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# Emergency Plan of Action Operation Update

## Egypt: Flash Floods

 International Federation  
of Red Cross and Red Crescent Societies

<b>DREF operation</b>	<b>Operation n° MDREG015</b>
<b>Date of Issue: 14 July 2020</b>	<b>Glide number: <a href="#">FL-2020-000038 EGY</a></b>
<b>Operation start date: 26 March 2020</b>	<b>Operation end date: 30 June 2020 -extended for 3 additional months ending 30 September 2020</b>
<b>Host National Society: Egyptian Red Crescent (ERC)</b>	<b>Operation budget: CHF 488,004</b>
<b>Number of people affected: 20,000 (4,000 families)</b>	<b>Number of people assisted: 2,258 people from 12,950 targeted</b>
<b>Red Cross Red Crescent Movement partners currently actively involved in the operation: International Federation of Red Cross and Red Crescent Societies (IFRC)</b>	
<b>Other partner organizations actively involved in the operation: Egyptian local authorities and local NGOs</b>	

### Summary of major revisions made to emergency plan of action:

*The outbreak of COVID-19 in Egypt has caused significant delays in the implementation of the DREF requiring the need to request an extension of the DREF to ensure the activities can be fully implemented. To date, no items have been procured due to the delays from COVID-19 and additional delays with the tenders and purchasing of items. The items are currently in the process of being procured and are expected to be delivered by mid-July for distribution to the identified targeted population.*

## A. SITUATION ANALYSIS

### Description of the disaster

On March 11, 2020, the Egyptian Meteorological Authority - stated that the situation during the period 12 – 14 March 2020 will witness heavy rains with potential floods. The government has appealed the citizens not to leave their homes and closed several major roads between the provinces, disrupting government, public and private sectors.

On 11 March 2020, the Egyptian Red Crescent (ERC) issued an emergency alert and activated its Central Emergency Operations Center (EOC) as well as the Emergency Operations Rooms at the Branches.



Figure 1. ERC team conducting rapid assessments.  
Credit: ERC

The continued severe weather, including heavy rain, strong winds and thunderstorms caused widespread flooding across Egypt, killing at least 40 people. According to Ministry of Social Solidarity (MoSS), 10 people died and more than 400 injured in Cairo, three people died and five were injured in Qena Governorate (central Egypt). The remaining fatalities occurred in Giza, Ismailia, Sharkeia, New Valley, Menofia, and South Sinai Governorates, 12.

The train service was suspended nationwide, as heavy rain caused a train collision in northern Giza, injuring 13 people. The official figures reported by the MoSS on the number of people affected by the floods in the country estimates 20,000 people (4,000 families). ERC conducted a rapid assessment at the most affected locations in the Governorates: Cairo, Giza, Beni Suef, Ismailia and Faiyum. As the rest of the affected people are located in various areas within the governorates, MoSS and some local NGOs have conducted the needs assessment in those affected areas. Several key highways and some public infrastructure, including seaports and international airports were closed. Schools and government offices remained closed on 13-14 March 2020.

## Summary of response

Following the floods, the government declared a state of emergency alert and ERC activated its Emergency Operations Center (EOC) which has remained operational since the floods. The ERC has been responding to the emergency with **100 ERTs** in **27 branches** activated and an average of **500 volunteers** mobilized throughout three days.



Figure 2. ERC volunteers providing PSS to children affected by the floods. Credit: ERC



Figure 3. Distribution of relief items following the floods. Credit: ERC

The National Society has undertaken the following since the onset of the disaster:

- In the first response, ERC volunteers carried out a rapid assessment to identify the problems that people face and their basic needs.
- ERC deployed its doctors in different specialties in these locations to provide their services free for 111 patients.
- Evacuation of 684 people to assembly points.
- 2,036 people assisted with First Aid and provision of blankets, mattresses, pillows, clothes, hygiene kits and hot meals.
- 2,926 people hosted in 19 evacuation centres in Cairo, Giza, Beni Suef and Faiyum.
- 38 people on the move were hosted in an evacuation centre in the '6<sup>th</sup> of October' school.
- ERC psychological teams provided PSS to the most vulnerable, particularly children.
- The number of volunteers in the EOC was increased to ensure the follow-up was carried out around the clock with all governorates in Egypt.
- ERC obtained locations in the village of El Desamey, and Alzaraib area, and equipped with basic furniture to provide its services to the citizens living there.



Figure 4. Damage of infrastructure from the floods.  
Credit: ERC



Figure 5. Minister of Social Solidarity and ERC CEO in the EOC during the operation. Credit: ERC

- Development of a verification questionnaire to identify the most vulnerable families to obtain unconditional cash assistance.
- ERC deployed its volunteers to complete the questionnaire to identify the families to obtain unconditional cash assistance.
- Following the questionnaire, it was identified that 983 families consisting of 4,845 members will receive cash assistance with families of 1-5 members each member will receive 800 EGP and families of more than 5 each member will receive 750 EGP.
- An Operations Coordinator was hired for ERC to manage the DREF operation.

The outbreak of COVID-19 in Egypt has caused significant delays in the implementation of the DREF and resulted in the need to request an extension of the DREF to ensure the activities can be fully implemented. To date, no items have been procured due to the delays from COVID-19 and additional delays with the tenders and purchasing of items. The items are currently in the process of being procured and are expected to be delivered by mid-July for distribution to the identified targeted population.



Figure 6. ERC volunteer doctors providing health care services to affected families. Credit: ERC

Figure 7. Verification questionnaires to identify the most vulnerable families to obtain unconditional cash assistance. Credit: ERC

### Current situation

Because of COVID-19 in Egypt, the Egyptian Government has been issued obligatory precautionary measures that every entity in Egypt has to follow it. These measures include, reducing the number of employees, reducing the number of working hours and applying a curfew in the country. The Egyptian government issued a decree stating that all activities will be closed throughout the day from Saturday 23 May to Friday 29 May 2020.



Figure 8. ERC volunteers conducting questionnaires. Credit: ERC



Figure 9. ERC volunteers conducting questionnaires. Credit: ERC

One of ERC staff members was infected with COVID-19 on Tuesday 19 May 2020, which led to ERC taking the precautionary procedures by closing the office starting Wednesday (20 May 2020). Therefore, all activities of the DREF were postponed from Wednesday, 20 May 2020 till Sunday 31 May 2020.

Before May 19, 2020, ERC was starting the DREF activities by April 22, 2020 since the first installment of the DREF has been received on April 15, 2020. ERC has formed committees to procure all items. Each committee is consisting of:

- Chairperson
- One/two members from the finance department
- One/two members from the purchase department
- One member from the legal department
- Two technical members

The legal procedures of the public tenders and limited bidding are significantly time consuming which has led to delays in the purchasing of these items.

Accordingly, to mentioned above, there is a delay to finalize purchasing the items. It is expected that the items will be procured and stocked in the ERC warehouse by July 15, 2020.

Whilst the procurement department were taking procurement procedures, they found out that some amounts can be saved from some items as the amount in the DREF exceeds the exact cost of these items, for example, kitchen sets, hygiene kits, PPE and ERC vests.

ERC received from a local donor some items of kitchen set, so ERC is only purchased by DREF the needed items from the standard items of kitchen sets.

ERC is communicating with the Ministry of Solidarity and other local NGOs to obtain their lists of beneficiaries, who were affected and obtained cash assistance to make a verification. Following this verification, it was found that the number of affected families are more than 1000 families in the village of El Desamey, and Alzaraib area. These were the most affected areas by floods.

The number of affected families has increased as many families had left their homes during the floods and left to stay with their relatives in other areas. ERC branches covered the needs for the affected families including, blankets, mattresses, pillows, ground sheets etc.

## **Needs analysis and scenario planning**

### **Shelter:**

The houses of 480 families from Alzaraib, Cairo; 1,300 families from El Desamey, Giza and; 277 families from Ismailia have been declared as uninhabitable by the Egyptian Civil Protection. These families are still waiting for their homes to be rehabilitated.

### **Livelihoods and Basic Needs:**

The affected people in Cairo and Giza are hosted in churches and mosques where they are struggling to get food and to fulfill other basic needs. Additionally, the floods have damaged a significant number of livestock as well as the agricultural lands and crops. Following the assessment developed to identify the beneficiaries for the cash assistance, 983 families were identified and will receive unconditional cash assistance. The distribution of cash assistance is planned for early July and will be distributed as follows:

- Families consisting of 1 to 5 members will receive 800 EGP per family member
- Families consisting of 5 or more members will receive 750 EGP per family member

### **Health:**

Following the assessments, it was identified that there is a high demand for basic health care to respond to the diseases that have been identified and exacerbated by the floods. Health needs have been identified to respond to the reports of acute respiratory diseases. Vectors have proliferated due to the accumulation of water and animals killed by the floods. Additional risks include the presence of the pandemic of COVID-19 in Egypt and health concerns related to the spread among people therefore, it essential to conduct health promotion activities for these communities. In addition, there is demand for Mental Health and Psychosocial Support (MHPSS) for children and adults.

### **WASH:**

There is an urgent need to provide personal hygiene supplies for families, especially those in the Alzaraib area, as they live in unsanitary conditions, as most of these families work and live in a designated area for garbage collection.

## B. OPERATIONAL STRATEGY

Based on the mentioned above, the main priority is to provide DREF activities to the families who were displaced to evacuation centers and the families who are temporary hosted by their neighbor's or relatives.

### Overall objective

The objective of this operation is to provide basic emergency shelter assistance, livelihoods support, primary healthcare services, psychosocial support, hygiene promotion and COVID-19 prevention measures to 2,590 families (12,950 people) affected by the heavy rains in 5 areas. As well as to make a replenishment the items which were distributed to the affected families from the central, regional and local warehouse of ERC.

An Operations coordinator was hired to manage the DREF operation.

ERC will make 1,000 volunteers available in targeted areas. Part of ERC volunteer network includes health volunteers (doctors, nurses and paramedics) formed by ERT volunteers, MHPSS volunteers and Health Promotion volunteers.

ERC will proceed with the procurement of the all items and financial services aligned with the IFRC procurement regulations and standards. In addition to ensure the process of distributions and assessments and transport to targeted communities.

Reporting on the operation will be conducted in accordance with the IFRC's reporting standards. A final report will be issued within three months of the operation's completion.

### Proposed strategy

- Extension of the DREF for an additional three months, until the end of September 2020.
- Increasing the amount specified for unconditional cash assistance to cover 950 families instead of 880 families.
- The distribution of unconditional cash assistance will be provided to beneficiaries depending on the circumstances of each individual family which will be based on the results that will be obtained from verification questionnaires. The criteria that will determine if a family receives more cash than another family is as follows:
  - Women headed households
  - The household lost its income and livelihood means
  - The number of family members
  - A member of the family has a chronic disease or disability

The amount each family will receive will be determined after obtaining the final results of the verification questionnaires.

- Adding additional budget lines to the DREF without increasing the budget:
  - Assessments of the families' households (verification questionnaires)
  - Distribution of relief items
  - Advertisement published in the newspaper for public tender of the items
  - Zoom application fee (3 months) for the necessary meetings and trainings
- Increasing the number of volunteers to conduct the DREF activities following the precautionary measures of COVID-19 including social distancing, PPE etc.
- Covering the consumables (car oil, gasoline etc) of ERC trucks and minibuses to transport and distribute the relief items, in addition for the transportation of volunteers. ERC will provide an official receipt for these items. This will be covered from the budget line of the rental vehicles

## C. DETAILED OPERATIONAL PLAN

### Shelter



People reached: 2,036

Male:

Female:

**Outcome 1: Shelter Outcome 1: Communities in disaster and crisis affected areas restore and strengthen their safety, well-being and longer-term recovery through shelter and settlement solutions**

**Output 1: Shelter and settlements and basic household items assistance is provided to the affected families.**

Indicators:	Target	Actual
# of targeted families that have temporary shelter assistance including household items to cover their basic needs.	1,000	0
# of families reached with temporary shelter support including blankets and kitchen sets.	1,000	2,036

#### Progress towards outcomes

- Items are in the process of being procured
- Distribution of the items are planned for July and August
- Due to COVID-19, the procurement of these items was delayed

### Livelihoods and basic needs



People reached: 0

Male:

Female:

**Outcome 1: livelihoods and basic needs Outcome 1: Communities, especially in disaster and crisis affected areas, restore and strengthen their livelihoods**

<b>livelihoods and basic needs Output 1.5: Households are provided with unconditional/multipurpose cash grants to address their basic needs</b>		
Indicators:	Target	Actual
# of targeted households that have enough to meet their survival threshold.	880	0
# of households reached with cash for basic needs.	880	0

#### Progress towards outcomes

- ERC developed questionnaire to carry out assessments on the vulnerability of the affected families
- The assessments were completed on 20 June and 983 families were identified to receive the unconditional. Cash assistance
- ERC will begin the distribution of cash early July



## Health

People reached: 111

Male:

Female:

### **Outcome 1: Health Outcome 1: The immediate risks to the health of affected populations are reduced**

**Output 1.1:** Health Output 1.1: The health situation and immediate risks are assessed using agreed guidelines

Indicators:	Target	Actual
# of people in the targeted areas reached with medical actions	7,000	111
# of people reached with medical care sessions to reduce relevant health risks.	7,000	111

### **Outcome 2: Transmission of diseases of epidemic potential is reduced**

**Output 2.1:** Health Output 4.1: Community-based disease control and health promotion is provided to the target population

Indicators:	Target	Actual
# of people reached by NS with services to reduce relevant health risk factors	7,000	0
# of people directly reached with community-based disease control and health promotion programming in the communities:	7,000	0

**Output 2.1 Psychosocial support provided to the target population as well as to RCRC volunteers and staff**

Indicators:	Target	Actual
# people provided with direct psychosocial support.	7,000	

- Additional risks have been identified from the presence of the pandemic of COVID-19 in Egypt and health concerns related to the spread among people therefore, it essential to conduct health promotion activities for these communities. In addition, there is demand for Mental Health and Psychosocial Support (MHPSS) for children and adults.

## Water, sanitation and hygiene



People reached: 0

Male:

Female:

### **Outcome 1: WASH Outcome1: Immediate reduction in risk of waterborne and water related diseases in targeted communities**

Indicators:	Target	Actual
% of target population that has access to sufficient safe water.	100%	0%
# of site and community assessments carried out	TBD	

**Output 1.2:** Daily access to safe water which meets Sphere and WHO standards in terms of quantity and quality is provided to target population

Indicators:	Target	Actual
# of people people provided with safe water (according to WHO standards) in the affected area.	5,000	0

### **Outcome 2: sustainable reduction in risk of waterborne and water related diseases in targeted communities in the recovery phase**

Indicators:	Target	Actual
# of people reached by hygiene promotion activities	5,000	0
# of people provided with hygiene kits	5,000	0

### **Progress towards outcomes**

- Hygiene kits are in the process of being procured
  - Delays were faced in procurement due to COVID-19
- There is an urgent need to provide personal hygiene supplies for families, especially those in the Alzaraib area, as they live in unsanitary conditions, as most of these families work and live in a designated area for garbage collection*

## D. BUDGET

International Federation of Red Cross and Red Crescent Societies

*all amounts in  
Swiss Francs  
(CHF)*

### DREF OPERATION

MDREG015 - Egypt - Floods

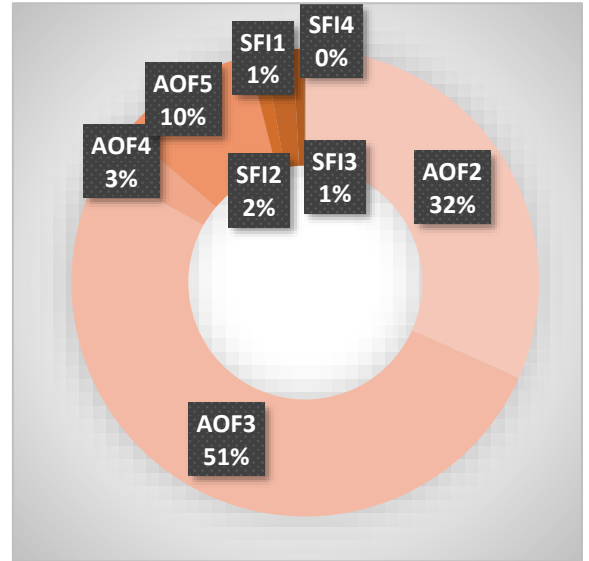
7/15/2020

#### **Budget by Resource**

<b>Budget Group</b>	<b>Budget</b>
Water, Sanitation & Hygiene	35,625
Medical & First Aid	13,900
Teaching Materials	2,100
Cash Disbursement	234,750
<b>Relief items, Construction, Supplies</b>	<b>429,625</b>
Distribution & Monitoring	1,000
Transport & Vehicles Costs	9,000
<b>Logistics, Transport &amp; Storage</b>	<b>10,000</b>
National Society Staff	1,500
Volunteers	14,250
<b>Personnel</b>	<b>15,750</b>
Workshops & Training	2,015
<b>Workshops &amp; Training</b>	<b>2,015</b>
<b>General Expenditure</b>	<b>830</b>
DIRECT COSTS	458,220
INDIRECT COSTS	29,784
<b>TOTAL BUDGET</b>	<b>488,004</b>

## Budget by Area of Intervention

AOF1	Disaster Risk Reduction	
AOF2	Shelter	154,691
AOF3	Livelihoods and Basic Needs	251,074
AOF4	Health	14,804
AOF5	Water, Sanitation and Hygiene	48,165
AOF6	Protection, Gender and Inclusion	
AOF7	Migration	
SFI1	Strengthen National Societies	5,591
SFI2	Effective International Disaster Management	9,585
SFI3	Influence others as leading strategic partners	3,743
SFI4	Ensure a strong IFRC	351
<b>TOTAL</b>		<b>488,004</b>



Reference documents



Click here for:

- Previous Appeals and updates
- [Emergency Plan of Action \(EPoA\)](#)

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## How we work

All IFRC assistance seeks to adhere to the **Code of Conduct** for the International Red Cross and Red Crescent Movement and Non-Governmental Organizations (NGO's) in Disaster Relief and the **Humanitarian Charter and Minimum Standards in Humanitarian Response (Sphere)** in delivering assistance to the most vulnerable. The IFRC's vision is to inspire, **encourage, facilitate and promote at all times all forms of humanitarian activities** by National Societies, with a view to **preventing and alleviating human suffering**, and thereby contributing to the maintenance and promotion of human dignity and peace in the world.

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Saving lives, changing minds.



The IFRC's work is guided by Strategy 2020 which puts forward three strategic aims:

1. Save lives, protect livelihoods, and strengthen recovery from disaster and crises.
2. Enable healthy and safe living.
3. Promote social inclusion and a culture of non-violence and peace