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# Emergency Plan of Action Operation Update

## Nigeria: Yellow Fever

 International Federation  
of Red Cross and Red Crescent Societies

<b>DREF n° MDRNG031</b>	<b>GLIDE n° EP-2020-000230-NGA</b>
<b>EPoA update n° 1; 13 February 2021</b>	<b>Time frame covered by this update:</b> 27 November 2020 - 08 February 2021
<b>Operation start date:</b> 27 November 2020	<b>Operation time frame:</b> 5 months (new end date: 30 April 2021)
<b>Overall operation budget:</b> CHF 139,033	<b>DREF amount initially allocated:</b> CHF 139,033
<b>N° of people being assisted:</b> 900,000 people (150,000 households) - Direct targets: 30,000 people (5,000HH) - Indirect targets: 870,000 people (145,000HH)	
<b>Red Cross Red Crescent Movement partners currently actively involved in the operation:</b> International Federation of Red Cross and Red Crescent (IFRC)	
<b>Other partner organizations actively involved in the operation:</b> Federal Ministry of Health- National Primary Health Care Development Agency, State Ministry of Health, Nigerian Centre for Disease Control, State Primary Health Care Development Agency, and WHO, MSF and UNICEF.	

### Summary of major revisions made to Emergency Plan of Action:

This Operation Update seeks a 2 month no-cost timeframe extension (new end date: 30 April 2021). This is to allow efficient completion of activities outlined on the EPoA and ensure effective delivery of operational objectives which were delayed as a result of delayed transfer of funds to the National Society - first tranche of funds was received on 23 December 2020, whereas the office had already closed due to COVID-19 cases and for end of year holidays. Branch engagement and implementation however effective commenced in January 2021.

As at the time of this update, the following activities have been carried out by the Nigerian Red Cross Society volunteers, some of which are still ongoing:

- Security risk assessment
- Virtual training of State teams and National Disaster Response Team members
- Step down training of community-based volunteers at divisional level
- Door-to-door Health education and mass awareness
- Social mobilization of eligible persons for Yellow Fever mass vaccination campaigns
- Active case search and referrals
- Psychosocial support services to survivors and families of affected by Yellow Fever
- Vector Control activities
  - Distribution of mosquito repellent to most vulnerable households
  - Community clean up campaigns and destruction of mosquito breeding spaces

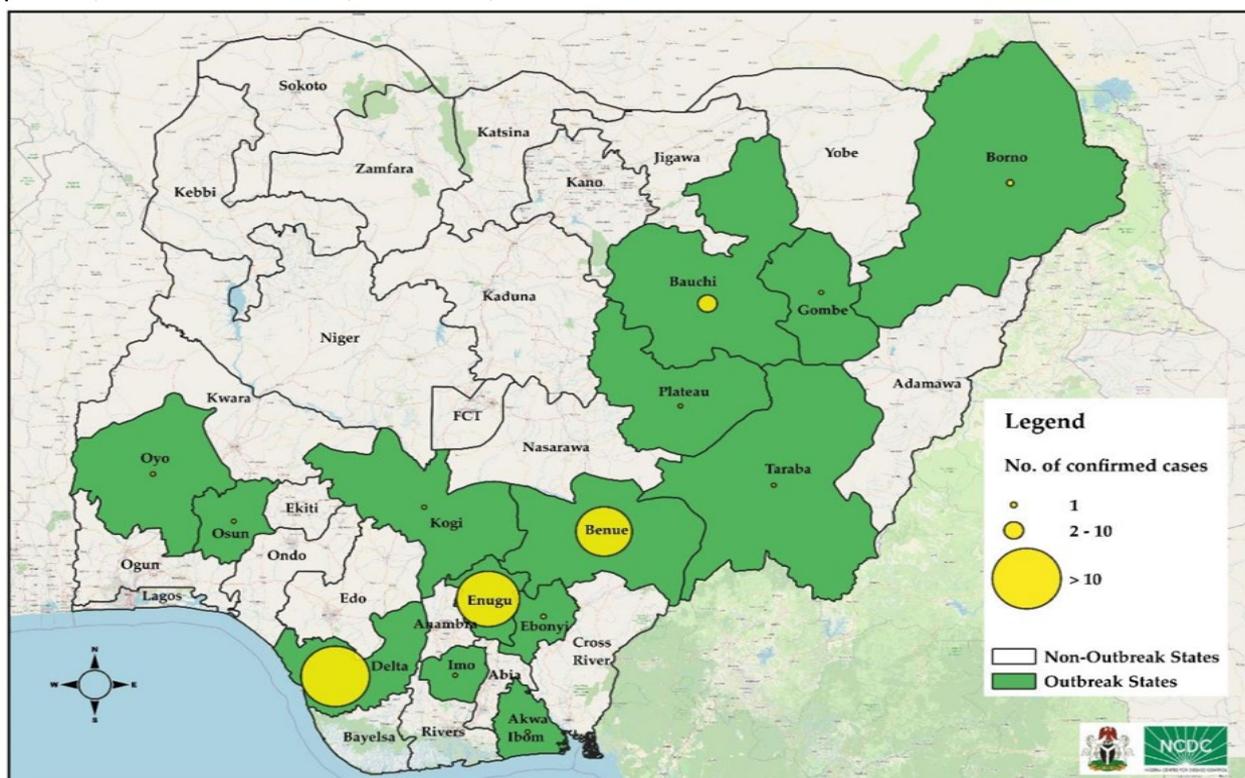
The remaining activities to conclude include vector control and awareness of mode of transmission and prevention which are both on-going and should be concluded in end of March 2021). Lastly, the lessons learnt workshop is scheduled to take place in early April 2021. Overall timeframe for this operation is now 5 months.

## A. SITUATION ANALYSIS

### Description of the disaster

The Nigeria Centre for Disease Control (NCDC) declared a Yellow fever (YF) outbreak and activated a multi-sectoral Emergency Operations Centre for coordination of Yellow fever response on 12 November 2020. This outbreak which mainly affected three states of Delta, Enugu and Bauchi already recorded a total of 222 suspected cases, 19 confirmed cases and 76 deaths between 1<sup>st</sup> and 11 November 2020.

As at week 4 of 2021, the outbreak has escalated to 14 states - Akwa Ibom, Bauchi, Benue, Borno, Delta, Ebonyi, Enugu, Gombe, Imo, Kogi, Osun, Oyo, Plateau and Taraba States. Most of the cases are males, with age ranging from 1-55 years and presented with fever, headache, fatigue, jaundice, abdominal pain, vomiting with or without blood, epistaxis, blood in stools/urine, convulsion, and unconsciousness.



***Map of Nigeria showing states and LGAs with yellow fever outbreak, epi-week 4, 2021***

In November 2020, the Nigerian Red Cross Society (NRCS) launched this [DREF operation](#) with support from the IFRC, to support health education, active case finding, vector control, community engagement, social mobilization for Yellow Fever mass vaccination campaign and Psychosocial support in 3 most affected states (Bauchi, Enugu and Delta) based on the incidence of confirmed cases.

### Summary of current response

#### Overview of Host National Society

The NRCS is an active member of the National Emergency Operations Centre for Yellow Fever outbreak and has since been coordinating virtually with the NCDC team to ensure a coordinated response and harmonization of tools and resources.

As an auxiliary to the Government of Nigeria on humanitarian response and social welfare, the NRCS through her pool of community-based volunteers, health action teams, mothers' club and National Disaster Response Team members, deployed 220 trained community based volunteers, 9 volunteer supervisors and 3 NDRTs to support the Yellow Fever Emergency Response.

As at the time of this report, the operation has reached **129,559 persons** with **19,466 HH** visits conducted in the 3 states, with 62 persons showing community case definition of yellow fever referred to treatment centres for diagnosis and treatment. Some **1,532** eligible persons were mobilized for yellow fever mass vaccination campaign in Bauchi State.

So far, 7,177 mosquito breeding spaces have been destroyed across 9 LGAs in the targeted states. Coordination with partnering agencies led by the State MoH for a well-coordinated planning and execution of rapid response against the spread of the disease is ongoing at National and State levels.

### Overview of Red Cross Red Crescent Movement in country

The International Federation of Red Cross and Red Crescent Societies (IFRC), Country Cluster office in Abuja is providing technical support as well as resource mobilization to the National Society through this DREF operation. Since commencement of the implementation, the IFRC health officers have conducted monitoring visits to the three targeted states to provide technical support and supervision to the field teams.

The International Committee of the Red Cross (ICRC) is present and operational in the 3 states, providing institutional support to the branches.

### Overview of other actors actions in country

The NCDC is coordinating response activities through the national Yellow Fever (YF) Emergency Operations Centre (EOC), in collaboration with states and partners. In collaboration with the National Primary Health Care Development Agency (NPHCDA), YF reactive vaccination campaign has been completed in 2 states in 11 LGAs [Enugu (9) and Ebonyi (2)]. Again, YF Preventive mass vaccination campaigns (YFPMVC) have been concluded in all LGAs in Bauchi, Benue, Delta, Ondo, Osun, and Oyo States.

NRCS volunteers actively participated and supported the mass vaccination campaigns in Delta and Bauchi States, through awareness creation, social mobilization of eligible persons and assisted in crowd control at vaccination posts to ensure adherence to COVID- 19 protocols.

## Needs analysis and scenario planning

### Needs analysis

Although the needs and operational gaps identified in the [EPoA](#) remain the same, significant progress has been made through the contributions of the NRCS, such as production of IEC materials (posters and leaflets), community clean up campaigns and distribution of mosquito repellents to the affected communities.

However, with the escalating spread of the scourge to 11 other states which were initially not affected, the available capacity and resources have been overstretched. Again, the second wave of COVID-19 and the rise in number of COVID-19 cases recorded across the country has resulted in competing resources and manpower with minimal focus on the Yellow Fever response.

### Operation Risk Assessment

As explicitly described in the [EPoA](#), the major operational risks anticipated at the onset of the operation are anchored around Security risks, Financial and programmatic risks, NS competing operations and the COVID-19 pandemic.

Several mitigation measures have been put in place by the National Society to ensure smooth delivery of operational objectives. Some of the measures include:

- Security Risk Assessment to targeted branches: This was conducted in all the targeted LGAs by the National Society Security unit, prior to the commencement of field activities, with the sole aim of assessing the state of criminal activities and security threats that might hinder or cause delay & damage to the NRCS/IFRC staff & volunteers providing humanitarian services at the proposed communities. Some of the activities carried out include:
  - Security assessment in 6 LGA's in Enugu State,
  - Gathering of GPS Coordinates of necessary facilities and muster points in all the LGA's,
  - Advocacy meetings with key Security agencies, hospitals, and community leaders. Hotel inspections for safety, security, and facilities standard.

Recommendations and security matrix and phone numbers shared by the Security team has been widely disseminated among the team members at National, State and Divisional level, for strict compliance.

- All volunteers and staff engaged in the Yellow fever Emergency Response have been trained on stay safe course and signed the RCRC code of conduct.

- The NRCS operation manager is working closing with the Finance Team to ensure close monitoring of budget expenditure and follow up with branches for timely justification of funds.
- Biweekly operational meetings are being held via zoom to discuss progress, challenges, and recommended solutions for a smooth and successful implementation.
- To reduce the workload on the core staff and ensure close tracking of implementation timelines and deliverable, three well trained and skilled NDRTs have been deployed to the three targeted states to provide technical and operational support to the volunteers and staff; and ensure that activities are carried out as planned with weekly reports sent to the NHQ.
- Given the route of transmission of Yellow Fever as well as the current COVID-19 pandemic, this DREF operation considers fully the risk of infection of volunteers and staff engaged and has made efforts to ensure their safety and minimize exposure to identified risks. Personal protective materials such as face masks/shield, hand sanitizers and hand gloves have been procured and distributed to the branches. Also, long sleeves t-shirts with key messages on Yellow Fever have been provided to all volunteers and staff. Volunteers have also been trained on Standard Operating Procedures for response in the context of COVID-19.
- A WhatsApp group has been opened for the branch and NHQ team to encourage information sharing and regular updates.

## B. OPERATIONAL STRATEGY

### Proposed strategy

The objective of this DREF operation is to reduce the immediate risks to the health of the affected population, particularly in relation to the yellow fever outbreak in Bauchi, Delta and Enugu states.

The specific objectives remain as contained in the [EPoA](#) with strategic focus on health education for signs and symptoms, prevention measures and behavioral change, vector control and active case search, vector control activities like distribution of mosquito repellent and environmental sanitation, Psychosocial support (PSS), mass awareness activities such as dissemination of IEC materials and airing of radio jingles to raise awareness.

All operational support services and human resources remain as initially planned.

## C. DETAILED OPERATIONAL PLAN

 <p><b>Health</b> People reached: 129,559 Male: 63,254 Female: 66,305</p>		
<b>Outcome 1: Health Outcome 1: Transmission of diseases of epidemic potential is reduced</b>		
<b>Indicators:</b>	<b>Target</b>	<b>Actual</b>
80% of at-risk population targeted with Red Cross actions	900,000	129, 599
<b>Output 1.1: Community-based disease control and health promotion is provided to the target population</b>		
<b>Indicators:</b>	<b>Target</b>	<b>Actual</b>
# of volunteers trained on social mobilization and preventive messages on Yellow Fever in Delta and Bauchi	200	220
# of NRCS state team members trained	15	19
# of volunteers trained	200	220
# of leaflets printed	10,000	12,000
# of posters printed	10,000	9,000

# of radio spots aired	8	0
# of people reached with epidemic prevention and control messages	900,000	129,559
# of HH visited	150,000	19,466
# of community meetings held	54	122
# of feedback received	N/A	143
% of feedback analysed and actions taken	N/A	100%

**Output 1.2: Improved vector control through volunteers and community led campaigns to destroy mosquito breeding sites**

Indicators:	Target	Actual
# of community clean-up sessions to destroy mosquito breeding sites	80	13
# of mosquito breeding sites destroyed	5000	7,177
# of mosquito repellents distributed	10,000	4,662

**Output 1.3: Transmission is limited through early identification and referral of suspected cases through active case finding and social mobilization for mass campaign**

Indicators:	Target	Actual
# of suspected cases identified and referred	NA	62
% of eligible persons amongst direct targets mobilized for yellow fever Immunization	80%	16.57% or 4,971 people
% of targeted population in the states aware of yellow fever vaccination campaigns and where to get vaccinated	60%	100%

Progress towards outcomes

**Achievements:**

- A 02-day virtual training of trainers/planning meeting was conducted for branch and NHQ project teams with focus on Epidemic control, RCCE on Yellow Fever prevention, vector control and PSS.
- 2 days non-residential training of 220 volunteers conducted across 09 LGAs in 03 states. This training was co-facilitated by the State Epidemiologists, LGA Disease Surveillance Notification Officers (DSNOs) and State Health Educators. This further strengthened NRCS partnership with the Government.
- Trained volunteers had commenced door to door sensitization and mass awareness campaigns, with focus on yellow fever transmission, prevention and control, and support communities to adopt safe behaviours. Health promotional messages are also being disseminated using various IEC materials (Posters, leaflets, etc.). This includes public awareness in schools, markets, motor parks, worship centres and in community gatherings. This activity has led to reaching 129,559 people as of 8 February 2021.
- Community meetings and advocacy are being carried out in targeted communities, to understand the beliefs and risk practices on yellow fever and address concerns, rumours and misconceptions.
- No radio spots have been aired for the moment as documentation process and contract with radio stations are underway. These will be finalized for airing to commence by third week of February.
- Volunteers have also embarked on weekly community clean up campaigns, mobilizing community members for environmental sanitation and destruction of mosquito breeding sites within and outside their homes. This is being accompanied by household distribution of mosquito repellent to targeted households.
- In Bauchi, the trained volunteers supported the YF mass vaccination campaign by conducting house to house mobilization of eligible persons and persons who missed vaccination during the initial campaign. NRCS volunteers also provide information about the vaccine, the dates of campaign and the location of vaccination posts to community members.
- Active Case Search for community case definition of Yellow Fever is ongoing in the 03 states with 62 persons identified and referred so far.

**Challenges:**

- There is a high level of disbelief and misconception about YF, as community members still believe that YF is either caused by witchcraft or is a punishment from God. Volunteers are intensifying RCCE using several approaches including Focus Group Discussions to target smaller specific groups to sensitize them on the transmission, causes and prevention of YF. In addition, advocacy to key decision makers, opinion and religious leaders is being conducted to sensitize them and gain their acceptance to address these misconceptions among their congregations.

<b>Outcome 2: The psychosocial impacts of the outbreak are lessened</b>		
<b>Output 2.1: Psychosocial support provided to the target population as well as to RCRC volunteers and staff</b>	<b>Target</b>	<b>Actual</b>
# of vol trained on PFA	15	20
# of people provided with PSS (target : 50% of direct targets in the affected states)	50% or 15,000 people	3.6% or 547 people
# of frontline staff and volunteers provided with PSS	235	239
Progress towards outcomes		
<p><b>Achievements:</b></p> <ul style="list-style-type: none"> <li>➤ 20 volunteers have been trained on Psychological First Aid in the targeted states.</li> <li>➤ These volunteers are working closely with the RCCE teams to identify person of concerns, and families of the affected for Psychosocial support. To date, NRCS volunteers have conducted 157 PSS sessions, reaching 547 people.</li> <li>➤ Volunteers are also working closely with community leaders and other stakeholders to map out PSS centres for referrals.</li> <li>➤ All staff and volunteers engaged in this operation have been sensitized on self-care tips and caring for volunteers. A team of PSS supervisors have been set up at the National level to closely engage with the teams on the field and provide regular support and care.</li> </ul> <p><b>Challenges:</b></p> <ul style="list-style-type: none"> <li>➤ It was difficult getting the details and address of persons affected from the Government, all efforts made to get the line-list proved abortive. However, community leaders and members were happy to link the PSS teams to the affected persons and families. This has further improved NRCS acceptance in the targeted communities</li> </ul>		

<b>Strengthen National Society</b>		
<b>S1.1: National Society capacity building and organizational development objectives are facilitated to ensure that National Societies have the necessary legal, ethical and financial foundations, systems and structures, competences and capacities</b>		
<b>Indicators:</b>	<b>Target</b>	<b>Actual</b>
% of volunteers involved in the response, who are aware of their rights and have signed the Code of Conduct	100% or 200 volunteers	110% or 220 volunteers
<b>Output S1.1.4: National Societies have effective and motivated volunteers who are protected</b>		
<b>Indicators:</b>	<b>Target</b>	<b>Actual</b>
# of NRCS bibs distributed	500	500
# of volunteers trained on self-care	200	220
Progress towards outcomes		
<ul style="list-style-type: none"> <li>➤ 500 NRCS crested bibs, t-shirts and fez caps have been produced and shared across the 3 branches, for increased visibility.</li> <li>➤ All volunteers and staff engaged have been trained on and signed the Code of Conduct to ensure adherence to the ethical and fundamental principles of the RCRC movement</li> </ul>		

<b>International Disaster Response</b>		
<b>Outcome S1: Effective and coordinated international disaster response is ensured</b>		
<b>Indicators:</b>	<b>Target</b>	<b>Actual</b>
# of monitoring visits conducted by IFRC team	3	3
# of lessons learned workshop completed	1	0
# of local surge capacity (NDRT) deployed	3	3
# of security assessments completed	1	3

**Progress towards outcomes****Achievement:**

- The IFRC team has conducted monitoring visits to the three targeted states to provide support to the field teams.
- Three (3) National Disaster Response Team members have been deployed and are currently in the three states providing day to day monitoring and supportive supervision to volunteers and branch staff.
- Prior to the commencement of field activities, the Security unit of the NRCS conducted a Security Risk Assessment in the three targeted states and thereafter issued a security clearance for activities to commence with key recommendations to guide the volunteers and staff.
- A lesson learned workshop is planned a month after completion of all activities.

**D. BUDGET**

The overall budget for this operation is CHF 139,033, of which CHF 47,925 (34%) have been booked in the system by the time of reporting as seen in interim financial report. Indeed, expenses made are higher but pending returns from NS to be reflected in the final financial statement.

## Reference documents



Click here for:

- [Emergency Plan of Action \(EPoA\)](#)

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## How we work

All IFRC assistance seeks to adhere to the **Code of Conduct** for the International Red Cross and Red Crescent Movement and Non-Governmental Organizations (NGO's) in Disaster Relief and the **Humanitarian Charter and Minimum Standards in Humanitarian Response (Sphere)** in delivering assistance to the most vulnerable. The IFRC's vision is to inspire, **encourage, facilitate and promote at all times all forms of humanitarian activities** by National Societies, with a view to **preventing and alleviating human suffering**, and thereby contributing to the maintenance and promotion of human dignity and peace in the world.

The IFRC's work is guided by Strategy 2020 which puts forward three strategic aims:



**Save lives,**  
protect livelihoods,  
and strengthen recovery  
from disaster and crises.



Enable **healthy**  
and **safe** living.



Promote social inclusion  
and a culture of  
**non-violence** and peace.

# DREF Operation

INTERIM FINANCIAL REPORT

Selected Parameters			
Reporting Timeframe	2020/11-12	Operation	MDRNG031
Budget Timeframe	2020/11-2021/02	Budget	APPROVED

Prepared on 11/Feb/2021

All figures are in Swiss Francs (CHF)

## MDRNG031 - Nigeria - Yellow Fever Outbreak

Operating Timeframe: 27 Nov 2020 to 28 Feb 2021

### I. Summary

<b>Opening Balance</b>	<b>0</b>
<b>Funds &amp; Other Income</b>	<b>139,033</b>
DREF Allocations	139,033
<b>Expenditure</b>	<b>-47,925</b>
<b>Closing Balance</b>	<b>91,108</b>

### II. Expenditure by area of focus / strategies for implementation

Description	Budget	Expenditure	Variance
AOF1 - Disaster risk reduction			0
AOF2 - Shelter			0
AOF3 - Livelihoods and basic needs			0
AOF4 - Health	91,402	47,925	43,477
AOF5 - Water, sanitation and hygiene			0
AOF6 - Protection, Gender & Inclusion			0
AOF7 - Migration			0
<b>Area of focus Total</b>	<b>91,402</b>	<b>47,925</b>	<b>43,477</b>
SF11 - Strengthen National Societies	15,069		15,069
SF12 - Effective international disaster management	22,912		22,912
SF13 - Influence others as leading strategic partners			0
SF14 - Ensure a strong IFRC	9,648		9,648
<b>Strategy for implementation Total</b>	<b>47,630</b>		<b>47,630</b>
<b>Grand Total</b>	<b>139,033</b>	<b>47,925</b>	<b>91,108</b>

# DREF Operation

INTERIM FINANCIAL REPORT

Selected Parameters			
Reporting Timeframe	2020/11-12	Operation	MDRNG031
Budget Timeframe	2020/11-2021/02	Budget	APPROVED

Prepared on 11/Feb/2021

All figures are in Swiss Francs (CHF)

## MDRNG031 - Nigeria - Yellow Fever Outbreak

Operating Timeframe: 27 Nov 2020 to 28 Feb 2021

### III. Expenditure by budget category & group

Description	Budget	Expenditure	Variance
<b>Relief items, Construction, Supplies</b>	<b>37,969</b>		<b>37,969</b>
Water, Sanitation & Hygiene	25,589		25,589
Medical & First Aid	3,663		3,663
Teaching Materials	4,883		4,883
Utensils & Tools	3,833		3,833
<b>Logistics, Transport &amp; Storage</b>	<b>1,172</b>		<b>1,172</b>
Distribution & Monitoring	440		440
Transport & Vehicles Costs	733		733
<b>Personnel</b>	<b>12,489</b>		<b>12,489</b>
National Society Staff	4,725		4,725
Volunteers	7,765		7,765
<b>Workshops &amp; Training</b>	<b>21,189</b>		<b>21,189</b>
Workshops & Training	21,189		21,189
<b>General Expenditure</b>	<b>57,728</b>		<b>57,728</b>
Travel	17,427		17,427
Information & Public Relations	27,689		27,689
Office Costs	330		330
Communications	2,857		2,857
Financial Charges	488		488
Other General Expenses	8,937		8,937
<b>Operational Provisions</b>		<b>45,000</b>	<b>-45,000</b>
Operational Provisions		45,000	-45,000
<b>Indirect Costs</b>	<b>8,486</b>	<b>2,925</b>	<b>5,561</b>
Programme & Services Support Recover	8,486	2,925	5,561
<b>Grand Total</b>	<b>139,033</b>	<b>47,925</b>	<b>91,108</b>