

www.ifrc.org
Saving lives,
changing minds.

DREF final report

Russian Federation: Floods in Chechnya

 International Federation
of Red Cross and Red Crescent Societies

DREF operation n° MDRRU013
GLIDE n° FL-2011-000123-RUS
01st March 2012

The International Federation of Red Cross and Red Crescent (IFRC) Disaster Relief Emergency Fund (DREF) is a source of un-earmarked money created by the Federation in 1985 to ensure that immediate financial support is available for Red Cross Red Crescent response to emergencies. The DREF is a vital part of the International Federation's disaster response system and increases the ability of National Societies to respond to disasters.

CHF 77,905 has been allocated from the IFRC's Disaster Relief Emergency Fund (DREF) to support the Russian Red Cross Society in delivering immediate assistance to some 950 families (estimated to be composed of 3,500 people) in the Russian Federation's Republic of Chechnya. Unearmarked funds to repay DREF are encouraged.

Summary: Heavy rains raised the water level of the river Sunzha causing a dam burst and the inundation and flooding of houses in the city of Grozny and surrounding neighborhoods. The Russian Red Cross local branch defined 950 families as the most vulnerable (older people, single-parent families). Based on the initial assessment the branch planned to target approximately 3,500 people, but it turned out that the families were larger than anticipated,

and the detailed final assessment resulted in the operation supporting 5,174 people. The needs of these people were covered through the delivery of food and non-food items, with the help of trained volunteers.



Distribution of relief aid. Photo: Russian Red Cross

The Coca Cola Foundation contributed CHF 77,905 to the DREF in full replenishment of the allocation made for this operation.

Other major donors and partners of the DREF operation in the Russian Federation include the Australian, American and Belgian Governments, the Austrian Red Cross, the Canadian Red Cross and the Canadian Government, the Danish Red Cross and the Danish Government, the European Commission's Humanitarian Aid and Civil Protection (ECHO), the Irish and the Italian Governments, the Japanese Red Cross Society, the Luxembourg Government, the Monaco Red Cross and the Monaco Government, the Netherlands Red Cross and the Netherlands Government, the Norwegian Red Cross and the Norwegian Government, the Spanish Government, the Swedish Red Cross and the Swedish Government, the United Kingdom's Department for International Development (DFID), the Medtronic and Z-Zurich Foundations, and other corporate and private donors. On behalf of the Russian National Society, the IFRC would like to extend their thanks to all of them for their generous contributions. Details of all donors can be found on <http://www.ifrc.org/what/disasters/responding/drs/tools/dref/donors.asp>

[<click here for the final financial report, or here to view contact details>](#)

The situation

As a result of the overflow of the river "Sundzha" on August 28, 2011 in Grozny 673 houses (725 families) turned out to be in the zone of the strong flood, 2,688 were affected in the Urus-Martanovsky and Ochkhoy-Martanovsky districts – 185 houses (221 families). The Head of the Administration of the Russian

Federation's Chechen Republic R.Kadirov visited the disaster zone and got acquainted with the situation, and instructed the local administrations to build a dam for the prevention further inundations along the river Sundzha. The construction of this dam is under way. Also the reconstruction of the affected houses has started in the settlement Vojkovo that was hardly hit by the floods. The Chechen Russian Red Cross regional branch jointly with the administrations of the flooded districts and the ICRC officers made assessment of the situation in the disaster zone that showed that 858 affected households and 946 families who were most affected by the floods and also were most vulnerable for support due to their social situation.

Coordination and partnerships

In the beginning of the operation, the Chechen Regional Branch of the Russian Red Cross established communication with the regional division of the Ministry of Emergency Situations (EMERCOM) as well as with the regional office of the ICRC, operating in North Caucasus, which provided an opportunity to ensure better coordination between all main stakeholders.

The Russian Red Cross branch immediately deployed its staff to the affected areas and as soon as the assessments were done, the Red Cross staff started to organize the relief distributions. The following items were dispatched from the ICRC from its local warehouses in the Chechen Republic: canvas cover, tableware sets, candles, blankets, water cans. This allowed to address the most urgent needs and to respond immediately to the affected population until the Russian Red Cross had procured all the relief items in the framework of the DREF. The representative of the Administration was always present at the relief aid distribution; volunteers of the Chechen Russian Red Cross branch took an active part in the action.

Red Cross and Red Crescent action

Organizational activities

Just after the disaster, Chechen Russian Red Cross regional branch conducted situation analysis and established permanent contacts with the Republic level administration and the Regional EMERCOM Department to provide assistance to the affected population. Official request was submitted for support to the IFRC Moscow Office from the local administration.

In the initial phase of the disaster response, the IFRC and the Russian Red Cross signed an agreement on the implementation of the DREF operation. The Russian Red Cross Branch in the Chechen Republic selected volunteers and formed a Disaster Response team consisting of 21 staff and volunteers. The Red Cross branch carried out a tender for procurement and delivery of relief items based on the specified list of items of the food and hygiene kits. IFRC and Russian Red Cross Headquarters organized an introduction workshop for the members of the Disaster Response Team, where all staff and volunteers of the branch involved in the operation received the necessary knowledge and practical skills on effective disaster response and relief distribution. At the same time, a list of beneficiaries was developed jointly with the local Administrations, based on selection criteria for the most vulnerable population.

Russian Red Cross disaster response activities were highlighted in the press-release, shared and published in local mass media.

Achievements against outcomes

Relief distributions (food and basic non-food items)
Outcome: The most affected people (approximately 3,500 people) have their most urgent and immediate basic needs covered through the distribution of food and non-food items.
Outputs: <ul style="list-style-type: none"> • Appropriate complementary food rations are distributed to vulnerable families • Basic hygiene kits are distributed • Family bed linen sets are distributed • School sets are distributed to the most vulnerable Activities planned: <ul style="list-style-type: none"> • Local procurement and transport of relief supplies and materials. • Volunteers of the Russian Red Cross are trained and give assistance in distribution of relief items • Distribute relief items and hot meals to the affected people • Distribute supplies and control supply movement from point of dispatch to end user • Monitor the relief activities and provide reporting on relief distributions • Beneficiaries satisfaction survey

The Chechen Russian Red Cross branch has started collecting operational information right after the disaster, establishing good contacts with the Republic level Administration and the local EMERCOM Department, and contacted sponsors for urgent relief aid provision to the people affected by the floods. Russian Red Cross prepared the lists of the most vulnerable beneficiaries and identified volunteer functions. Russian Red Cross began to conduct a tender for relief items procurement and delivery. In the first half of November 2011 the implementation of the operation was finished with the distribution of the relief items for the affected population.

According to the needs assessment report, the Red Cross planned to support over 950 families (3,580 people) who had been affected by the large scale flood in the Zavodskoy, Otyabrsky, Leninsky, Achhoy-Martanovsky and Urus-Martanovsky districts of Chechnya. The most urgent needs of the affected population were bed linens, sanitary kits, food parcels and school kits.

The tender for procurement of relief items was carried out at the initial stage, the adequate quantity of the relief items has been purchased, and the relief items sets were formed. In October 2011 relief distribution was carried out at the distribution points that were established in each location. Information about the distributions and also about the donors was highlighted at the distribution points. The actions were coordinated with the District Administrations that provided the lists of the neediest among the affected people. The contribution of Coca Cola Company was highlighted to the beneficiaries during the distribution. The relief distribution was conducted in the right time and efficiently with explanation of the content of the relief rations. Some of the Chechen Russian Red Cross regional branch staff (4) and 112 volunteers took part in the distribution in 5 districts. All participants of the distribution wore a uniform with the Russian Red Cross logo as well as the transport for the relief items delivery.

The table below summarizes the relief items distributed to the beneficiaries (950 families – 5,174 people) in 5 districts of Chechnya. The number of families did not change during the distribution; however, the total number of beneficiaries increased due to the fact that the average family size turned out to be significantly larger than anticipated and estimated.

Chechen Republic Affected regions	Number of distribute relief aid sets				Number of affected families/people who received relief items	Number of Chechen RB RRC volunteers involved in relief distribution	Date of relief aid distribution action
	School kits	Bed-linen sets	Sanitary kits	Food stuff kits			
Urus-Martanovsky region	28	134	134	134	134/819	16	08;09.11.2011 15;19;21.11.2011
Achkhoy- Martanovsky region	28	118	118	118	118/597	11	18.10.2011 09.11.2011
Zavodsky region	41	190	190	190	190/1028	27	08;09;10.10.2011 30.10.2011
Leninsky region	40	218	218	218	218/1180	11	17;21.10.2011 03;04.11.2011
Oktjabrsky region	83	290	290	290	290/1550	47	11;12;14;15;16;24;30 ;31.10.2011
TOTAL	220	950	950	950	950/5174	11	

Distribution of additional relief items



Visit to the affected family in Oktjabrsky region during monitoring on November 7, 2011

On November 7 - 8, 2011, an IFRC/ Russian Red Cross team conducted a monitoring visit to the disaster area. The monitoring team visited the affected families in the Oktyabrsky district. The results of the monitoring showed that the relief assistance has been provided according to the DREF objectives, but the situation proved to be more difficult since all the furniture was damaged by the floods in the inundated houses. Therefore, people expressed their need for mattresses and folding beds (see information above). Therefore it has been decided to support families, who had lost their property completely.

Monitoring team met the representatives of Administration on Social issues of the Oktyabrsky district. The meeting touched upon operational preparedness to disasters of the Chechen republic prone to natural disasters, mapping of such

settlements and the need for training of population and volunteers in civil defense. In the framework of coordination of actions with the regional EMERCOM it was discussed to involve the representative of Russian Red Cross to the local Emergency commission.

Based on the results of the monitoring visit it has been decided that additional relief items have to be procured. Therefore after some reallocations to the DREF the following items were purchased: mattresses, blankets, pillows, folding beds. A tender for purchase has been published and a contract was signed for delivery. As a result in the period of December 1-15, 2011 of the extra relief aid 55 families (338 people) in 3 districts of Chechnya had received help. 17 staff and volunteers of the Chechen RB Russian Red Cross were involved in the distribution of: folding beds – 10; mattresses -70; warm blankets – 60, pillows -100.



Action of distribution of additional relief aid to the families in Urus-Martanovsky region 15.12.2011



Chechen Republic Affected regions	Number of distribute relief aid sets				Number of affected families/people who received relief items	Number of Chechen RB RRC volunteers involved in relief distribution	Date of relief aid distribution action
	Camp beds	Mattresses	blanketsWarm	Pillows			
Zavodsky region	2	9	10	15	8/61	3	09.12.2011
Urus-Martanovsky region		5	5	5	5/27	2	15.12.2011
Oktyabrsky region	8	56	45	80	42/250	12	12;13;14.12.2011
Total	10	70	60	100	55/338	17	

DM Training

On November 9-10, 2011 the IFRC and Russian Red Cross HQ successfully conducted a two-day disaster management workshop that allowed for strengthening of the existing capacity of the Russian Red Cross in the Chechen Republic, on disaster preparedness and disaster response in accordance with IFRC recommendations. The aim of the seminar was: to teach participants the basic disaster management terms, methodology of situation and risks analysis, tools and instruments of IFRC disaster management prioritization of the most sufficient types of relief assistance. In total 21 Russian Red Cross staff and volunteers attended as following: 9 volunteers and 12 staff members of the Chechen RB Russian Red Cross, as well as ICRC representatives.



Volunteers of the Chechen RB Russian Red Cross at the DM training – group work – November 10, 2011

During the workshop the participants gained not only theoretical knowledge on disaster management (12 themes), but tried to use the acquired management skills in practice in making assessment of the situation and plans of field actions. They learned the basic module of the first psychological aid in crises situations in a role play. Many participants noted in the evaluation forms the importance of skills mastering in group work, for example, in relief aid distribution, when each of 3 groups made their presentation in a creative way and showed their initiative.

Challenges

- The capacities of communities in disaster-prone areas of Chechnya to prepare for and respond to future disasters through community-based disaster preparedness should be strengthened.
- Regional staff responsible for Local Disaster Response committees and volunteers are to be trained how to respond to disaster risks in the target areas and link them with Russian Red Cross Disaster Management planning systems, using a coordinated regional approach.
- Local Disaster Response committees should be formed at least in 3 districts of Chechnya prone to disasters
- It is recommended that Chechen Russian Red Cross Regional Branch continues to work on obtaining a minimum reserve stock of non-food essentials at least for 300 people that the Local Disaster Response committees can distribute.

Outcomes

- Thanks to joint efforts, taken by the Russian Red Cross, the IFRC and the ICRC, the profile of the Chechen Russian Red Cross Regional branch has been considerably improved, because now many people and authorities are aware about the Red Cross's real activities.
- The Russian Red Cross was the first that began to provide help to the people affected by the floods. The provision of such large scale relief aid became possible thanks to the operational assistance by the Russian Red Cross and IFRC, for which the Chechen people expressed their deep gratitude on behalf of all beneficiaries of the Republic. During the relief distribution many beneficiaries expressed great thanks to the IFRC and the Russian Red Cross for their timely support, kindness, warmth, and humanism.

It is important to mention that the Disaster Management workshop conducted by IFRC and Russian Red Cross significantly contributed to the capacity-building of the Chechen Red Cross Branch. According to the feedbacks expressed by participants, the workshop was very productive and useful; the staff of the Chechen Russian Red Cross Regional branch and volunteers obtained a lot of knowledge in disaster response, and practical skills on how to provide relief and psychological aid to the affected people.

Contact information

For further information specifically related to this operation please contact:

- **In the Russian Red Cross:** Raisa Lukutsova, Chairperson, Russian Red Cross; phone: +7 495 126 7571; email: mail@redcross.ru
 - IFRC Russia:** Davron Mukhamadiev, IFRC Regional Representative, Moscow; phone + 7 495 126 15 66; email: davron.mukhamadiev@ifrc.org
 - IFRC Zone:** Alberto Monguzzi, Disaster Management & Shelter; office phone:+36 1 8884 500; email: alberto.monguzzi@ifrc.org
 - IFRC Geneva:** Christine South, Operations Support, email: christine.south@ifrc.org, phone: +41 22 730 4529.
-

DREF history:

This DREF was initially allocated on 2nd September 2011 for CHF 77,905 for 3 months to **address the needs of 950 most vulnerable families affected by the floods.**



[Click here](#)

1. DREF interim financial report [below](#)
 2. Click [here](#) to return to the title page
-

How we work

All IFRC assistance seeks to adhere to the Code of Conduct for the International Red Cross and Red Crescent Movement and Non-Governmental Organizations (NGO's) in Disaster Relief and the Humanitarian Charter and Minimum Standards in Disaster Response (Sphere) in delivering assistance to the most vulnerable.

The IFRC's vision is to inspire, encourage, facilitate and promote at all times all forms of humanitarian activities by National Societies, with a view to preventing and alleviating human suffering, and thereby contributing to the maintenance and promotion of human dignity and peace in the world.

www.ifrc.org
Saving lives, changing minds.



The IFRC's work is guided by Strategy 2020 which puts forward three strategic aims:

1. Save lives, protect livelihoods, and strengthen recovery from disaster and crises.
2. Enable healthy and safe living.
3. Promote social inclusion and a culture of non-violence and peace.

MDRRU013 - Russia - Floods in Chechnya

Appeal Launch Date: 01 sep 11

Appeal Timeframe: 01 sep 11 to 01 dec 11

Final Report

Selected Parameters	
Reporting Timeframe	2011/9-2012/1
Budget Timeframe	2011/9-2011/12
Appeal	MDRRU013
Budget	APPEAL

All figures are in Swiss Francs (CHF)

I. Consolidated Funding

	Disaster Management	Health and Social Services	National Society Development	Principles and Values	Coordination	TOTAL
A. Budget	77,905					77,905
B. Opening Balance	0					0
Income						
<u>Other Income</u>						
<i>DREF Allocations</i>	<i>77,905</i>					<i>77,905</i>
C4. Other Income	77,905					77,905
C. Total Income = SUM(C1..C4)	77,905					77,905
D. Total Funding = B + C	77,905					77,905
Appeal Coverage	100%					100%

II. Movement of Funds

	Disaster Management	Health and Social Services	National Society Development	Principles and Values	Coordination	TOTAL
B. Opening Balance	0					0
C. Income	77,905					77,905
E. Expenditure	-77,905					-77,905
F. Closing Balance = (B + C + E)	0					0

International Federation of Red Cross and Red Crescent Societies

MDRRU013 - Russia - Floods in Chechnya

Appeal Launch Date: 01 sep 11

Appeal Timeframe: 01 sep 11 to 01 dec 11

Final Report

Selected Parameters	
Reporting Timeframe	2011/9-2012/1
Budget Timeframe	2011/9-2011/12
Appeal	MDRRU013
Budget	APPEAL

All figures are in Swiss Francs (CHF)

III. Consolidated Expenditure vs. Budget

Account Groups	Budget	Expenditure					TOTAL	Variance
		Disaster Management	Health and Social Services	National Society Development	Principles and Values	Coordination		
A							B	A - B
BUDGET (C)		77,905					77,905	
Relief items, Construction, Supplies								
Clothing & Textiles	14,250	18,006					18,006	-3,756
Food	19,000	19,209					19,209	-209
Water, Sanitation & Hygiene		19,209					19,209	-19,209
Teaching Materials	3,300	3,336					3,336	-36
Other Supplies & Services	19,000	1,035					1,035	17,965
Total Relief items, Construction, Su	55,550	60,796					60,796	-5,246
Logistics, Transport & Storage								
Distribution & Monitoring	3,000							3,000
Transport & Vehicles Costs	2,000	2,036					2,036	-36
Total Logistics, Transport & Storage	5,000	2,036					2,036	2,964
Personnel								
National Staff		455					455	-455
National Society Staff	2,250	1,050					1,050	1,200
Volunteers		700					700	-700
Total Personnel	2,250	2,205					2,205	46
Workshops & Training								
Workshops & Training	5,000	5,288					5,288	-288
Total Workshops & Training	5,000	5,288					5,288	-288
General Expenditure								
Travel	2,000	1,441					1,441	559
Information & Public Relations	1,000	1,010					1,010	-10
Office Costs	2,150							2,150
Communications		279					279	-279
Financial Charges	200	96					96	105
Total General Expenditure	5,350	2,826					2,826	2,524
Indirect Costs								
Programme & Services Support Recov	4,755	4,755					4,755	-0
Total Indirect Costs	4,755	4,755					4,755	-0
TOTAL EXPENDITURE (D)	77,905	77,905					77,905	-0
VARIANCE (C - D)		-0					-0	