continuous assessment of water, sanitation, and hygiene situation is carried out in targeted communities		
Indicators:	Target	Actual
# of assessments by three different teams undertaken	3	7
Progress towards outcomes		
No update as of reporting. See Operations Update 1.		
Output 1.2: Daily access to safe water which meets Sphere and WHO standards in terms of quantity and quality is provided to target population		
Indicators:	Target	Actual
# of people provided with safe water (according to WHO standards)	15,000	14,089 ⁴
# of litres of safe water distributed (cumulative)	300,000	319,420
# of households provided with water storage containers	2,000	1,665
Progress towards outcomes		
No update as of reporting. See Operations Update 1.		
Output 1.4: Hygiene promotion activities which meet Sphere standards in terms of the identification and use of hygiene items provided to target population		
Indicators:	Target	Actual
# of people reached by hygiene promotion activities	45,000	11,956
# of volunteers involved in hygiene promotion activities	50	32 ⁵
Progress towards outcomes		
No update as of reporting. See Operations Update 1.		
Output 1.5: Hygiene-related goods (NFIs) which meet Sphere standards and training on how to use those goods is provided to the target population		
Indicators:	Target	Actual
# of households provided with a set of essential hygiene items	2,000	1,665
Progress towards outcomes		
No update as of reporting. See Operations Update 1.		
Outcome 2: Sustainable reduction in risk of waterborne and water related diseases in targeted communities in the recovery phase		
Indicators:	Target	Actual
# of communities' risk to waterborne diseases, reduced	30	0
Output 2.1: Continuous monitoring and evaluation of water, sanitation, and hygiene situation is carried out in targeted communities		
Indicators:	Target	Actual
# of separate assessments done to understand the recovery needs of communities in relation to WASH	3	0
Progress towards outcomes		
In order to determine the number of potential beneficiaries, PRC collected information such as age, sex and disability of household members. Information regarding access to water and sanitation facilities were also considered in the selection of beneficiaries. Secondary information from the Department of Health regarding cases of diarrhoea, cholera, dengue and leptospirosis were collected to map the incidence of water and vector-borne diseases in the		

⁴ PRC WASH Services update.

⁵ PRC WASH Services report.

affected regions. Data from January to July 2018 were collected and analysed, showing a decrease in diarrhoea and cholera cases from 2017 to 2018 but an increase of 5 and 26 per cent in the incidence of dengue and leptospirosis, respectively.

Output 2.3: Improved access to and use of adequate sanitation is provided to target population

Indicators:	Target	Actual
# of children benefitted from CHAST in selected schools	3,000	0

Progress towards outcomes

Activities under this output will be implemented in the recovery phase.

Output 2.4: Hygiene promotion activities are provided to the entire affected population.

Indicators:	Target	Actual
# of households reached with quality hygiene promotion messages	9,000	0

Progress towards outcomes

Hygiene promotion sessions focusing on personal hygiene, solid waste management and diarrhoea prevention are being conducted in target communities. A special session on menstrual hygiene has also been initiated by PRC, targeting adolescent girls.



Protection, Gender and Inclusion

People reached: 29,345

Male: 14,790

Female: 14,555

Outcome 1: Communities identify the needs of the most vulnerable and particularly disadvantaged and marginalised groups, as a result of inequality, discrimination and other non-respect of their human rights and address their distinct needs

Indicators:	Target	Actual
# of people received any PGI services provided by PRC as part of TY Mangkhut operation by September 2019	45,000	29,345

Output 1.1: NS programmes improve equitable access to basic services, considering different needs based on gender and other diversity factors.

Indicators:	Target	Actual
# of NS (PRC) which ensure improve equitable access to basic services, considering different needs based on gender and other diversity factors	1	1
# of staff and volunteers mobilized to support PGI activities	80	0
# of staff and volunteers trained for PGI activities	80	0

Progress towards outcomes



One of the temporary learning spaces provided by PRC to Loacan Elementary School. (Photo: PRC)

PRC has provided child protection orientation to 109 people (PRC staff, volunteers and community members) in Mangkhut affected areas.

IFRC will support PRC in conducting consultative workshops in eight chapters to identify current needs and appropriate interventions. Furthermore, PRC plans to provide a two-day training to at least 80 staff and volunteers from 8 chapters regarding PGI including provision of conjugal spaces as well as child-friendly spaces during emergencies.

IFRC is also supporting PRC in establishing temporary learning spaces for Loacan Elementary School in Itogon, Benguet which was damaged due to landslides. The elementary school accommodates 488 students.

Output 1.2: Emergency response operations prevent and respond to sexual- and gender-based violence and all forms of violence against children.

Indicators:	Target	Actual
# of staff and volunteers mobilized to support SGBV activities	80	0
# of staff and volunteers trained on SGBV activities	80	0
Progress towards outcomes		
No update as of reporting.		



Migration

People reached: 58
Male: 29
Female: 29

Outcome 1: Communities support the needs of migrants and their families and those assisting migrants at all stages of migration (origin, transit and destination)

Indicators:	Target	Actual
# of migrant and displaced people are reached with information and quality services	1,000	58

Output 1.1: Assistance and protection services to migrants and their families are provided and promoted through engagement with local and national authorities as well as in partnership with other relevant organizations.

Indicators:	Target	Actual
# of staff and volunteers are trained on Health in Migration and Displacement	80	0

Progress towards outcomes

PRC Welfare services department provided support to migrants from Hongkong, Canada and Singapore. These migrants reached out Philippine Red Cross to communicate with their families affected by typhoon. Practical information on basic services was provided both to the migrants and their families.

Training for Health in Migration and Displacement is targeted to be rolled-out early 2019. This is to increase the capacity of the chapters to ensure a quality and effective service delivery for the migrants and displace population during disasters and emergencies. Information dissemination on safe migration thru the Virtual Volunteer will be conducted through various chapters.

Output 1.3: "Family links are restored for people separated from, or without news of, their loved ones as a result of the disaster"

Indicators:	Target	Actual
# of staff and volunteers are provided with refresher training on RFL	40	0
# of welfare desks providing RFL services in the disaster affected areas	6	41

Progress towards outcomes

There was a total of 34 welfare desks established in 12 provinces managed by least 3 RCAT volunteers per desk. Volunteers communicates and provided support to affected population through tracing of missing relatives and connect them with their designated families. Free mobile communication was also provided in the desk.

A refresher training on RFL will be conducted on March 2019 targeting staff and volunteers in the affected chapters to ensure delivery of quality RFL services to the population.



Disaster Risk Reduction

People reached: (Not yet started)
Male: -
Female: -

Outcome 1: Communities in high risk areas are prepared for and able to respond to disaster

Indicators:	Target	Actual
# of people reached through RCRC programmes for DRR and community resilience (excluding public awareness and education campaigns)	45,000	0
Output 1.1: Communities take active steps to strengthen their preparedness for timely and effective response to disasters.		
Indicators:	Target	Actual
# of community DRM plans developed/updated/reviewed	5	0
Progress towards outcomes		
No update as of reporting. See Operations Update 1.		
Outcome 2: Communities in disaster and crisis affected areas adopt climate risk informed and environmentally responsible values and practices		
Indicators:	Target	Actual
Communities adopt climate risk informed and environmentally responsible values and practices	Yes	To be conducted
Output 1.1: Contributions to climate change mitigation are made by implementing green solutions		
Indicators:	Target	Actual
Green activities supported	Yes	To be conducted
Progress towards outcomes		
Activities under this output will be implemented in the recovery phase.		
Output 1.2: Community awareness raising programmes on climate changing risks and environmentally responsible practices are conducted in target communities		
Indicators:	Target	Actual
# of communities that implement activities that contribute to climate change adaptation	5	0
# of schools that implement activities that contribute to climate change adaptation	5	0
# of people reached by climate change mitigation and environmental sustainability awareness and raising campaigns	45,000	0
Progress towards outcomes		
Activities under this output will be implemented in the recovery phase.		

Strengthen National Society

Outcome 1: National Society capacity building and organizational development objectives are facilitated to ensure that National Societies have the necessary legal, ethical and financial foundations, systems and structures, competences and capacities to plan and perform

Indicators:	Target	Actual
# of PRC chapters that are well functioning	4	6
Output 1.4: National Societies have effective and motivated volunteers who are protected		
Indicators:	Target	Actual
# of insured volunteers	300	276 ⁶
# of volunteers trained	300	276
Progress towards outcomes		
No update as of reporting. See Operations Update 1.		
Output 1.6: National Societies have the necessary corporate infrastructure and systems in place		
Indicators:	Target	Actual
# of policies PRC approve	1	0

⁶ PRC Operations Centre Report

Progress towards outcomes

No update as of reporting.

International Disaster Response**Outcome S2.1: Effective and coordinated international disaster response is ensured**

Indicators:	Target	Actual
Effective and coordinated international disaster response ensured	Yes	Yes

Output 2.1.1: Effective response preparedness and NS surge capacity mechanism is maintained

Indicators:	Target	Actual
# of RDRT member deployed in the country	2	0

Progress towards outcomes

A shelter cluster coordinator supported by the Australian Red Cross is in-country supporting the IFRC in its role as shelter cluster co-lead. For more on the shelter cluster coordination, see output 2.1.6.

Output 2.1.3: NS compliance with Principles and Rules for Humanitarian Assistance is improved

Indicators:	Target	Actual
# of complaints and feedback received and responded to by the NS	100	0
% of target population satisfied with level of consultation, information and involvement in the operation	80	0
% of target population satisfied with support received	80	0
% of affected population with awareness of RCRC action in their community	80	0
% of targeted population satisfied that they have access to information, feedback mechanisms and can influence the programme/response	80	0
# of staff/volunteers trained to provide clear information to communities during assessments	300	0
# of sites with information mechanisms set up to agreed standards	10	6

Progress towards outcomesNo update as of reporting. See [Operations Update 1](#).**Output 2.1.4: Supply chain and fleet services meet recognized quality and accountability standards**

Indicators:	Target	Actual
Logistics department provides constant support to the National Society's logistics unit for replenishment and other procurements	Yes	Yes

Progress towards outcomesNo update as of reporting. See [Operations Update 1](#).**Output 2.1.6: Coordinating role of the IFRC within the international humanitarian system is enhanced**

Indicators:	Target	Actual
A coordinated and strategic response plan according to humanitarian minimum standards is adopted by actors in support of Government	Yes	Yes
Shelter actors working together without duplication of services	Yes	Yes
# of shelter actors incorporating build back safer (BBS) messaging and technical assistance elements into their shelter programming	20	12

Progress towards outcomes**Shelter cluster coordination**

In addition to supporting shelter sector coordination and ensuring appropriate information for operations and decision making, the Shelter Cluster (SC) surge coordinator has sustained cooperation with the Humanitarian Country Team and with the Inter-cluster Coordination Group through UN OCHA. In coordination with UN OCHA, a contingency plan for humanitarian response for Yutu was prepared, including a rapid assessment team which included partners from the shelter cluster. Furthermore, in cooperation with HCT and UN OCHA, humanitarian response strategies were updated, combining the humanitarian needs from both disasters, when and wherever possible shifting priorities and pledging for rapid transition from relief to recovery. A shelter cluster 4W (who, what,

where, when) reporting template was also developed to enable immediate reporting of shelter data to the remote Global Shelter Cluster Information Management support for coordination.

The shelter cluster coordinator is also working with the Department of Social Welfare and Development to coordinate the government's emergency shelter assistance with relevant cluster partners to maximise opportunities to complement support to affected households through synchronized messaging on build back safer, as well as by providing any additional assistance required. A draft strategic framework for coordinated assistance over a period of six months was also presented to harmonize and improve complementarity as the programme transitions to recovery.

There are 14 active partners in the shelter cluster, of which 12 have already incorporated the build back safer messaging and technical assistance elements into their shelter programming.

- Build Change (BC)
- Cristian Blind Mission (CBM)
- Catholic Relief Services (CRS)
- Habitat for Humanity Philippines (HfHP)
- NASSA / Caritas Philippines (NASSA CARITAS)
- International Federation of the Red Cross (IFRC)
- International Organisation for Migration (IOM)
- International Rescue Committee (IRC)
- Philippine Red Cross (PRC)
- Samaritan's Purse (SP)
- Shelter Box (SBox)
- World Vision (WV)

Outcome S2.2: The complementarity and strengths of the Movement are enhanced

Indicators:	Target	Actual
Movement coordination is well-established by having a regular monthly meeting	Yes	Yes

Output 2.2.1: In the context of emergencies the IFRC, ICRC and NS enhance their operational reach and effectiveness through new means of coordination.

Indicators:	Target	Actual
# of RDRT member deployed in the country	2	0

Progress towards outcomes

No update as of reporting. See [Operations Update 1](#).

Output 2.2.5: Shared services in areas such as IT, logistics and information management are provided

Indicators:	Target	Actual
Shared services in areas such as IT, logistics and information management provided	Yes	To be conducted

Progress towards outcomes

No update as of reporting.

Influence others as leading strategic partner

Outcome 3.1: The IFRC secretariat, together with National Societies uses their unique position to influence decisions at local, national and international levels that affect the most vulnerable.

Indicators:	Target	Actual
IFRC and NS are visible, trusted and effective advocates on humanitarian issues	Yes	Yes

Output 3.1.1: IFRC and NS are visible, trusted and effective advocates on humanitarian issues

Indicators:	Target	Actual
# of communications materials produced (social media engagement, news articles, interviews, AV materials, etc.)	12	15

Progress towards outcomes

PRC published 10 news articles on their public website:

PRC deploys rescue, relief assets to Nueva Vizcaya for 'Mangkhut' ops (click [here](#))

PRC appeals for donations to bring hope to provinces affected by typhoon Ompong (click [here](#))
 PRC rescues ambulance crew at the height of 'Ompong' (click [here](#))
 No slowdown of Philippine Red Cross' Ompong relief, rescue operations (click [here](#))
 PRC working fast to address immediate needs in Ompong-hit municipalities (click [here](#))
 Korean embassy turns over donation to PRC for Ompong relief operations (click [here](#))
 Driven by compassion, PRC brings smiles to people in Ompong-hit Cagayan (click [here](#))
 PRC: Shelter assistance, relief ops just the beginning of 'Ompong' efforts (click [here](#))
 In the midst of Ompong, deaf 'hero' finds her voice (click [here](#))

The IFRC Communications also produced several communications materials which were published on www.ifrc.org (1, 2) and the Climate Centre workshop (1).

Three press releases: 1 on [PRC preparedness](#) on 12 September, 1 for [DREF](#) which was released on 14 September 2018 and 1 for the [Emergency Appeal](#) which was released on 18 September 2018.

Output 3.1.2: IFRC produces high-quality research and evaluation that informs advocacy, resource mobilization and programming.

Indicators:	Target	Actual
# of rapid and detailed assessment teams deployed – chapter level and augmented by NHQ	5	7
# of post-distribution visits to affected communities	5	2

Progress towards outcomes

No update as of reporting. See [Operations Update 1](#).

Outcome 3.2: The programmatic reach of the National Societies and the IFRC is expanded.

Indicators:	Target	Actual
Work in planning and reporting to ensure effective accountability internally and externally	Yes	Yes

Output 3.2.1: Resource generation and related accountability models are developed and improved

Indicators:	Target	Actual
Resource generation and mobilization developed and improved	Yes	Yes

Progress towards outcomes

No update as of reporting. See [Operations Update 1](#).

Output 3.2.3: National Societies are supported in resource and partnership development (from both domestic markets and foreign sources).

Indicators:	Target	Actual
IFRC leadership in resource development for emergencies is maintained	Yes	Yes
% of Appeal supported	80	76%

Progress towards outcomes

No update as of reporting. See [Operations Update 1](#).

Effective, credible and accountable IFRC

Outcome 4.1: The IFRC enhances its effectiveness, credibility and accountability

Indicators:	Target	Actual
Effective performance of staff supported by HR procedures	Yes	Yes

Output 4.1.2: IFRC staff shows good level of engagement and performance

Indicators:	Target	Actual
% of compliance with PRC HR procedures	100	100

Progress towards outcomes

No update as of reporting. See [Operations Update 1](#).

Output 4.1.3: Financial resources are safeguarded; quality financial and administrative support is provided contributing to efficient operations and ensuring effective use of assets; timely quality financial reporting to stakeholders

Indicators:	Target	Actual
% of financial reporting respecting the IFRC procedures	100	100

Progress towards outcomes

No update as of reporting. See [Operations Update 1.](#)

Output 4.1.4: Staff security is prioritised in all IFRC activities

Indicators:	Target	Actual
# of security reports provided		0
% of operational staff for IFRC receive security briefing	100	100

Progress towards outcomes

No update as of reporting. See [Operations Update 1.](#)

D. BUDGET

EMERGENCY APPEAL

11/10/2018

MDRPH029 : Philippines Typhoon Mangkhut

Budget Group	Appeal Budget CHF
Shelter - Relief	77,500
Shelter - Transitional	453,550
Construction - Facilities	9,600
Construction - Materials	22,200
Clothing & Textiles	38,000
Seeds & Plants	25,000
Water, Sanitation & Hygiene	79,648
Medical & First Aid	96,400
Utensils & Tools	10,000
Other Supplies & Services	33,710
Cash Disbursements	521,875
Total RELIEF ITEMS, CONSTRUCTION AND SUPPLIES	1,367,483
Distribution & Monitoring	3,300
Transport & Vehicle Costs	98,285
Logistics Services	25,000
Total LOGISTICS, TRANSPORT AND STORAGE	126,585
International Staff	197,000
National Staff	52,000
National Society Staff	92,458
Volunteers	89,512
Total PERSONNEL	430,970
Workshops & Training	378,950
Total WORKSHOP & TRAINING	378,950
Travel	39,000
Information & Public Relations	40,395
Office Costs	13,800
Communications	4,170
Financial Charges	15,000
Other General Expenses	21,800
Shared Office and Services Costs	89,060
Total GENERAL EXPENDITURES	223,225
Programme and Services Support Recovery	164,269
Total INDIRECT COSTS	164,269
TOTAL BUDGET	2,691,481

Reference documents



Click for:

- [Information Bulletin](#)
- [DREF Operation](#)
- [Emergency Appeal](#)
- [Emergency Plan of Action \(EPoA\)](#)
- [Donor Response](#)

For further information, specifically related to this operation please contact:

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For IFRC Resource Mobilization and Pledges support

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For communications enquiries

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How we work

All IFRC assistance seeks to adhere to the [Code of Conduct](#) for the International Red Cross and Red Crescent Movement and Non-Governmental Organizations (NGOs) in Disaster Relief and the [Humanitarian Charter and Minimum Standards in Humanitarian Response \(Sphere\)](#) in delivering assistance to the most vulnerable. The IFRC's vision is to inspire, **encourage, facilitate and promote at all times all forms of humanitarian activities** by National Societies, with a view to **preventing and alleviating human suffering**, and thereby contributing to the maintenance and promotion of human dignity and peace in the world.

The IFRC's work is guided by Strategy 2020 which puts forward three strategic aims:



Save lives.
protect livelihoods,
and strengthen recovery
from disaster and crises.



Enable **healthy**
and **safe** living.



Promote **social inclusion**
and a culture of
non-violence and peace.

Disaster Response Financial Report

MDRPH029 - Philippines - Typhoon Mangkhut

Timeframe: 13 Sep 18 to 18 Sep 19

Appeal Launch Date: 19 Sep 18

Interim Report

Selected Parameters

Reporting Timeframe	2018/9-2018/10	Programme	MDRPH029
Budget Timeframe	2018/9-2019/9	Budget	APPROVED
Split by funding source	Y	Project	*
Subsector:	*		

All figures are in Swiss Francs (CHF)

I. Funding

	Raise humanitarian standards	Grow RC/RC services for vulnerable people	Strengthen RC/RC contribution to development	Heighten influence and support for RC/RC work	Joint working and accountability	TOTAL	Deferred Income
A. Budget			1,691,913			1,691,913	
B. Opening Balance							
Income							
Cash contributions							
<i>American Red Cross</i>			198,631			198,631	
<i>China Red Cross, Hong Kong branch</i>			25,360			25,360	
<i>Finnish Red Cross</i>			113,699			113,699	
<i>Japanese Red Cross Society</i>			177,687			177,687	
<i>Marriott International Inc.</i>			24,999			24,999	
<i>Spanish Government</i>			112,488			112,488	
<i>Swedish Red Cross</i>			224,418			224,418	
<i>Swiss Government</i>			215,000			215,000	
<i>Swiss Red Cross</i>			200,000			200,000	
<i>The Canadian Red Cross Society (from Canadian Government*)</i>			75,652			75,652	
<i>The Netherlands Red Cross (from Netherlands Government*)</i>			268,565			268,565	
C1. Cash contributions			1,636,498			1,636,498	
C. Total Income = SUM(C1..C4)			1,636,498			1,636,498	
D. Total Funding = B + C			1,636,498			1,636,498	

* Funding source data based on information provided by the donor

II. Movement of Funds

	Raise humanitarian standards	Grow RC/RC services for vulnerable people	Strengthen RC/RC contribution to development	Heighten influence and support for RC/RC work	Joint working and accountability	TOTAL	Deferred Income
B. Opening Balance							
C. Income			1,636,498			1,636,498	
E. Expenditure			-135,686			-135,686	
F. Closing Balance = (B + C + E)			1,500,811			1,500,811	

Disaster Response Financial Report

MDRPH029 - Philippines - Typhoon Mangkhut

Timeframe: 13 Sep 18 to 18 Sep 19

Appeal Launch Date: 19 Sep 18

Interim Report

Selected Parameters

Reporting Timeframe	2018/9-2018/10	Programme	MDRPH029
Budget Timeframe	2018/9-2019/9	Budget	APPROVED
Split by funding source	Y	Project	*
Subsector:	*		

All figures are in Swiss Francs (CHF)

III. Expenditure

Account Groups	Budget	Expenditure					TOTAL	Variance
		Raise humanitarian standards	Grow RC/RC services for vulnerable people	Strengthen RC/RC contribution to development	Heighten influence and support for RC/RC work	Joint working and accountability		
	A					B	A - B	
BUDGET (C)						1,691,913	1,691,913	
Relief items, Construction, Supplies								
Shelter - Relief	77,500							77,500
Shelter - Transitional	272,430							272,430
Construction - Facilities	9,600							9,600
Construction Materials	11,100							11,100
Clothing & Textiles	38,000							38,000
Seeds & Plants	10,000							10,000
Water, Sanitation & Hygiene	55,216			18,642		18,642		36,574
Medical & First Aid	23,900							23,900
Utensils & Tools	10,000							10,000
Other Supplies & Services	18,710							18,710
Cash Disbursement	315,533							315,533
Total Relief items, Construction, Sup	841,989			18,642		18,642		823,346
Land, vehicles & equipment								
Computers & Telecom				1,367		1,367		-1,367
Total Land, vehicles & equipment				1,367		1,367		-1,367
Logistics, Transport & Storage								
Distribution & Monitoring	3,060							3,060
Transport & Vehicles Costs	76,935			2,700		2,700		74,235
Logistics Services	15,000			793		793		14,207
Total Logistics, Transport & Storage	94,995			3,493		3,493		91,502
Personnel								
International Staff	147,000							147,000
National Staff	27,600							27,600
National Society Staff	77,038							77,038
Volunteers	47,260							47,260
Total Personnel	298,898							298,898
Workshops & Training								
Workshops & Training	193,950							193,950
Total Workshops & Training	193,950							193,950
General Expenditure								
Travel	24,400			8,287		8,287		16,113
Information & Public Relations	36,870							36,870
Office Costs	13,800			212		212		13,588
Communications	3,210			111		111		3,099
Financial Charges	10,000			17		17		9,983
Other General Expenses	11,800			466		466		11,334
Shared Office and Services Costs	58,740							58,740
Total General Expenditure	158,820			9,093		9,093		149,727
Operational Provisions								
Operational Provisions				94,809		94,809		-94,809
Total Operational Provisions				94,809		94,809		-94,809
Indirect Costs								
Programme & Services Support Recover	103,262			8,281		8,281		94,981
Total Indirect Costs	103,262			8,281		8,281		94,981
TOTAL EXPENDITURE (D)	1,691,913			135,686		135,686		1,556,227
VARIANCE (C - D)				1,556,227		1,556,227		

Interim Report

Prepared on 13/Dec/2018



International Federation of Red Cross and Red Crescent Societies