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## Operation Update Report Myanmar: Kachin mine collapse

 International Federation  
of Red Cross and Red Crescent Societies

<b>DREF n° MDRMM014</b>	<b>GLIDE n° <a href="#">OT-2020-000159-MMR</a></b>
<b>Operation update n° 1; Date of issue:</b> 30 October 2020	<b>Timeframe covered by this update:</b> 5 July to 16 October 2020
<b>Operation start date:</b> 5 July 2020	<b>Operation timeframe:</b> Timeframe is extended to 5 months and therefore ending on 31 December 2020
<b>DREF allocation:</b> CHF 129,413	
<b>N° of people being assisted:</b> 1,500 people	
<b>Red Cross Red Crescent Movement partners currently actively involved in the operation:</b> The National Society is working with the IFRC and the International Committee of the Red Cross (ICRC) where both work in Kachin State.	
<b>Other partner organizations actively involved in the operation:</b> State Government Administration Department (GAD), Myanmar Department of Meteorology and Hydrology (DMH) and Department of Disaster Management (DDM). Weather forecast are monitored through Department of Meteorology and Hydrology. MRCS is working in close collaboration with fire department that is leading the search and rescue operations due to mudslide to recover the victims.	

### **Summary of major revisions made to emergency plan of action:**

*This operation update is published to formalize the no-cost extension of the operation by two months. The operation is being extended to implement the remaining activities that are planned within the operation which includes procurement and distribution of items that were delayed due to additional restrictions imposed due to the increased severity of the COVID-19 situation within the country. This was initially identified as a risk for the operation and measures had been taken to mitigate the challenges.*

## **A. SITUATION ANALYSIS**

### **Description of the disaster**

Hpakant area in Kachin is under large-scale precious stone operations with illegal and dangerous mining practices, where many freelance miners are working in extremely vulnerable and dangerous conditions where no labour law protection nor specific safety regulations exist. The miners are exposed to extremely fatal risks working in such condition and lack of safety precautions and procedures.

Hpakant Township, in Kachin state experienced heavy rainfall for several days and the soil was saturated due to the rainfall at the jade mining area in Wai Khwar village, Seik Mu village. This caused an erosion of land and mudslide down to the jade mine pit on 2 July 2020 (7.30am local time). The mudslide further triggered a formation of large wave of mud sweeping miners who were working in the mine pit, burying many of them under the thick layer of mud. Many of the miners were of daily-waged internal migrants from different parts of Myanmar.

The rescue efforts were initiated rapidly and were led by the Myanmar Fire Department and supported by 85 MRCS Red Cross volunteers (RCV), 10 members of state /district/Hpakant Township Red Cross committee, and other local organizations. In the evening of the disaster (2 July 2020), it was reported that a total of 164 fatalities were found and 44 people had been transferred to hospitals in Hpakant and Myitkyina. The rescue efforts were stopped due to darkness and worsening conditions.

### **Summary of current response**

## Overview of Host National Society

MRCS has formal roles and responsibilities that is part of the Myanmar national legal framework where MRCS is an auxiliary to the government with regards to humanitarian activities – which is defined by the national law and the government's disaster response plan.

MRCS activated an Emergency Operation Center (EOC) where Kachin Township Branch is following MRCS' SOP for small-scale disaster with specific communication lines plus safety and protection of RCVs who were involved in the initial rescue operations.

Financial support through the Disaster Relief Emergency Fund (DREF) was provided to MRCS to support search and rescue (SAR) efforts, First Aid (FA), psychosocial support (PSS) to the affected people and their families, provision of PSS for RCVs involved in SAR and socioeconomic support to affected families.



Hpakant, Kachin – affected area of the jade mine collapse. (Source: Reuters)

MRCS distributed non – food item that were prepositioned in the nearby warehouse is provided. These items included individual hygiene parcel, dignity kit as well as provision of body bags to ensure safe and dignified transport of dead bodies. First aid together with specific first aid items were also provided to support those who were injured. MRCS also supported the transportation of the injured to Hpakant Hospital.

## Overview of Red Cross Red Crescent Movement in country

IFRC is providing support to the MRCS in developing Emergency Plan of Action (EPoA) and is coordinating updating of information to PNS in the country. Further involvement of relevant PNS is coordinated as per impact assessed. IFRC Asia Pacific regional office in Kuala Lumpur is also providing support where monitoring information of mine incident is updated regularly from Myanmar IFRC country office.

ICRC is supporting on Restoring Family Links (RFL) aspect by providing MRCS phone credits for the affected families. Danish Red Cross provided cash transfer support of Myanmar Kyat (MMK) 100,000 (CHF 70) for the affected families.

## Needs analysis and scenario planning

### Needs analysis

On 2 July 2020, MRCS branch volunteers were informed of the collapse of land and mudslide in a jade mine, located in Wai Khwar Village, Seik Mu village tract in Hpakant, Kachin state where most of internal migrant miners were buried under the mud. Immediate relief activities started at 12:05pm local time. In the morning of 3 July 2020, total of 172 dead bodies were found and 47 injured miners were transported to local hospitals. Local government together with MRCS, are providing RFL support with regards to identification of victims and informing the families. The activities for this plan complimented the Danish Red Cross funded activities – the immediate cash transfer.

Followings are the needs identified after the first week of the operation which led to the design of the plan of action of this operation:

### Search and Rescue

Search and rescue activities were initiated directly after the incident with 172 bodies recovered, and 47 injured transported to the local hospital. SAR effort continued from 8.00am on 3 July 2020 where no more people alive are expected to be found. All dead bodies and injured have been transported to Myitkina Hospital and Hpakant Hospital, and more fatalities are expected to be found as search operations continue when the weather conditions permit.

GAD and DDM is coordinating with MRCS on the SAR activities and follow up measures. Currently relief team on ground is led by the Chairman of Kachin State Supervisory Committee to assess situation and additional needs. MRCS RFL department will also provide prepaid telephone cards to the affected family and relatives of affected people so that they can communicate with relatives and families. MRCS RCV are also following up with identification of undocumented and unidentified bodies as to provide information to the families of the deceased using a dignified and respectful approach to avoid re-traumatizing the affected family members. MRCS has also supported the affected family members standing by the mine and waiting to hear information about their loved ones by distributing water, food, and masks as COVID-19 preventative measure. MRCS has shared through MRCS Facebook page the RFL Hotline number (+09-957 557 000) where family members can reach out for more information of injured and deceased.

### Psychosocial support

Specific measures are taken by MRCS RCVs with support in providing PSS to injured miners and their family members. The PSS is also extended to the families of the deceased who are deeply traumatized by the incident. Trained RCV will provide immediate PSS and as well as follow up visits in coming months.

On the other hand, this incident has directly affected MRCS RCV who were involved in SAR activities. Hence, specific PSS will be provided to them to help them to deal with trauma. Hpakant Township Red Cross committee (10 members) and 85 male RCVs have been involved in SAR activities and need to be supported with PSS.

### **Socioeconomic support**

As per discussion with GAD and DDM, MRCS will be supporting the most affected families of the miners – whom deceased or injured miners are the heads of family. As the deceased and injured were mainly men, women in their households have become the main income provider and are thus highly vulnerable and in danger of extreme food and social insecurity and many of them are with children to feed (estimated minimum four children per family). Unconditional cash transfers will target a total of 219 households (total around 1,500 people) that either lost a family member or have an injured family member due to the mudslide.

### **Community engagement and accountability (CEA)**

A wide range of platforms including social media (MRCS Facebook page with over 200,000 followers and twitter @MyanmarRedCross with 9,886 followers) and 330 offices at Township and branches level, reaching every area of the country, positioning MRCS well to implement CEA related activities for the affected the communities. MRCS has the experience to mainstream CEA throughout activities. MRCS will share timely and actionable information on operational activities with communities to keep them included and informed, using multiple channels. CEA activities specific to the mudslide operation will be incorporated in the following:

- Risk communication for seasonal hazards with focus on mudslides/landslides due seasonal intense rains in appropriate languages and forms will be used.
- Specific RFL related information for the affected families.



Psychosocial support session with individuals and families affected (*Photo: MRCS*)

### **Reporting and information management**

MRCS with support from IFRC will closely look into quality and timely reporting and effective information management through:

- Having records for all communication activities.
- Provide regular updates as part of the reporting processes.
- Timely input of information on to IFRC GO platform.
- Ensure all information on activation and provision of support are available on the MRCS website.

### **Public Communications**

IFRC will support MRCS communications team to communicate with external audiences on the situation and the Red Cross Red Crescent humanitarian response, with the aim of generating visibility and support for the humanitarian needs and the Red Cross response:

- Regularly providing information on provision of humanitarian support available on the MRCS Facebook site and across other social media and media channels.

- Have in place a coordination meeting within MRCS for communications purposes where IFRC Myanmar country office communication coordinator will actively involve in providing external communications.
- Sharing information with IFRC global channels through communication coordinator to IFRC Myanmar country office, IFRC Asia Pacific and through IFRC GO platform.
- As needed, commonly agreed key messages will be produced together with written and audio-visual content, and relevant social media and digital products. Communications content will be promoted on IFRC channels and shared with National Societies in the IFRC network. Media and social media scanning will measure effectiveness and contribute to risk management.



Distribution of personal hygiene kit. (Photo: MRCS)

### Targeting

MRCS is targeting 1,500 people including affected people and their family members. MRCS is giving priority to the most affected families of the miners – whom deceased or injured miners are the heads of family. Since the deceased and injured were mainly men, women in their households have become the head of their families and responsible to be the main income providers. MRCS is also prioritizing affected people that represent the poorest and most vulnerable part of communities.

State/Region	Fatalities	Injured	Families supported
Kachin	172 (200)	47	219

### Operation Risk Assessment

With the weather condition worsening, there is a high possibility for the saturation of soil at the jade mine to worsen. In case worsening of soil saturation, more landslides can occur. MRCS (Hpakant) take care into these measures if such incident occurs:

- Safety of MRCS staff and volunteers is most crucial. Hence preparedness for safety of volunteers and staff working directly at the mine will be enhanced.
- Everyone involved are still bound to be exposed on COVID-19. In line with the COVID-19 emergency operations: Prioritization to provide personal protective equipment, soap and handwashing facilities during the evacuation and distributions.
- Insurance of volunteers involved in the operations is covered under existing operations for COVID-19 and other MRCS programmes.

## B. OPERATIONAL STRATEGY

### Proposed strategy

#### Overall Operational objective

The overall objective of this DREF Operation is to support 1,500 people in operation comprising of search and rescue efforts of the affected miners due the collapse of jade mine in Hpakant Township, Kachin state and as well as provision of first aid support to the injured people, identification of undocumented/unidentified victims and restoring links with their families, PSS for both affected people and MRCS volunteers. This DREF Operation will also covers economical support to the affected people and their families that represent the poorest and most vulnerable part of communities.


This DREF operation is initially expected to be implemented within three months, to be completed by 31 October 2020. However, due to the restrictions, imposed because of the increased number of COVID – 19 cases in Myanmar, had delayed the activities planned for the operation. This is because majority of the suppliers for the items procured were not able to deliver the items as initially planned as the factories were closed (because of COVID – 19) and transportation were affected (due to movement restrictions). Hence, the operation is **extended by 2 months and will now end on 31 December 2020**.

The proposed operational strategy remains the same and aims at reaching out to the people affected to:

- Search and rescue for victims.
- First aid support for injured miners.
- Assist with identifying if any additional evacuation needs due to possible additional collapse due continuing rains.
- Psychosocial support to affected people including their families, and as well as MRCS volunteers directly in the SAR activities. Since many of the injured and deceased came from different part of Myanmar (internal migrants to Kachin state), MRCS branches will continue to follow up on providing PSS to affected family members through MRCS' 330 branches.
- Informing death of the unidentified victims to their families in dignified manner.
- Providing prepaid cards for affected people and their families to call families/relatives – *funded through ICRC*
- Socioeconomic support for affected people and family members whose economic activities disrupted due to the incident.
- Consideration and adherence of COVID-19 safe modalities for volunteers and staff in the field.

As per above, items required for SAR activities are: 172 body bags and 10 spinal boards. For first aid, specific first aid materials were used to treat the injured 47 people.

## C. DETAILED OPERATIONAL PLAN

 <p><b>Livelihoods and basic needs</b>  <b>People reached: 1,095</b>          Male: 526          Female: 569</p>		
<b>Outcome 1: Communities, especially in disaster and crisis affected areas, restore, and strengthen their livelihoods</b>		
<b>Indicators:</b>	<b>Target</b>	<b>Actual</b>
# of people supported with livelihoods assistance	1,500	ongoing
<b>Output 1.2: Basic needs assistance for livelihoods security including food is provided to the most affected communities</b>		
<b>Indicators:</b>	<b>Target</b>	<b>Actual</b>
# of household impacted by the landslide received cash assistance	244	ongoing
<b>Progress towards outcomes</b>		
Red Cross staff and volunteers did the assessment and validation with Local Disaster Management Board to select the recipients for the cash distribution. Initially, the team planned to conduct three times distribution of cash after one week of the target communities to return to their original place. However, this was not possible due to the		

situation on the ground. The team is currently now preparing to distribute the support through Ayar Bank (financial service provider) in coordination with respective Red Cross branches. Additionally, during the assessment, another landslide happened which posed more challenges to collect the data.

Initially, the team targeted to reach 244 households (based on the number of people deceased). However, after validation of data, the team had identified 219 families to receive the cash assistance. Distribution of cash will be completed by end of December.



## Health

**People reached: 2,500**

Male: 1,200

Female: 1,300

**Outcome 2: The immediate risks to the health of the affected populations are reduced through improved access to medical treatment.**

**Output 2.1: Improved access to health care and emergency health care for the targeted population and communities.**

Indicators:	Target	Actual
# of people provided with first aid services	Based on needs	47

**Output 2.3: Target population is reached with Search and Rescue activities.**

Indicators:	Target	Actual
# of volunteers mobilized for the operation.	50	50

**Outcome 3: Dead bodies are recovered and buried appropriately (not for epidemic diseases)**

**Output 3.1: Dead bodies are managed according to DBM protocols (not for epidemics)**

Indicators:	Target	Actual
# of training for RCVs: Basic Disaster Management & Taskforce training for Land Slide, and Dead Body Management Training	1	Ongoing

**Outcome 6: The psychosocial impacts of the emergency are lessened**

**Output 6.1: Psychosocial support provided to the target population as well as to RCRC volunteers and staff**

Indicators:	Target	Actual
# of people provided with PSS.	250	251
# of MRCS staff and volunteer provided with PSS.	50	95
# of family received hygiene parcel	500	206

### Progress towards outcomes

MRCS started the search and rescue efforts immediately after receiving the information regarding the incident. MRCS also provided first aid services during this search and rescue operation.

At the time of the response, the team conducted distribution to the targeted families. Below is the list of items distributed to date.

**Table 1: List of Distribution**

Items	Total distributed (HH)
Family hygiene parcel (deceased and injured)	206
Dignity kit	100
Individual hygiene parcel	206
Dead body bag	65
Soap	100
Rope	10

Psychosocial support was provided to the survivors as well families of the people affected by the incident. All MRCS staff and volunteers were also given access to receive psychosocial support in this operation.

The distribution of the family hygiene parcel is ongoing. MRCS volunteers coordinated with Local Authority and CSO funeral ceremony to ensure the activities were conducted based on the COVID – 19 preventive measures.

There is a further need to have equipment such as communication materials, stretcher, and fibre boat to increase the effectiveness of the response. This should be done along with training to ensure proper usage of the equipment.

At the time of the reporting, MRCS is still in the midst of procuring items such as masks and gloves for RCV use for the operation. MRCS will conduct a training for Red Cross Volunteers on Basic Disaster Management and Taskforce training for Land Slide, and Dead Body Management on 27 October 2020.

## Strengthen National Society

**Outcome 1: S1.1: National Society capacity building and organizational development objectives are facilitated to ensure that National Societies have the necessary legal, ethical and financial foundations, systems and structures, competences and capacities to plan and perform**

Indicators:	Target	Actual
NS has the necessary legal, ethical and financial foundations, systems and structures, competences and capacities to plan and perform.	Yes	Yes

**Output S1.1.4: National Societies have effective and motivated volunteers who are protected**

Indicators:	Target	Actual
Safety and wellbeing of staff/volunteers are ensured	Yes	Yes

**Output S1.1.6: National Societies have the necessary corporate infrastructure and systems in place**

NS has activated RCVs for SAR	Yes	Yes
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### Progress towards outcomes

Due to the bad situation of the roads, volunteers faced a lot of challenges to access the location. Despite the challenges, MRCS mobilised a total of 50 RCV for Search and Rescue. All volunteers involved in the operation were insured and were provided with briefing prior to their deployment.

Additionally, due to the restrictions because of COVID – 19, the procurement of items able to be completed according to the expected time frame which includes the fibre boats that were procured. This causes delays for the activities planned in the operation and the operation was extended to end on 31 December 2020.

## International Disaster Response

**Outcome S2.1: Effective and coordinated international disaster response is ensured**

Indicators:	Target	Actual
Disaster response operation supported by effective maintenance and support services.	Yes	Yes

**Output S2.1.1: Effective response preparedness and NS surge capacity mechanism is maintained**

Indicators:	Target	Actual
Not applicable	-	-

**Output S2.1.4: Supply chain and fleet services meet recognized quality and accountability standards**

Indicators:	Target	Actual
NS ensured supply chain and fleet services meet the recognized quality and accountability standard.	Yes	Yes

### Progress towards outcomes

The volunteers that were deployed supported the search and rescue efforts, psychosocial support, assessments as well as verification of people receiving support.

MRCS at headquarters and state level worked together to support the movement of people and items for the operation.

## Influence others as leading strategic partner

**Outcome S3.1: The IFRC secretariat, together with National Societies uses their unique position to influence decisions at local, national and international levels that affect the most vulnerable.**

Indicators:	Target	Actual
IFRC and NS are visible, trusted and seen to be effective in the disaster response.	Yes	Yes

**Output S3.1.1: IFRC and NS are visible, trusted and effective advocates on humanitarian issues**

Indicators:	Target	Actual
# of operational decisions made based on community feedback	1	Ongoing

**Output S3.1.2: IFRC produces high-quality research and evaluation that informs advocacy, resource mobilization and programming.**

Indicators:	Target	Actual
1 lesson learned workshop conducted with report	1	To be conducted

### Progress towards outcomes

MRCS is planning to conduct the lesson learned workshop in December 2020 to capture learnings on the response. Findings from this workshop will be reflected in the DREF Operation Final Report.

## Effective, credible and accountable IFRC

**Output S4.1.3: Financial resources are safeguarded; quality financial and administrative support is provided contributing to efficient operations and ensuring effective use of assets; timely quality financial reporting to stakeholders**

Indicators:	Target	Actual
NS ensured financial and administrative support contributed to efficient operations.	Yes	Yes

### Progress towards outcomes

MRCS at headquarters and state level worked together to support the movement of people and items for the operation.

## D. Financial Report

Total DREF allocation for this operation is CHF 129,413 out of which CHF 129,411 has been utilized (99.99 per cent). Detailed expenditure is outlined in the attached financial report at the end of this update.



Click here for:

- [DREF Operation](#)

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## How we work

All IFRC assistance seeks to adhere to the **Code of Conduct** for the International Red Cross and Red Crescent Movement and Non-Governmental Organizations (NGO's) in Disaster Relief and the **Humanitarian Charter and Minimum Standards in Humanitarian Response (Sphere)** in delivering assistance to the most vulnerable. The IFRC's vision is to inspire, **encourage, facilitate and promote at all times all forms of humanitarian activities** by National Societies, with a view to **preventing and alleviating human suffering**, and thereby contributing to the maintenance and promotion of human dignity and peace in the world.

The IFRC's work is guided by Strategy 2020 which puts forward three strategic aims:



**Save lives,**  
protect livelihoods,  
and strengthen recovery  
from disaster and crises.



Enable **healthy**  
and **safe** living.



Promote **social inclusion**  
and a culture of  
**non-violence** and **peace**.

# DREF Operation

INTERIM FINANCIAL REPORT

Selected Parameters			
Reporting Timeframe	2020/7-9	Operation	MDRMM014
Budget Timeframe	2020/7-10	Budget	APPROVED

Prepared on 30/Oct/2020

All figures are in Swiss Francs (CHF)

## MDRMM014 - Myanmar - Kachin Mine Collapse

Operating Timeframe: 05 Jul 2020 to 31 Oct 2020

### I. Summary

<b>Opening Balance</b>	<b>0</b>
<b>Funds &amp; Other Income</b>	<b>129,413</b>
DREF Allocations	129,413
<b>Expenditure</b>	<b>-129,411</b>
<b>Closing Balance</b>	<b>2</b>

### II. Expenditure by area of focus / strategies for implementation

Description	Budget	Expenditure	Variance
AOF1 - Disaster risk reduction			0
AOF2 - Shelter			0
AOF3 - Livelihoods and basic needs	109,141	27	109,115
AOF4 - Health	15,351		15,351
AOF5 - Water, sanitation and hygiene			0
AOF6 - Protection, Gender & Inclusion			0
AOF7 - Migration			0
<b>Area of focus Total</b>	<b>124,493</b>	<b>27</b>	<b>124,466</b>
SFI1 - Strengthen National Societies			0
SFI2 - Effective international disaster management	4,175		4,175
SFI3 - Influence others as leading strategic partners	746		746
SFI4 - Ensure a strong IFRC		129,384	-129,384
<b>Strategy for implementation Total</b>	<b>4,920</b>	<b>129,384</b>	<b>-124,464</b>
<b>Grand Total</b>	<b>129,413</b>	<b>129,411</b>	<b>2</b>

# DREF Operation

INTERIM FINANCIAL REPORT

Selected Parameters			
Reporting Timeframe	2020/7-9	Operation	MDRMM014
Budget Timeframe	2020/7-10	Budget	APPROVED

Prepared on 30/Oct/2020

All figures are in Swiss Francs (CHF)

## MDRMM014 - Myanmar - Kachin Mine Collapse

Operating Timeframe: 05 Jul 2020 to 31 Oct 2020

### III. Expenditure by budget category & group

Description	Budget	Expenditure	Variance
<b>Relief items, Construction, Supplies</b>	<b>108,130</b>		<b>108,130</b>
Medical & First Aid	1,330		1,330
Other Supplies & Services	4,320		4,320
Cash Disbursement	102,480		102,480
<b>Logistics, Transport &amp; Storage</b>	<b>630</b>		<b>630</b>
Distribution & Monitoring	350		350
Transport & Vehicles Costs	280		280
<b>Personnel</b>	<b>11,844</b>		<b>11,844</b>
Volunteers	11,844		11,844
<b>Workshops &amp; Training</b>	<b>700</b>		<b>700</b>
Workshops & Training	700		700
<b>General Expenditure</b>	<b>210</b>	<b>25</b>	<b>185</b>
Communications	210		210
Financial Charges		25	-25
<b>Contributions &amp; Transfers</b>		<b>121,488</b>	<b>-121,488</b>
Cash Transfers National Societies		121,488	-121,488
<b>Indirect Costs</b>	<b>7,898</b>	<b>7,898</b>	<b>0</b>
Programme & Services Support Recover	7,898	7,898	0
<b>Grand Total</b>	<b>129,413</b>	<b>129,411</b>	<b>2</b>