

Operation Update

Somalia: Floods in Qardho

DREF Operation: MDRSO009	GLIDE n° FF-2020-000055-SOM
Operation update n° 1; Date of issue: 22 June 2020	Timeframe covered by this update: 13 May 2020 – 15 June 2020.
Operation start date: 13 May 2020	Operation timeframe: 5 months (new end date: 30 October 2020)
Funding requirements (CHF): CHF 328,070	
N° of people being assisted: 1,500 Households.	
Red Cross Red Crescent Movement partners currently actively involved in the operation: International Federation of Red Cross and Red Crescent Societies (IFRC), International Committee of the Red Cross (ICRC) and Turkish Red Crescent	
Other partner organizations actively involved in the operation: Humanitarian Affairs and Disaster Management Agency (HADMA), UN (OCHA, WFP, HCR, FPA), INGOs (SC, CARE, WVI, Islamic Relief, NRC), NGOs (KAALO, PDO, PSA).	

Summary of major revisions made to emergency plan of action:

This Operation update informs on the below changes:

- A strategic change from Shelter and NFI distribution to Livelihoods and basic needs using cash. This will be done through the reallocation funding from Shelter / NFI interventions and related logistical costs to Livelihoods through Unconditional Mobile Cash Transfer (UMCT) targeting the same 1,500 households (9,000 people) displaced by floods. This change of strategy and activities have led to a decrease of the budget to CHF 317,420, from an initial allocation of CHF 328,070, since, the cost of procurement and transportation of goods turned out to be higher than providing cash to targeted households.
- A timeframe extension of two months with new end date on 30 October 2020, bringing overall operational timeframe to five months. The timeframe extension by two months is necessitated by the protracted procurement process of FSP estimated to be up to 8 weeks, and will also allow NS to deliver the cash, conduct PDM and lessons learnt workshop.

A. SITUATION ANALYSIS

<Please click [here](#) for the financial report and [here](#) for the contacts>

Description of the disaster

Following widespread floods across Somalia, starting on 27 April 2020, this [DREF operation](#) was launched for CHF 328,070 on 13 May with support from IFRC, to provide support to 1,500 out of the 8,000 households affected in Puntland. Please refer to [EPoA](#) which details on the description of the disaster.

Summary of current response

Overview of Host National Society

One month after this DREF operation was launched, the below has been achieved:

1. NS is providing medical care through mobile clinics and hygiene promotion to the targeted households. To date, 1,000 people have been reached through the 3 mobile clinics deployed
2. One hygiene promotion session has been conducted, reaching 900 people (150 Households);

3. The SRCS launched the tender process and the file was submitted for technical review. The IFRC regional LPSCM unit found several discrepancies in the tender process and concluded that the NFI procurement process did not adhere to the IFRC standards and failed the technical review. As such, IFRC CO and SRCS agreed to change from providing NFIs to Cash Transfers considering the humanitarian imperative and the fact that markets are now functional in and around Qardho and are accessible since it's been more than a month after the disaster. The narrated change of modality of intervention is the basis of this revision.

Please refer to [EPoA](#) which details National Society response following the disaster.

Overview of Red Cross Red Crescent Movement in country

Within the first week of the floods' disaster in Qardho, SRCS convened a Movement Partners meeting to discuss the Flood response plans. Since the IFRC plays a lead role in supporting the SRCS Branches in Puntland, the participants decided to request the IFRC to leverage DREF funds whilst the ICRC committed to carrying out a Joint Rapid Flood Assessment in Qardho. SRCS/ICRC rapid assessment report inter – alia recommended cash interventions to assist the flood affected families as well as providing NFI's to the flood affected population. As the market functionality especially the supply pipeline had been disrupted due to damaged / destroyed road infrastructure, the initial DREF Operation had opted for NFIs approach. One month since then, the market is fully functional following improvements in the road networks making CTP viable.

SRCS and IFRC have sought technical support from the ICRC as they do have considerable Cash Transfer expertise in Somalia. The ICRC has also indicated its willingness and cooperation to support the CTP in keeping with the spirit of SMCC. The SRCS Risk Management officer under the technical guidance of ICRC's RM Unit will conduct verification of registered beneficiaries and feedback mechanisms for post distribution monitoring (PDM).

The Turkish Red Crescent have already responded to the call by SRCS and provided 1000 tents/ emergency shelters to those displaced families. This humanitarian assistance, courtesy the TRCS, was speedy and effective as the SRCS branch was able to distribute these shelters to those in dire need of shelter, including those displaced.

Overview of other actors in country

The Government authorities in Puntland led the response activities, ably complimented by Non -RC actors /NGO's including Somali diaspora etc. The Somali Cash working group continues to provide technical data analysis and market assessments with FSNAU and WFP. The NS is a member of the Government-led Coordination mechanisms and readily participates in the coordination meetings that discuss caseloads, needs, targeting and responsibilities.

Needs analysis and scenario planning

Needs analysis

According to the Joint SRCS-ICRC Rapid assessment conducted from 12 to 14 May 2020, the total number of households affected by the floods were 8,000 families, out of which 3,750 were displaced. The remaining 4,460 households have experienced the negative impact of the flooding in many other ways such as partial damage to property, sustaining injuries and loss of household items. Based on the field rapid assessment, 67% of the affected households were headed by male and 33% female. In terms of loses; 27% percent of households lost their small business; 33% lost their shelter & mattresses; 40% lost all assets (such as clothes, food, shelter, utensils, and their small business).

The Rapid assessment report concluded that livelihoods of the affected people should be restored with a relevant multisectoral humanitarian intervention mainly on economic security, including:

- ❖ Restoration of destroyed economic-related livelihoods activities e.g. through relief income support.
- ❖ Cash relief interventions to restore the beneficiaries' purchasing power and stimulate local economy.
- ❖ Livestock and Crop farming-related interventions.
- ❖ Health and WASH interventions.

Since the commencement (13 May 2020) of the operation, the Health component is progressing well with the Mobile Health Clinics providing medical needs for the affected populations. However, provision of NFI (Household Items-HHIs) to the targeted 1,500 beneficiary households displaced by floods in Qardho have not been implemented so far. Challenges have largely been procurement and logistics as enumerated under Overview of Host NS. These needs may have changed one month down the line. Markets are functional and supply corridors have returned to normal although vegetables and fruits prices are slightly high but will not pose a major challenge to the MBE. In fact, the May 2020 FSNAU report states that vegetable/fruit prices in and around Bosaso are affordable.

As such, this operational update plans to further build on the resilience of the initially targeted population in meeting their basic needs through a multi-purpose cash transfer intervention. Given the diversity of needs in the aftermath of the flood's

disaster and the negative impact on the monthly household food supply, the IFRC/SRCS decided to implement the proposed Multi-Purpose Cash transfer intervention. Needless to add, COVID 19 outbreak has had an added adverse impact on the livelihoods of people already reeling from the effects of the floods. Indeed, COVID-19 is also impacting on the daily wage-earning work force who find it difficult to make a living. The unconditional multi-purpose cash grants will empower the households to provide for their basic needs, replenish their reserves and minimize negative coping strategies.

Targeting

This DREF operation will target 9,000 people (1,500 households) with livelihoods through multipurpose cash grants, WASH and Health interventions. All 9,000 people will be the most impacted by the floods in Qardho and those benefitting from cash must have been displaced due to the floods.

All other selection criteria are detailed in the [EPoA](#).

Scenario planning

Please see [EPoA](#) for Scenario planning. The DREF operation was launched with an operational strategy built based on scenario 1, which had a low humanitarian impact. Although the situation has not deteriorated, there is need to adjust the strategy and response mechanism from in-kind to cash support, to ensure that these households receive the needed aid.

Operation Risk Assessment

In anticipation of security, safety and amicable gender relations, the revised strategy will provide Mobile Cash Transfer to the Head of each targeted household. In addition, providing cash will support to lesson potential contacts which would have happened on a distribution site, and thus may have contributed to further spread of Covid-19.

Anticipating that not all targeted beneficiaries will be connected, the intervention plans to enter into an agreement with the FSP to ensure that all the beneficiaries receive their Cash relief irrespective of being connected by mobile phone or not. This will be done in liaison with the established Community Beneficiary Verification / Registration Committee and Mobile Financial Services Provider (FSP) with the widest and deepest coverage. Effectively, this risk will be transferred to the FSP. To mitigate against protracted procurement of an FSP, an estimated 8 weeks have been provided.

B. OPERATIONAL STRATEGY

Overall Operation Update Objective:

The overall objective of this update is to provide livelihoods support to 1,500 households (9000 people) affected by floods in Qardho by providing them with the means to access basic needs, as well as providing them with health and WASH support. The overall timeframe for this operation is five (5) months.

Specific objectives include:

- a) Ensure flood-affected population access to basic needs through provision of cash grants;
- b) Ensure access to emergency healthcare services for flood-affected population.
- c) Improve access to WASH services for flood-affected populations.

Proposed strategy

Livelihoods and basic needs:

More than one month after the disaster in Qardho, the targeted families are yet to receive the shelter and NFI support, due to delays in procurement. Since the amount of procurement of NFIs was significantly large, the IFRC CO was advised by the IFRC Regional Logistics unit (LPSCM Unit Africa) to explore both options for procurement viz a viz Local procurement and IFRC Dubai procurement. However, due to the COVID 19 situation and the long delay in international procurement/shipping challenges etc, IFRC Dubai procurement had to be ruled out. The bulk of the 328,000 CHF approved for the DREF was to be for the procurement of NFI's. (approx. 181,000 CHF) (i.e. Sleeping mats, plastic floor mats, kitchen sets and blankets).

The NS, concerned about the wellbeing of the targeted households, believes it is preferable at this stage to provide support through UMCT, which is considered versatile and would meet a range of needs without having to undertake a new assessment at this stage.

This will be achieved by providing the beneficiaries with multipurpose unconditional mobile cash transfers and a post-distribution monitoring (PDM) done 10-12 days after cash disbursement. The value of the cash transfer will be based on the latest FSNAU Market Assessment update for the month of April 2020 released on the 13 May 2020 and Somali Cash Working Group estimated costs of 90% of Full Minimum Expenditure Basket (USD 109), which works out to USD 100

per household (refer [SOMALIA CASH AND MARKETS QUARTERLY DASHBOARD Monthly Update APRIL 2020](#)). As per ICRC calculations, 89 USD is required for basic needs including food and 11 USD for the supply of water, totalling to 100 USD per HH per month. This cash will be disbursed in a one-off distribution.

Somalia RC has a wealth of experience in Cash Transfer Programming (CTP), having implemented similar initiatives under the Drought Emergency in 2017, Drought DREF in 2019 and the current Desert Locusts cash transfer to support livelihoods of beneficiaries funded by German Red Cross (GRC). SRCS Bossaso Branch in Puntland has previous experience on CTP and continues to implement Cash Transfer Programs with the ICRC. This gives SRCS the required experience to implement CTP. SRCS internal Cash-based livelihoods surge capacity has been mobilized to provide surge support at field level during the CTP implementation. Additionally, the IFRC Regional Cash Transfer Delegate will provide technical oversight. Implementation of the other components (Health and Hygiene Promotion) of the operation is on schedule and in progress. Medical mobile clinics have been extremely effective in providing medical services in the flood affected regions while Hygiene promotion activities are also ongoing.

A tender process to select an FSP (financial Service Provider) will be launched immediately. Several leading Mobile phone service providers/networks and Financial Service Providers will be invited to bid for the tender and relevant technical guidance and documentation will be provided by the IFRC country office and the IFRC regional LPSCM unit, Nairobi.

This livelihood sector completely replaces the Emergency Shelter / NFI sector in the initial operational strategy. with this Livelihood and Basic Needs component below. The operation will target 1500 vulnerable households with Unconditional Mobile Cash Transfer, with post-distribution monitoring (PDMs) undertaken ten (10) days after transfer. The operation will mobilize 50 SRCS volunteers, train and deploy them in rolling out the operation following beneficiary verification and registration.

Activities to be implemented are included in below table.

Please note that the **Health** and **WASH** activities remain unchanged and will continue to be implemented as planned in the [EPoA](#).

Operational Support services

Operational support services remain same as detailed in the [EPoA](#).



Livelihoods and basic needs

People targeted: 9000 (1500 Households)

Male: 49% (4,410 people)

Female: 51% (4,590 people)

Requirements (CHF): 183,713

Needs analysis: 3750 Households displaced including 750 with their shelters damaged and or destroyed according to the HADMA / UNOCHA-led needs assessment. Household property including protective items such as blankets and kitchenware were lost. This intervention will be targeting 1500 Households (40%) with multipurpose unconditional mobile cash transfer to meet their food and basic needs.

Risk analysis: Continued recovery of market functionality will be maintained. FSP procurement will be speedily concluded. Beneficiaries have access to functional mobile phone handsets and or Sim Cards. FSP has sufficient network coverage in the targeted area. The initial flood-affected population is has not migrated. No other humanitarian crisis hits the target area.

Population to be assisted: 1,500 Households representing a population of 9000 people.

Programme standards/benchmarks: Food security and Nutrition Analysis Unit (FSNAU) - Somalia

P&B Output Code	Livelihoods and basic needs Outcome 1: Communities, especially in disaster and crisis affected areas, restore and strengthen their livelihoods										% of displaced HH reached with multipurpose cash grants to support their basic needs (Target: 18% or 1,500 households)																					
	Livelihoods and basic needs Output 1.5: Households are provided with unconditional/multipurpose cash grants to address their basic needs										<ul style="list-style-type: none"> Number of Registers of verified beneficiaries (Target: 1) Number of Agreements made with Financial Services Provider (Target: 1) Number of Cash transfers made (Target: 1) Number of post distribution monitoring conducted (Target: 1) Number of volunteers mobilized and trained for the cash component (Target: 50) 																					
	Activities planned Month										1	2	3	4	5	6	7	8	9	10	11	12	13	14	15	16	17	18	19	20		
AP081	Mobilization, training and per-diem for 50 Volunteers / staff to be trained on Cash Transfer Programming.																															
AP081	Verification and registration of beneficiaries																															
AP081	Procurement process and Contracting of Financial Services Provider (max 8 weeks).																															
AP081	Unconditional/multipurpose cash distributions.																															
AP081	Post Distribution Monitoring (PDM)																															

C. DETAILED OPERATIONAL PLAN



Livelihoods and Basic Needs

People reached: 0

Male: 0

Female: 0

Livelihoods and basic needs Outcome 1: Communities, especially in disaster and crisis affected areas, restore and strengthen their livelihoods

Indicators:	Target	Actual
Percentage of displaced HH reached with multipurpose cash grants to support their basic needs	18% or 1,500 households	0

Livelihoods and basic needs Output 1.5: Households are provided with unconditional/multipurpose cash grants to address their basic needs

Indicators:	Target	Actual
Number of verified beneficiaries registered.	1	0
Number of Agreements made with Financial Services Provider.	1	0
Number of beneficiary Cash transfers made.	1	0
Number of Post-distribution monitoring undertaken.	1	0
Number of volunteers mobilized and trained for the cash component	50	0

Progress towards outcomes

Since the approval of the DREF application, the NS has already identified and profiled the targeted 1,500 beneficiary households affected by the floods – The main criteria being the most severely affected communities – (those displaced as a result of their shelters being completely destroyed (750 households) and an additional 750 households whose shelters were partially damaged / occupied by residential flood waters).



Health

People reached: 1,000

Male: 490

Female: 510

Health Outcome 2: The immediate risks to the health of the affected populations are reduced through improved access to medical treatment

Indicators:	Target	Actual
% of people assisted over the total number of people affected	80% or 7,200 people	11,11% or 1,000 people

Health Output 2.1: Improved access to basic and emergency health care for the targeted population and communities.

Indicators:	Target	Actual
# of mobile medical clinics deployed	3	3
# of days the mobile medical clinics deployed	90 days	45 days

Progress towards outcome

NS is providing medical care through mobile clinics and hygiene promotion to the targeted households. To date, 1,000 people have been reached through the 3 mobile clinics deployed.



Water, sanitation and hygiene

People reached: 900

Male: 441

Female: 459

WASH Outcome1: Immediate reduction in risk of waterborne and water related diseases in targeted communities

Indicators:	Target	Actual
% of people assisted over the total number of people affected	18% or 9,000 people	10% or 900 people

WASH Output 1.2: Daily access to safe water which meets Sphere and WHO standards in terms of quality is provided to target population.

Indicators:	Target	Actual
# of aqua tabs procured and distributed	90,000 tabs	0

WASH Output 1.4: Hygiene promotion activities which meet Sphere standards in terms of the identification and use of hygiene items provided to target population

Indicators:	Target	Actual
# of hygiene promotion campaigns in emergency undertaken	2	1

Progress towards outcomes

- One hygiene promotion session has been conducted, reaching 900 people (150 Households);
- Procurement of Aquatabs has been completed and NS is organizing distribution in the coming days.

Strategies for Implementation

Indicators:	Target	Actual
# Volunteers protected and insured	50 volunteers	0
Stories on the operation shared with local and international media	2	0
Monitoring visits undertaken	2	0
Lessons learned workshop conducted	1	0

Progress towards outcomes

Note that volunteer insurance has not be cleared yet because the set of activities changed. Indeed, NS is obliged to provide names and identification of volunteers insured and since the set of activities has changed, NS must identify those who would support the cash activities.

D. Funding Requirements

Due to a strategic change from provision of shelter and HHIs to provision of basic needs through cash, the budget has been reviewed to CHF 317,420 as seen in budget below. This is a decrease from initially allocated CHF 328,070.

DREF OPERATION

MDRSO009 - SOMALIA_Floods in Qardho

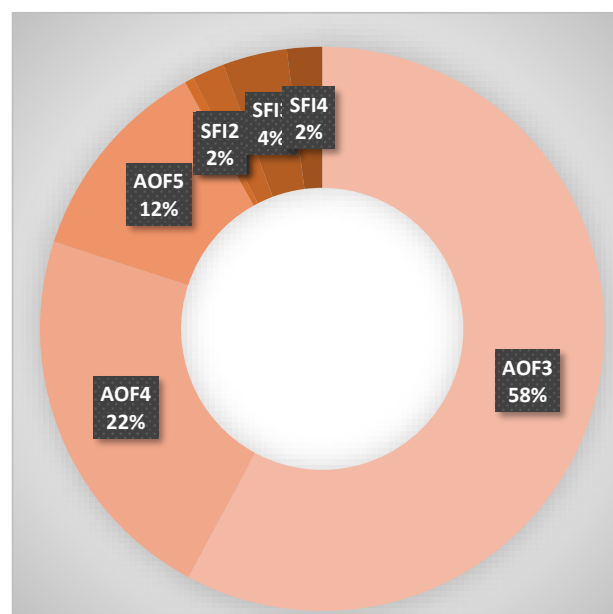
18/06/2020

Budget by Resource

Budget Group	Budget
Water, Sanitation & Hygiene	31,500
Medical & First Aid	11,947
Cash Disbursement	159,750
Relief items, Construction, Supplies	203,197
Distribution & Monitoring	9,693
Transport & Vehicles Costs	27,972
Logistics Services	2,500
Logistics, Transport & Storage	40,165
National Society Staff	29,171
Volunteers	6,575
Personnel	35,746
Workshops & Training	10,000
Workshops & Training	10,000
Communications	2,655
Financial Charges	5,993
Other General Expenses	291
General Expenditure	8,940
DIRECT COSTS	298,047
INDIRECT COSTS	19,373
TOTAL BUDGET	317,420

Budget by Area of Intervention

AOF3 Livelihoods and Basic Needs	183,713
AOF4 Health	70,267
AOF5 Water, Sanitation and Hygiene	37,808
SFI1 Strengthen National Societies	1,677
SFI2 Effective International Disaster Management	5,858
SFI3 Influence others as leading strategic partners	11,715
SFI4 Ensure a strong IFRC	6,383
TOTAL	317,420



Reference documents



Click here for:

- [Emergency Plan of Action \(EPoA\)](#)

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How we work

All IFRC assistance seeks to adhere to the **Code of Conduct** for the International Red Cross and Red Crescent Movement and Non-Governmental Organizations (NGO's) in Disaster Relief and the **Humanitarian Charter and Minimum Standards in Humanitarian Response (Sphere)** in delivering assistance to the most vulnerable. The IFRC's vision is to inspire, **encourage, facilitate and promote at all times all forms of humanitarian activities** by National Societies, with a view to **preventing and alleviating human suffering**, and thereby contributing to the maintenance and promotion of human dignity and peace in the world.

The IFRC's work is guided by Strategy 2020 which puts forward three strategic aims:



Save lives.
protect livelihoods,
and strengthen recovery
from disaster and crises.



Enable **healthy**
and **safe** living.



Promote social inclusion
and a culture of
non-violence and **peace**.