

# DREF Final Report

## Kyrgyzstan: Floods and mudflows

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### DREF operation n° MDRKG008 GLIDE n° FL-2012-000043-KGZ 3 November 2012

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The International Federation of Red Cross and Red Crescent (IFRC) Disaster Relief Emergency Fund (DREF) is a source of un-earmarked money created by the Federation in 1985 to ensure that immediate financial support is available for Red Cross and Red Crescent emergency response. The DREF is a vital part of the International Federation's disaster response system and increases the ability of National Societies to respond to disasters.

**CHF 110,430 has been allocated from the IFRC's Disaster Relief Emergency Fund (DREF) to support the National Society in delivering immediate assistance to some 1,001 families (approximately 5,005 beneficiaries).**

**Summary:** Series of mudflows occurred on the territory of Naryn, Osh, Jalalabad and Batken regions including remote districts throughout April 2013. Food stocks, home properties, livelihoods and infrastructure have been heavily damaged. According to the Kyrgyz Red Crescent assessment a total of more than 2,310 households were affected in Osh, Batken, Jalalabad and Naryn.

As a result of the rapid assessment, the Kyrgyz Red Crescent has identified 1,001 families (5,005 people) in need for urgent assistance with basic food, hygiene and non-food items. As immediate response the National Society has distributed blankets, hygiene kits, and kitchen sets from its prepositioned emergency stock warehouses in Osh and Batken to a total of 161 families. After DREF was received, additional 840 families were supported with the humanitarian items. Finally, the total distribution of relief items covered 1,001 families of Batken, Osh and Jalalabad regions.



RCSK volunteers distributing relief items in Kulundu village of Leilek district, Batken oblast.  
Photo: RCSK

100% of the operation costs are already replenished through the contributions of the Government of the Netherlands through the Netherlands Red Cross (CHF 49,960), European Commission Humanitarian Aid and Civil Protection (ECHO) (CHF 45,965) and Canadian International Development Agency (CIDA) through the Canadian Red Cross (CHF 18,457).

After finalizing operations there is a final balance of CHF 13,611, which needs to be returned to the DREF funds.

The major donors and partners of the International Federation of Red Cross and Red Crescent (IFRC) Disaster Relief Emergency Fund (DREF) include the Australian, American and Belgian Governments, the Austrian Red Cross, the Canadian Red Cross and the Canadian Government, the Danish Red Cross and the Danish Government, the European Commission Humanitarian Aid and Civil Protection (ECHO), the Irish and the Italian Governments, the Japanese Red Cross Society, the Luxembourg Government, the Monaco Red Cross and the Monaco Government, the Netherlands Red Cross and the Netherlands Government, the Norwegian Red Cross and the Norwegian Government, the Spanish Government, the

Swedish Red Cross and the Swedish Government, the United Kingdom Department for International Development (DFID), the Medtronic and Z Zurich Foundations, and other corporate and private donors. The IFRC, on behalf of the Kyrgyz Red Crescent Society, would like to extend their thanks to all donors and partners for their generous contributions. Details of all donors can be found at [http://www.ifrc.org/docs/appeals/Active/MAA00010\\_2012.pdf](http://www.ifrc.org/docs/appeals/Active/MAA00010_2012.pdf)

[<click here for the DREF final financial report; here for contact details>](#)

## The situation

Extraordinary weather conditions in winter 2012 left a strong pattern on people's lifestyle. Heavy snowfalls were nearly two times more than the annual average according to the Hydro-Meteo Service of Kyrgyzstan. Eventually snow melting and heavy rains caused flash floods across the country. Record number of natural disasters seriously affected population since people lost their houses and food stocks, livelihoods and infrastructure had been damaged during flash floods.

In early April 2012 series of mudflows and flash floods occurred in the Northern part of Kyrgyzstan. The most destructive flash floods occurred in the Southern part of the country where more than 40 villages were flooded. According to the Kyrgyz Red Crescent assessment, 424 households were affected by floods in Naryn region and 1,886 households in Batken, Osh and Jalalabad regions. According to the Ministry of the Emergency Situations totally, 2,310 households were damaged and more than 11,000 people were affected by the natural disasters.

The flooding worsened the socio-economic situation of the affected households. It needs time and effort to recover after such natural disasters which occurred at the beginning of the year.

## Coordination and partnerships

The Kyrgyz Red Crescent works in close cooperation with the Ministry of Emergency Situations of the Kyrgyz Republic, international and local non-governmental organizations in humanitarian area. Stakeholders and partners collaborate with the Kyrgyz Red Crescent National Society in all levels of activity implementation process. Kyrgyz Red Crescent National Society is coordinating closely its activities within the Red Cross and Red Crescent Movement. In addition, the Kyrgyz Red Crescent is an active member of the inter-agency Disaster Response Coordination Unit (DRCU). The DRCU supported by Rapid Emergency Assessment and Coordination Teams (REACT<sup>1</sup>) to provide joint assessments of humanitarian needs in emergencies.

In the framework of the Partnership Agreement, Ministry of Emergency Situations of the Kyrgyz Republic provided transportation of humanitarian aid to the distribution points.

Information on activities by sectors since first approach of the Ministry of Emergencies of Kyrgyz Republic in May 2012					
Education	Food Security and agriculture	Health	Water, sanitation and hygiene (WASH)	Protection	Shelter and camp management
UNICEF was ready to broadcast reels on safe behaviour of children. UNICEF finished hand over process of 38 tents for general use to MoES	WFP provided MoES by 30,000 sand bags to cover needs in Naryn and Jalal-Abad affected areas. WFP is implementing distribution programme (6,000 tons) as	WHO sent mobile psychological and social support brigades in Leilek rayon, and affected rayons of Jalal-Abad and Osh provinces	UNICEF is distributing 1,000 purification tablets and 300 hygiene kits for affected population in Leilek district through the Ministry of Emergency	No needs in Intervention identified.	UNCHR provided 660 blankets to affected population in Toguz-Toro rayon (Kazarman and Kargalyk villages) MoES

<sup>1</sup> **REACT** are mobile operative bodies of the **DRCU** assigned to implement rapid assessment of situation, to define prior needs, necessities and gaps, to provide rapid information and to coordinate disaster response activities and humanitarian relief in disaster affected areas. The teams, made up of staff of UN organisations, the Red Crescent Society, and other international and local NGOs, have been equipped with a minimum set of equipment (laptop computers, satellite telephones, and so on) under the project and vehicles by their agencies and trained with the support of OCHA's regional office.

	previously planned activities for the lean period. GIZ covered part of expenses for 600 tons of barley transportation to Jalal-Abad and Osh regions.		Situations		provided to the affected population 39 tents for 10 persons, 1,600 blankets, 400 children hygiene packs, 400 dining sets, 400 buckets, 100 sets of children's clothing, 2 electric generators.
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## Red Cross and Red Crescent action

Since the onset of the emergency Kyrgyz Red Crescent activated its contingency plan and mobilized National Disaster Response Team (NDRT). Four KRC branches and HQ participated in the relief operation, carrying out situation and needs assessment, relief distribution and other assistance to the affected population. The needs assessment was done by the volunteers and staff of the National Society in Naryn, Batken, Jalalabat and Osh regions. During the assessment, the NDRT used mainly observations, semi-structured interviews with local authorities, MoES representatives and affected population. In total, 30 NDRT members and about 30 volunteers were involved in relief operation at different stages.

Following the field assessments, the KRC developed plan of action to meet the basic needs of 1,001 families (5,005 people) by distributing hygienic kits and food parcels. The NS has distributed blankets, hygienic kits, and kitchen sets from its prepositioned emergency stock warehouses in Osh and Batken to a total of 161 families (805 people). Beneficiaries were selected based on the agreement by the assessment team that relief will be distributed to those households whose houses are totally destroyed or partly damaged and who represent the most vulnerable population, such as: people with disabilities, single parent families, families with many children and older people living alone.

The table below provides a detailed breakdown of the actual distribution conducted by the National Society.

Location	# of households supported	Hygiene kits	Blankets	Kitchen sets
Ylai-Talaa village, Kara-kuldja district, Osh oblast	57	57	285	
Kulundu village, Leylek district, Batken oblast	50	50	244	17
Internacional village, Leylek district, Batken oblast	34	34	139	11
Razzakov village, Leylek district, Batken oblast	20	20	88	10
<b>Total</b>	<b>161</b>	<b>161</b>	<b>756</b>	<b>38</b>

<b>Relief distributions (food items and hygiene kits) (after DREF was received)</b>
<b>Outcome: The immediate needs of 840 households (4,200 persons) affected by mudflows and floods are met through the support provided by Kyrgyz Red Crescent.</b>
<b>Outputs (expected results) and activities planned:</b> Provision of hygiene kits (for 840 families) and food parcels (for 840 families) affected by mudflows and floods. Activities planned: <ul style="list-style-type: none"> <li>• Conduct detailed needs assessment</li> <li>• Prepare beneficiary lists</li> <li>• Procure relief items in accordance with IFRC procurement procedures</li> <li>• Transport relief items to the distribution points</li> <li>• Distribute relief supplies and control supply movements from point of dispatch to end user.</li> <li>• Monitor and evaluate the relief activities and provide reporting on relief distributions.</li> <li>• Conduct beneficiary satisfaction survey</li> <li>• Conduct lessons learned workshop</li> </ul>

DREF funds were used to replenish the stocks released in the initial distribution and also to provide the affected families with further assistance. Namely, hygiene kits (washing powder, soap and washing detergent, toothpaste, tooth-brushes, towels and hygiene towels) and complementary food parcels (50 kg of flour, 5 litres of oil, 10 kg of macaroni, and 10 kg of rice) were distributed.

<b>Table 2. Emergency items, second distribution (after DREF was received)</b>				
<b>Oblast (Region)</b>	<b>Rayon (District)</b>	<b>Ayil-Okmotu (Sub-District)</b>	<b>Hygiene kits</b>	<b>Complementary food parcels</b>
Osh	Karakulja	Ylai-Tala	73	73
		Kashka-Jol	7	7
		Kara-Kochkor	4	4
	Uzgen	Kyzyl-Oktyabr	33	33
		Kurshab	96	96
	Karasu	Mady	93	93
		Saray	20	20
<b>Subtotal Osh region</b>			<b>326</b>	<b>326</b>
Batken	Kadamjay	Kadamjay	16	16
		Uch-Korgon	13	13
		Sovetskoe	17	17
	Batken	Kyshtut	21	21
	Leylek	Kulundu	102	102
<b>Subtotal Batken region</b>			<b>169</b>	<b>169</b>
Jalalabat	Bazar-Korgon	Kenesh	219	219
		Seydikum	51	51
	Suzak	Kara-Dariya	10	10
		Jany-Dyikan	14	14
		Bagysh	10	10
	Nooken	Nooken	41	41
<b>Subtotal Jalalabat region</b>			<b>345</b>	<b>345</b>
<b>Total</b>			<b>840</b>	<b>840</b>

The 840 affected households were supported through provision of hygiene and food items. The relief items distributed met the minimum standard identified by Sphere, providing support for one family (five members) during one month.

After relief operation beneficiaries' satisfaction survey was conducted. According to the beneficiaries' survey results, the humanitarian aid was timely provided and distributed by the Kyrgyz Red Crescent National Society. The most important feedback from beneficiaries was that they were convinced that they would not be left alone and forgotten if such disasters happen again.

<b>Replenishment of the Red crescent Society of Kyrgyzstan disaster preparedness stocks (blankets, hygiene kits, kitchen sets)</b>
<b>Outcome: RCSK DP stocks in two Red Crescent Emergency Response Centres that were distributed to 161 affected families are replenished.</b>
<b>Outputs (expected results) and activities planned:</b> Replenishment of hygiene kits, kitchen sets and blankets distributed to families affected by mudflows and floods. Activities planned: <ul style="list-style-type: none"><li>• Procure relief items according to the IFRC procurement procedures</li><li>• Transportation of procured items and their prepositioning in two RC Emergency Response Centres in Osh and Batken.</li><li>• Monitoring and control of supply movements from the point of dispatch to ERC's.</li></ul>

Relief items distributed from KRC emergency stock were replenished. Kitchen sets, hygiene kits and blankets were procured transported to the KRC Emergency Response Centres.

## Monitoring and Communication

After relief operation beneficiaries' satisfaction survey was conducted. According to the beneficiaries' survey results, the humanitarian aid was timely provided and distributed by the Kyrgyz Red Crescent National Society. The most important feedback from beneficiaries was that they were convinced that they will not be left alone and forgotten if such disasters happen again.

Series of monitoring trips were organized by Kyrgyz Red Crescent HQ and branch staff to ensure proper relief distribution. Effective functioning of distribution points as well as interviews with beneficiaries was the main purpose of monitoring. RC team paid attention to assuring awareness of local authorities and involving them at all phases of relief operation, e.g. during selection of beneficiaries, distribution of humanitarian aid and beneficiaries' satisfaction survey.

Monitoring findings:

- Distributions were organized and conducted in accordance with previously designed schedule.
- The distribution points were well organized in convenient place, beneficiaries were informed about place, time and contents of humanitarian aid. Visibility of Kyrgyz Red Crescent and IFRC were fully complied.
- The mobilization mechanisms of volunteers involving them in relief operations are enhanced. Distribution of humanitarian aid and survey of beneficiaries were conducted largely by volunteers of Kyrgyz Red Crescent.

The beneficiaries were satisfied with the timely assistance, the organization of relief aid delivery and work of volunteers. For details, a Report of beneficiaries' satisfaction survey is currently being finalized and will be shared as soon as it ready (on [www.ifrc.org/evaluations](http://www.ifrc.org/evaluations)).

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## Contact information

**For further information specifically related to this operation please contact:**

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## How we work

All IFRC assistance seeks to adhere to the Code of Conduct for the International Red Cross and Red Crescent Movement and Non-Governmental Organizations (NGO's) in Disaster Relief and the Humanitarian Charter and Minimum Standards in Disaster Response (Sphere) in delivering assistance to the most vulnerable.

The IFRC's vision is to inspire, encourage, facilitate and promote at all times all forms of humanitarian activities by National Societies, with a view to preventing and alleviating human suffering, and thereby contributing to the maintenance and promotion of human dignity and peace in the world.

[www.ifrc.org](http://www.ifrc.org)  
Saving lives, changing minds.



The IFRC's work is guided by Strategy 2020 which puts forward three strategic aims:

1. Save lives, protect livelihoods, and strengthen recovery from disaster and crises.
2. Enable healthy and safe living.
3. Promote social inclusion and a culture of non-violence and peace.

**Disaster Response Programme Report**

MDRKG008 - Kyrgyzstan - Floods

Appeal Launch Date: 03 May 12

Appeal Timeframe: 03 May 12 to 03 Aug 12

Disaster Response Programme Report

**Selected Parameters**

Reporting Timeframe	2012/5-2013/1
Budget Timeframe	2012/5-8
Programme	MDRKG008
Budget	APPROVED

All figures are in Swiss Francs (CHF)

**I. Funding**

	Pledge	Raise humanitarian standards	Grow RC/RC services for vulnerable people	Strengthen RC/RC contribution to development	Heighten influence and support for RC/RC work	Joint working and accountability	TOTAL	Deferred Income
<b>A. Budget</b>			110,430				110,430	
<b>B. Opening Balance</b>			0				0	
<b>Income</b>								
<u>Other Income</u>								
			DREF Allocations	110,430			110,430	
			<b>C4. Other Income</b>	110,430			110,430	
<b>C. Total Income = SUM(C1..C4)</b>			110,430				110,430	
<b>D. Total Funding = B + C</b>			110,430				110,430	

**II. Movement of Funds**

	Raise humanitarian standards	Grow RC/RC services for vulnerable people	Strengthen RC/RC contribution to development	Heighten influence and support for RC/RC work	Joint working and accountability	TOTAL	Deferred Income
<b>B. Opening Balance</b>			0			0	
<b>C. Income</b>			110,430			110,430	
<b>E. Expenditure</b>			-96,819			-96,819	
<b>F. Closing Balance = (B + C + E)</b>			13,611			13,611	

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### III. Expenditure

Account Groups	Budget	Expenditure					TOTAL	Variance
		Raise humanitarian standards	Grow RC/RC services for vulnerable people	Strengthen RC/RC contribution to development	Heighten influence and support for RC/RC work	Joint working and accountability		
A							B	A - B
<b>BUDGET (C)</b>							<b>110,430</b>	<b>110,430</b>
<b>Relief items, Construction, Supplies</b>								
Clothing & Textiles	9,072		9,051				9,051	21
Food	46,200		46,741				46,741	-541
Water, Sanitation & Hygiene	28,028		28,077				28,077	-49
Utensils & Tools	1,140							1,140
<b>Total Relief items, Construction, Sup</b>	<b>84,440</b>		<b>83,869</b>				<b>83,869</b>	<b>571</b>
<b>Logistics, Transport &amp; Storage</b>								
Storage	750		1,393				1,393	-643
Distribution & Monitoring	3,600		3,279				3,279	321
Transport & Vehicles Costs	6,900		4,686				4,686	2,214
<b>Total Logistics, Transport &amp; Storage</b>	<b>11,250</b>		<b>9,358</b>				<b>9,358</b>	<b>1,892</b>
<b>Personnel</b>								
National Staff			-1				-1	1
National Society Staff	2,250		2,283				2,283	-33
Volunteers	50		-6				-6	56
<b>Total Personnel</b>	<b>2,300</b>		<b>2,276</b>				<b>2,276</b>	<b>24</b>
<b>Workshops &amp; Training</b>								
Workshops & Training	3,000		2,021				2,021	979
<b>Total Workshops &amp; Training</b>	<b>3,000</b>		<b>2,021</b>				<b>2,021</b>	<b>979</b>
<b>General Expenditure</b>								
Information & Public Relations	500							500
Office Costs	1,000		860				860	140
Communications	1,200		1,200				1,200	0
Financial Charges			-8,675				-8,675	8,675
<b>Total General Expenditure</b>	<b>2,700</b>		<b>-6,615</b>				<b>-6,615</b>	<b>9,315</b>
<b>Indirect Costs</b>								
Programme & Services Support Recove	6,740		5,909				5,909	831
<b>Total Indirect Costs</b>	<b>6,740</b>		<b>5,909</b>				<b>5,909</b>	<b>831</b>
<b>TOTAL EXPENDITURE (D)</b>	<b>110,430</b>		<b>96,819</b>				<b>96,819</b>	<b>13,611</b>
<b>VARIANCE (C - D)</b>			<b>13,611</b>				<b>13,611</b>	

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Budget Timeframe	2012/5-8
Programme	MDRKG008
Budget	APPROVED

All figures are in Swiss Francs (CHF)

## IV. Sector breakdown

Sector / Sub-sector	Annual Budget	Opening Balance	Income	Funding	Expenditure	Closing Balance	Deferred Income
<b>Disaster_Management</b>							
Disaster response	110,430	0	110,430	110,430	96,819	13,611	
Total Disaster_Management	110,430	0	110,430	110,430	-96,819	13,611	
<b>GRAND TOTAL</b>	<b>110,430</b>	<b>0</b>	<b>110,430</b>	<b>110,430</b>	<b>96,819</b>	<b>13,611</b>	