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Final Report

Yemen: Floods

 International Federation
of Red Cross and Red Crescent Societies

DREF operation	Operation n° MDRYE009
Date of Issue: 07 May 2021	Glide number: FF-2020-000123-YEM
Operation start date: 6 May 2020	Operation end date: 31 January 2021
Host National Society(ies): Yemen Red Crescent Society	Operation budget: CHF 433,455
Number of people affected: 150,000 people	Number of people assisted: 18,200 people (approximately 2,600 HHs)
Red Cross Red Crescent Movement partners currently actively involved in the operation: International Federation of Red Cross and Red Crescent Societies (IFRC), Partner National Societies including Danish Red Cross, German Red Cross, Norwegian Red Cross, Qatari Red Crescent, and the International Committee of the Red Cross.	
Other partner organizations actively involved in the operation: United Nations Office for the Coordination of Humanitarian Affairs (UN OCHA), UN agencies, local NGOs.	

A. SITUATION ANALYSIS

Description of the disaster

Since April, Yemen experienced heavy rains which caused flash floods in different governorates of the country requiring immediate assistance. On 21 April, a tropical storm hit the southern coast of Yemen with highest impact in Lahj, Aden, Taiz, Ad Dali', Abyan and Hadramawt, affecting at least 150,000 people across 13 governorates, including 64,000 internally displaced people. The floods destroyed roads, bridges, and blocked access to affected areas, which resulted in temporary disruption to humanitarian activities.

The situation was further compounded by the first case of COVID-19 reported on 10 April 2020 in the country, in addition, second peak of the COVID-19 cases in the country was witnessed on the first quarter of 2021. The flood-affected areas had witnessed increased conflict and displacement in the last few months. The floods lasted up until the end of August 2020.

Summary of response

Overview of Host National Society

Since the onset of the floods, Yemen Red Crescent Society (YRCS) activated its emergency protocol for coordination with those branches in the most affected areas, mobilizing over 20 staff and 80 volunteers in activities including rapid assessment, first aid, evacuation, ambulance services, and psychosocial support. With the DREF being approved, YRCS mobilized its prepositioned stocks to the governorates in need and promptly distributed NFI kits that included blankets, hygiene kits and jerry cans, to the affected populations.

YRCS has a nationwide presence in Yemen, with 22 branches in the different governorates across the country. Health services are a priority for YRCS, including primary health care, community-based health and public health in emergencies. With more than 5,000 volunteers throughout the country, YRCS has the capacity to reach most areas and engage in first response actions related to the humanitarian crisis and other situations such as this outbreak.

Overview of Red Cross Red Crescent Movement in country

Given the ongoing conflict in the country since 2014, there is a limited but solid presence of Red Cross Red Crescent Movement partners in Yemen. IFRC has a legal status and been present since 2003. Key areas of support from IFRC is in Disaster Management, Health, Water Sanitation and Hygiene (WASH) and National Society Development (NSD). The IFRC country office has a multidisciplinary team of 14 members including programmes (DM, Health/WASH and Organizational Development) and support services.

The ICRC has been present in the country since 1962. Currently, Yemen is one of the ICRC's top ten operations globally, and is engaged across different governorates, especially those in the frontline, and with focus on humanitarian interventions in health, Restoring Family Links, Economic Security, Water and Habitat, protection and dead body management.

Danish Red Cross, German Red Cross, Norwegian Red Cross and Qatar Red Crescent are also present in Yemen and support YRCS bilaterally. Their support is focused on health interventions, but also contribute to YRCS's emergency response and capacities with specific resources, such as household and shelter items.

Overview of non-RCRC actors in country

In coordination with OCHA, the Camp Management and Camp Coordination (CCCM) Cluster worked with the authorities to assess needs and mobilize an immediate response at IDP sites. The Shelter/Non-Food Items (NFIs), WASH, Health and Protection and Food Security and Agriculture (FSAC) clusters, are working to respond to immediate needs in all the areas affected. Partners cleared some damaged roads and conducted dewatering operations in power stations and mobilized resources to scale up the response.

YRCS is active member of the Shelter/NFIs/CCCM cluster in Yemen.

Needs analysis and scenario planning

Please refer to the original DREF plan of action for details on the needs analysis and scenario planning, available [here](#).

B. OPERATIONAL STRATEGY

Proposed strategy

Overall Operational objective:

The overall objective of this operation is to meet the immediate needs of 2,500 households (17,500 people) affected by the impact of heavy rain and floods in the three governorates of Hajja, Lahj and Aden through the distribution of household items mobilized from YRCS prepositioned stocks and replenished through this DREF operation.

Since the launch of the operation in May 2020 and the deteriorating situation in the following months, and based on ongoing assessments and needs identified, YRCS increased the number of households supported in in Hajja governorate from 900 to 1,000, to cover an additional 100 families affected by the floods.

C. DETAILED OPERATIONAL PLAN



Shelter

People reached: 18,200

Male: 9,282

Female: 8,918

Outcome 1: Communities in disaster and crisis affected areas restore and strengthen their safety, well-being and longer-term recovery through shelter and settlement solutions

Indicators:

	Target	Actual
# of households provided with emergency shelter and settlement assistance	2,500	2,600

Output 1.1: Short- term settlement and basic items assistance is provided to affected households

Indicators:	Target	Actual
# of household items provided with settlement and basic items assistance	2,500	2,600

Narrative description of achievements

YRCS quickly mobilized its volunteers to assess the damages and needs of the affected population and activated the request for assistance from the DREF. With the approval of this operation, the National Society quickly released emergency Household Items (HHIs) prepositioned at its branches, to be distributed to the population identified that required assistance. As the floods lasted until August 2020, on July 2020 a request came from Hajja branch who had identified a gap of 100 households affected who still required assistance, and with permission from the DREF management, the operation was adjusted to cover the additional 100 HHIs kits with no impact on the overall budget. In total, the items were distributed in the following governorates as follows:

Aden	600 households
Hajja	1,000 households
Lahj	1,000 households

As the fund of this operation was used to replenish the stock that YRCS distributed, the IFRC led the procurement process through local procurement because of the challenging situation on the ground the impact of COVID-19 on the logistics pipeline globally. The extension provided was to enable the delivery of the items to the YRCS warehouse for the replenished stock.

ICRC, who are also present in the affected areas, further supported YRCS to meet the increasing needs of affected households from its stocks as well as the floods continued, complementing locations already covered by the DREF allocation.



Figure 1. With the outbreak of COVID-19 in Yemen since April, volunteers were provided with appropriate PPE while encouraging sanitization, hygiene and physical distancing to protect both staff and volunteers as well as the community members themselves as a part of the relief distribution.

Photo: YRCS

Challenges

- The security situation in country remains as the main challenge during the implementation of the operation.
- Coordination with the various authorities is one of the key challenges as well.
- COVID-19 outbreak was also key challenge during the implementation where volunteers were not able to move in the field.
- The fuel crisis in target governorates was challenging to the implementation as YRCS had to secure fuel through coordination with different levels.
- Procurement of items as per the standard specification was challenging to get considering the approval workflow as per the limit of the file.

Lessons Learned

- Keep the regular coordination and communication with the authorities which will facilitate obtaining the clearances for movement.
- Assessment after the disaster should be conducted through specialized team to consider the minimum needs of the affected people.
- Stock prepositioning should be available in branches for direct response.
- Coordination with various partners including those within the Movement in working with YRCS to standardize NFI kits moving forward, aligned with CCCM cluster recommendations and the minimum requirements determined by YRCS.



Water, sanitation and hygiene

People reached: 18,200

Male: 9,282

Female: 8,918

Outcome 1: Immediate reduction in risk of waterborne and water related diseases in targeted communities

Indicators:	Target	Actual
# households provided with hygiene items that meet agreed standards according to specific operational and programmatic context	2,500	2,600
Output 1.1: Hygiene-related goods (NFIs) which meet Sphere standards and training on how to use those goods is provided to the target population		
Indicators:	Target	Actual
# of households provided with a set of essential hygiene items	2,500	2,600

Narrative description of achievements

Through the local procurement led by IFRC, the hygiene kits and jerry cans provided to affected households are a part of the overall HHIs distributed by YRCS in the targeted branches including the gap in Hajja.

Please refer to shelter section for more detailed information on the distribution and replenishment of these items.

Challenges

- Procurement of items and ensuring the quality of the items to be delivered as per the standard specification was challenging to get considering the approval workflow as per the limit of the file.

Lessons Learned

- Revisiting the package of the kit to ensure the quantity to be provided to the beneficiaries and ensuring proper stock to be available at each branch.

Strengthen National Society

Outcome 1: National Society capacity building and organizational development objectives are facilitated to ensure that National Societies have the necessary legal, ethical and financial foundations, systems and structures, competences and capacities to plan and perform

Indicators:	Target	Actual
# of volunteers safely deployed for this emergency	80	80
Output 1.1: National Societies have effective and motivated volunteers who are protected		
Indicators:	Target	Actual
# of volunteers equipped with PPEs for this response operation	80	80

Narrative description of achievements

The volunteers engaged and mobilized for this operation were provided with the relevant and appropriate personal protective equipment (PPE) and the information on how to safely respond during the distribution of the HHIs.



Figure 2. YRCS staff and volunteer during the post distribution monitoring and checking with the beneficiaries.
Photo: YRCS

As a part of their support to the wider response to the floods, ICRC also covered the costs of the volunteers' mobilization and fuel expended in the overall relief operation of the YRCS. As such, the allocation from DREF was not required, and the unspent balance will be returned to the DREF.

During the last month of the operation YRCS has conducted field visit to the target locations by this operation to check on the feedback from the beneficiaries and visit the authorities to ensure future coordination.

Challenges

- Coordination with the authorities to ensure the proper permission to be obtained for the visit was challenging due to ongoing changes required for access to communities.

Lessons Learned

- YRCS has responded directly after the approval but it is important as well to have M&E plan to ensure systematic collecting of feedback from the beneficiaries.

D. Financial Report

Please see the attached final financial report.

There is a budget variance with a remaining balance of **CHF 92,285** that will be returned to the International Federation's DREF fund. The unspent balance, mostly around cost of staff and volunteer mobilization, was due to the support provided by ICRC to cover the mobilization of volunteers and the fuel in the targeted branches as a part of their wider support to YRCS in their response to the floods.

DREF Operation

FINAL FINANCIAL REPORT

Selected Parameters			
Reporting Timeframe	2020/05-2021/03	Operation	MDRYE009
Budget Timeframe	2020/05-2021/01	Budget	APPROVED

Prepared on 06/May/2021

All figures are in Swiss Francs (CHF)

MDRYE009 - Yemen - Floods

Operating Timeframe: 05 May 2020 to 31 Jan 2021

I. Summary

Opening Balance	0
Funds & Other Income	433,455
DREF Allocations	433,455
Expenditure	-341,170
Closing Balance	92,285

II. Expenditure by area of focus / strategies for implementation

Description	Budget	Expenditure	Variance
AOF1 - Disaster risk reduction			0
AOF2 - Shelter	316,838	336,548	-19,711
AOF3 - Livelihoods and basic needs			0
AOF4 - Health			0
AOF5 - Water, sanitation and hygiene	74,017		74,017
AOF6 - Protection, Gender & Inclusion			0
AOF7 - Migration			0
Area of focus Total	390,855	336,548	54,307
SFI1 - Strengthen National Societies	20,235	4,528	15,707
SFI2 - Effective international disaster management			0
SFI3 - Influence others as leading strategic partners	6,390	94	6,296
SFI4 - Ensure a strong IFRC	15,975		15,975
Strategy for implementation Total	42,600	4,622	37,978
Grand Total	433,455	341,170	92,285

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MDRYE009 - Yemen - Floods

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III. Expenditure by budget category & group

Description	Budget	Expenditure	Variance
Relief items, Construction, Supplies	325,000	315,713	9,287
Clothing & Textiles	200,000	223,196	-23,196
Water, Sanitation & Hygiene	42,500	49,503	-7,003
Medical & First Aid	10,000		10,000
Utensils & Tools	72,500	43,014	29,486
Logistics, Transport & Storage	21,000	1,070	19,930
Distribution & Monitoring	15,000		15,000
Transport & Vehicles Costs	6,000	1,070	4,930
Personnel	50,000	3,026	46,974
International Staff	15,000		15,000
National Society Staff	15,000	1,310	13,690
Volunteers	20,000	1,716	18,284
Workshops & Training	3,000		3,000
Workshops & Training	3,000		3,000
General Expenditure	8,000	539	7,461
Travel	5,000		5,000
Office Costs		88	-88
Communications	3,000	156	2,844
Financial Charges		295	-295
Indirect Costs	26,455	20,823	5,632
Programme & Services Support Recover	26,455	20,823	5,632
Grand Total	433,455	341,170	92,285

Contact information

Reference documents



Click here for:

- [Previous Appeals and updates](#)
- [Emergency Plan of Action \(EPoA\)](#)

For further information, specifically related to this operation please contact:

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How we work

All IFRC assistance seeks to adhere to the **Code of Conduct** for the International Red Cross and Red Crescent Movement and Non-Governmental Organizations (NGO's) in Disaster Relief and the **Humanitarian Charter and Minimum Standards in Humanitarian Response (Sphere)** in delivering assistance to the most vulnerable. The IFRC's vision is to inspire, **encourage, facilitate and promote at all times all forms of humanitarian activities** by National Societies, with a view to **preventing and alleviating human suffering**, and thereby contributing to the maintenance and promotion of human dignity and peace in the world.

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The IFRC's work is guided by Strategy 2020 which puts forward three strategic aims:

1. Save lives, protect livelihoods, and strengthen recovery from disaster and crises.
2. Enable healthy and safe living.
3. Promote social inclusion and a culture of non-violence and peace.