

# PRELIMINARY EMERGENCY APPEAL

Madagascar, Africa | Tropical Storm and Cyclone 2022



Malagasy Red Cross volunteers conducting rapid needs assessment in Analamanga region. ©CRM

Preliminary Appeal No: <b>MDRMG018</b>	IFRC Secretariat funding requirements: <b>CHF 3,000,000</b>	Federation-Wide funding requirements: <b>to be determined</b>
Glide No: <a href="#">ST-2022-000138-MDG</a>	People [affected and at risk]: <b>726,600 people<sup>1</sup> (145,320 HH)</b>	People to be assisted: <b>50,000 People (10,000 HH)</b>
DREF allocation: <b>CHF 750,000 (DREF Loan – of which CHF 428,609 released on 26/01 - <a href="#">MDRMG018</a>)</b>	Appeal launched: <b>04 February 2022</b>	Appeal ends: <b>28 February 2023</b>

This preliminary emergency appeal is launched in response to the compounding and predicted effects of incoming Tropical Cyclone Batsirai, set to make landfall on 5 February 2022, the heavy rains which affected Madagascar between 17 - 23 January 2022, and tropical storm Ana which made on 23 January 2022.

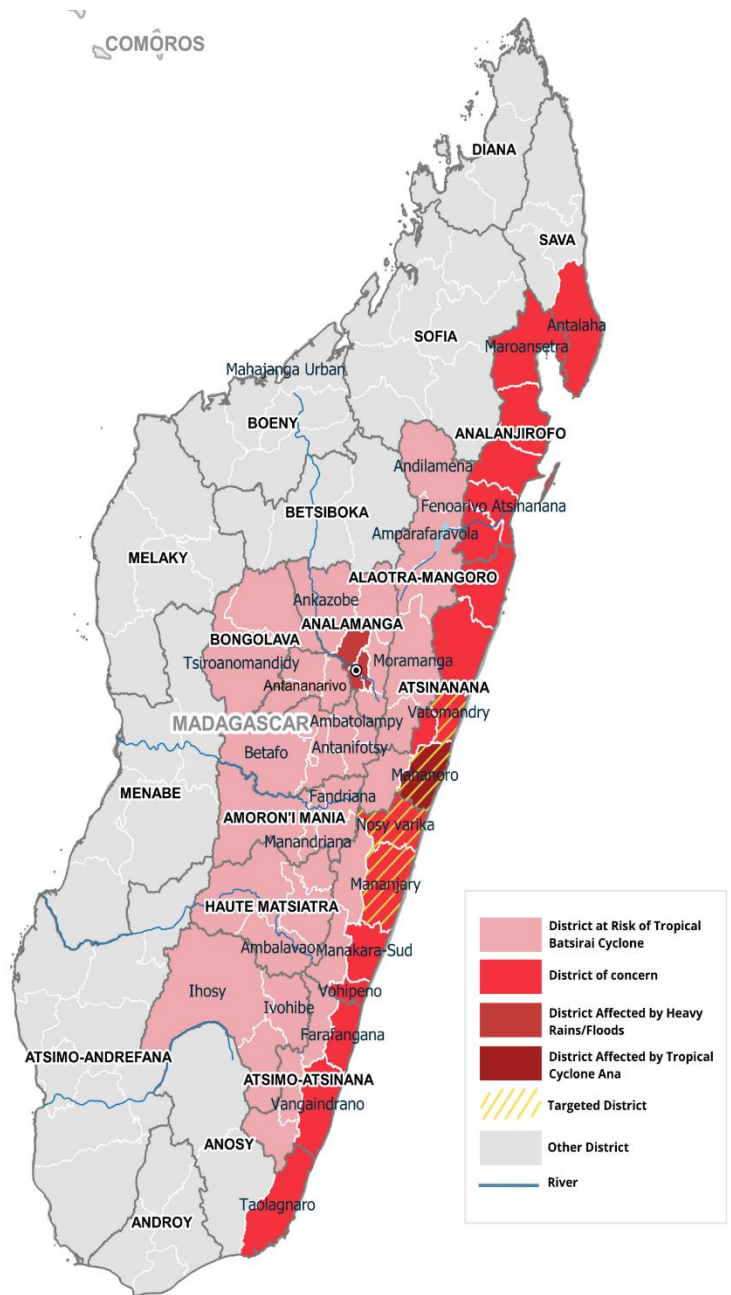
<sup>1</sup> 131,600 people affected by heavy rains and Tropical Storm Ana  
595,000 people at risk with incoming Intense Tropical Cyclone Batsirai

# SITUATION OVERVIEW

Communities in Madagascar have been severely affected by torrential rains and widespread flooding, and there is serious concern that incoming Cyclone Batsirai will bring further devastation to already vulnerable people.

From 17 January 2022, [torrential rains](#) caused flooding in the Analamanga region, affecting eight districts of the Grand Tana and 38 fokontany (communities, the lower administrative level). At the same time, the eastern region of the country was struck by a tropical depression with [Tropical Storm Ana](#)<sup>2</sup> making landfall on 23 January 2022 in Atsinanana region. The Malagasy National Disaster Management Office (BNGRC<sup>3</sup>) has reported more than 55 deaths and widespread devastation to livelihoods, with submerged schools, health facilities and houses. A total of 131,555 people (26,731 households) have been affected in 12 regions, and 15,152 people (3,729 households) are displaced, of which 14,938 are hosted in 68 accommodation sites set up by the Government in Analamanga region. An estimated 11,774 houses are flooded while 58 are destroyed.

On 31 January, the Hydrometeorological Research Service of the Research and Development Directorate of Madagascar warned that cyclonic activity on the east coast of the island is high, posing a threat to Madagascar. On 2 February, [Météo Madagascar](#) issued an alert against Intense Tropical Cyclone Batsirai, which is increasing in strength, and expected to make landfall between Vatomandry, and Mananjary, and is likely to cross the country from east to west. [GDACS](#) indicates possible wind speeds of more than 230km/ph. making it a Category 3 or 4 Tropical Cyclone.



<sup>2</sup> A [DREF](#) was launched on 26 January in response to TS Ana.  
<sup>3</sup> Bureau National de Gestion des Risques et des Catastrophes (BNGRC)

### Tropical Storm Ana



**131,549**

People affected by heavy rains and Tropical Storm Ana as of 1<sup>st</sup> February (BNGRC)

### Tropical Cyclone Batsirai



**4.4M** people estimated at risk



**595,000** people likely to be directly affected



**150,000** people expected to be displaced

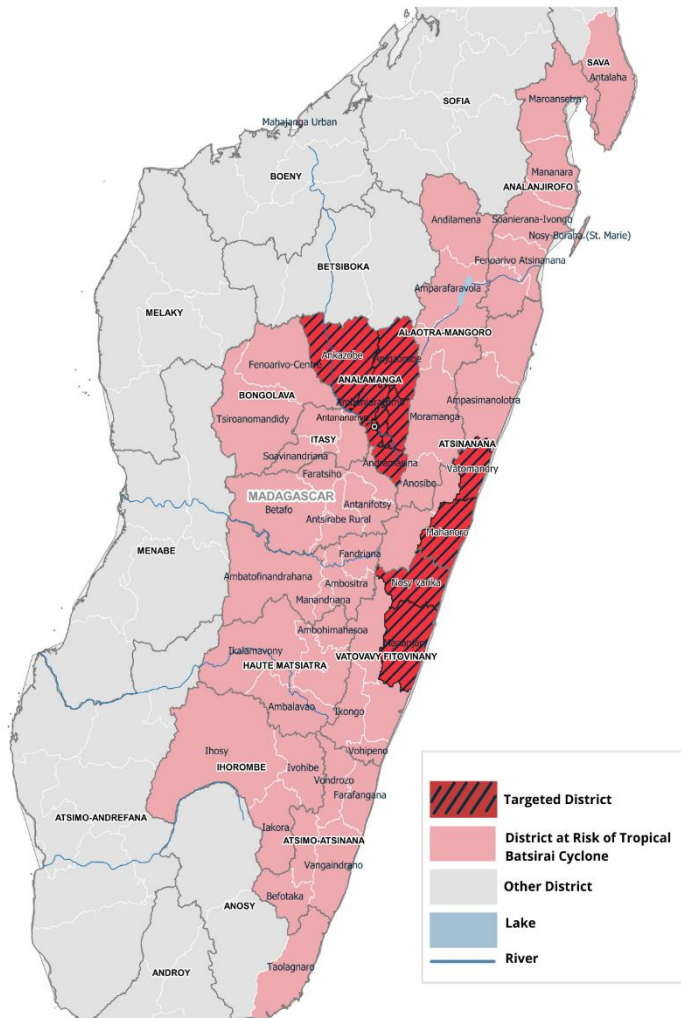
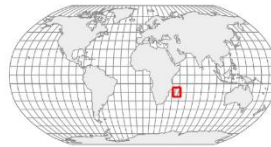
According to [GDACS](#), about 4.4 million people are at risk in overall areas of concern (Category 1 and above). This is in addition to those already affected by flooding from the heavy rains and Tropical Storm Ana. Overall, there are 15 districts that are regarded to be most at risk, many of which have already been impacted by the effects of Tropical Storm Ana.

Tropical Cyclone Batsirai and other weather systems come as Madagascar is already tackling a parallel and protracted food insecurity crisis, as well as the exacerbating effects the COVID-19 pandemic and its prolonged lockdowns which affected livelihoods. Based on preliminary projections, priority needs include food assistance, emergency shelter and non-food items, water, sanitation and hygiene services and hygiene kits, health and nutrition supplies and services, protection services and dignity kits.

## Targeting



4 February 2022 • ST-2022-000138-MDG



Approximately **595,000 people** are estimated to be directly at risk, of which **150,000** are expected to be displaced, according to scenario 3 of the Contingency Plan of the national Disaster Stakeholders Brainstorming Committee (Comité de Réflexion des Intervenants en Catastrophe - CRIC).

Based on above scenario, this preliminary Emergency Appeal will support the Malagasy Red Cross Society (MRCS) to provide immediate assistance and early recovery to **50,000 people (10,000 households) in Analamanga, Atsinanana and Vatovavy regions** of the country, which represents approximately 30% of the most vulnerable. It is considered that approximately **170,000 people** are the most vulnerable of this cyclone season (19,991 people already displaced by the floods from January and the **150,000** people who will likely be displaced by incoming Tropical Cyclone Batsirai in February). Specific target districts include **Ambohidratrimo, Avaradrano, Tana I, Tana II, Tana III, Tana IV, Tana V and Tana VI (Alamanaga Region), Mahanoro and Vatomanjary districts (Atsinanana Region) as well as Nosy-Varika and Mananjary districts (Vatovavy Region).**

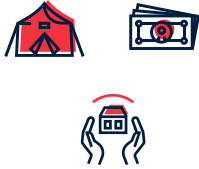


The maps used do not imply the expression of any opinion on the part of the International Federation of the Red Cross and Red Crescent Societies or National Societies concerning the legal status of a territory or of its authorities.  
Map data sources: GADM, BNGRC, CRIC Madagascar RC, IFRC. Map produced by: IFRC Africa Regional Office, Nairobi

0 1 2 km







## PLANNED OPERATIONS

Through this preliminary Emergency Appeal, the International Federation of Red Cross and Red Crescent Societies (IFRC) is seeking 3 million Swiss francs to support MRCS to respond to needs generated by the projected impacts of Tropical Cyclone Batsirai and other weather systems. The strategy of the IFRC response focus on the following priority areas: 1) Integrated Household Assistance (Shelter, Multipurpose Cash, and Livelihoods); 2) Health and Water, Sanitation and Hygiene (WASH), and 3) Protection and Prevention.

	<p><b>Integrated Household Assistance</b></p> <ul style="list-style-type: none"> <li>• Provide cash assistance, and where necessary, in-kind distributions, which help people meet their essential needs – including food, household items and shelter support.</li> <li>• Restore livelihoods through the provision of cash assistance and in-kind items (seeds, tools, and other materials), as determined through engagement with the communities.</li> </ul>
	<p><b>Health and WASH</b></p> <ul style="list-style-type: none"> <li>• Provide services which reduce the immediate risks to people's health and psychological wellbeing.</li> <li>• Provide targeted support for access to water, sanitation and hygiene promotion services, including the distribution of essential hygiene related materials</li> </ul>
	<p><b>Protection and Prevention</b></p> <ul style="list-style-type: none"> <li>• Support communities to strengthen their preparedness for response by training local responders; and put in place environmental mitigation measures to address the risk of floods and landslides.</li> <li>• Encourage safe and equitable access to basic services by considering different needs based on gender and other diversity factors, through protection gender and inclusion (PGI)-informed multi-sector needs assessments to identify and address gender and specific needs and protection risks</li> </ul>

## Enabling approaches

The sectors outlined above will be supported and enhanced by the following inbuilt enabling approaches:

	<p><b>Community Engagement and Accountability (CEA)</b></p> <ul style="list-style-type: none"> <li>• Ensure the engagement and involvement of all stakeholders including the communities being supported throughout the response.</li> </ul>
	<p><b>National Society strengthening</b></p> <ul style="list-style-type: none"> <li>• Support MRCS preparedness and response capacity – including contingency planning, simulation exercises, and prepositioning of stocks with relevant partners including the Indian Ocean Regional Intervention Platform (PIROI), as part of Federation-wide plans for National Society Development.</li> <li>•</li> </ul>
	<p><b>Coordination and partnerships</b></p> <ul style="list-style-type: none"> <li>• Coordination of the response through a Federation-wide approach including reporting, management, and technical services.</li> <li>• Strengthen coordination and partnerships within the Red Cross Red Crescent Movement and with relevant external actors, including the Government and UN agencies.</li> </ul>
	<p><b>Shelter Cluster coordination</b></p> <p>IFRC will support MRCS as necessary to fulfil its commitment to the Inter-Agency Standing Committee (IASC) by leading the shelter cluster coordination, once activated.</p>

The planned response reflects the current situation and is based on the information available at the time of launching this preliminary Emergency Appeal. The Appeal will be revised as needed after landfall of cyclone Batsirai, and details of the operation will be updated through the Operational Strategy to be released in the coming days. The Operational Strategy will also provide further details on the Federation-wide approach which includes response activities of all contributing Red Cross and Red Crescent National Societies, and the Federation-wide funding requirement.



## RED CROSS RED CRESCENT PRESENCE IN COUNTRY

### MALAGASY RED CROSS

MRCS is an auxiliary to public authorities and is part of the following Clusters: Severe Acute Malnutrition (SAM)-Food Security and Livelihoods, WASH and Health-Nutrition, and co-leads in the Shelter Cluster led by the National Office for Disaster Management. MRCS participated in developing the Government's contingency plan and response strategy for this emergency phase of the response, to which this preliminary Emergency Appeal is aligned. However, MRCS with its Federation partners identify long term strategies to be advocated for assistance.

MRCS has a pool of approximately **10,000 volunteers** in **20 regional branches** across the country, with **34 staff members**. The regions of Analamanga, Atsinanana and Vatovavy respectively have **2,733, 1,105** and **105** volunteers, of which about 355 volunteers (200 in Analamanga, 105 in Atsinanana and 50 in Vatovavy) have been mobilized to date. Overall, 15 staff of MRCS have been working to coordinate the readiness and response actions in Analamanga and Atsinanana following the heavy rains and floods brought about by Tropical Storm Ana. A [DREF allocation](#) of CHF 428,609 was approved on 26 January 2022; this is being used by MRCS to respond to the existing needs in coordination with the authorities, as well as prepare for Tropical Cyclone Batsirai. Ongoing activities include:

SECTOR	ACTIVITIES ONGOING
	<ul style="list-style-type: none"> <li>Digitalized registration of the affected population (with BNGRC); and training of volunteers on use of mobile data collection for needs assessment.</li> <li>Preparation of pre-positioned stocks and financial service providers for distribution to those being registered for assistance.</li> </ul>
	<ul style="list-style-type: none"> <li>Communication of health awareness messaging, with consideration of COVID-19 prevention.</li> <li>Conducting hygiene awareness and providing sanitation in 5 accommodation sites managed by MRCS in Analamanga, including monitoring exit and entrance of IDPs and registration of beneficiaries.</li> </ul>
	<p>In preparedness of Tropical Cyclone Batsirai:</p> <ul style="list-style-type: none"> <li>Moving prepositioned stocks in Grand Tana area (Analamanga) to Tamatave (Atsinanana) to ease access for the eastern regions.</li> <li>Providing BNGRC with necessary support in identifying and setting up safe buildings which could be utilized as accommodation centres.</li> <li>Deployment of staff to Tamatave (Atsinanana) to support the preparedness and response actions to incoming Tropical Cyclone Batsirai.</li> </ul>

## Membership cooperation

The IFRC is present in country through Indian Ocean Islands Country Cluster Delegation office based in Madagascar, from which it also provides financial, technical, and operational coordination support, backed by the Africa regional office. On 22 January 2022, an [Information Bulletin](#) (IB) was issued for “Weather systems in the Indian Ocean Islands and Southern Africa sub-region”. IFRC a DREF allocation to initiate MRCS response to the heavy rains and Tropical Storm Ana, while conducting necessary preparedness actions towards Tropical Cyclone Batsirai landfall.

Other Federation members are present in country, including French Red Cross through the Regional Intervention Platform in the Indian Ocean Islands (PIROI), German Red Cross and Luxemburg Red Cross.

- **French Red Cross – PIROI:** Has a signed partnership agreement with the IFRC on disaster risk reduction in the region in support of member National Societies (Comoros, Madagascar, Mozambique, Tanzania, Seychelles, Mauritius). Through this agreement, PIROI has supported MRCS with prepositioning emergency stocks in Antananarivo and Tamatave, which will be used in the early hours of this response. Additional pre-positioned stocks are available to mobilized from PIROI regional warehouses in La Réunion and Mayotte. PIROI is also working in parallel with the French Army (FAZSOI) for logistics support by boat directly to the East coast from La Réunion in the event the stocks available are not sufficient. Discussions in this regard are ongoing with its partners.
- **Luxemburg Red Cross:** Present in the north part of the country, supporting MRCS in disaster risk reduction and post-disaster activities, with a focus on shelter, as well as in the response to COVID-19 and support to vaccination.
- **German Red Cross:** Present in Analamanga supporting MRCS through an urban readiness/disaster risk reduction programme, and in the south of the country (Anosy) through an on-going emergency drought response with WASH and cash and voucher assistance.



*Inspection of living conditions in ANS Ampefiloha, following installation of pallets ©MRCS/IFRC*

This preliminary Emergency Appeal is part of a Federation-wide approach, based on MRCS response priorities and in consultation with all Federation members contributing to the response; and builds on the existing coordination mechanisms that are already in place in Madagascar.

## Movement coordination

The International Committee of the Red Cross (ICRC) has no permanent presence in country but organizes regular visits to support restoring family links (RFL) in emergencies. IFRC, partner National Societies and ICRC are also meeting on a regular basis for Movement Coordination. The ICRC has not confirmed yet support for the response to Tropical Cyclone Batsirai.

## External coordination

The BNGRC is coordinating with various partners and leading the preparedness and response actions. Given its auxiliary role, MRCS is part of national disaster management mechanisms and participates in coordination meetings alongside other governmental and non-governmental institutions for disaster management as well as for the COVID-19 response.

MRCS is a partner of choice when it comes to preparedness and response in Madagascar; and with issues regarding routing of assets and personnel into the country, existing community-based organizations will be central to this response. MRCS was contacted directly by the BNGRC to provide support with needs assessments as well as with the management of the accommodation sites. In this respect, MRCS has mobilized National Disaster Response Teams (NDRTs) to the three districts to be directly impacted.

MRCS is an active member of the Humanitarian Country Team and participates in its monthly meetings as well as the regular meetings convoked in preparing for the Tropical Cyclone Batsirai. MRCS co-leads the shelter cluster, and it is also part of the cash and WASH working groups. WFP is also working in collaboration with MRCS, assisting 2,000 households displaced to the temporary accommodation sites.

## Contact information

For further information, specifically related to this operation please contact:

### In the Malagasy Red Cross Society

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#### Reference



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