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# Disaster relief emergency fund (DREF) Tajikistan: Civil unrest

 International Federation  
of Red Cross and Red Crescent Societies

## DREF operation n° MDRTJ015 GLIDE n° OT-2012-000131-TJK 7<sup>th</sup> August 2012

The International Federation of Red Cross and Red Crescent (IFRC) Disaster Relief Emergency Fund (DREF) is a source of unearmarked money created by the Federation in 1985 to ensure that immediate financial support is available for Red Cross and Red Crescent emergency response. The DREF is a vital part of the International Federation's disaster response system and increases the ability of National Societies to respond to disasters.

**CHF 185,162 has been allocated from the IFRC's Disaster Relief Emergency Fund (DREF) to support the Red Crescent Society of Tajikistan in delivering immediate assistance to some 9,720 beneficiaries (1,620 families) and render psychosocial support for some 7,000 people. Unearmarked funds to repay DREF are encouraged.**

**Summary:** Early morning on 24<sup>th</sup> July 2012, Tajik government forces launched a special military operation in Khorugh city, the administrative centre of Gorno-Badakhshan Autonomous Province, also known under the Russian acronym of "GBO", in the east of the country. As a result of the military operation in the city, the population was seriously affected. According to reports, an estimated 50% of the Khorugh population have been relocated into the nearby villages and put up in Tem village, Porshnev, and Roshtqala districts. The homes and public buildings in the city districts of UPD, BarKhorugh and Khlebzavod have been heavily damaged. Most of the residents have left these areas and abandoned their houses, home properties, and food stocks. At least 30 civilians, 18 soldiers and 30 militants were killed during the fighting. All means of communication including transport and mass media were blocked in the region, electricity was cut off and the water supply system was damaged, and several parts of the city were left without drinking water in Khorugh city.



*Photo by: Reuters*

On 25<sup>th</sup> July 2012 a ceasefire was announced by both sides, and negotiations started. The government and the armed groups have agreed to observe the ceasefire and the armed groups started to turn over a certain number of weapons and the assailants. Talks continued between the government and the armed groups and other parties involved. It is expected that this process will move forward and at some point the Government of Tajikistan will formally announce an end to the operations and remove the troops from the area, signaling a return to normalcy.

Since 26<sup>th</sup> July there have not been any reported exchanges of fire in Khorugh city. Reports indicate that the atmosphere continues to be fragile and tense, and the population is fearful to move about freely. This is aggravated by the continued presence of military troops in residential areas.

The rapid assessment conducted by the Red Crescent Society of Tajikistan (RCST) in Roshtqala, Shughnon districts and Khorugh city revealed that 51,960 people (10,392 families) were economically and psychologically affected. The most affected populations are those who are living in those streets where the

operation was conducted and those residents who were relocated into nearby villages and districts (hosted with either relatives or local residents) in considerable numbers living in each household and having limited means for food and essential items for their daily life. It is also identified that the worst affected population are elderly people, women and children, who are most vulnerable by being exposed to the situation.

Based on the rapid assessment, this DREF operation is focusing on providing support and assistance to the most affected population in Khorugh city of GBAO. Basic supplementary food parcels and hygiene kits will be provided to 1,620 families (9,720 people) to help them cope with the consequences of the events; psychosocial support will be rendered to 7,000 people who got shocked and stressed as a result of the fights in Khorugh city, Roshtqala and Porshnev districts and Tem village.

This operation is expected to be implemented over 3 months and will therefore be completed by 6<sup>th</sup> November 2012. A Final Report will be made available three months after the end of the operation, i.e. by 6<sup>th</sup> February 2012.

[<click here for the DREF budget; here for contact details; here to view the map of the affected area>](#)

## The situation

On 24<sup>th</sup> July 2012 Tajik governmental forces launched a special military operation in Khorugh city, the administrative centre of Gorno-Badakhshan Autonomous Province in the east of the country. According to reports from different sources, the local population has been heavily affected, and up to 50% of Khorugh city population was relocated into the neighbouring Porshnev and Roshtqala districts, as well as into Tem village. The homes and public buildings in the city streets of UPD, BarKhorugh and Khlebzavod have been heavily damaged and most of the residents have left these areas, abandoning their houses, home properties and food

stocks. At least 30 civilians, 18 soldiers and 30 militants were killed during the fighting.



Photo by: [www.bbc.co.uk/tajik](http://www.bbc.co.uk/tajik)

All phone and internet lines in the region have reportedly been cut off, surface and air communications to the province have been suspended, several social networks, such as Twitter and YouTube and informational web-sites BBC Persian, BBC Russian, Ozodagon, Asia-Plus, Nahzat.tj have been blocked throughout Tajikistan since the start of the governmental operation.

On 25<sup>th</sup> July 2012 a ceasefire was announced and the sides reached an agreement that only those who are accused of the assassination of General Nazarov, a high-ranking government official, would be persecuted and other members of armed groups would be pardoned. The armed groups started to lay down the weapons; in return the governmental forces will be withdrawn from the city.

Currently, the roads are open and the phone lines have been unblocked. The stores, the central bazaar, as well as the banks are open. Trucks carrying food were allowed to enter the city. Monday, 30<sup>th</sup> July, 2012 was announced as a working day. Life is getting normalized in the city. Some villagers are returning to daily life/work. But, according to the RCST GBAO province branch, families from several micro-rayons of Khorugh city, who left the city during the military operation, are still hosted in the neighbouring Roshtqala and Shughnon districts.

A governmental commission consisting of experienced law enforcement officers is currently in Khorugh city for assessing the situation. The commission expressed concern over the situation of children and teenagers in need of psychological support.

According to the deputy head of the governmental Emergency Commission, more than 500 residential houses and governmental structures were affected in Khorugh during the events with the preliminary damage of 1,118,000 Tajik Somonies (CHF 227,572).

## Coordination and partnerships

Several coordination meetings took place during the period from 24<sup>th</sup> July to 2<sup>nd</sup> August 2012 with governmental agencies, international organizations, and movement partners.

- On 26<sup>th</sup> July 2012 a coordination meeting related to joint cooperation during assessments and conduction of activities was initiated and conducted by UN World Food Programme (WFP) with participation of Focus Humanitarian Aid, UNICEF, ICRC, RCST, and IFRC.
- On 1<sup>st</sup> August 2012 a coordination meeting related to the events in Badakhshan was held at the UNICEF premises with the participation of FOCUS, GIZ, ICRC, IFRC, RCST, UNHCR, UNICEF, WFP and WHO.
- FOCUS Humanitarian got permission from the local government to start food distribution. The food will be distributed to the 60 most vulnerable households in Khorugh. The distribution has been started.
- WFP provided food supplies to four hospitals in Khorugh city.
- The Government of Tajikistan provided food supplies and clothing to the vulnerable population in GBAO. The convoy sent on 2<sup>nd</sup> August 2012 to GBAO includes 82 trucks with 427 tons of flour, 158 tons of sugar, 198 tons of rice, 158 tons of cooking oil, and 80 tons of macaroni. The food and clothing are being distributed among 8,000 families throughout GBAO.

At both meetings the partners expressed their readiness to provide support to the affected population in the area upon completing detailed assessment and receiving official permission to entry to affected area. The access to the area remains limited. The Ministry of Foreign Affairs of the Republic of Tajikistan is advising all national or international staff from international agencies to refrain from traveling to the GBAO until the situation becomes calm and secure.

### Movement coordination

24<sup>th</sup> July 2012 - the coordination of the movement partners starts. First meeting conducted between RCST, IFRC and ICRC to discuss the situation.

25<sup>th</sup> July 2012 – coordination meeting was organised with the participation of RCST, the Federation, ICRC, GRC, FRC to discuss the situation and the possible response.

27<sup>th</sup> July 2012 – coordination meeting with participation of RCST, ICRC and the Finnish RC related to the events in Badakhshan. The main purpose of the meeting was to discuss the current situation and news from the field, access to the correct news, as well as access to the area and communications. During the meeting it was agreed that Focus, Mission East, and other international actors active in the area should be closely contacted by RC/RC to coordinate the possible actions.

28<sup>th</sup> July 2012 – coordination meeting was organised to discuss the situation in Badakhshan, and the humanitarian response of the Movement. The main points in the agenda were the following: situation update and possible scenarios of the response to the humanitarian needs of affected people.

30<sup>th</sup> July 2012 – coordination meeting on the current situation in Khorugh: latest news and possible response.

3<sup>rd</sup> August 2012 – the latest coordination meeting to date, updates of ongoing operations and assessments, first results of the assessments, planned operations of the movement, DREF drafting, participation of movement representatives in UN coordination mechanisms, project of a joint statement of the three movement partners to all National Societies worldwide. The Memorandum for Partnership and Coordination that was concluded in 2010 among RCST, ICRC, and the International Federation is being applied as the base for regular movement coordination and coordination of operations in this emergency situation.

**The Red Crescent Society of Tajikistan** is the longest established humanitarian organization in the country providing needs-based services to the most vulnerable communities according to its mandate and adopted law. The National Society covers all of Tajikistan through its network – with its headquarters in Dushanbe, 5 provincial branches and 69 district branches, and with thousands of volunteers. 11 RCST Emergency Response Centres (ERCs) were established in strategic locations of the country and provided with transport, communication system, a warehouse with non-food items, trained and equipped National Disaster Response Teams (NDRTs). More than 180 Local Disaster Committees (LDCs) were established, trained and provided with basic response equipments in most disaster-prone administrative centres all over the country.

The **International Federation's Tajikistan Country Representation** comprises of the Country Representative backed by a committed team of local staff. To support this in-country team the Europe Zone office in Budapest and the Secretariat in Geneva are providing further specialized technical support. The IFRC, with an 18 year old track of continued support to Red Crescent Society of Tajikistan GBAO branch in capacity building, was able to support coordination of activities and facilitate accesses for RCST deployment to the spot in a remote control mode. Active coordination role was played within the movement and other key partners involved (WFP, FOCUS and UN agencies) and carried out in Dushanbe and Khorugh, especially on harmonization of activities in response operations.

**The International Committee of Red Cross** Mission in Tajikistan has an operational capacity in health, protection, assistance and water and sanitation.

Two **Partner National Societies** (German Red Cross and Finnish Red Cross) are currently present in Tajikistan with an operational setup.

## Red Cross and Red Crescent action

The Red Crescent Society of Tajikistan has been active since the beginning of the events. The National Society was the first organization which got an official permission from the Government to start activities in the affected area. At the early stage of the conflict the RCST's Khorugh, Roshtqala and Shughnon branches mobilized their staff and volunteers to respond to the needs of the affected population. In total, one National Disaster Response Team (with 12 NDRT members) and 48 volunteers were deployed to respond to the situation. More than 170 people received first aid and psychosocial support during the events, 8 households were provided with shelter, and non-food items, 42 households received non-food items and hygiene kits from the pre-positioned Disaster Preparedness stock from the Red Crescent Society of Tajikistan province branch warehouse. With the support of the ICRC, 50 first aid kits for RCST volunteers, one medical kit for war wounded (1,100 kg of dressing material and specialized drugs for 50 injured patients) and 522 bed-linens were transported from Dushanbe to Khorugh city branch and donated to the regional hospital of Badakshan on 03 August 2012.

Table 1: Distributed items from RCST Khorugh Emergency Response Centre

Affected area		Population supported by RCST		Number of items distributed									
Location	Micro-district	Number of families	Number of people	Tents	Quilts	Pillows	Blankets	Mattresses	Bed-linen	Hygiene kits	Cooking sets	Gas stoves	Water cans
Khorugh city	Khlebzavod, UPD, BarKhorugh	50	300	8	300	300	300	300	300	50	50	50	50
<b>Total</b>		<b>50</b>	<b>300</b>	<b>8</b>	<b>300</b>	<b>300</b>	<b>300</b>	<b>300</b>	<b>300</b>	<b>50</b>	<b>50</b>	<b>50</b>	<b>50</b>

The joint detailed assessment by the Red Crescent Society of Tajikistan, the governmental Emergency Commission, Focus Humanitarian Aid, WFP, and GIZ is underway and planned to be completed during the first week of August 2012.

The Red Crescent Society of Tajikistan has established close coordination with the Federation's Tajikistan Country Representation and the ICRC, and formal movement coordination mechanisms have already been established to respond immediately to the situation. They are also providing coordination with partners currently present in Tajikistan. It was planned to conduct a joint ICRC -RCST mission to the affected area, but out of these two actors, only the National Society has received the official permission from the Government to work in the area, according to its mandate and under the Law on the Red Crescent adopted in January 2010 by the Parliament of Tajikistan. The IFRC and the ICRC are supporting the implementation of RCST activities financially, as well as with recommendations and advice.

- Detailed assessment format elaborated discussed and agreed with all partners (WFP, Focus, UNICEF and Movement) and sent to RCST GBAO branch to conduct detailed assessment.
- Movement coordination meetings are conducted on daily basis to respond to the needs of RC branch and needs of the affected population.

- ICRC expressed its readiness to continue supporting RCST operations and setup according to its mandate, including support to the hospitals.
- One kit for war wounded (for 50 people) and 522 bed–linens donated by ICRC to RCST was delivered from Dushanbe to Khorugh city branch for the regional hospital of Badakshan.
- The ICRC is also going to provide material support to the central hospital of the region. Disinfectant and washing products including liquid soap and detergents consisting of chlorine and antibacterial powders will be provided to the provincial Central Hospital for one month to manage the consequences of the recent events.
- Two national disaster response teams from Vanj and Ishkoshim districts and Red Crescent Society of Tajikistan Headquarters' emergency response, including PSS specialists, are on standby to be deployed to the affected area in case of need.
- The RCST HQ Health Coordinator is sent to Khorugh city to reinforce the capacity of GBAO provincial branch related to the health issues.
- The National Society Headquarters is supporting the GBAO RC branch in coordination of activities with governmental bodies, international community and movement partners at the national level.
- DREF request has been sent to Federation Country Representation to support the RCST on provision of relief assistance and PSS support to the most vulnerable communities and replenish the already distributed stocks.

## The needs

### Beneficiary selection:

The preliminary assessment results, conducted by Red Crescent Society of Tajikistan team in close cooperation with the Committee of Emergency Situations (CoES) and FOCUS International on 29th July estimate that some 10,392 households (51,960 people) have been affected in Khorugh city, and also in Shughnon and Roshtqala districts.

The result of joint assessment revealed that the main needs of the population are the following.

**Food:** The majority of families are experiencing a food shortage. The available food stock reserves currently suffice only for 1-2 days for the majority of respondents. Population has limited or no cash available to purchase the food, partly due to banks still being closed and ATMs not working due to a total blockage of internet access in GBAO. Most of the population in Khorugh highly depends on remittances from Tajik workers abroad. At the same time, the assessment showed that many of the affected families have no assets to sell in exchange for food. According to the information from FOCUS and WFP, the food available in the local bazaar/shops is limited. Vegetables are scarce or not found on the market. The market prices increased by 40-60% (information from FOCUS's assessment). Transport lines are officially open, but local merchants are not supplying any food. The government of the province is mentioning the figure of 7,000 households, which might need humanitarian help (for the whole GBAO). According to the results of the initial assessment by the local government and Red Crescent Society of Tajikistan, there are 1,792 families in Khorugh that need urgent assistance with food commodities. The Tajik Government raised their concern to RCST that about 1,500 children (0-3 ages) are in need of support – food, nappies, etc. UNICEF would advise to refrain from providing infant formula to children in order not to interrupt breastfeeding.

**Health:** Access to health care is the most significant risk at this time due to limited movement as a result of continuing population fears. Community health workers are not currently active due to restricted movement. As of the latest report the ambulance emergency hotline "03" is not yet working.

Hospital utilization is increasing. Patient admissions to the provincial central hospital for medical/surgical conditions began to increase reaching 102 persons up to day. There is no recent trauma admission in the hospital. Medications and supplies in health facilities face particular shortages in trauma supplies, intravenous fluids, general anesthetics, and narcotics. Shortages in supplies may still be expected in the future, as it is likely that utilization will spike after things return to normal and people feel safe to move about. The needs in surrounding health facilities are unknown and may affect any planned distribution.

There is a clear need for psychosocial support. AKHS, IFRC/RCST, FOCUS, OSCE, WHO and UNICEF have plans in this regard along with the national experts and are meeting to coordinate their efforts. Such approach should include both short and long-term strategies closely linked to conflict prevention/reconciliation efforts, as well as specific support for children.

In total, assessment was conducted in 6 micro districts of the Khorug city by Red Crescent Society of Tajikistan assessment teams using following assessment methods:

- Key informants;
- Door-to-door survey by volunteers;
- Coordination with local administration, local government institutions and community leaders in order to avoid any potential overlapping or duplication.

A total of 3,643 households were visited in close collaboration with governmental structures, FOCUS Humanitarian Aid and WFP. Considering the needs of the affected population, the Red Crescent Society of Tajikistan is targeting the 1,620 most affected households (9,720 people) identified during the assessment to provide supplementary family food parcels and hygiene kits, as well as to render psychosocial support to 7,000 people, shocked and stressed by the events.

The beneficiaries' selection criteria were elaborated and agreed with local authorities, beneficiary representatives and responding agencies according to following assessment methods:

Table 2. Assessment Table (conducted by RCST)

<b>Khorugh city: visited households and targeted population</b>				
Micro-district	# of households	# of population	# of identified households to be supported	# of population to be provided with PSS
Khlebzavod	348	1,422	130	7,000
UPD	1,084	4,424	700	
Selkhoztehnika	279	1,296	180	
Barkhorugh	936	4,129	320	
Toshmuhammadov	130	800	90	
Gulaken	866	4,308	200	
<b>Total:</b>	<b>3,643</b>	<b>16,379</b>	<b>1,620</b>	

The targeted beneficiaries are composed of the following categories of the affected population:

- Families with many children;
- Women-headed households;
- Host families.

## The proposed operation

The operation will focus on the most vulnerable ones from among the affected households, including elderly people, women and children, during the different stages of the emergency. The access to the area was restricted/blocked by the government and there was no official permission to any agency to assess the area. On 1<sup>st</sup> August 2012 an official permission was given only to Red Crescent Society of Tajikistan.

This proposed DREF operation will address the needs of affected population through the below detailed actions.

- Provision of supplementary food parcels and hygiene kits for 1,620 families (9,720 people) affected by the recent military operation in Khorugh city. The process of selection of the beneficiaries and further delivery and distribution of humanitarian assistance will be facilitated/ coordinated through Red Crescent Society of Tajikistan specialist in close cooperation with the Committee of Emergency Situations (CoES), local authorities and community leaders.
- Psychosocial support will be rendered to some 7,000 people who were worst affected by the recent events in GBAO.
- Red Crescent Society of Tajikistan members will perform continuous needs assessment in the area, and in case the situation deteriorates, the National Society will consider preparing a detailed plan of action and launching an emergency appeal.
- Replenishment of 50 non-food family set items including: mattresses, quilts, bed-linen sets, blankets, pillows, hygiene kits, cooking sets, water cans, and gas stoves in Red Crescent Society of Tajikistan GBAO Disaster Preparedness stock.
- Replenishment of 120 first aid kits meant to be distributed to local disaster committees, used during the Khorugh events.

## Emergency Relief Assistance

**Outcome: Assist 1,620 most affected families in Khorugh city with humanitarian aid consisting of supplementary food parcels**

### Outputs

**Output 1: 1,620 households received food parcel of buckwheat (2 kg), sugar (2 kg), vegetable oil (2 litres, rice (2 kg), macaroni (2 kg), iodized salt (1 kg), milk (1 kg) and tea (0.5 kg) to complement their diet**

### Activities planned:

- Develop beneficiary identification and targeting strategy and registration system to deliver the intended assistance.
- Procurement in the Tajik capital city Dushanbe of the buckwheat (3,240kg), sugar (3,240kg), vegetable oil (3,240 ltr), rice (3,240 kg), macaroni (3,240 kg), iodized salt (1,620 kg), milk (1,620 kg), tea leaves (810 kg) as well as storage, transportation, and distribution of food items.
- Monitor of supplementary food parcels and hygiene kits distribution to 1,620 families, as well as control supply movements from point of dispatch to end user.
- Monitor and evaluate the relief activities and provide reporting on relief distributions.

## Water and Sanitation

**Outcome 1: Assist 1,620 most affected families in Khorugh city with hygiene kits**

### Outputs

**Output 1: 1,620 families will be provided with hygiene kits**

### Activities planned:

- Develop beneficiary identification and targeting strategy and registration system to deliver the intended assistance.
- Procurement in the Tajik capital city Dushanbe of the 1,620 hygiene kits and 300 kg of personal hygiene and disinfection products, storage, transportation, and distribution of the items.
- Monitor of hygiene kits distribution to 1,620 families as well as control supply movements from point of dispatch to end user.
- Monitor and evaluate the relief activities and provide reporting on relief distributions.

## Emergency Health

**Outcome 1: 7,000 have benefited from psychosocial support to recover from the effects of the events**

### Outputs

**Output1: 7,000 have benefited from psychosocial support to recover from the effects of the civil unrest**

### Activities planned:

- Complete the detailed psychosocial support needs assessment.
- Develop community and beneficiary targeting strategy in coordination with local and health authorities.
- Prioritize beneficiaries (children, women and old people).
- Establish a psychosocial support team from RCST trained volunteers and staff who will provide psychosocial support (PSS) to the population and technical support training to 10 Red Crescent staff and volunteers.
- Deliver psychosocial support to prioritized beneficiaries.
- Conduct a beneficiary satisfaction survey among the people reached

The Tajik National Society has consulted with the governmental agencies leading the emergency response about the contents of the standard food parcel, which was shaped in line with caloric values, traditions and healthy diet.

## Contact information

**For further information specifically related to this operation please contact:**

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**Click here**

1. DREF budget is available **here**
  2. Map of the affected area is available **here**
  3. Click **here** to return to the title page
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## How we work

All IFRC assistance seeks to adhere to the Code of Conduct for the International Red Cross and Red Crescent Movement and Non-Governmental Organizations (NGO's) in Disaster Relief and the Humanitarian Charter and Minimum Standards in Disaster Response (Sphere) in delivering assistance to the most vulnerable.

The IFRC's vision is to inspire, encourage, facilitate and promote at all times all forms of humanitarian activities by National Societies, with a view to preventing and alleviating human suffering, and thereby contributing to the maintenance and promotion of human dignity and peace in the world.

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The IFRC's work is guided by Strategy 2020 which puts forward three strategic aims:

1. Save lives, protect livelihoods, and strengthen recovery from disaster and crises.
  2. Enable healthy and safe living.
  3. Promote social inclusion and a culture of non-violence and peace.
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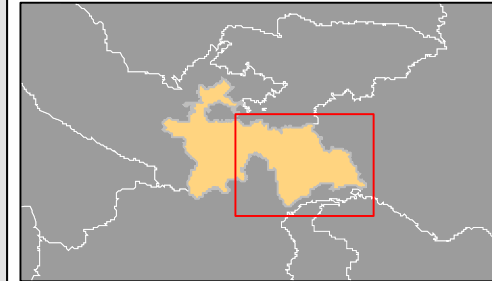
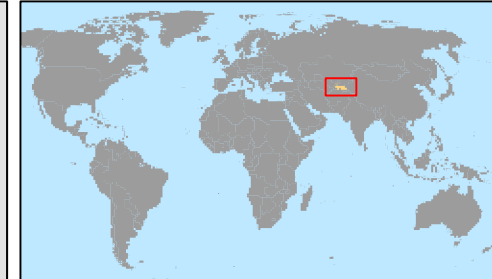
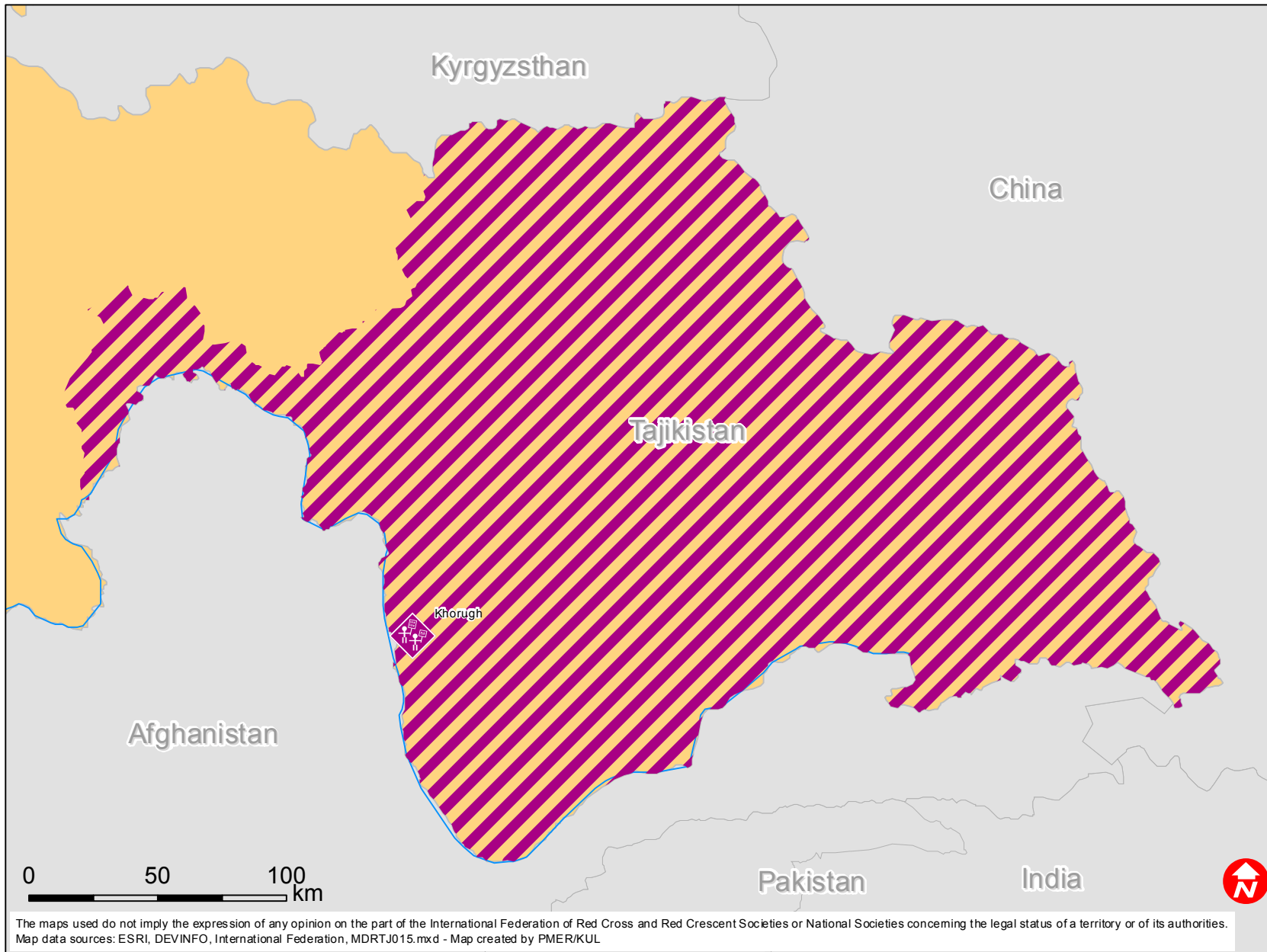
# DREF OPERATION

MDRTJ015 Tajikistan:Civli unrest

Budget Group	DREF Grant Budget CHF
Shelter - Relief	
Shelter - Transitional	
Construction - Housing	
Construction - Facilities	
Construction - Materials	
Clothing & Textiles	23,964
Food	40,500
Seeds & Plants	
Water, Sanitation & Hygiene	50,124
Medical & First Aid	5,544
Teaching Materials	
Ustensils & Tools	3,417
Other Supplies & Services	
Emergency Response Units	
Cash Disbursements	
<b>Total RELIEF ITEMS, CONSTRUCTION AND SUPPLIES</b>	<b>123,549</b>
Land & Buildings	
Vehicles Purchase	
Computer & Telecom Equipment	
Office/Household Furniture & Equipment	
Medical Equipment	
Other Machinery & Equipment	
<b>Total LAND, VEHICLES AND EQUIPMENT</b>	<b>0</b>
Storage, Warehousing	800
Distribution & Monitoring	5,600
Transport & Vehicle Costs	20,750
Logistics Services	
<b>Total LOGISTICS, TRANSPORT AND STORAGE</b>	<b>27,150</b>
International Staff	
National Staff	
National Society Staff	9,234
Volunteers	4,728
<b>Total PERSONNEL</b>	<b>13,962</b>
Consultants	
Professional Fees	
<b>Total CONSULTANTS &amp; PROFESSIONAL FEES</b>	<b>0</b>
Workshops & Training	5,000
<b>Total WORKSHOP &amp; TRAINING</b>	<b>5,000</b>
Travel	2,700
Information & Public Relations	
Office Costs	
Communications	1,500
Financial Charges	
Other General Expenses	
Shared Support Services	
<b>Total GENERAL EXPENDITURES</b>	<b>4,200</b>
Programme and Supplementary Services Recovery	11,301
<b>Total INDIRECT COSTS</b>	<b>11,301</b>
<b>TOTAL BUDGET</b>	<b>185,162</b>



# Tajikistan: Civil unrest



-  Affected city
-  Affected district