

DREF Final Report

Russian Federation: Floods in Volgograd region

DREF operation n° MDRRU014
GLIDE n° FL-2012-000063-RUS
22 October 2012

The International Federation of Red Cross and Red Crescent (IFRC) Disaster Relief Emergency Fund (DREF) is a source of unearmarked money created by the Federation in 1985 to ensure that immediate financial support is available for Red Cross and Red Crescent emergency response. The DREF is a vital part of the International Federation's disaster response system and increases the ability of National Societies to respond to disasters.

CHF 165,477 was allocated from the International Federation of Red Cross and Red Crescent Societies` (IFRC) Disaster Relief Emergency Fund (DREF) to support the Russian Red Cross Society in delivering immediate assistance to families affected by floods in the Volgograd region. While the initial assessment gave the number of beneficiaries at 957 families (2,406 people), the number of families in need increased to 1,187 families by the effective implementation of the operation.

Summary:

According to the initial estimation, as a result of the spring floods on the Elan and Tersa rivers in April 2012, 957 families (approximately 2,406 people) were affected in three districts of the Volgograd region of Russia. The local authorities did their utmost

to stabilize the situation, but once the situation started worsening, they addressed the Russian Red Cross regional branch asking for humanitarian aid. The Russian National Society applied for DREF support through the IFRC Moscow Regional Representation, so that the RRC Regional Branch could respond to the needs of the affected population through provision of non-food items (hygienic kits, bed linen sets, mattresses, blankets, and pillows) to the affected families. Although the initial assessment provided the lower number of potential operation beneficiaries, the needs of the affected communities increased during the progress of the operation. This was negotiated with the RRC regional branch by the representatives of the affected communities (heads of local community committees) and local municipalities. As a result, the decision was taken to re-distribute the contents of the non-food relief parcels to provide smaller amount of aid to the larger number of the affected families. The final number of the beneficiaries approved by the local government authorities and provided with relief has thus made 1,187 families (2,968 people).

During the implementation period of the operation, the Volgograd Regional Branch of the RRC was closely cooperating with the municipalities of Kumylzhensky and Yelansky districts, jointly assessing the needs of the affected communities and preparing lists of the potential beneficiaries. Several staff members of the local administrations' social support departments were involved: about five officials in each district.

The operation commenced on the 26th of April 2012 and was completed on the 15th of August 2012 with a "lessons learned" workshop, where the volunteers and staff involved in the operation discussed both the successes and the challenges faced during the operation. A session introducing the beneficiary satisfaction survey approach to the workshop participants was also included in the workshop agenda. The delay in completion of the operation was caused by the National Society having faced another challenging task of



Photo: RRC volunteers are distributing relief aid items in Rudnjansky district, June 2012

provision relief to people affected by flash floods in Krasnodar region in July. This has consumed a lot of the already limited human and time resources of the organization, thus postponing organization of the lessons learnt workshop, which took place a month later than was originally planned.

After finalizing operations, according to the final financial report, the final balance is CHF 4,648 which needs to be reimbursed to the DREF funds.

The major donors and partners of the International Federation of Red Cross and Red Crescent (IFRC) Disaster Relief Emergency Fund (DREF) include the Australian, American and Belgian Governments, the Austrian Red Cross, the Canadian Red Cross and the Canadian Government, the Danish Red Cross and the Danish Government, the European Commission Humanitarian Aid and Civil Protection (ECHO), the Irish and the Italian Governments, the Japanese Red Cross Society, the Luxembourg Government, the Monaco Red Cross and the Monaco Government, the Netherlands Red Cross and the Netherlands Government, the Norwegian Red Cross and the Norwegian Government, the Spanish Government, the Swedish Red Cross and the Swedish Government, the United Kingdom Department for International Development (DFID), the Medtronic and Z Zurich Foundations, and other corporate and private donors. The IFRC, on behalf of the Russian Red Cross Society, would like to extend their thanks to all donors and partners for their generous contributions. Details of all donors can be found at http://www.ifrc.org/docs/appeals/Active/MAA00010_2012.pdf

[*<click here for the DREF final financial report; here for contact details>*](#)

The situation

In the view of the flood danger due to the increased water level in the rivers Elan and Tersa, which caused the inundation of houses and agricultural land, the Volgograd Regional Department of EMERCOM introduced in April 2012 the “high level of disaster” status in the Elansky, Rudnyansky and Kamylyzhensky districts. According to the EMERCOM and Administration of Elansky municipal district data, the Emergency situation status was announced in Elansky district on the 10th April 2012. Two days later the water level in the Tersa river at the Elansky hydrological station reached 651 cm and inundated 398 households (1,014 people, including 95 children) and 20 private houses (47 inhabitants, including 12 children). The water level in the flooded houses was 7-20 cm, and 10-55 cm on the territory of households.

On the 17th April, in Kamylyzhensky district the water level in the local river exceeded its critical mark by 29 cm and the “emergency situation” status was announced. The floods affected 252 households with 844 inhabitants, who refused to leave their homes. In Rudnyansky district, the emergency situation status was introduced with the floods having affected 217 households.

Upon completion of the final assessment of the situation, it was found out that the number of the affected people has increased. In order to meet this challenge, the RRC regional branch, upon receipt of the request from the representatives of the local communities and local municipalities, took a decision to re-distribute the content of the non-food relief parcels to provide smaller amount of aid to the larger number of beneficiaries. This has enabled the National society to provide relief to 1,187 families (2,968 people).

Coordination and partnerships

From the first days of the disaster, the Volgograd RRC branch together with the Russian Ministry of Emergencies (EMERCOM) and local regional authorities participated actively in the Disaster Emergency Commission that coordinated all disaster response actions in the affected locations:

- Evacuation of the most affected population to the temporary shelter (temporary accommodation was provided in average to 1,000 people);
- The monitoring of floods situation was being carried out at the Elansky hydropower station.
- Search and rescue activities were implemented;
- Two additional mobile groups of the State Volgograd Regional Service for Search and Rescue on Inland Waters including motor boats, propeller sleighs, automobiles and DM experts were deployed in the zone of the disaster;
- Two operational groups of the Medicine during Catastrophes Regional Centre with two mobile hospitals and six specialists were deployed in the zone of the disaster.
- Medical support to the affected was provided by mobile teams of the Elansky Central Hospital.
- Police was patrolling the disaster zone to maintain public order.
- The local administration of the Elansky district provided transportation means (8 “PAZ” type buses, 3 “Volzanin”, type buses, 2 “Ford” type minibuses) for the evacuation of the affected population.

The local authorities contacted the respective Russian Red Cross branches asking for humanitarian aid to be provided to the affected population. In response to these requests, the Volgograd regional Red Cross branch, in coordination with the Regional Department of Health, was involved in the monitoring of the sanitary-epidemiological situation in the area of inundation through warning of the population on the evolving situation as well as relief distribution.

Red Cross action

On the 15th May 2012, the Russian Red Cross's Volgograd regional branch representatives visited the affected districts to make an accurate assessment of the situation. Some of the remote villages were reached later during the assessment mission of the Volgograd RRC Branch. Upon receipt of the official lists of the potential operation beneficiaries from the government authorities of the affected districts, a further number of families were identified, which had not been included in the initial lists, but were severely affected by the floods. The lists were amended and priority was given to families with many children, single mothers, elderly and disabled. The lists of beneficiaries were developed jointly by the senior representatives of the RRC and local government authorities.

The final number of most vulnerable families affected by the floods thus made 1,187 families (2,968 people). The coverage of that increased number of beneficiaries became possible thanks to the redistribution of the various types of the relief aid: a smaller number of bed-linen sets were procured, and a larger amount of other items could be bought and distributed.

The Relief Aid Distribution Team of volunteers, with clear responsibilities during the distribution, was set up and trained by Volgograd RRC branch in Kumylzhensky, Elansky and Rudniansky districts. A tender was organized to procure bed linen, pillows, blankets, mattresses, and hygiene parcel items at a competitive price. The organization of the delivery of the procured items to the affected areas requested additional negotiations with the supplier, since no transport was available neither at the RRC branch, nor at the local administration. Also, negotiations were conducted to ensure stocking of the procured hygiene kits and as a result they were temporary stored at the supplier's warehouse free of charge.

25-30 volunteers were recruited in the affected regions responsible for the interaction with the Volgograd branch of the Red Cross and coordination of the relief distribution.

Relief distributions (basic non-food items)
Objective 1: The immediate needs of the affected people (975 families, 2,406 people) affected by the floods are met through the support provided by Russian Red Cross.
Outputs (expected results) : Provision of non-food items to 975 families (2,406 people) affected by the floods
Activities planned: <ul style="list-style-type: none"> • Distribution of non food relief items to the affected people in the shelters. • Volunteers of the Russian Red Cross give assistance in distribution of relief items. • Basic family needs are met. • Families are provided with basic relief goods within two weeks from the beginning of the operation. • The Russian Red Cross will establish distribution points in the flood affected areas for distribution of bed linen sets and blankets, personal hygiene items, mattresses etc.

The final assessment of the situation in the affected districts, conducted by the Volgograd RRC branch, resulted that the total number of the affected population in the Volgograd region amounted to 1,187 families (2,968 people).

The items procured and distributed by the RRC		Description of the hygienic kit	
Relief aid items	Quantity	Contents	Quantity
Hygienic kits	1,187 (1 kit / family)	Towel	70*140 cm
Pillows	2,968 (1 piece / person)	Toilet soap	1 piece
Mattresses	2,374 (2 pieces /family)	Soap	2 pieces
Bed-linen sets	1,187 (1 piece / family)	Shampoo	0,4 l
Blankets	2,968 (1 piece / person)	Toilet paper	2 rolls
		Tooth paste	0.1 kg tube
		Tooth brush	2 items
		Sponge	1 item
		Detergent	0.5 kg
		Items of feminine hygiene	2 packs
		Nappies (on request)	1 pack

Affected district	# affected people having received relief	Date of relief distribution
Kumylzensky district	320 households 890 people	05.06 - 20.06.2012
Rudnjansky district	120 households 322 people	08.06 - 18.06.2012
Elansky district	747 households 1,756 people	18.06 - 27.06.2012
Total	1, 187 families / 2, 968 people	

The delivery of relief items to the site of distribution was implemented at the expense of the supplier. Distribution was carried out at the distribution site and delivered to the homes by the RRC volunteers.

Monitoring and Communication

In order to ensure the quality of relief provision to the beneficiaries, the Russian Red Cross Volgograd branch organized a series of monitoring visits to the sites of distribution, jointly with the RRC HQ representatives, and they also ensured that local government authorities were briefed on the progress of the operation. As part of their mission, the monitoring teams were visiting families of the beneficiaries of Elansky and Rudniansky districts to ask them if they were satisfied with the relief provided to them. The abovementioned monitoring was based on selective sampling of 10 families (about 30 people) in two distant districts during monitoring.

As a result of the monitoring, the following conclusions were made:

- The delivery of relief aid in all areas was held in accordance with the schedules, no deviations from the schedules were observed. Crisp graphics and messaging of delivery kits issue allowed beneficiaries to avoid queues for relief aid.
- The relief distribution points were conveniently located, and both the logo of the Russian Red Cross (banners and volunteers' uniform – t-shirts and vests) and the list of relief aid items were visible.
- The protocols of relief distribution in Kumylzhensky and Rudnyansky districts were promptly filled out and submitted to the regional branch of the RRC.
- The recipients were satisfied with the timely assistance, the organization of relief aid delivery and work of volunteers.

Upon completion of the operation, on August 7-8, lessons learnt workshop for the local RRC branches representatives – volunteers and staff involved during the implementation of the operation - was organized by the Russian Red Cross HQ with support from the IFRC. A Russian speaking RDRT member from the Serbian Red Cross was deployed to participate as a trainer in order to provide RRC representatives with relevant international experience in the sphere of disaster management operations. A session introducing beneficiary satisfaction survey approach to the workshop participants was also included in the workshop agenda. Upon its completion, two volunteers expressed their readiness to participate in the BSS process, should such an action take place.

Contact information

For further information specifically related to this operation please contact:

- **Russian Red Cross:** Raisa Lukutsova, President; phone: +7 495 126 7571; email: mail@redcross.ru
- **IFRC Moscow:** Dr Davron Mukhamadiev, Regional Representative; phone + 7 495 126 15 66; email: davron.mukhamadiev@ifrc.org
- **IFRC Europe Zone Office:** Alberto Monguzzi, Acting Disaster Management Coordinator; office phone:+36 1 8884 500; email: alberto.monguzzi@ifrc.org
- **IFRC Geneva:** Christine South, Operations Support, phone: +41.22.730.4529, email: christine.south@ifrc.org



Click here

1. **Click here to see the DREF final financial report [below](#)**
2. **Click [here](#) to return to the title page**

How we work

All IFRC assistance seeks to adhere to the Code of Conduct for the International Red Cross and Red Crescent Movement and Non-Governmental Organizations (NGO's) in Disaster Relief and the Humanitarian Charter and Minimum Standards in Disaster Response (Sphere) in delivering assistance to the most vulnerable.

The IFRC's vision is to inspire, encourage, facilitate and promote at all times all forms of humanitarian activities by National Societies, with a view to preventing and alleviating human suffering, and thereby contributing to the maintenance and promotion of human dignity and peace in the world.

www.ifrc.org

Saving lives, changing minds.



The IFRC's work is guided by Strategy 2020 which puts forward three strategic aims:

1. Save lives, protect livelihoods, and strengthen recovery from disaster and crises.
2. Enable healthy and safe living.
3. Promote social inclusion and a culture of non-violence and peace.



MDRRU014 - Russia - Floods

Appeal Launch Date: 25 apr 12

Appeal Timeframe: 25 apr 12 to 25 jul 12

Final Report

Selected Parameters	
Reporting Timeframe	2012/1-12
Budget Timeframe	2012/1-12
Appeal	MDRRU014
Budget	APPROVED

All figures are in Swiss Francs (CHF)

I. Funding

	Disaster Management	Health and Social Services	National Society Development	Principles and Values	Coordination	TOTAL	Deferred Income
A. Budget	165,447					165,447	
B. Opening Balance	0					0	
Income							
<u>Other Income</u>							
<i>DREF Allocations</i>	165,447					165,447	
C4. Other Income	165,447					165,447	
C. Total Income = SUM(C1..C4)	165,447					165,447	
D. Total Funding = B +C	165,447					165,447	
Coverage = D/A	100%					100%	

II. Movement of Funds

	Disaster Management	Health and Social Services	National Society Development	Principles and Values	Coordination	TOTAL	Deferred Income
B. Opening Balance	0					0	
C. Income	165,447					165,447	
E. Expenditure	-160,799					-160,799	
F. Closing Balance = (B + C + E)	4,648					4,648	

MDRRU014 - Russia - Floods

Appeal Launch Date: 25 apr 12

Appeal Timeframe: 25 apr 12 to 25 jul 12

Final Report

Selected Parameters	
Reporting Timeframe	2012/1-12
Budget Timeframe	2012/1-12
Appeal	MDRRU014
Budget	APPROVED

All figures are in Swiss Francs (CHF)

III. Expenditure

Account Groups	Budget	Expenditure					TOTAL	Variance
		Disaster Management	Health and Social Services	National Society Development	Principles and Values	Coordination		
A							B	A - B
BUDGET (C)		165,447					165,447	
Relief items, Construction, Supplies								
Clothing & Textiles	94,629	134,945				134,945	-40,316	
Water, Sanitation & Hygiene	48,120	4,644				4,644	43,476	
Total Relief items, Construction, Supplies	142,749	139,589				139,589	3,160	
Logistics, Transport & Storage								
Distribution & Monitoring	2,000						2,000	
Transport & Vehicles Costs	350	772				772	-422	
Total Logistics, Transport & Storage	2,350	772				772	1,578	
Personnel								
National Staff		256				256	-256	
National Society Staff		2,083				2,083	-2,083	
Volunteers	2,350	1,331				1,331	1,019	
Total Personnel	2,350	3,671				3,671	-1,321	
Workshops & Training								
Workshops & Training	5,000	2,948				2,948	2,052	
Total Workshops & Training	5,000	2,948				2,948	2,052	
General Expenditure								
Travel	300	1,126				1,126	-826	
Information & Public Relations	1,500	257				257	1,243	
Office Costs	500	264				264	236	
Communications	500	343				343	157	
Financial Charges	100	2,002				2,002	-1,902	
Other General Expenses		13				13	-13	
Total General Expenditure	2,900	4,005				4,005	-1,105	
Indirect Costs								
Programme & Services Support Recov	10,098	9,814				9,814	284	
Total Indirect Costs	10,098	9,814				9,814	284	
TOTAL EXPENDITURE (D)	165,447	160,799				160,799	4,647	
VARIANCE (C - D)		4,647				4,647		