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# Final Report

## Iran: Sistan and Baluchestan Floods

 International Federation  
of Red Cross and Red Crescent Societies

<b>DREF operation</b>	<b>Operation n° MDRIR003</b>
<b>Date of Issue: 21/01/2020</b>	<b>Glide number: <a href="#">FF-2020-000006-IRN</a></b>
<b>Operation start date: 12/01/2021</b>	<b>Operation end date: 31/09/2020 (8 months)</b>
<b>Host National Society: Iranian Red Crescent</b>	<b>Operation budget: CHF 499,874</b>
<b>Number of people affected: 196,140</b>	<b>Number of people assisted: 25,000 (5,000 households)</b>
<b>Red Cross Red Crescent Movement partners currently actively involved in the operation:</b> The International Federation of Red Cross and Red Crescent Societies (IFRC) and the International Committee of the Red Cross (ICRC)	
<b>Other partner organizations actively involved in the operation:</b> Government of Iran, Local NGOs, UN Agencies	

*The major donors and partners of the Disaster Relief Emergency Fund (DREF) include the Red Cross Societies and governments of Belgium, Britain, Canada, Denmark, German, Ireland, Italy, Japan, Luxembourg, New Zealand, Norway, Republic of Korea, Spain, Sweden and Switzerland, as well as DG ECHO and Blizzard Entertainment, Mondelez International Foundation, and Fortive Corporation and other corporate and private donors. The IFRC, on behalf of the National Society, would like to extend thanks to all for their generous contributions.*

## A. SITUATION ANALYSIS

### Description of the disaster

The severe rainfall and flooding which started on 9 January 2020, left casualties and widespread damages to infrastructures and assets of the inhabitant communities. The flooding also blocked roads, destroyed houses and displaced thousands of people in Sistan and Baluchestan province with two adjacent provinces of Kerman and Hormozgan in south-east of Iran. Flooding has blocked rural roads linking more than 500 villages. Torrential rains and flash floods have caused economic losses to agricultural farms, subterranean canals, roads leading to farms, two animal husbandry units and fish hatcheries in Sistan and Baluchestan province.

In January 2020, the maximum rainfall was reported at 186 mm from Nikshahr County, while the average annual rainfall is 113 mm in Sistan and Baluchestan province, according to Iranian Meteorological Organisation. Reportedly, the record-breaking precipitation was 26 times more than last year that means the province was affected in the most severe way. The flood streams ran over 15 districts in Sistan and Baluchestan including Iranshahr, Chabahar, Khash, Delgan, Zahedan, Sarbaz, Saravan, Sib and Sooran, Fonoj, Konarak, Mehrestan, Zahak, Mirjaveh, Nikshar and Hirmand, causing massive impacts. In the first days of the disaster, electricity was cut off in 877 villages, 875 routes of cities and rural areas were blocked off, 245 network irrigation canals in villages were damaged, telecommunication system faced disconnecting issues, and many houses and agricultural infrastructures were washed away.

## Summary of response

### Overview of Host National Society

Iranian Red Crescent Society (IRCS) responded to the disaster from the very beginning possible time. In response to the impact of the floods in the province, inhabitants of six villages with total population of 245 families were evacuated. 12 injured persons together with seven pregnant women have been transported to medical centres and 69 people were saved and rescued from flooded river. Also, water have been drained off 195 houses and eight vehicles were towed.

IRCS deployed 404 teams including 1,953 rescuers and relief workers to 933 affected cities and villages to provide relief and rescue services. The Red Crescent Society in these provinces reached out to 104,185 affected people (20,837 families) and sheltered 11,988 persons. Emergency-shelter camps were also established in Konarak, Fanoj and Ghasrghand districts to shelter the affected communities in case of any unpredictable situation.

The National Society volunteers distributed food and nonfood items to address the arising needs of the flood affected areas. The below table shows the distributed items.

Item Description	Unit	Quantity
Tent	pc	2,520
Blanket	pc	11,106
Ground Sheet	pc	5,134
Kerosene Lamp	pc	1,006
Covering Plastic	kg	7,399
Sugar	kg	3,132
Canned Food	pc	14,731
Rice	kg	6,864
Beans	kg	2,045
Drinking Water	bottle	4,671
Bread	loaf	32,983
Food Parcel	box	17,219

IRCS has 400 local branches across the country with 10,000 staff. The IRCS has strong auxiliary link to the government and is mandated, under the Law on Emergency Operations, to conduct search and rescue activities, relief services and the provision of emergency shelter. In addition, the IRCS is responsible for raising public awareness on disasters, including the provision of related educational activities.

### Overview of Red Cross Red Crescent Movement Actions in country

The IFRC has a presence in Iran since 1991 and has been providing technical support in capacity strengthening initiatives and disaster management, shelter, disaster law, youth and health. There is no partner National Societies present in the country; however, IRCS has a memorandum of understanding with a number of partner National Societies. The International Committee of the Red Cross (ICRC) has a delegation based in Tehran with various number of humanitarian activities in cooperation with the IRCS and is on standby to support the IRCS operation (e.g., through restoring family links). Movement partners are in regular coordination especially during the emergencies in the country.

### Overview of non-RCRC actors' actions in country

The floods have triggered an immediate response from local communities across the country; Iranians show solidarity, providing manifold activities to support the affected people. The flood response in Iran is implemented by national and local actors, providing an example of localized response. A wide range of UN agencies are present in-country, including FAO, IOM, UNOCHA, UN-Habitat, UNDP, UNHCR, UNICEF and WHO. international non-governmental organization (INGOs) have limited presence in country, with Norwegian Refugee Council (NRC) and Relief International (RI) present in country. Following the floods, WFP has been providing assistance to refugees in Iran since the arrival of the first asylum seekers from Afghanistan and Iraq in the late 1980s. Although its operations in Iran are mostly focused on assisting refugees, WFP also work with the Iranian Red Crescent Society, to bolster the government's emergency response capacity. Following major floods in March 2019 and January 2020, WFP in Tehran in close cooperation with the Iranian Red Crescent procured and distributed 4,720 food parcels in Iranshahr and Chabahar of Sistan and Baluchestan province.

## Needs analysis and scenario planning

IRCS in coordination with local authorities, conducted 24-hour and 72-hour assessments in the affected districts using helicopters, boats and vehicles to identify the immediate needs and priorities. The general assessments carried out in the areas showed that food items, tents, blankets, ground sheets and kerosene lamps are among the eminent needs of the flood affected people.

Besides their direct response with food and non-food items, IRCS has prioritized the most vulnerable households amongst affected populations in the affected districts for cash assistance. The selection was carried out in coordination with the local authorities. Priority was given to the people displaced by floods who were living in evacuation centres and affected people returning to their homes.

Considering the impact of the floods in the province, Iranian Red Crescent Society with the IFRC supported the flood hit people through the Cash Transfer Program (CTP).

## Scenario humanitarian consequence potential response

Most likely the scenario of people returned to their houses whilst living with lots of loss and damage to their properties. Due to damage of their houses, crops land and etc., there are needs to indemnify some household appliances. This DREF intended to address the immediate need of the most vulnerable affected families based on cash distribution. 25,000 blankets which has been procured by the IFRC, is replenished in the warehouses in three provinces of Kerman, Hormozgan and Sistan-Baluchestan provinces to meet the needs of vulnerable in possible disaster in future.

## Risk Analysis

Due to the sanctions, it was difficult to transfer the amount of CHF 300,000 for distribution among 3,000 of the most needy and affected families. Due to the constraints, the DREF operation was extended twice, taking the total duration of the operation to eight months.

## B. OPERATIONAL STRATEGY

### Proposed strategy

The IRCS has agreed to use up to CHF 500,000 from the DREF to continue the relief activities effectively with a focus on the cash program and providing shelter for the most vulnerable people.


This DREF addressed the immediate needs of the most vulnerable affected families through international procurement of 25,000 blankets for 5,000 households. To restock its contingency storage, the Iranian Red Crescent Society completed a partial replenishment of its emergency stocks. In particular, blankets were distributed to three IRCS provincial branches in Sistan and Baluchestan, Kerman, and Hormozgan as stated in the below table:


Distribution Date	Number of distributed blankets/ Province			Total Number of Distributed Blankets
	Kerman	Hormozgan	Sistan and Baluchestan	
15 April 2020	3,584	1,920	3,584	9,088
15 April 2020	3,584	1,664	3,584	8,832
15 April 2020	-	-	3,504	3,504
16 April 2020	-	3,584	-	3,584

The remainder of the DREF was used to make cash distributions to 15,000 beneficiaries (3,000 HHs) in the sum of 100 CHF through bank transfer to meet their basic needs. The receiving families were selected based on the following criteria:

- Affected population of Sistan- Baluchestan province.
- Displaced people by the flood.
- People with severely or completely damaged houses.
- Households headed by women, i.e. widows, divorced or separated women without income.
- Households with person(s) living with disabilities and other socially excluded / marginalised groups.
- Households with insufficient coping mechanisms.
- Households from vulnerable occupational groups.

## C. DETAILED OPERATIONAL PLAN

	<p><b>Shelter</b></p> <p>People reached: <b>25,000 (5,000 households)</b></p> <p>Male: 12,805</p> <p>Female: 12,195</p>		
<b>Outcome 1: Communities in disaster and crisis affected areas restore and strengthen their safety, well-being and longer-term recovery through shelter and settlement solutions</b>			
<b>Indicators:</b>		<b>Target</b>	<b>Actual</b>
# of targeted people with safe and adequate shelter and settlements		25,000	25,000
<b>Output 1.1: Short, medium and long-term shelter and settlement assistance is provided to affected households</b>			
<b>Indicators:</b>		<b>Target</b>	<b>Actual</b>
# households provided with emergency shelter and settlement assistance		5,000	5,000
Progress towards outcomes			
The Iranian Red Crescent Society completed the partial replenishment of its emergency stocks for nearly 25,000 blankets to restock its contingency storage through international procurement.			

	<p><b>Livelihoods and basic needs</b></p> <p>People reached: <b>15,000</b></p>		
<b>Outcome 1: Communities, especially in disaster and crisis affected areas, restore and strengthen their livelihoods</b>			

Indicators:		Target	Actual
# of households provided with unconditional / multipurpose cash grants and able to cover their monthly basic needs		3,000	3,000
<b>Output 1.5: Households are provided with unconditional/multipurpose cash grants to address their basic needs</b>			
Indicators:		Target	Actual
# of households provided with unconditional/multipurpose cash grants		3,000	3,000
Progress towards outcomes			
This DREF was extended for a further four months to complete the remaining cash distribution activities; 3,000 HHs (15,000 people) received a one-time unconditional and unrestricted/multipurpose cash grant of 100 CHF in local currency through bank transfer to meet their basic needs.			

<b>Strengthen National Society</b>			
<b>Outcome S1.1: National Society capacity building and organizational development objectives are facilitated to ensure that National Societies have the necessary legal, ethical and financial foundations, systems and structures, competences and capacities to plan and perform</b>			
<b>Output S1.1.6: National Societies have the necessary corporate infrastructure and systems in place</b>			
Indicators:		Target	Actual
# of IRCS staff and Volunteers trained on CBI and CEA		20	-
Progress towards outcomes			
Due to COVID-19 and movement restrictions, Cash Based Intervention and Community Engagement and Accountability trainings could not be carried out.			

<b>International Disaster Response</b>			
<b>Outcome S2.1: Effective and coordinated international disaster response is ensured</b>			
Indicators:		Target	Actual
Effective and coordinated international disaster response ensured		Yes	Yes
<b>Output S2.1.1: Effective response preparedness and NS surge capacity mechanism is maintained</b>			
Indicators:		Target	Actual
# of surge members deployed		2	1
# of surge missions		2	1
Progress towards outcomes			
<ul style="list-style-type: none"> <li>- Procurement and delivery of blankets has been coordinated internationally through IFRC MENA regional office.</li> <li>- One surge Operations Coordinator was deployed to support the operation remotely.</li> </ul>			

## **Influence others as leading strategic partner**

**Output S3.1.2: IFRC produces high-quality research and evaluation that informs advocacy, resource mobilization and programming.**

Indicators:		Target	Actual
# of PMER monitoring visits		1	-
# of evaluations conducted		1	-
Progress towards outcomes			
Due to COVID-19, closure of borders and in-country movement restrictions, the PMER monitoring visits couldn't be carried out.			

## **Effective, credible and accountable IFRC**

**Output S4.1.3: Financial resources are safeguarded; quality financial and administrative support is provided contributing to efficient operations and ensuring effective use of assets; timely quality financial reporting to stakeholders**

Indicators:		Target	Actual
# of overdue financial reports		0	0
Progress towards outcomes			
The IRCS have shared the final financial reports with the required supporting documents			

## **D. Financial Report**

*Please see the attached final financial report.*

There is a budget variance with a remaining balance of CHF 47,770 that will be returned to the International Federation's DREF fund.

# DREF Operation

## FINAL FINANCIAL REPORT

### MDRIR003 - Iran - Sistan-Baluchestan Floods

Operating Timeframe: 21 Jan 2020 to 30 Sep 2020

Selected Parameters			
Reporting Timeframe	2020/01-2021/08	Operation	MDRIR003
Budget Timeframe	2020/01-2020/09	Budget	APPROVED

Prepared on 04/Sep/2021

All figures are in Swiss Francs (CHF)

## I. Summary

Opening Balance	0
<b>Funds &amp; Other Income</b>	<b>499,874</b>
DREF Allocations	499,874
<b>Expenditure</b>	<b>-452,103</b>
Closing Balance	47,771

## II. Expenditure by area of focus / strategies for implementation

Description	Budget	Expenditure	Variance
AOF1 - Disaster risk reduction			0
AOF2 - Shelter	148,424	1	148,423
AOF3 - Livelihoods and basic needs	319,500	445,755	-126,255
AOF4 - Health			0
AOF5 - Water, sanitation and hygiene			0
AOF6 - Protection, Gender & Inclusion			0
AOF7 - Migration			0
<b>Area of focus Total</b>	<b>467,924</b>	<b>445,756</b>	<b>22,168</b>
SF11 - Strengthen National Societies	5,325		5,325
SF12 - Effective international disaster management	10,650	6,347	4,303
SF13 - Influence others as leading strategic partners	5,325		5,325
SF14 - Ensure a strong IFRC	10,650	1	10,649
<b>Strategy for implementation Total</b>	<b>31,950</b>	<b>6,348</b>	<b>25,602</b>
<b>Grand Total</b>	<b>499,874</b>	<b>452,103</b>	<b>47,770</b>

# DREF Operation

## FINAL FINANCIAL REPORT

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### III. Expenditure by budget category & group

Description	Budget	Expenditure	Variance
<b>Relief items, Construction, Supplies</b>	<b>410,250</b>	<b>305,000</b>	<b>105,250</b>
Shelter - Relief	110,250		110,250
Cash Disbursement	300,000	305,000	-5,000
<b>Logistics, Transport &amp; Storage</b>	<b>29,115</b>	<b>116,847</b>	<b>-87,732</b>
Storage		1,151	-1,151
Distribution & Monitoring	29,115	108,676	-79,561
Logistics Services		7,021	-7,021
<b>Personnel</b>	<b>10,000</b>		<b>10,000</b>
National Staff	10,000		10,000
<b>Workshops &amp; Training</b>	<b>5,000</b>		<b>5,000</b>
Workshops & Training	5,000		5,000
<b>General Expenditure</b>	<b>15,000</b>	<b>2,663</b>	<b>12,337</b>
Travel	15,000	4,221	10,780
Communications		286	-286
Financial Charges		-3,225	3,225
Shared Office and Services Costs		1,382	-1,382
<b>Indirect Costs</b>	<b>30,509</b>	<b>27,593</b>	<b>2,916</b>
Programme & Services Support Recover	30,509	27,593	2,916
<b>Grand Total</b>	<b>499,874</b>	<b>452,103</b>	<b>47,770</b>

**For further information, specifically related to this operation please contact:**

Reference documents



Click here for:

- [Previous Appeals and updates](#)
- [Emergency Plan of Action \(EPoA\)](#)

#### **In the Iranian Red Crescent Society**

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#### **For Performance and Accountability support (planning, monitoring, evaluation and reporting enquiries)**

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## How we work

All IFRC assistance seeks to adhere to the **Code of Conduct** for the International Red Cross and Red Crescent Movement and Non-Governmental Organizations (NGO's) in Disaster Relief and the **Humanitarian Charter and Minimum Standards in Humanitarian Response (Sphere)** in delivering assistance to the most vulnerable. The IFRC's vision is to inspire, **encourage, facilitate and promote at all times all forms of humanitarian activities** by National Societies, with a view to **preventing and alleviating human suffering**, and thereby contributing to the maintenance and promotion of human dignity and peace in the world.

The IFRC's work is guided by Strategy 2020 which puts forward three strategic aims:



**Save lives.**  
protect livelihoods,  
and strengthen recovery  
from disaster and crises.



Enable **healthy**  
and **safe** living.



Promote **social inclusion**  
and a culture of  
**non-violence** and **peace**.